



# Downtown Strategy

## Creating Places & Spaces



### Draft Framework | Strategy Development and Implementation

*A Downtown Strategy will help foster a rich diversity of downtown places and spaces that will attract and support the people who live, work and play in Downtown Olympia, including the 5,000 downtown residents.*

Olympia will connect/enhance places and spaces by...

#### 2015-2016 Work Items

working to reduce uncertainties related to development,

working to encourage private investment, and

working to enhance the public realm. **AND** Protect/reinforce environmental and historical resources with future development.

Establish SEPA Infill Exemptions\*

Develop View & Building Skyline Standards\*

Review & Illustrate Urban Design Standards\*

Review Existing Information and Consider Public Input to Recommended Initiatives

Generate an Economic Development Strategy With Recommended Initiatives

Generate a Retail Strategy With Recommended Initiatives

Generate a Housing Strategy with Recommended Initiatives

Review Existing Information and Consider Public Input to Recommended Initiatives

Review Existing Conditions for Alignment with Downtown Vision and Consider Public Input to Identify Recommended Initiatives

#### Strategic Initiatives for 2016-2020

- Clear visual elements linking geography to actions, including possible identification of districts
- List of recommended Code Amendments
- List of prioritized streetscape and public realm improvements
- Program enhancements
- Other recommended initiatives

#### Initiatives will be Incorporated Into

- Action Plan
- Capital Facilities Plan
- Advisory Committee Work Plans
- Downtown Project Work Plans
- Marketing Tools

\* Immediate Milestones



## DRAFT Framework & Priority Topics for the Downtown Strategy

At their retreat on 1/8/15, the City Council expressed a preference for the following purpose and fundamental concept for the Downtown Strategy:

### **Purpose for a Downtown Strategy:**

A Downtown Strategy will help foster a rich diversity of downtown places and spaces that will attract and support the people who live, work and play in downtown Olympia, including 5,000 new downtown residents.

### **Fundamental Concept for 2015-2020:**

*Connecting and enhancing downtown places and spaces*

#### **We will connect and enhance downtown places & spaces by:**

- Reducing uncertainty related to development (for the development community and public)
- Encouraging private investment (both new construction & rehabilitation)
- Enhancing the public realm (streets, sidewalks, public spaces) to create a more active, pedestrian-friendly environment
- Continuing to ensure the environment and historic resources are protected and reinforced by future development

One of the Land Use & Environment Committee's (LUEC) expressed principles for downtown strategy scoping is to "Identify a broad set of issues that affect downtown, and then ... Prioritize – focus effort on what is realistic, vital to achieving goals and impactful." Over the past several years, many important issues related to downtown have been identified by the public, policy makers and staff through various efforts, including *Imagine Olympia*. Staff has attempted to capture these issues herein, though it is possible some issues were been missed.

The following issues are recommended for focused effort during strategy development (recommended 2015-2016 work items) because these:

- Are within the City's purview and realistic,
- Implement Comprehensive Plan vision/goals/policies,
- Are needed to provide a foundation on which to move forward,
- Require assistance from a consultant team,
- Create potential to engage the public in interactive, visual ways, and/or
- Would have an impact.

## Description of Recommended 2015-2016 Work Items

TOPIC	DESCRIPTION
<b>Reduce uncertainties related to development:</b>	
1	<b>State Environmental Policy Act (SEPA) -</b> Reduce unknowns regarding SEPA review at time of permit through earlier action.
2	<b>Views &amp; Building Skyline</b> - Develop a clear regulatory framework
3	<b>Urban Design Standards</b> - Review, Improve and Illustrate standards
4	<b>Identify other initiatives to reduce uncertainties related to development</b>
<b>Encourage private investment:</b>	
5	<b>Generate an Economic Development Strategy with recommended initiatives</b>
6	<b>Generate a Retail Strategy with recommended initiatives</b>
7	<b>Generate an updated Housing Strategy with recommended initiatives</b>
8	<b>Identify other initiatives to encourage private investment</b>

TOPIC (cont.)		DESCRIPTION
<b>Enhance the public realm:</b>		
9	<b>Identify initiatives to enhance the public realm</b>	Review existing conditions/information and consider public input to identify recommended initiatives. This includes actions, investments, priorities to improve sidewalks, streetscape, public parking lots, public spaces, landscaping/amenities, public art and to support PBIA and ODA Main Street efforts (clean, safe, placemaking, etc.) Also includes consideration of the Capitol Way repaving suggestions associated with "Greening Capitol Way." Outcome is a priority list of initiatives to be completed in 2016-2020.
<b>Continue to ensure environmental and historic resources are protected and reinforced by future development:</b>		
10	<b>Identify initiatives that protect and reinforce environmental and historical resources with future development</b>	Review existing information and consider public input to identify recommended initiatives that protect and reinforce environment and historic resources in the downtown. Outcome is a priority list of initiatives to be completed in 2016-2020.

