

# **Meeting Agenda**

# **Planning Commission**

City Hall 601 4th Avenue E Olympia, WA 98501

Contact:Casey Schaufler 360.753.8254

Monday, March 3, 2025

6:30 PM

**Online and Room 207** 

### Register to Attend:

https://us02web.zoom.us/webinar/register/WN\_oFaJ\_8hqQLCZKHQGg3BJ6g

### 1. CALL TO ORDER

Estimated time for items 1-4: 20 minutes

### 1.A ROLL CALL

### 2. APPROVAL OF AGENDA

#### 3. PUBLIC COMMENT

During this portion of the meeting, community members may address the Planning Commission regarding items related to City business, including items on the Agenda. In order for the Commission to maintain impartiality and the appearance of fairness and to comply with the Public Disclosure Law for political campaigns, speakers will not be permitted to make public comments before the Commission in these two areas: (1) items for which the Commission held a Public Hearing but has not yet completed its deliberations and issued a recommendation to City Council, or (2) where the speaker promotes or opposes a candidate for public office or a ballot measure.

Comments are limited three (3) minutes or less.

#### REMOTE MEETING PUBLIC COMMENT INSTRUCTIONS:

Live public comment will be taken during the meeting, but advance registration is required to attend online or by phone. The link to register is at the top of the agenda. When you register to attend the meeting, you will be asked if you would like to give public comment. After you register you will receive a link by email to log onto or call into Zoom for use at the meeting date and time. If you plan on calling into the meeting, you will need to provide your phone number at registration so you can be recognized during the meeting. Once connected to the meeting you will be auto-muted. At the start of the public comment period, the Chair will call participants by name to speak in the order they signed up. When it is your turn to speak, your microphone will be unmuted.

#### 4. STAFF ANNOUNCEMENTS

This agenda item is also an opportunity for Commissioners to ask staff about City or Planning Commission business.

#### 5. BUSINESS ITEMS

**5.A** 25-0183 Proposed Amendments to the Olympia Municipal Code 18.05 Related Master

Planned Villages - Continuation of Public Hearing

<u>Attachments:</u> Public Comments Received Through 24February2025

**Draft Amendments with City Staff Comments** 

OMC 18.05 Staff Analysis

Applicant Market Study for Briggs Village

Estimated Time: 60 minutes

5.B 25-0159 Draft 2025-2026 Planning Commission Work Plan

<u>Attachments:</u> 2025 OPC work plan - DRAFT v1

Topics Submitted by Planning Commissioners

Estimated Time: 30 minutes

### 6. REPORTS

#### 7. OTHER TOPICS

### 8. ADJOURNMENT

Estimated Time: 9:00 p.m.

### **Upcoming Meetings**

The next scheduled meeting of the Olympia Planning Commission is Monday, March 17, 2025, beginning at 6:30 p.m.

#### **Accommodations**

The City of Olympia is committed to the non-discriminatory treatment of all persons in employment and the delivery of services and resources. If you require accommodation for your attendance at the City Advisory Committee meeting, please contact the Advisory Committee staff liaison (contact number in the upper right corner of the agenda) at least 48 hours in advance of the meeting. For hearing impaired, please contact us by dialing the Washington State Relay Service at 7-1-1 or 1.800.833.6384.



## **Planning Commission**

# Proposed Amendments to the Olympia Municipal Code 18.05 Related Master Planned Villages - Continuation of Public Hearing

Agenda Date: 3/3/2025 Agenda Item Number: 5.A File Number: 25-0183

Type: public hearing Version: 1 Status: In Committee

### **Title**

Proposed Amendments to the Olympia Municipal Code 18.05 Related Master Planned Villages - Continuation of Public Hearing

### **Recommended Action**

Move to approve amendments to Olympia Municipal Code 18.05 related to Master Planned Villages and forward to Council for consideration.

#### Report

#### Issue:

Review of potential amendments to the Olympia Municipal Code (OMC) title 18.05 specifically to "urban village" development standards. These amendments would result in increased multifamily housing allowances in urban villages; Removal of maximum density limits; Removal of required commercial square footage per residential unit in village; setting a new range of minimum and retaining the maximum commercial square footage limit; Increase in allowed number of stories for commercial structures facing the town square from three to four stories; and removing the requirement of a daycare.

### **Staff Contact:**

Jackson Ewing, Associate Planner, Community Planning and Development, 360.570.3776

### Presenter(s):

Jackson Ewing, Associate Planner, Community Planning and Development, 360.570.3776 Nicole Floyd, Principal Planner, Community Planning and Development, 360.570.3768

### **Background and Analysis:**

The City established specific zones and zoning code requirements for the development of "villages" within the City in 1995. Villages are intended to be mixed use districts that include both commercial and residential development. There are four categories of village types within the city ranging from smallest (least dense and least amount of commercial use) to largest (most dense and most commercial use). The categories from small to large are: Neighborhood Center, Neighborhood Village, Urban Village, and Community Oriented Shopping Center. The proposed amendments are intended to affect the Urban Village zone only. There is only one Urban Village zone within the city, which is more commonly known as the Brigg's Village.

The Briggs Village Master Plan was adopted in 2003. The Master Plan establishes the specific layout, design, and aesthetic for the village, but the zoning code (OMC 18.05) establishes the development standards. Since the adoption of the Master Plan, significant development has occurred including almost all of the 800+ units of

### Type: public hearing Version: 1 Status: In Committee

residential units envisioned. While residential development has occurred, the commercial (grocer, retail and office) uses have not been built-out as envisioned, leaving the village's commercial core mostly vacant for 20+ years. In a desire to develop the commercial core, the applicant seeks to modify the zoning code requirements specifically related to the Urban Village zone.

These amendments (if approved) would allow for subsequent amendment to the Briggs Village Master Plan. Application for both the Zoning Code and Master Plan Amendment submitted but they follow different regulatory pathways. The Planning Commission has authority over the Zoning Code Amendments, but not the Master Plan. The scope of amendment to the Urban Village Zone requirements will directly shape the scope of change permitted within the Master Plan. Before proceeding with the Master Plan Amendments, a recommendation from Planning Commission regarding the scope of code amendment warranted is needed.

Staff have reviewed the applicant's request and while initially there was disagreement regarding specific criteria, after the Planning Commission Briefing in January, the applicant and City have come into alignment and have collaboratively prepared the draft amendments (Attachment 1). Staff find that these amendments as revised, are supported by the Comprehensive Plan and will likely help achieve increased housing units.

In the 20+ years since the code's adoption the economic landscape has changed significantly. The applicant's proposed changes aim to readjust accordingly. City Staff agree with this approach generally but encourage caution in placing too much focus on current economic conditions as was done in 2003. Revisions to the draft represent a broader view that considers the next 20 years, as is outlined in the Comprehensive Plan.

Staff encourage the Planning Commission to carefully evaluate the proposed amendments against the Comprehensive Plan when developing their recommendation. Specific attention should be paid to the planned development and housing sections of the urban design chapters. Detailed staff analysis of the Comprehensive Plan is provided in attachment 3. Generally, the City Staffs found that the applicants proposed changes to OMC 18.05 are consistent, even with the following supporting policies:

Single Family Development: the Comprehensive Plan establishes specific percentages stating that at least 60% of the residences in the village must be single-family units, then later a contradictory percentage stating only 50% of housing can be single family. The applicant's proposal would meet neither specific number. The Comprehensive Plan section on the Brigg's Village also includes language stating a need to allow flexibility for developers to respond to market conditions. Interestingly, the original Master Plan did not meet these numerical standards either. Staff support the increase in residential units because of consistency with other sections of the Comprehensive Plan.

As noted above, the applicant has agreed that changes to the residential development standards are not needed to achieve the goals of the amendments, because any building constructed in the mixed-use core of an urban village would be required to be reviewed against the development standards in OMC 18.05.080 table 5.05, commercial standards. Additional clarity to the heading of the chart has been added to improve readability and clarity.

In summary the following code changes are proposed and supported by city staff through review of the Comprehensive Plan and analysis of OMC 18.05:

- Maintaining the requirement of a grocery store in urban villages.
- Changing daycare from a required use to permitted.
- Setting a minimum amount of commercial development required in urban villages at 52.500 square feet. Maintaining the maximum of 225,000 square feet that was previously established.
- Increasing the allowed percentage of multifamily housing in urban villages from 50% to 85%. Retaining a max of 75% of single family and setting a minimum single family of 15%

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- Increasing the allowed stories from three to four stories for buildings fronting the town square.
- Removing maximum housing density for urban villages. Allowing minimum lot sizes and development standards to guide future development.

### **Climate Analysis:**

The proposed amendments would allow for increased housing opportunities in an area already served by city services. Increased urban density in an area that currently requires additional commercial and office space would allow for a more efficient land use pattern. The village is currently served by city water and sewer, and has existing private and public streets, as well as by public transportation (bus routes and bike lanes). New residents would have the option to utilize public transportation. The existing village contains sidewalk connections and bike lanes that provide pedestrian and bike access to the large city. New residents would have ample opportunity to bike or walk to nearby services including those offered within existing villages. A dense mixed-use development reduces trips and greenhouse gas emissions. This is consistent with the cities climate goals of promoting infill development.

### **Equity Analysis:**

The proposed text code amendment is consistent with the comprehensive plan goals for increased housing within the city limits. This will allow for the potential for increased housing stock. Housing has been identified as a major equity issue by Washington State and the City of Olympia and emergency declarations have been made. Increased multifamily housing in urban villages would help alleviate this problem and allow for increased density within the core of urban villages. Based on analysis provided by the applicant, these changes would allow additional multifamily units to be built in Briggs Village the only "urban village" in the city. Having services nearby can reduce a households transportation costs making housing more affordable.

### Neighborhood/Community Interests (if known):

Community members have provided public comment both in support and opposing the proposed amendments. Written comments are provided in attachment 1. Twenty-four people testified at the scheduled public hearing on February 24, 2025. Due to high interest from the community, the Planning Commission extended the public hearing through to March 3, 2025. Additional public comments will be sent to the Planning Commission as they are received until 5pm the date of the continued public hearing.

