

Olympia Affordable Homeownership Project Interim Council Brief January 23.2024

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Project Summary Actions and Timeline

- Background Research and Analysis (June-October 2023)
- Financial Feasibility Research & Engagement (July-November 2023)
- Stakeholder Engagement (July-November 2023)
- Develop model project(s) (September-December 2023)
- Findings and Recommendations Report + City Council Briefing(s) (December 2023-February 2024)

Research and Strategies Collection Process

- Fifteen reports and articles reviewed, and key opportunities and strategy options noted
- Twenty-five leaders and experts interviewed
- Iterative Process of collecting policies, strategies and actions
- Refinement occurred as we reviewed possible policies and strategies as we interviewed affordable housing experts and practitioners
- Wide ranging review -- as with affordable rental housing, the City needs to aggressively pursue a range of actions to be successful

Proposed Overall Goals

- Increase access to LMI homeownership to overcome inequities and build intergenerational wealth for families and create stronger neighborhoods.
 - Educate and prepare LMI home buyers' preparation and help provide lending supports.
- Increase the supply and diversity of homes beyond the typical single-family homes of the last 75 years: affordability and cost realities mean we need townhouses, multiplexes, cottages and ADUs available for homeownership using innovative models like shared equity and land trusts, cooperatives and condominiums.
 - Organize and support a pipeline of projects using all the tools available to the city.
 - Expand public revenue options for housing.

Proposed Overall Goals

- Engage all sectors to generate a network of action including all public entities, nonprofit organizations and the range of private entities necessary to design, build, fund and support the success of LMI homeowners.
 - Boost capacity and incentivize nonprofit homeownership organizations to increase production.
 - Actively engage the private sector in overcoming affordable homeownership challenges and boosting supply.
 - Engage aggressively in State Legislative advocacy.
- Promote the enactment of these goals and strategies by your Regional Housing Council partners.
 - Most of these recommendations are better done regionally (but don't let that slow down leadership action by the City).
 - Set stretch metrics marking the number of new LMI homeowners and available new homes over the next five-ten years.
 - Select actions that can be sustained and aligned with other work in the affordable housing/homelessness space.

Common Threads

- Affordable homeownership strategies must be integrated and aligned with missing middle development policies.
 - ADUs, townhouses, small multiplexes and cottages can be sources of affordable homeownership with aggressive promotion.
- Limited capacity is one of the biggest challenges for our nonprofits focused on affordable homeownership.
- Push, support and negotiate with nonprofits to innovate as the City did with Habitat for the Boulevard project – greatly increase scale of outcomes.
- Solutions must take the long-term viewpoint and employ shared equity tools to preserve new supply's affordability.
- The Black Homeownership Initiative in King-Pierce is a model to follow to increase BIPOC homeownership.
 - Their leaders have been approached and want to discuss Thurston expansion.

Affordable Homeownership Elements

Boost LMI Homeownership Nonprofit Capacity

- Fund Development Expertise
- Grow Shared Equity Development Models

Incentivize and Increase Affordable Home Supply

- Lower Building Costs
- Increase Diversity of Starter Homes

Engage Community Partners

- Public, Private and Nonprofit
- Regional Housing Council

Olympia Affordable Homeownership Project Process Map

Develop a Pipeline of Dedicated Projects

- Assemble Land
- Support Pre-development and Project Funding

Expand Public Investment

- New Revenue Sources
- Legislative Advocacy

Prepare and Support Future Homeowners

- Homeownership Center
- Down Payment Assistance

Engage All Sectors – PRIORITY ACTIONS

- 1. Engage willing private sector realtors, builders and lenders to explore/forge innovative starter home project deals provide incentives such as land, infrastructure funding, tax credits, zoning/permitting enhancements.
- Educate key stakeholders as to City goals and desired outcomes regarding LMI affordable homeownership.
- Identify interested partners in possible projects and gain feedback and engagement on the ways and means of these objectives -- use private industry intel more effectively.
- Work with willing lenders to modify and improve loan LMI options and boost coordination.

4. Aggressively pursue office conversion opportunities.

• Engage private sector and identify and pursue a pilot project to demonstrate office conversion. Can be for ownership and/or rental.

10. Grow the capacity and authority of the RHC using the Public Development Authority model for affordable housing.

- Convene workgroup to educate and pursue specific options for structure and funding.
- PDA-style structure could support nonprofit housing development, help orchestrate tax credit deals, etc.

Acquire Land - PRIORITY ACTIONS

3. Complete an updated buildable, vacant lands inventory across the City

- Public sources such as City, Port, County, State, and School owned.
- Vacant lots owned privately use County GIS/Assessor office or TRPC.
- Track lots in foreclosure or with tax liens Treasurers office/lenders.
- Aggressively pursue office conversion opportunities contract broker.

12. Aggressively assemble land for future deals

- Make deals with other public entities.
- Can adjoin community gardens, open space, play areas.
- Look for big project opportunities like the Boulevard deal.

2. Engage other public entities and large employers in affordable housing land acquisition/donation options.

- Share goals and strategies and explore opportunities to identify and target land.
- Explore concrete engagement with the Black Home Initiative (BHI), following up on our December meeting and their expressed interest in exploring a partnership.
- Include OSD, the Port, LOTT, State, HATC, TESC, and possible other players.

Increase Supply and Production -- PRIORITY ACTIONS

5. Develop a pre-development revolving loan fund business plan, ordinance and funding sources.

- Assistance best used for property identification, grant applications, inspections, environmental assessment, earnest money, selecting contractors, facilitating planning issues and permitting requirements, referral/negotiation with lenders, etc.
- Pursue LISC, Impact Capital and other resources to develop and support the fund.
- Provide contracted affordable housing development assistance fund outside entity with expertise to help area nonprofits develop properties.