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<b>Other Important Issues, Plans and Potential Actions Related to Downtown</b> <i>Although not recommended for focused effort during 2015-2016, the relationship to each of these issues with the Downtown Strategy will be considered throughout the process and some issues may be a focus of initiatives during 2016-2020. Many of these issues are being more fully explored through a separate, complimentary planning or program effort.</i>		
	<b>TOPIC</b>	<b>NOTES</b>
	Analyze possible street transformations	During “Greening Capitol Way” there was a suggestion to remove a lane on Capitol Way, and another idea suggested by community members is to change 4th and State Aves from 1- to 2-way couplets. If Council is interested in pursuing these options, the first step would be to scope and then complete a transportation analysis to identify impacts on downtown and the regional transportation network. Such analysis would cost over \$200,000 and up to a year - why it is not suggested for focus of resources during the planning stage.
	Artist Housing	The Olympia ArtSpace Alliance has moved into the second phase of steps toward its goal to build affordable apartments designed for artists, with their families, to both live and work in downtown Olympia. In future, could be considered for Action Plan Partnership.
	Bicycle Boulevards	The Bicycle & Pedestrian Advisory Committee (BPAC) is working on this project. Will be described as it relates to downtown.
	Colleges – establishing a presence downtown	Regional colleges are an economic asset that will be described, and could potentially be the subject of a later initiative.
	State Capitol Master Plan Update (through 2015)	City’s role is prescribed by State and includes staff involvement in workgroup discussions. That will happen outside of this process and City has no decision authority here. Relationship will be described.
	Community Renewal Area (CRA) Opportunities	CRA is being addressed by a parallel process – the relationship to the Downtown Strategy will be described and information shared.
	The Downtown Project	During 2015, resources of the City’s Downtown Project will mainly be devoted to developing the Downtown Strategy, with staff support continuing for the ODA Main Street Program and PBIA. The Downtown Strategy will inform future Downtown Project Work Plans.
	Earthquakes/Liquefaction	Downtown’s susceptibility to liquefaction is well documented and new building within this area must be designed in manner that addresses the potential impacts of liquefaction during earthquakes. Unreinforced masonry buildings built before the advent of building codes are very susceptible to damage from earthquakes and are required to be seismically upgraded as they undergo change of use or substantial renovations. This will be described in the existing conditions report.
	Homelessness	Since this issue cannot be solved by the Downtown Strategy, it is not recommended as a focus, but will be described and considered throughout. This specific issue is addressed through the Regional Consolidated Plan.
	Landscaped Gateways	As described in the Comprehensive Plan, specially landscaped entry/exit corridors to downtown may be considered when scoping a prioritized list of public realm enhancements during strategy development.

Main Street Program, Olympia Downtown Assoc.	Program will be described, and later initiatives may guide how the Downtown Project will continue to support Main Street.
Parking Management Strategy	The City completed most objectives of its previous downtown parking strategy, and it now needs to be updated. Staff recommends this update be completed in 2016 as could be informed by information gathered during strategy development.
Parking & Business Improvement Area (PBIA)	PBIA efforts will be described, and later initiatives may guide how the Downtown Project will continue to support these.
Parks	Being addressed through Parks Master Plan update, taking place 2015-16.
Percival Landing	Being addressed through Parks Master Plan update, taking place 2015-16.
Port of Olympia Real Estate Development Plan (occurring 2015-16)	<p>The Port’s development activities must be consistent with City zoning and Shoreline regulations, but City has no decision-making authority over their plan.</p> <p>Port and City staff have identified possible opportunities to share in collection and analysis of data as it relates to both the Port’s Real Estate Development Plan and Olympia’s Downtown Strategy. Staff will continue to track this process and seek avenues for shared communication and info – to be considered by City Council and Port Commission.</p>
Safety	Issue will be considered throughout, including crime prevention through design. The walking patrol and other safety issues will be described.
Sea Level Rise	Being addressed through a separate, ongoing program and strategic planning effort - will be described
Shoreline/ Waterfront	Policies and Regulations are addressed through Shoreline Master Program and will be described. Waterfront parks and trails will be addressed through Parks Plan update. The value of the waterfront to downtown will be considered throughout process.
Soil Contamination	Comp Plan directs City to identify potential tools, partnerships and resources that can be used to create more economic certainty for developments by better characterizing contamination where doing so fulfills a public purpose. The Community Renewal Area (CRA) is one such tool. Other tools/ actions may arise during strategy development.
Stormwater/ Sewer Infrastructure	Being addressed through Low Impact Development Updates in 2015 and Stormwater Master Plan in 2016 – issues related to downtown will be described.
Thurston Thrives	This County-wide health collaboration initiative is a separate process, with some goals common to our downtown goals. The relationship will be described.
Transit	Addressed through Regional Transportation Planning and Intercity Transit Strategic Plan – existing conditions and ongoing program will be described.

## **Typical Contents of a Downtown Strategy:**

*The following, based on contents of other cities' downtown strategies, is provided for context. A consultant team, to be hired upon completion of Council adopted scope, will assist with the organization and completion of Olympia's strategy document*

### **1. Introduction**

- *Describes purpose of downtown strategy and its relationship to Comp Plan*
- *Outlines guiding principles established by the City Council*
- *Describes the public process used to develop the strategy*
- *Illustrates downtown boundary*

### **2. Vision for Downtown**

- *Summary of comprehensive plan vision for downtown*
- *Includes a clear visual element that links geography to strategic initiatives*
- *May illustrate and describe any districts (i.e., theatre district)*

### **3. Existing Conditions & Trends Summary**

- *Describes physical conditions through data and base maps: Land use, transportation, utilities, natural and built environment, cultural and historic resources*
- *Data & trends analysis: demographics, housing, employment, economics*
- *Describes regulatory framework and relationships (i.e., to Port peninsula and Capitol Campus)*

### **4. Implementation Strategy for 2015-2020**

- ***Largest and most important section***
- *Identifies needs and subsequent focus of strategy over next 5 years, lists actions, responsible party, when they will be carried out*
- *Describes complimentary planning efforts and ongoing programs that will contribute to the strategy (e.g., Port and Capitol Campus Plans)*

### **5. Appendices**

- *Summary of previous downtown planning and implementation efforts*
- *Glossary of terms*
- *Reference links to relevant, recent studies and plans*