### **Options:**

- 1. Recommend changes to OMC 18.05 to city council as proposed in Attachment 2.
- 2. Modify code changes and make a different recommendation.
- 3. Recommend denial of proposed code changes.

#### **Financial Impact:**

None, processing of these amendments is covered by the department's annual budget and application fees made by the applicant.

#### Attachments:

Public Comments Received Through 24February2025
Draft Amendments (includes City Commentary)
OMC 18.05 Staff Analysis
Applicant's Market Study for Briggs Village

Mr Jackson Ewing, Associate Planner, City of Olympia

15 February 2025

### Subject: Proposed Breach of Briggs Village Development Plan

To Whom It May Concern,

We write as deeply concerned residents of Briggs Village to demand accountability for the recent proposal to replace planned retail developments, including a promised grocery store, with additional apartment complexes. This change is blatantly inconsistent with the original Master Plan and constitutes a direct violation of the commitments made to the community. The proposal raises serious legal and community concerns that require address and resolution.

### **Breach of Offering Plan**

The 2014 Briggs Village Master Plan clearly mandates the creation of a mixed-use district centered around a vibrant Town Square designed to serve as a community hub. This district was intended to balance residential living with accessible retail amenities, including essential services such as a grocery store. The plan's design intent, as described on page 4, emphasized a "lively and varied retail experience" and included "visibility and accessibility for retail tenants" to ensure residents could conveniently access daily necessities without relying on vehicular transportation.

The unilateral intent to replace retail spaces with high-density housing is an egregious breach of these commitments and undermines the principles on which the development was marketed to prospective buyers and tenants. Such a material deviation constitutes a violation of the offering plan and may expose your organization to significant legal liability under Washington State consumer protection laws for misrepresentation and potential "bait-and-switch" tactics.

### **Impact on Community**

- 1. Access to Essential Services: A grocery store and other retail establishments were presented as integral features of Briggs Village, promoting walkability and reducing dependence on cars. Without these amenities, residents are forced to bear increased burdens of time and cost associated with traveling outside the community for basic needs. This failure contradicts the pedestrian-friendly vision outlined in the Master Plan and erodes the quality of life for all residents.
- 2. **Traffic and Safety Concerns:** The replacement of retail spaces with additional apartment units will significantly exacerbate traffic within the community. The Town Square, as envisioned, was to be a safe, family-oriented gathering place. The addition of high-density housing, combined with the absence of promised retail, creates vehicular congestion that threatens the safety of children and pedestrians, particularly in areas designated for recreation and socialization.

#### **Demands for Action**

This current developer's intention demands rejection. We insist that you take the following actions without delay:

- 1. Provide a detailed and transparent explanation for the abandonment of retail components, including the grocery store, as originally planned.
- 2. Commit to reinstating the promised retail amenities in alignment with the original design intent and provide a timeline for implementation.
- 3. Develop and share a comprehensive mitigation plan to address traffic and safety concerns arising from the proposed increase in residential density.

#### Conclusion

Residents of Briggs Village relied on the representations made in the Master Plan when making significant financial and personal commitments to this community. Current proposed changes represent a flagrant betrayal of these assurances and threaten to irreparably damage trust within the community. We demand that you fulfill your obligations and honor the commitments that formed this development's original foundation.

Failure to address these concerns will leave residents with no choice but to pursue all available legal and regulatory remedies to hold you accountable and protect our community's interests.

We request a written response addressing these concerns within 14 calendar days of this letter's date. The residents of Briggs Village will not tolerate further disregard for our rights and expectations.

Sincerely,

Marcia K. and Franklin A. Wilson

1526 Brighton Way SE,

Olympia, Washington 98501

From: Jon Swanson <jon.swanson@gmail.com>
Sent: Sunday, February 16, 2025 6:57 AM

To: Jackson Ewing

**Subject:** Grocery store and future small shops at Briggs Village

Hello!

I hear that the developer of Briggs Village is filing to cancel the proposed development of small business and grocery store properties along Henderson, near the YMCA.

This would be a poor long term decision for the area, and I am opposed.

(PS: if there's something else I should do here, please let me know. I got a flyer asking me to email the Planning Commission asking it to not allow this)

Thank you, Jon Swanson 1405 Brighton Way SE, Olympia, WA 98501

From: Ellen Cavanaugh <emcavanaugh@gmail.com>

**Sent:** Sunday, February 16, 2025 7:35 AM

**To:** Jackson Ewing

**Subject:** Briggs Village Development

Hi Jack,

I have some serious concerns regarding the proposed changes to the Briggs Development. In order to maintain the original vision of the village (and the reason we bought a home here), we cannot increase the height of the buildings in the town square nor reduce it the commercial space as Gordie has proposed.

Gordie has failed to genuinely try to fulfill the original plan; rather, he's trying to make more money with his proposal. I suggest that someone obtain proof about the "recent" interest that Gordie said Spuds has in putting in a store. The date of that interest is prior to their build on Old Hwy 99 in Tumwater. He complains about limited interest but it's his greed that has gotten in the way of completing his commitment to the City of Olympia.

Over and over again, Gordie has violated his own HOA (not holding annual meetings, failing to maintain the community property, wasting water because of unmanaged irrigation lines). He is not genuinely concerned about Olympia or our little village.

Please hold firm and don't accept this proposal. It will degrade the vision, decrease property values, and increase the population density overwhelming schools and streets.

Sincerely, Ellen Cavanaugh 1608 Bellerive Wy SE Olympia, WA 360.951.6020

From: Matt Murray, Realtor <matt@pnw-realty.com>

Sent: Monday, February 17, 2025 3:31 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Support

### Hi Jackson,

I am writing in support of the proposed code changes for Briggs Village because they're a practical solution to Olympia's growing need for housing. More homes, including those with ADUs, mean more options for people looking for a place to live, whether it's a home buyer, renters, or families needing more flexibility.

These updates make sense. They help address affordability and increase housing supply, all while making better use of the space we have. Olympia needs more housing, and this is a step in the right direction.

Best, Matt Murray, Realor



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**From:** Casey Schaufler

Sent: Tuesday, February 18, 2025 8:36 AM

**To:** Planning Commission

**Cc:** Jackson Ewing

**Subject:** FW: Briggs Village Amendments

### Please do not reply to this email.

Good morning, Commissioners -

Please see the comments below. The public hearing for this topic is coming up on Monday. Thank you.

Kind regards,

Casey Schaufler (he/him)

Associate Planner

City of Olympia | Community Planning & Economic Development

601 4th Avenue East | PO Box 1967, Olympia WA 98507-1967

360.753.8254 | cschaufl@ci.olympia.wa.us

Please note all correspondence is subject to public disclosure.

From: Jim Lazar <jim@jimlazar.com>
Sent: Monday, February 17, 2025 8:30 PM
To: Casey Schaufler <cschaufl@ci.olympia.wa.us>

**Subject:** Briggs Village Amendments

Please enter these comments into the record of the Planning Commission on the Briggs Village proposed amendments.

I am writing in general opposition to the amendments proposed for Briggs Village. It may be possible to craft an acceptable compromise that preserves the current level of retail development, and allows affordable-housing apartments above some of that retail.

I live within a half-mile of Briggs Village, and have since the development was proposed. I carpooled to some of the meetings with Gary Briggs. The pledges that were made by Gary Briggs, in obtaining approval for this Urban Village are not being realized. This leads to a declining confidence in the role of land use planning, resentment by the neighborhood, and possibly some unfortunate changes..

I have served as the Democratic Precinct Officer for Olympia Precinct 235, which includes Briggs Village for more than a decade. I have probably walked door-to-door there more than almost any other person. I've watched it grow, and I've talked with residents. It's a good place, and I hope it will continue to develop in the way that was promised.

I like the idea of having an urban village within easy walking and cycling distance. We occasionally eat at the brewpub, and we ride our trikes through Briggs frequently. But I want what was promised, not what maximizes the profits of the developer. I worked my neighbors to reduce their level of dogmatic opposition, pointing out the benefits of having a pub, a grocery store, a bakery, and some restaurants nearby.

Among the expectations for this development were:

- a) A grocery store, restaurants, and other retail establishments;
- b) Professional offices over the retail, enabling people to work in our immediate neighborhood, reducing commuting traffic;
- c) A mix of roughly equal numbers of apartments, single-family attached, and single-family detached homes;

Yes, the demand for office space is lower, as more people telecommute. Substituting some apartments for some of the professional office may be appropriate. But reducing the retail square footage is NOT appropriate.

Several years ago, the developer asked for a change to eliminate the obligation for professional office over retail; now they want apartments over retail. That was a compromise of the original expectation. Now the developer wants to put three stories of apartments above a much more limited amount of retail. That would be a compromise of the original expectation.

I do not have an objection to allowing additional apartments. But I would listen carefully to the people who live in Briggs Village today on that question. They bought expensive homes on an understanding of the ultimate character of the neighborhood. The are entitled to receive what was promised to them.

While Olympia has a shortage of affordable housing, it does not have a shortage of marketrate apartments, such as those in Briggs Village. In fact, if you walk around Briggs Village, you will see For Lease signs on every one of the apartment complexes, but almost no For Sale or For Rent signs on the single-family or townhouse properties. That is a hint that the market rate apartment market is glutted at the moment. In fact, we have the highest rate of vacancy in a dozen years. At the end of this comment are photos of the for lease signs in Briggs Village.



We do have a shortage of <u>affordable</u> housing in Olympia. And if the Planning Commission supported an increase, above 50%, in the ratio of apartments to other dwellings, it would be responsible to require that any additional apartments allowed be affordable housing: a rate that people can pay with 30% of their income, if their income is 80% of the area median income. Those would be **300 - 500 square-foot apartments, including mostly studio units,** not the current mix of mostly 800 - 1300 square-foot one to three bedroom apartments.