6. Develop concrete plans and ordinances to lower the cost for identified LMI homeownership development projects.

- Provide infrastructure cost waivers or funding.
- Further waive system development charges, utility connection fees, frontage improvement costs.
- Allow more liberal lot splitting —so that when infill occurs, the new units can be owned.
- Increase manufactured home, tiny house or moveable modulars allowances.

Increase Supply and Production -- PRIORITY ACTIONS

14. Develop a "starter home" ordinance like ADU law to reduce impact fees and other costs to incent new homes of a certain size.

- Possible model project(s) with private and nonprofit sectors engagement.
- Simplify town homes, cottages, manufactured homes, etc. development options and provide speedy planning and permitting support and incentives with concierge staff support.
- Decrease impact fees, provide infrastructure cost incentives and funding, simply engineering and design standards.

Increase Low/Moderate Income Owners -- PRIORITY ACTIONS

8. Develop plans to create and fund a local nonprofit Home Ownership Center.

- Scope ways and means to launch meet with prospective state and local partners and providers.
- Pursue funding partners and grants.
- Provide specific pathways for which LMI (and potentially all) residents can receive direct assistance.
- Engage Black Ownership Initiative to explore spreading their well-organized resources to Thurston.

9. Fund supports to develop greater capacity and scale for targeted nonprofit homeownership organizations.

- Provide increased organizational/staff capacity, development expertise and entrepreneurial commitment to gain higher results. Build capacity and tools for creation of limited equity coops.
- Engage RHC in shared capacity funding for targeted nonprofits.
- Support land trust, habitat and other affordable housing nonprofits.
- Aligns and enables other strategy recommendations.

Increase Low/Moderate Income Owners -- PRIORITY ACTIONS

15. Develop ordinance and adopt a right-of-first-refusal law (TOPA) for residents' purchase option.

- For residents, allows tenants a period of time (eg; 90 days) to make the first offer in the event of the owner's planned sale of their multi-unit building.
- Future option of adding 2-6-plexes or single-family homes to the TOPO ordinance.
- For the City, the ordinance could also allow them or a nonprofit partner to have first refusal on the sale as well and then sell to LMI residents.

Model Project – Project View

40-Unit Apartment Building Purchased and Rehabbed

- Purchased by residents through <u>City Opportunity to Purchase Ordinance</u> where residents are assisted by nonprofit receiving <u>capacity building</u> <u>support from City</u>.
- Sale price of \$7.4M plus \$1.15M in rehab and soft costs financed through \$6.1M blanket mortgage and \$1.7M in limited equity co-op shares with portion of blanket mortgage over 80% LTV, guaranteed by City fund.
- Purchase due diligence & rehab design and planning made possible by lowbarrier funds from <u>City-sponsored predevelopment revolving loan fund</u>.
- <u>City support of project</u> helps unlock 750k in blanket subsidy and \$1.7M in down payment assistance for residents.
- Vacancy risk mitigated by <u>city-supported homeownership center's</u> list of candidates.
- Creditworthiness and Repayment risk of residents mitigated through homeownership education and credit repair through <u>City-funded</u> <u>homeownership center</u>.

Model Project - Resident View

40-Unit Apartment Building Purchased and Rehabbed

- A household of two adults purchases co-op unit in rehabbed apartment building, their occupancy agreement grants them a perpetual lease.
- The share price is \$42,500 but they access \$15,000 in downpayment assistance and finance the rest (\$27,500) with a subsidized share loan.
- They live there for 10 years, and decide to move, they sell their share for \$36,800 and use the proceeds towards a downpayment on a single home.
- Over those 10 years, ~\$230 every month went towards the share's principal. Like building equity by paying a home mortgage.
- Also, during those 10 years, their unit monthly charge started at \$1,650 and only increase about 1.5% each year compared to other apartments that went up 7% each year. Over 10 years, this adds up to \$13,750 in savings.
- Their net position is \$50,550 better than renting a similar unit.

Expand Local Homeownership Revenue Options -- PRIORITY ACTIONS

11. Pass a property tax levy lift in 2024.

• Opens revenue options for future years.

16. Run a property tax levy campaign – dedicated to homeownership.

- Raise funds to support homeownership center, develop affordable homeownership projects and support LMI homeownership.
- Campaign messages target value and benefits of increasing LMI homeownership in Olympia.

17. Explore raising the currently low B&O tax rate to create an affordable housing fund for land acquisition and development.

- Pursue alignment and comparable rates with Lacey and Tumwater and support workforce housing needs for employers.
- Increase the rate in the range of .002-.005%.

Advocate for More State Funding Options

- Advocate for the local REET option Washington State
 Legislature HB1628 and work with AWC to find additional affordable housing revenue tools for local government.
- Advocate for condo law revision to end existing disincentives.
- Support other increased revenue options that may arise.

What Success will Take

- All hands-on-deck: Engage all sectors to work an identified plan to generate coordinated action to design, build, fund new housing and support the success of LMI homeowners.
 - Funded, sustained and aligned with other affordable housing initiatives
 - Set stretch objectives and metrics.
- Identify and support and pipeline of projects that annually move affordable homeownership with preservation and increased supply.
 - Starter homes of different kinds likely townhouses, coops and condos.
 - Shared equity and permanent affordability for all public funding projects.
- Aggressively engage and support low-income renters in starting and pursuing the path to homeownership.
 - Help supply financing tools to support LMI households success.