I do have a strong objection to a reduction of the retail square footage. I would love to see a bakery, a Thai restaurant, a Mexican restaurant, and a sandwich shop. These would go well with the pub/pizza place and ice cream shop there now. These are exactly the kind of businesses we anticipated when Briggs was approved. Holding firm on the retail footprint will help to make these kinds of businesses possible.

During the original consideration of the Briggs Master Plan, we were enticed to believe that the Stormans family (Ken Stormans lives just a few blocks from Briggs Village) would be bringing a Thriftway to Briggs Village, and the size limit of 50,000 square feet was designed to accommodate that, but not a Safeway/Haggens size store of 60,000 - 120,000 square feet. The idea was a market that would appeal to those of us who can walk or cycle there, but not so much those who would drive from other areas.

There are other grocery companies that operate smaller stores -- <u>Aldi</u> is one that comes to mind. Their stores are typically under 20,000 square feet, but carry a very wide range of fresh, frozen, produce, and shelf products. Trader Joe's is another smaller-store operator, as is Tacoma Boys. All of these offer a wide enough range of products to serve the local "run to the store" market, and each would also serve some other demand.

This development involved compromise by the community and by the applicant (Gary Briggs). Briggs did not get everything he wanted, and the community came with very diverse interests. The requirement for a minimum level of retail, a minimum and

maximum level of apartments, and a mix of single-family, apartment, townhouse, and senior housing was carefully crafted to make the development work for the developer, the neighborhood, and the future residents.

Today approximately a thousand people reside at Briggs Village. My precinct is one of the largest populations of any in the County. These folks are entitled to the retail services that was promised as a part of their decision to move there. Please do NOT reduce the minimum grocery store size or the total retail square footage. The current developer needs to engage a realtor with expertise in retail and restaurant tenancy. I believe that grocery, retail, and restaurant tenants would be successful in this location.

Finally, I'll note that the Briggs Village management is inattentive to maintenance, and should not be granted approval of changes until they address these maintenance issues. There are more than twenty places where sidewalk heaves create tripping hazards. Despite multiple formal complaints, filed on the City's OlympiaConnect app, these have not been fixed. The trail network has not been maintained. Vegetation in the future retail area (mostly blackberries and Scot's Broom) encroaches onto the sidewalk. The irrigation system floods the sidewalk along Henderson Boulevard. Cars regularly park blocking the sidewalks and bike lanes. The City will not enforce the parking that blocks sidealks, because the "retail streets" remain private, not public streets. We've asked the Briggs Village management to sign these areas to reduce parking blocking the sidewalks, with no response. I've inserted some photos below.

To summarize, I recommend no reduction to the required retail in Briggs Village. Substituting affordable housing apartments above the retail (replacing the originally planned professional office) is probably fine. The allowance of that apartment construction should be concurrent or following the retail development. One way to do that is to hold the square footage ratio of apartments to retail constant, so that each group of apartments can only be built as the retail is built.

I understand that the Friends of Briggs Village has developed an alternative set of amendments. I urge the Planning Commission to give these **equal consideration** to the amendments developed by the applicant and the City Manager's staff.

Respectfully submitted,

Jim Lazar

1907 Lakehurst Dr. SE

Olympia, WA 98501

# Examples of For Lease signs at Briggs Village, January, 2025

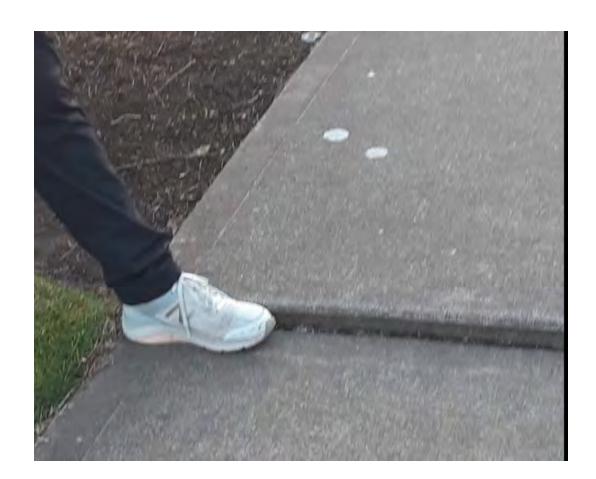








**Examples of Unrepaired Sidewalk Tripping Hazards at Briggs Village** 





Jim Lazar 1907 Lakehurst Dr. SE Olympia, WA 98501 360-786-1822

From: Annette Wells <12annettewells@gmail.com>

Sent: Tuesday, February 18, 2025 12:04 PM

**To:** Jackson Ewing **Subject:** Fwd: Briggs

**Attachments:** Outlook-e5pmycqs.png; Outlook-wkxmhf4l.png; Outlook-0ehtcgm0.png

Dear Planning Commission,

We are asking you to honor the original Briggs Village commitment to build a grocery store in our community.

We bought a home 15 years ago in Briggs Village because we wanted to be part of a village, with a grocery store, farmer's market, gathering space, and walkable opportunities to gather, shop, and connect with neighbors.

I cannot even count how many times we talk about a grocery store in our own home, not to mention with neighbors. It's almost daily. We are still holding out hope. It is a significant priority for many of us and one of the main reasons we all bought homes in this community.

We want to walk over and buy groceries for dinners, or grab a coffee, or meet friends on a bench outside the store after a bike ride in our neighborhood.

15 years after purchasing a home in Briggs Village, we now own our home. (Yay!!!) We are nearing retirement and the appeal of a walkable grocery store is on the top of our list of needs/wants.

Please honor the initial city code to build a grocery store in Briggs Village. Thank you so much for your consideration.

Annette Wells & Casey Ward 1432 Harvest Ave SE Olympia, WA 98501 Briggs Village

Annette Wells (she/her)

Teacher-Librarian

Salish Middle School

Currently reading:
[cid:ecf4fe5b-3301-4f5e-a054-eabb2ed986b9]
Just finished:
[cid:cda51954-d965-43a9-89c2-f846988072f3][cid:da7aa492-9ca3-40b0-a9d3-65b563d7c61c]

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From: Haley Coughlin <a href="mailto:haleyjoy.coughlin@gmail.com">haleyjoy.coughlin@gmail.com</a>

**Sent:** Wednesday, February 19, 2025 5:07 PM

**To:** Jackson Ewing

**Subject:** Planned zoning changes

I am a Thurston County resident and I am not interested in the proposed amendments. Briggs village does not need more residential housing. It was meant to be walkable and have businesses with the residences. Thank you

February 19, 2025

Dear Planning Commission members, City Council Members, and Jackson Ewing:

On half of Briggs Village and the surrounding neighborhoods (the Briggs Community), I am attaching a letter signed by 263 community members over the last two weeks.

This letter reflects the great concern of the Briggs Community about the proposed code amendments that would reduce the commercial space in the Briggs Village. The developer has made clear he intends to use these code amendments to allow him to drastically reduce the size of the required Briggs Village grocery store to the size of a mini-mart.

To date the public has not had an opportunity to ask the staff and the developer questions about these complex proposed code amendments and what they would mean for Briggs Village and the promised real grocery store. The Planning Commission has not held any meetings/forums/workshops that would allow for such questions and interchange.

These letters request the Planning Commission to reset the comment deadline and hold at least two meetings where the public can ask the city staff and the developer questions about the amendments and the intended outcomes. Those meetings may result in the development of solutions that are a win-win for all interests.

Sincerely,

Betty Bailey The Village Cooperative 1520 Palomino Dr. SE #305 Olympia, WA 98501 February 5, 2025

Greg Quetin, Chair
Daniel Garcia, Vice Chair
William Hannah
Tammy Adams
Aaron Sauerhoff
Raphael Garcia
Zainab Nejati
Olympia Planning Commission

Jackson Ewing
Community Planning and Economic Development

Dear Commission Members and Mr. Ewing:

We are writing as residents of Briggs Village and the surrounding neighborhoods (the "community") regarding the proposed amendments to the Urban Village ordinance, OMC 18.05. These amendments were developed between the developer Gordie Gill and the staff of Community Development and Planning without any outreach to the community.

The proposed amendments would reduce the requirements for commercial space and apparently pave the way for the developer to reduce the planned grocery store (promised over 20 years ago) to a mini mart and substitute more apartments (which are not affordable) in place of a real grocery store.

It is essential that the Planning Commission give the community a fair and reasonable opportunity to ask City staff and the developer questions about these proposed amendments and the reasons for them and to understand the implications for the community. To date no such opportunity has been provided, and the community is being asked to comment on the amendments by February 20, 2025, without having had a chance to get its questions answered and under standard this complex and highly significant changes.

The Planning Commission and City should extend the February 20, 2025 comment deadline and schedule at least two public forums or workshops

with the city staff, developer, and his architect so the community has the opportunity to learn more about the proposed changes, ask questions and get answers, and propose alternative solutions. A second forum/workshop will allow the parties to follow up on the prior discussions and address issues and possible solutions generated as a result of the first workshop.

Signed below residents of Briggs Village and the surrounding neighborhoods:

,2	Cotty an Rick William Name	Address Village CLSE Cignola 9850
3	Name	H629 Villand TSF Chapping TC Address
4	Dade Control Name	Hoz7 Village Ct SE 98501 Address
5	Name Black	4623, Village CT SE Address
6	- Man-1 Name	4618 Village (* - 4.) Address
テ	Mame Name	4624 Village Ct. SF. Address
8	Name & Cinta	4628 Village CHSE Address
	//	

<i>Q</i> <sup>2</sup>	Susan L. Smith	41d4 Village Ct. SE. Address
10	Secrae Smith	4614 Village CT SE Address
(1	Name	4612 Villige Dr. ve SE Address
1.5	Name	4612 Village Drive SE Address
13	Miki Conrad Nama	4525 Village Dr SE
14	Robert Conrad Name	4525 Village Dr SS Address
15	Will Florik Name	4470 Village DV S€ Address
16	Derall Hagney Name	Address Danellegna & Grail con
7	Name	Address
රි	Harry Kin	1707 Jeln Ang SE

	Name	Address
19	Pere + HIDTIN	1802 Year HuysE
	Name	Address
20	Kirstin MANI	1802 YELM Huy SE
	Name	Address
21	Mana waká Name	1802 yelm Huer SE Address
22_	Sharan Ksieger Name	4910 0095 C+ 55 Address
23	David Volego Name	490 or uss CH SE
2-4	ciera wallace	5025 orvas of 58
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<u> </u>	Sara Games Name	5847 Orvovs (4. SE 9880) Address
33	Heidi Durker Name	5045 Orvas Ct. SE. 98501 Address 360-292-365-8
34	Eyette Weinst- Name	Address Sco-292-3658  EM 5000 QVAS Ct 98501  Address
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36	Sara Larsen Name	4935 Ovvas Ch. SE Address
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2025, without having had reasonable access to the information necessary to understand these complex and highly significant changes and their purported justification.

It is therefore incumbent on the Planning Commission and City to strike the February 20, 2025 comment deadline and schedule at least two public forums or workshops with the City staff, developer, and his architect so the community has the opportunity to learn more about the proposed changes, ask questions and get answers, and propose alternative solutions. A second workshop will allow the parties to follow up on the prior discussions and address issues and possible solutions generated as a result of the first workshop. Only after those workshops should the Planning Commission and City decide whether to proceed with an ordinance amendment, and if so, then schedule new comment period and potential public hearing.

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Signed below residents of Briggs Village and the surrounding neighborhoods:

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12	Wentuan Zhao Signature/Print Name	Werjugno715@ gwail.com Address/email
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136	Charles Rendall Signature/Print Name	Charles Kenda II 2000 agmail Com Address/email
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Signed below residents of Briggs Village and the surrounding neighborhoods:

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i 75	David Dunlag Jr. Name	4611 Village Circle SE  Olympia, WA 9850  Address  4611 Village Circle SE
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Olympia Planning Commission

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understand these complex and highly significant changes and their purported justification.

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*	_	llage and the surrounding neighborhoods:  /illage Cooperative of South Sound
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	Signature/Print Name	Address/email	

From: Betty Bailey <bettybaileyproperties@gmail.com>

**Sent:** Wednesday, February 19, 2025 3:35 PM

**To:** Aaron Sauerhoff; Daniel Garcia; Gregory Quetin; Raphael Garcia; Tammy Adams; William Hannah;

Zainab Nejati; Jackson Ewing; CityCouncil

**Subject:** Transmission of pdf of the Letter to PCmember, the City Council, Ewing

**Attachments:** 2.19.25 letter & signatures for Planning Commission, City Council, Jackson Ewing.pdf

Follow Up Flag: Follow up Flag Status: Flagged

Dear Planning Commission members, City Council Members, and Jackson Ewing:

On behalf of Briggs Village and the surrounding neighborhoods (the Briggs Community), I am attaching a letter signed by 263 community members over the last two weeks.

This letter reflects the great concern of the Briggs Community about the proposed code amendments that would reduce the commercial space in the Briggs Village. The developer has made clear he intends to use these code amendments to allow him to drastically reduce the size of the required Briggs Village grocery store to the size of a mini-mart.

To date the public has **not** had an opportunity to ask the staff and the developer questions about these complex proposed code amendments and what they would mean for Briggs Village and the promised real grocery store. The Planning Commission has not held any meetings/forums/workshops that would allow for such questions and interchange.

These letters request the Planning Commission to reset the comment deadline and hold at least two meetings where the public can ask the city staff *and* the developer questions about the amendments and the intended outcomes. Those meetings may result in the development of solutions that are a win-win for all interests.

Sincerely,

**Betty Bailey** 

The Village Cooperative of South Sound

1520 Palomino Dr. SE #305

Olympia, WA 98501

PS: A paper copy of the attachment has been hand delivered to the reception desk of Olympia City Hall. Also please note that signatures 195 to 197 are located out of order directly after 108.

Betty Bailey 360-915-7935

From: Nick Faller <nfaller89@gmail.com>
Sent: Wednesday, February 19, 2025 5:12 PM

**To:** Jackson Ewing **Subject:** Parking concerns

Currently with the existing parking infrastructure it can be quite difficult for elderly or disabled people to access the entry of the YMCA. YMCA serves a great deal of elderly clients. Typically there is no parking on the entry side of the building available leaving the side street or street behind the YMCA the only option.

It should be noted that the grade along the side of the building are not ADA compliant and are greater than 2% which is state and national code. This distance is a rather far walk for elderly.

Further parking reductions will have severe impacts to the usability and access to the YMCA. The YMCA is an important community collector and incubator. In anything parking should increase.

Currently there is not enough parking for a building that could hold hundreds of occupants at a time. There is less than 50 parking spots available and those spots are shared with other neighboring buildings.

An urban assessment, including parking and traffic study should be conducted to to justify number of required spaces with future planning.

Best, Nick Faller

From: laurenmhovey@gmail.com

**Sent:** Wednesday, February 19, 2025 5:13 PM

**To:** Jackson Ewing

**Subject:** Keep the Urban Village zoning

Keep the Urban Village zoning and do not alter the Briggs Village Master Plan!

Lauren Hovey

Sent from my iPhone

From: Kris Norelius <krisnorelius@comcast.net>
Sent: Wednesday, February 19, 2025 12:01 PM

**To:** Jackson Ewing

**Subject:** COMMENTS RE: 18.05 MUNICIPAL CODE REGARDING URBAN VILLAGES

Dear Mr. Ewing, Planning Council Members and City Council Members

I live in Sten Village, a neighborhood approximately 4 blocks from the Briggs Village, which my husband and I see as an extension of our own neighborhood. We utilize the Briggs YMCA on a nearly daily basis, frequent the Fika coffee shop, and enjoy the Humble Cow ice cream and Briggs Taphouse. We go on our nightly walks through Briggs Village, and often marvel at how these new businesses are thriving. When we walk by we often see people we know from our Sten Village or other nearby neighborhoods like The Farm, Orvis Court and The Village Cooperative, enjoying these establishments. And most of the people have walked to enjoy these amenities. The scene emits a true sense of community.

I am writing to for two reasons: First, to ask that the Planning Commission's schedule for reviewing the proposed amendments to the 18.05 Municipal Code related to urban villages be adjusted in order to extend the timeline and provide more opportunity for input. To date, we have had no opportunity to ask the developer and the city staff questions about this complex process. The community needs more time and opportunity to understand the details of these amendments, ask questions to city staff and the applicant, and offer input. It is particularly important that the planning commission hear the wishes of Briggs Village and surrounding areas, regarding downsizing the commercial to allow reducing the size of a grocery store.

Second, I write to tell you we want the grocery store that the city promised when the community went along with the Briggs development over 20 years ago. It is evident to us it will flourish like the existing businesses in Briggs Village. We need a store much bigger than the mini-mart the applicant wants to amend the zoning code to make possible. The proposed Urban Village code amendments are extremely concerning. Decreasing the current required commercial space for the purpose of reducing grocery store footage from 30,000 sf to 2,500 sf and thereby allow the grocery parking and grocery store footprint to be converted into residential units is shocking, given the city's prior commitment to having a grocery store in the village. A real grocery store will thrive like the YMCA, Starbucks, Humble Cow and Briggs Taphouse. Thousands of people live within easy walking distance, and another thousand will be living in the homes and apartments planned to be built in Briggs Village. A REAL grocery store that actually has the range of foods to make a meal will be the go-to shopping location for us and much of our community. And bringing in more retail and services will only increase the utilization of the grocery store with many of the customers arriving on foot or bicycle!

Years ago, when Olympia shared the plan for an Urban Village, I felt a true sense of pride that our city was creating a walkable community where neighbors and friends can eat, shop and recreate. I knew the research showed that an Urban Village is a recipe for physical and mental wellness, a sense of belonging and social connection. The Briggs Urban Village has made strides to be that community. Please provide an opportunity for more input and do NOT move forward on the amendments to 18.05 as is. Doing so will squander the progress that has been made.

Sincerely,

**Kris Norelius** 

From: Denise Garoutte <dgaroutte@gmail.com>
Sent: Wednesday, February 19, 2025 5:20 PM

**To:** Jackson Ewing

**Subject:** Zoning

I am writing to request that the current zoning requirements for Briggs Village remain the same.

I am a senior citizen who uses the Briggs Y and it is difficult to find close parking as it is without this change.

If this change requires parking further away I will no longer be able to use the Y.

Thank you for your consideration,

**Denise Garoutte** 

Tumwater, WA

**From:** carol@reachone.com

Sent: Wednesday, February 19, 2025 5:25 PM

**To:** Jackson Ewing

**Subject:** Briggs Village - Do Not Amend the Original Briggs Village Master Plan

I am writing to oppose the proposed amendments to the original Briggs Village Master Plan. Please do not decrease the required commercial space in Briggs Village, an urban village. I understand the goal is to increase residential density, which should not come at decreasing the urban village of Briggs. The balance for residential housing and all the amenities of the Briggs urban village were finalized, with input from various stakeholders. The amendments would take away the essence of what makes Briggs Village a pleasant, special space. My husband and I have looked to downsize and move to that area. If these changes occur, then we may not continue to see it as a preferred option.

Parking would be adversely affected by this amendment, which would make it even more difficult to get into the Y, which is an essential community resource. It is now quite nice as it is walker friendly, encouraging some of us elderly to get out there and move to stay healthy.

Please do not alter the Urban Village zoning and the Briggs Village Master Plan.

Thank you.

Sincerely,

Carol Welch, PhD Felix D'Allesandro

From: craig burley <craigburley1@outlook.com>
Sent: Wednesday, February 19, 2025 5:31 PM

**To:** Jackson Ewing

Subject: Public Comment on proposed Amendments to Urban Village and Briggs Village

# **Dear Olympia Planning Commissioners**

We attended the January 27, 2025, Planning Commission meeting to listen to the proposed amendments to the city code for definitions of an urban village and changes to the Briggs Village Master Plan. We understand that the Planning Commission is addressing the urban village requirements at this time and will focus our comments on those proposed changes.

After listening to the presentation from the developer and reviewing the documents we are concerned and opposed to the proposed changes as they would significantly alter the Briggs Village – the first and only urban village in Olympia. Specifically, We are opposed to the following:

Reducing the minimum amount of commercial space,

A change in the percentage of single-family homes withing the neighborhood from 50% to 15%,

To allow buildings facing the town square to be four stories instead of the maximum of three stories,

rooftop courtyards to count as open spaces, and

Elimination of the maximum housing density requirements.

These proposed changes seem to be designed to maximize profit for the developer and will have a negative and permanent impact on our neighborhood. Our family moved to the Briggs Village in 2010 based on the promises expressed in the Briggs Village Master Plan. To alter the intent of an urban village based on the request of a developer outside the country to maximize the density of housing and profit at the detriment of the families that live in the neighborhood is egregious.

Please don't pass these amendments. They will forever alter the intent of the Briggs Village and will fundamentally change the look and feel of our neighborhood.

Sincerely,

Craig and Margaret Burley

1544 Bellerive Way, SE

Olympia, WA 98501

From: Alice H <ahara1618@gmail.com>
Sent: Wednesday, February 19, 2025 5:39 PM

**To:** Jackson Ewing

**Subject:** Regards to Parking Situation at Y Brigg Village

#### To Whom It May Concern:

I am writing to convey my concerns regarding the potential reduction in required parking spaces at Brigg Village.

In light of the significant residential development in the area, I firmly believe that the existing parking infrastructure is insufficient to meet the needs of residents and businesses. The scarcity of parking options has resulted in residents parking on both sides of the road, causing congestion and safety issues.

I strongly encourage the committee to reassess the proposed decrease and prioritize the creation of a safe and accessible community with adequate parking facilities. Thank you for considering my perspective.

Best regards, Alice

**From:** ejacob4 <ejacob4@gmail.com>

Sent: Wednesday, February 19, 2025 6:03 PM

**To:** Jackson Ewing

**Subject:** Concerns about Briggs YMCA Parking

# Hello,

I'm an instructor at both Plum and Briggs YMCA locations. I'm also a parent of a child who regularly utilizes the Y for kid zone, climbing wall, and swim lessons.

I'm regularly at the Y after school hours and on Saturdays. Parking is almost always full. As an employee I try and park over by the coffee shop or even by Briggs Taphouse anyway.

At times I have no other choice. Taking away current Y spots at Briggs will only clog up the residential streets and the small parking lot of the several businesses next to the Y. Please find a different way to support residential housing. Thank you.

Erin Jacobson

From: Anna <ymcanna@gmail.com>

Sent: Wednesday, February 19, 2025 6:39 PM

**To:** Jackson Ewing

**Subject:** Briggs parking issues

Please leave the plan intact, as originally planned.

I am opposed to the proposed change!

"Do today; what you want tomorrow to look like..." **Anna** 

From: Kibbe Sent: Kibbe Kibbe@gmail.com> Wednesday, February 19, 2025 6:40 PM

**To:** Jackson Ewing

**Subject:** Concerns on YMCA parking

Hi,

I live in the neighborhood near Briggs neighborhood. In the summer I can walk to the YMCA but in thr winter it's not safe. Already there is not enough parking spots in the winter during busy YMCA times. Cutting more parking would make it difficult to access the community activities we do at the Y. I'm emailing you to keep in mind parking needs in the dark winter months.

Thank you, Lindsey Kibbe

From: Karen <bb/>bhalcyon@aol.com>

Sent: Wednesday, February 19, 2025 6:49 PM

**To:** Jackson Ewing

**Subject:** YMCA, Briggs, Parking and potential changes

Parking is already at a premium at the YMCA! Do not do not do not allow changes to further impact the ability to find a parking place here by making changes to the existing agreement.

Karen Maurer 360-790-0566

Sent from the all new AOL app for iOS

From: Nancy Crawford <nancrawf@gmail.com>
Sent: Wednesday, February 19, 2025 6:53 PM

**To:** Jackson Ewing

**Subject:** proposed zoning amendments for Briggs Village Master Plan

Dear Jackson Ewing and Olympia Planning Commission,

I am concerned about the proposed zoning amendments in the Briggs Village Master Plan to increase the number of residential units while decreasing the required commercial space. The original Urban Village zoning and Briggs Village Master Plan aimed to support a walkable community. The proposed zoning amendments will lead to fewer services in Briggs Village and definitely substantially increase the pressure on parking.

As a frequent, if not daily, user of the Briggs YMCA, I am already aware of the existing traffic and parking difficulties. The parking lot is often full, and it is difficult to find a nearby parking space.

I respectfully ask that you keep the current zoning requirements for the Briggs Village development in order to respect the balance between residential growth and community services.

Thank you for your consideration in this matter.

Nancy Crawford

From: Nancy Holdgate <nholdgate@yahoo.com>
Sent: Wednesday, February 19, 2025 7:02 PM

**To:** Jackson Ewing **Subject:** Zoning/parking

Please keep the current zoning in place. Parking is already a challenge. Thank you,
Nancy Holdgate

Yahoo Mail - Email Simplified

From: Marg We <marg.we52@gmail.com>
Sent: Wednesday, February 19, 2025 7:03 PM

**To:** Jackson Ewing

**Subject:** Briggs Village development

I am a senior who uses the Briggs YMCA on a regular basis. Parking can be very challenging at the YMCA and in the surrounding area. I am an advocate for using public transportation, but the bus service to this area is not set up to be convenient for getting from where I live on the westside of Olympia to the Briggs YMCA. Any decrease in parking in the area will be detrimental to those who use the YMCA. Please consider this as you consider changes to the current zoning requirements.

From: Mary Chapman <mmchap99@msn.com>
Sent: Wednesday, February 19, 2025 7:20 PM

**To:** Jackson Ewing **Subject:** Briggs master plan

#### Good evening, Mr. Ewing,

My husband and I moved here from University Place last spring because we had heard that Olympia was developing smaller communities through the city. We live less than a mile from the Briggs area, and are members of the YMCA there. Parking is already difficult, and more building without more parking would not be helpful. I encourage you to fully develop the Briggs area with a grocer, as well as provide adequate parking for everyone.

Many thanks in advance—- Mary Miller Chapman

Sent from my iPad

From: Kade Rucker <kader212@gmail.com>
Sent: Wednesday, February 19, 2025 7:41 PM

**To:** Jackson Ewing

**Subject:** Briggs zoning changes

Hi,

I'm simply a concerned citizen writing to implore you to reconsider making changes to the original zoning plan for the Briggs Village development. My family actively attends the YMCA and a few of the local businesses on a regular basis. Parking is already difficult during afternoon/evening hours at the YMCA and if any changes are made that would further restrict parking availability it would become much less enjoyable for us to utilize the Briggs village community. Please take careful consideration with any plans to ensure that we all still have sufficient access to the amenities we enjoy (and pay for). Thank you.

From: Carol Ridenhour <carolriden@centurylink.net>

**Sent:** Wednesday, February 19, 2025 7:54 PM

To: Jackson Ewing
Subject: Briggs YMCA parking

I am writing as concerned about availability of parking for Briggs YMCA. Currently at peak hours in evening, after work it is already difficult to find a spot. Taking my three grandkids to swim lessons and parking three blocks away one time at six pm unpleasant.

The YMCA is used by multiple people in community with the majority driving vehicles, not walking to facility. It would be a shame to change zoning resulting in less parking available. This would create problem of YMCA customers parking in apartment building lots which already have signage up regarding towing if not resident.

I am requesting zoning not be changed around YMCA as concerned this create inadequate parking. In fact it would be great if more parking slots were made available for the YMCA members.

Sincerely, Carol Ridenhour

Sent from my iPhone

**From:** Meradith Thayer < meradiththayer@gmail.com>

**Sent:** Wednesday, February 19, 2025 8:15 PM

**To:** Jackson Ewing

**Subject:** Keep Briggs the Way It Is!

Hello,

I am a resident of the Briggs community and request that the proposed changes do not occur.

Briggs currently is a lovely community that would do so well with the promised grocery store and green spaces.

Adding more apartments to this area does not make sense, as all of the apartments are constantly leasing units and are not full. Stores & other restaurants are really what will bring more people to this area.

Thank you,

Meradith

From: Tara Sarsfield <tara.sarsfield@yahoo.com>
Sent: Wednesday, February 19, 2025 8:25 PM

To: Jackson Ewing
Subject: Briggs Village Parking

Hello,

I am very concerned to hear about the proposed changes to the zoning of Briggs Village. Our kids do activities at Briggs YMCA and parking is already extremely hard to find. Changes to zoning would have such a negative impact on the community and cause distress to adults and kids. Please keep current zoning requirements for the Briggs Village development.

Thank you, Tara Sarsfield

From: Jared Mason-Gere <jmasongere@gmail.com>
Sent: Wednesday, February 19, 2025 8:37 PM

**To:** Jackson Ewing

**Subject:** Proposed Briggs village masterplan

Greetings- I'm writing with concerns about proposed changes to the Briggs Village Master Plan. Olympia is already, in opinion, a very oddly laid out town with a lot of bifurcated and separated neighborhoods without good access to groceries, neighborhood bars, coffee shops, etc. It is largely very car dependent. It strikes me as very shortsighted to exacerbate that and reduce the opportunity to create more mixed use in locations that would support it. I also believe Olympia is a difficult place to navigate and a difficult place to park. It also has a shortage of community gathering spaces, fitness centers, etc, so I have a lot of concern about decisions that could reduce access to those thriving community and fitness centers that do exist. I hope you will work hard to support existing facilities and encourage expansion of more mixed use, walkable neighborhoods with more easily accessible "third places" and start over on the revisions to the Briggs Village plan.

Thank you

Jared Mason-Gere 1918 Mark St., Olympia

From: gailcg@comcast.net

**Sent:** Wednesday, February 19, 2025 8:48 PM

**To:** Jackson Ewing

**Subject:** Planning for the Briggs complex

I am a long time resident of Olympia and a member of the Briggs YMCA. I am not very familiar with the planning process or issues related to the Briggs community, but I do know that the YMCA is a tremendous community asset for community members throughout the region. Reducing parking near the Y will not only cause congestion and potential accidents, but also it will be a disincentive for people to stay healthy and active. I urge you to consider these issues before making changes to the plan.

Gail Gosney Wrede

"There can be no daily democracy without daily citizenship."

February 16, 2025

Greg Quetin, Chair Olympia Planning Commission Jackson Ewing Community Planning and Economic Development

Dear Mr. Quetin and Mr. Ewing:

We are writing as officers of the Ward Lake Neighborhood Association (WLNA) regarding the amendments to the Briggs Urban Village Ordinance (OMC 18.05) proposed by the developer Gordie Gill.

It is our understanding that these amendments would reduce requirements for a grocery store and other commercial space, increase residential density, and reduce open space.

We believe that these changes are contrary to the initial vision of the "village" and would adversely affect current Briggs residents. We are also concerned that they would worsen congestion in the area. And, finally, we are concerned about potential adverse impacts on Ward Lake.

We ask that the Planning Commission and City strike the February 20, 2025 comment deadline and schedule additional public forums with the City staff, developer, and his architect so the community has the opportunity to learn more about the proposed changes and their potential impacts.

Respectfully submitted,

Jane Field, WLNA President, 2000 42nd Ave SE, Olympia 98501

Sandy Nelson Lane, WLNA Treasurer 4125 Ward Lake Court SE, Olympia 98501

John Bauer, WLNA Secretary 4115 Ward Lake Court SE, Olympia 98501

1

From: Charlene Cruz <charlenebcruz@gmail.com>
Sent: Wednesday, February 19, 2025 9:00 PM

To: Jackson Ewing
Cc: Charlene Cruz

**Subject:** Reconsider Briggs Village

Hello Mr. Ewing,

I am reaching out in OPPOSED to the newly proposed zoning amendments that will affect Briggs Village. When my family and I moved to our single family home almost eight years ago, we were under the impression that Briggs Village will be of mixed use, with both business and residential "shared space." We have seen the rapid growth in our area with several town homes, apartments, and the recently added Olympia Pediatric Dentistry building anchoring Briggs Tapp House and Humble Cow Creamer being built. It was a welcome change and a good balance. But, with the newly proposed zoning of adding "dense" housing ie more apartments in such a small confined space, we feel that it will create heavy traffic, parking issues, and over crowding. This new proposal is misaligned and disproportionate to the original plan of an "urban village." Briggs Village has fostered a community where neighbors treat each other as family and children can walk and play freely on the streets knowing it is safe. Briggs Village is OUR HOME and this is why it is imperative that the Urban Village zoning and the Briggs Village Master Plan not be altered.

Thank you for your time and consideration.

Sincerely,

Charlene and Raul Cruz

From: Sara Baker <saratinabaker@gmail.com>
Sent: Wednesday, February 19, 2025 9:14 PM

To:Jackson EwingSubject:Briggs Village

#### Hello!

My name is Sara, I am an active daily user of the Briggs YMCA location. I am writing to say I would that I feel strongly the Briggs Village zoning should not be changed. The Briggs YMCA was the first place I felt welcome as a new parent and new resident of Olympia after we moved here in 2024. It is one of the only gyms with its vast services that also has on site childcare. Due to how many classes, activities, and the strength of its weight and cardio rooms, the shared parking areas of the Y as well as the Briggs Taphouse area are usually full, especially at peak hours or hours I am able to go with my daughter.

As it is already difficult to park there due to the demand, I feel strongly that it should not be made to be more difficult by changing the zoning of the Briggs Village area. The Briggs Y is impactful in the community. It supports the physical and mental health of all those who frequent it and for me personally, it has created a huge sense of home and community. For there to be an additional barrier to being able to go there each day by making an already tenuous parking situation worse, would be detrimental. Please consider keeping the zoning as it stands and not making any changes that would negatively impact the community.

Thank you for your time. I hope you will consider my perspective!

Sara

From: kelly Allsup <allsupkl22@gmail.com>
Sent: Wednesday, February 19, 2025 10:04 PM

**To:** Jackson Ewing

**Subject:** Parking near Briggs village

is imperative that the Urban Village zoning and the Briggs Village Master Plan not be altered.

As a regular visitor to the ymca, dentist, ice cream shop. If the number of available retail parking spots are reduced it will impact the ability to utilize and support the business in the area

Kelly

Sent from my iPhone

From: Jill T <jilllynn1984ig@gmail.com>

Sent: Wednesday, February 19, 2025 10:18 PM

**To:** Jackson Ewing

**Subject:** Proposed changes to the Briggs Village development

To whom it may concern,

I am writing today to voice my concerns about the proposed changes to the Briggs Village development. The proposed changes would greatly impact my mental and physical health. I attend the YMCA as a 40 year old disabled female. I heavily rely on the community programs for social engagement and mental and physical well-being. This YMCA is ten minutes away from me and such a blessing to have for the community.

The current parking lot for the YMCA is already small and can be tricky to find a place to park. Maple lane leading to the YMCA is already narrow and hard to navigate with parking on both sides of the street. There is also no stop sign at Orchard and Maple, and there is usually a car parked right at the corner. If the proposed changes of more residential communities and a grocery store happened I do not see how I would be able to access the YMCA as a driver. At the very least, widen the entirety of Maple lane and adding a stop sign at Orchard and Maple should be considered.

Please include these	concerns in the u	pcoming h	earing and no	tes for the p	roposed changes.

Thank you.

Jill Taylor

From: Jill T <jilllynn1984ig@gmail.com>
Sent: Thursday, February 20, 2025 6:48 AM

To:Jackson EwingSubject:Briggs village

I am requesting that the current zoning requirements stay in place for Briggs Village. If not, it will be detrimental for me to access the ymca, which play a vital role in my daily well being.

Jill Taylor

From: PHIL SANDIFER <pmsandifer@aol.com>
Sent: Thursday, February 20, 2025 8:12 AM

**To:** Jackson Ewing

**Subject:** Briggs Village Development

#### Hi Mr Ewing,

My name is Phil Sandifer and I recently bought Townhouse in Briggs Village November 2023. I wanted to voice my concern with some of the proposed changes for the future development. I invested in my property on the assumption there would be a bigger footprint of commercial and retail space being development and single family homes. I am against the proposal to add mostly 4 story apartment buildings. I certainly don't agree with counting rooftop spaces as the percentage of open public space. Im hoping further opportunities for all the Briggs Village residents to voice their concerns.

Phil Sandifer 1405 Harvest Dr Se Olympia Wa 98501

From: Brian Faller <br/>
Sent: Brian Faller <br/>
Thursday, February 20, 2025 8:26 AM

**To:** Jackson Ewing

Cc: Betty Bailey; Dave Merchant; Andrew Peterson; Kris Norelius; Aaron Sauerhoff; Daniel

Garcia; Gregory Quetin; Raphael Garcia; Tammy Adams; William Hannah

**Subject:** Please reschedule the Feb 24 Hearing—notice confusion

**Attachments:** 23-0313 Notice of hearing 2-24-2025.pdf

Jackson, after I got an email last night from the YMCA informing us that the OMC amendments hearing is scheduled for this coming Monday, February 24, 2025 at 6:30, I went back and reread the email notice you broadcast on Friday, February 14 (which is below).

I confirmed that your email notice in fact states that the hearing is scheduled for January 27, 2025. At the time I got your email on February 14, I thought you had accidentally resent your old notice, so I ignored your email. But last night when I scrolled down past your email text, I noticed you had attached a formal Notice at the bottom of the email.

Your email of February 14 did not refer to an actual notice that is attached below to your email, so I had not scrolled down to find one.

Under the circumstances, due to this confusion, please reschedule the hearing from February 24 to the next Planning Commission meeting in early March. Please discuss this immediately with the Planning Commission members and let us know the decision so we can plan accordingly. Rescheduling will benefit the process by allowing the Commission Member more time to digest the comments.

If you do reschedule, please also provide notice that the comment period is extended to 5:00 pm on the day of the hearing, as you have done for hearing on Feb. 24.

Thank you, Brian

Sent from my iPad

Begin forwarded message:

**From:** Jackson Ewing < jewing@ci.olympia.wa.us > **Date:** February 14, 2025 at 10:24:05 AM PST

Subject: Notice of Public Hearing; Amendments to OMC 18.05 related to Urban

**Villages** 

Good morning,

You are receiving this notice because you have had previous interest in Briggs Village projects and have been included as a party of record. The attached Notice of Public Hearing is for text code

amendments to OMC 18.05 which establishes "Urban Villages". This is not a revision to the Master Plan. Future Master Plan amendments will have a separate Notice of Application and comment period.

A planning commission public hearing will be held January 27<sup>th</sup>, 2025 at 630pm virtually. A detailed staff report will be available one week prior to the planning commission hearing.

Best regards,

#### Jackson Ewing | Associate Planner

City of Olympia Community Planning & Development Department P.O. Box 1967 | 601 4th Avenue E | Olympia, WA 98507-1967 (360) 570-3776 jewing@ci.olympia.wa.us

<sup>\*</sup>All correspondence to and from this address is a public record

From: Betty Bailey <bettybaileyproperties@gmail.com>

Sent: Thursday, February 20, 2025 9:29 AM

**To:** Jackson Ewing

Subject: Re: Notice of Public Hearing; Amendments to OMC 18.05 related to Urban Villages

Follow Up Flag: Follow up Flag Status: Completed

Hi Jackson,

I misread your email below that mistakenly announced the upcoming hearing as January 27th, and marked it in my calendar for February 27th. Now I learn that the hearing is set for February 24th. Given the confusion of dates, what should be done?

Betty Bailey 360-915-7935

On Fri, Feb 14, 2025 at 10:24 AM Jackson Ewing < <a href="mailto:jewing@ci.olympia.wa.us">jewing@ci.olympia.wa.us</a>> wrote:

Good morning,

You are receiving this notice because you have had previous interest in Briggs Village projects and have been included as a party of record. The attached Notice of Public Hearing is for text code amendments to OMC 18.05 which establishes "Urban Villages". This is not a revision to the Master Plan. Future Master Plan amendments will have a separate Notice of Application and comment period.

A planning commission public hearing will be held January 27<sup>th</sup>, 2025 at 630pm virtually. A detailed staff report will be available one week prior to the planning commission hearing.

Best regards,

#### **Jackson Ewing | Associate Planner**

City of Olympia Community Planning & Development Department

P.O. Box 1967 | 601 4th Avenue E | Olympia, WA 98507-1967

jewing@ci.olympia.wa.us

\*All correspondence to and from this address is a public record

From: John Montrose <jumontra@gmail.com>
Sent: Thursday, February 20, 2025 9:46 AM

To:Jackson EwingSubject:Zoning change

## Dear Mr. Ewing,

I'm contacting you because I believe the existing zoning law should remain as is. Allowing for more apartments in Briggs Village will make an already tight parking situation worse. Thanks for your consideration.

John Montrose

From: larry.r.cowan@comcast.net

Sent: Thursday, February 20, 2025 12:02 PM

**To:** Jackson Ewing

**Subject:** Proposed amendments Briggs Village

I am opposed to the proposed amendments that aim to increase the number of residential units while decreasing the required commercial space in urban villages, including Briggs Village. This change will strain our existing parking infrastructure, which is already under pressure, and impact your daily access to the Y and surrounding businesses.

Please vote no!

Thank you,

Larry Cowan

From: Linda Malanchuk-Finnan < lryh@hotmail.com>

Sent: Thursday, February 20, 2025 12:11 PM

To: Jackson Ewing

**Subject:** Briggs parking and changes in requirements

I am opposed to changing parking requirements to reduce those available to business and facilities of public need. I am elderly retired and have been using Briggs to avail myself of the Silver Sneakers and other insurance/healthcare options which cover the cost of gym use. I have fallen twice in the past and am using various exercises and balance training to avoid another. My husband and I drive to Briggs from Castlewood near McKinney school. All my health care providers tell us to exercise. Well we are trying to do that but sometimes the parling lot at Briggs is already very full. We have tried different times of the day. Briggs is very highly used a lot of the time. If there are even fewer parking spaces, we will find it even MORE difficult to get a spot and that will make it harder for us to exercise there with the machines. Don't make a new policy on parking because it sounds good to housing enthusiasts but hurts seniors in a real way.

Linda Malanchuk-Finnan 3122 28thAve SE Olympia, WA 98501 360-357-7272 Iryh@hotmail.com

From: Diane Rosado < dianegetchman@comcast.net>

Sent: Thursday, February 20, 2025 12:17 PM

**To:** Jackson Ewing

**Subject:** Briggs Village - proposed amendments

I am responding to the notice of a proposed amendment to the city code that would reduce the requirements for commercial space.

It's my understanding that the developer of Briggs Village claims there isn't real demand for retail/grocery in Briggs. My experience has been the complete opposite of this claim. The current businesses that are in this space are overflowing with customers of which we are ourselves. The many people who frequent these local businesses are begging for additional local commercial business. We have heard there is high interest for another brew house and a store, to include Spuds Produce.

Using this valuable commercial space for more apartments will not enhance the area, only the developers pocketbook. As a 15 year resident, I would ask that the original agreement for this space is honored and respected. The demand is there.

Thank you for the opportunity to provide comment.

Respectfully, Diane Getchman Rosado

From: Lawrence Siminski <777skypilot@gmail.com>
Sent: Thursday, February 20, 2025 12:29 PM

**To:** Jackson Ewing

**Subject:** the YMACA and Brigg master plan

I am a retired CPA. At one point was Briggs accountant when planning the development, and participated in their intentions. And was a contributing founder of the Briggs YMCA. I go way back.

The Y was an early adopter of the Briggs hoped for walking community, with local stores, neighborhood grocery within walking distance, with exercise within walking distance. It was and is a hallmark of more density, affordable housing, and close to work, with bus service. It remains a very valid objective for the future. For the residents and the community at large. It should remain as zoned, remain as intended.

In fact you should allow for entrance from Henderson, (no exit?) to make less congestion within the development and less car traffic, as it was originally planned.

**From:** Ryan Krapp <crappie77@gmail.com> **Sent:** Thursday, February 20, 2025 1:15 PM

To:Jackson EwingSubject:Briggs Village

#### Greetings Mr. Ewing,

I know there are and have been many pressures and challenges in the development of Briggs Village. As a frequent (2x weekly) visitor to the YMCA, and at least 1x month to Briggs Taphouse and Humble Cow (as well as the Olympia Pediatric Dentist) I implore you to not stray too far from the original vision. It is a great location for us residents within the 2-mi radius to go and enjoy. As things may need to change a bit, please extensively consider the challenges of traffic and parking. Shared spaces near the existing businesses are already needed.

Has there been consideration of something like the <u>Rockwood Market Hall</u> or I understand this is probably not as profitable as housing would be to a developer, but would be a great addition to the City of Olympia!!

Thanks for your time and your service to Olympia!

Ryan Krapp 2847 45th Loop SE, Olympia, WA 98501 701-471-8788

From: Malynda Murphy <malynda3m@gmail.com>
Sent: Thursday, February 20, 2025 1:35 PM

To: Jackson Ewing
Subject: P}l to} zoning

Good after noon, Mr. Ewing,

I am writing my express my concern with the parking ordeal at the Briggs YMCA. I have a 4 year old daughter, it is often a challenge to get her to and from the overly packed as it is parking lot with out fear of an accident happening.

I'd really miss out on the development of my daughter's physical activities as well as my own if parking was not available.

Thank you for your time and consideration up front.

Respectfully,

Malynda Murphy

Best,

Malynda Murphy

## February 20, 2025

Greg Quetin, Chair
Daniel Garcia, Vice Chair
William Hannah
Tammy Adams
Aaron Sauerhoff
Raphael Garcia
Zainab Nejati
Olympia Planning Commission

#### Dear Commission Members:

My name is Andrew Peterson and my address is 1408 Harvest Avenue SE, in Briggs Village, Olympia, Washington and have a PhD. in Criminology, Law & Society from the University of California, Irvine. I spent five years doing quantitative and qualitative research and data analysis for the federal courts in Washington D.C. I moved to Olympia in 2014 to work for the Washington State Center for Court Research and have been performing, planning, and supervising qualitative and quantitative research projects across the state for the past ten years. I have not conducted a market study, like the one provided to the Planning Commission by the developer, but I am well versed in qualitative and quantitative social science research methods. My research on effects of changes to criminal sentencing practices has been cited by the U.S. Congress and my research on victim compensation has been cited multiple times by the U.S. Supreme Court. I have reviewed the market study provided to the City of Olympia to support Mr. Gill's request for a zoning change. The market study purports to indicate that a grocery store in Briggs Village would struggle to be viable, but I believe there are analytical and methodological errors that, when corrected, may support the establishment of, at least, a moderate-sized grocery story – as the community

already supports the commercial establishments already established. Moreover, this study has a large accountability issue that puts the entire findings into question.

For the sake of full transparency, I am comfortable with proposed amendments to OMC 18.05 that would increase the number of residential units in Briggs Village. I am ambivalent on the ratio of single-family to multi-family units, but, after reading Jim Lazar's letter to the Planning Commission, I believe that we need to encourage affordable, smaller units, as opposed to more market-rate apartments. I am ambivalent on the story limit of commercial/mixed use buildings in village cores. I am against allowing rooftop courtyards to be counted towards open space requirements, as these spaces do not appear to be open to all residents. I am also against the proposed reduction to commercial space requirements, although, for the remainder of this letter, I am focusing on an objective, professional analysis of the market study provided by the developer.

# **Analytical and Methodological Errors**

Decisions made in the study that I will not address.

As I mentioned above, I have substantial experience in complex social science studies using a mix of quantitative and qualitative data, as this study does. However, I have never performed a market analysis to support the feasibility of a commercial/retail property. Therefore, I do not have the experiential basis to contradict the study author's decision-making around several of the choices made in this study. For example, I cannot tell you if the Briggs Village Trade Area (BTVA) is reasonably calculated. Nor can I tell you if the author should have used current BVTA data, instead of data based on the developer's proposed amendments to OMC 18.05. Likewise, I am also assuming the local market conditions, retail real estate, and grocers and food-related retail data cited in the study (pp. 3-17) are

accurate. Although, I would note that they appear to be using Euclidean distances when describing distances to other stores, rather than the actual road miles between the Briggs Village Community and other existing retail.

# Retail gap analysis from Exhibit 12 (p. 20)

The Cleveland Avenue Safeway generates almost all of the grocery sales in the BVTA, and the gap analysis appears to consider all of Safeway's revenue to come from the BVTA. The Tumwater Safeway, however, is on the very edge of the five-minute BVTA and a substantial amount of the Safeway revenue must come from residents in the adjacent South Capitol and Tumwater Hill neighborhoods, both of which are outside the trade area. Conversely, the very southern and eastern areas of the BVTA are much more proximate to non-BVTA grocery stores. One might be tempted to call the transference a "wash". However, this may be the single most important analysis in the study and due diligence should have been done to quantify any differences in affected population and expenditure estimates. Given the other quantity and quality of other data referenced in the study, it seems the author(s) would have been able to identify areas of the BVTA that had other grocery stores more proximate to their locations, look at grocery spending in those other stores and extrapolate the amounts, as well as spending at the Cleveland Safeway from non-BVTA residents.

# Non-transference assumption

In addition to the population transference, the market study supposes that none of the money spent at current grocery stores in the BTVA would be transferred to a new grocery store built in Briggs Village. It also ignores the likelihood that

<sup>&</sup>lt;sup>1</sup> No indication occurs in the Market Study that sales for the Safeway were adjusted downward to account for sales to persons in the South Capitol neighborhood.

individuals visiting the neighborhood for existing commercial (the Briggs Taphouse, Humble Cow, Fit Life Studio, Jaymes Paige Hair Studio, iLash and Esthetics, Fika Café, or Olympia Pediatric Dentistry) or recreational purposes (i.e., Kettleview Park and the Briggs YMCA) would stay and grocery shop here, as well. That seems like an obviously false supposition, and I believe any author that can access the data they claim to have accessed for this study could also access economic activity multiplier data for the existing commercial and recreational options within the Briggs Village development. It seems obvious this could have a substantial impact on consumer expenditure in the BVTA.

Possible methodological error in the discussion of Exhibit 13 (p. 22)

In the second paragraph below Exhibit 13, the author notes that the Briggs Village trade area has a larger population than the Gig Harbor trade area – which supports a Harbor Greens store listed at approximately 11,000 square feet.<sup>2</sup>. The author then diminishes the finding by noting the relative trade areas' average household income.<sup>3</sup> However, this metric is largely irrelevant in comparison to the consumer expenditure figure, which goes unmentioned. I cannot understand how household income or per capita spending are relevant to the analysis, when total consumer expenditure is the most significant metric. If the BVTA has a greater consumer expenditure than a location with an 11,000 square foot grocery store that the author considers analogous, why would the author conclude that the BVTA could only, "...theoretically, support a 9,200 square foot specialty grocery store (p. 20)".

<sup>&</sup>lt;sup>2</sup> Tacoma News Tribune (2017). Local Grocer Harbor Greens holding its own despite being surrounded by big names. <a href="https://www.thenewstribune.com/news/business/article177198906.html">https://www.thenewstribune.com/news/business/article177198906.html</a>

<sup>&</sup>lt;sup>3</sup> The author(s) also make a claim that the Gig Harbor location "enjoys seasonal incremental lifts in sales due to tourism and its convenient throughfare location (p. 22)". However, this statement is not substantiated by any data or other evidence.

The "Analog (sic) Trade Area Analysis" ignores higher numbers of competing grocery retail

As noted above, the Tumwater Safeway is the only sizable grocery store within the BTVA. However, each of the three analogue stores that the author uses have significantly more competing stores.

Harbor Greens, Bridgeport Way, University Place (10,300 sf). Google maps indicates 4 major stores around this store: Fred Meyer at 19<sup>th</sup> and Mildred (1.1 miles) Whole Foods on Bridgeport (0.7 miles), Trader Joe's (1.0 miles) Safeway on Bridgeport (1.2 miles). Although the population around this Harbor Greens is approximately 2.5 times the BVTA, there are 4 times as many competing grocery stores and the two areas have a similar per capita consumer expenditure for food at home.

Harbor Greens (11,000 sf), Gig Harbor. Google maps indicate the there are three competing grocery stores around this store: Fred Meyer (0.2 miles); Metropolitan Market (0.2 miles), and Safeway (0.5 miles). Further, as discussed above, the BVTA has approximately 20% consumer expenditure for food at home (20.8%).

Trade Joe's, Spokane (13,400 sf). Trader Joe's has two stores in Spokane, but the study fails to identify which one is evaluated in the market study. Based on Google Maps images, the Trader Joe's Lincoln Heights location appears to be more similar to the Briggs Village Master Plan (various types of housing and a centralized mix of commercial/retail). This store has three competitive grocery stores within a short distance: Rosauers (0.4 miles), Natural Grocers (0.5 miles), and Safeway (0.6 miles). The Spokane location does have 2.1 times the population of the BVTA, but has 3 times the number of competitive grocery retail and a smaller per capita consumer expenditure on food at home (83.3%).

Given the additional competition of the analogous stores, it seems that the BVTA, theoretically, could support a substantially larger store than the market study suggests.

The single, anonymous real estate broker

The market study states that a single, licensed real estate broker was contacted (p. 17), but does not identify the person, their qualifications, or their potential biases. Anonymity prevents readers from assessing the broker's knowledge of the market, credibility, or even contacting them to confirm information. Again, anonymity falls below any professional standard for reliable, non-journalistic information. I note that, contrary to the reference to "brokers" in the "Key Findings," the text indicates only one broker was consulted.

There is no expectation that one broker represents the consensus or even a majority of opinions for commercial brokers with knowledge of the area. In addition, the interviewee indicated that, "To the extent that the site could serve and support any food and beverage-related retail...a smaller but established restaurant may be feasible." This point is confusing as the market study claims to have been completed on November 27, 2023, but the Briggs Taphouse and Humble Cow opened in early 2022 and have done brisk business since then. This leads me to believe that either the real estate broker was not familiar with the Briggs Village area, or they were interviewed prior to February 2022 – making this stale information.

The anonymous "stakeholders"

The study mentions a "discussion with stakeholders" (p. 18), but, once again, provides no information on their identity, knowledge, or relevance to this analysis.

There is one-sentence about this discussion and it only includes their subjective conclusions without supporting data. Anonymity does not allow one to assess credibility or contact the commenters. Again, the use of anonymous stakeholders falls below any professional standard for reliable information. Moreover, their unsubstantiated conclusion is clearly contradicted by the thriving businesses of Starbucks, the Briggs Taphouse, Olympia Pediatric Dentistry, Humble Cow, and Fit Life. Further, the comment ignores the considerable appeal that comes from Briggs YMCA, which is the regional YMCA for all of Thurston County.

## **Author Anonymity**

*The anonymous, market study author(s)* 

At no place in the study is the person or persons who authored the study identified or their qualifications stated.<sup>4</sup> Anonymity does not allow one to assess credibility or contact the author(s) to answer questions, correct errors, and supply missing data. Anonymity of the author falls below any professional standard for reliable analysis. In my 16 years of public sector research, I have never seen an anonymous study used to support a proposal.

#### Conclusion

Given the unusual nature of this study, I see the planning commission as having two options. You assume that the basic data collection regarding the BVTA was

<sup>&</sup>lt;sup>4</sup>The only clues to its authorship are two references on pages 17 and 18 to the acronym CAI, "CAI interviewed…" and "CAI aggregated…". A Google search of this acronym found that CAI may represent the Community Associations Institute, a Virginia-based, international think tank and lobbyist group, which does not advertise or publicize market studies on their website.

correct, and the author(s) erred on their gap and analogue trade area analyses in a way that contradicts their conclusions, or you discount the whole study.

I would respect either decision from the Planning Commission and would be glad to discuss the above points at greater length, if Commission members or staff have any questions.

Sincerely,

Andrew Peterson, PhD.

From: NAOMI HYLTON <nhylton52@comcast.net>

Sent: Thursday, February 20, 2025 1:47 PM

**To:** Jackson Ewing **Subject:** Briggs Village parking

Please do not alter the Urban Village zoning and the Briggs Village Master Plan. Over the years, parking at the "Y" has become an increasing challenge and the thought of it becoming more congested is difficult to comprehend.

Again, please do not alter the existing plan.

Thank you for your help.

Sincerely,

Mr. Ewing,

Naomi Hylton

**From:** tjburns7@comcast.net

Sent: Thursday, February 20, 2025 1:48 PM

To: Jackson Ewing Cc: Jan Black

**Subject:** Proposed Amendments to the Briggs Urban Village

#### To Whom it may Concern:

My name is Tom Burns and I have lived in Sten Village (several blocks from the Briggs Property) for the better half of fifty years. When the Briggs Urban Village was proposed over 25 years ago the planned development was to create mixed park space, residential and commercial services, including a Market where folks could go to get fresh food. The idea was to develop a sustainable community where folks could live and work within the Village and have access to a bus line to commute to work limiting car traffic and congestion. The idea was a "walkable community".

Having been a member of the Briggs YMCA since it opened close to twenty years ago, I have found an increase in traffic within the network of streets within the Village as well as limited parking for Folks at the YMCA and adjacent businesses. The proposed amendment to the Village will drastically alter the intent of the original plan by increasing vehicle traffic, increase pressure on current parking and decrease access to the current facilities that now exist. In summary, the proposed amendment will simply be an Urban Sprawl compromising the quality of life that we as residents envisioned in the original plan for the Briggs Village and our nearby community.

I urge the City of Olympia to deny the proposed amendment to increase the number of residential units while decreasing the commercial space within the Village.

Sincerely,

Tom Burns

From: Casey Ward, Psy.D. <drcaseyward@gmail.com>

Sent: Thursday, February 20, 2025 1:54 PM

**To:** Jackson Ewing

Subject: Re: CORRECTION NOTICE; RE: Notice of Public Hearing; Amendments to OMC 18.05

related to Urban Villages

Dear Planning Commission c/o Jackson Ewing

I am requesting that the planning commission continue to honor the original Briggs Village commitment to build a grocery store in our community.

My wife and I bought a home 15 years ago in Briggs Village because we wanted to be part of a village, with a grocery store, farmer's market, gathering space, and walkable opportunities to gather, shop, and connect with neighbors.

I cannot even count how many times we talk about a grocery store in our own home, not to mention with neighbors. It's almost daily. We are still holding out hope. It is a significant priority for many of us and one of the main reasons we all bought homes in this community.

We want to walk over and buy groceries for dinners, or grab a coffee, or meet friends on a bench outside the store after a bike ride in our neighborhood.

15 years after purchasing a home in Briggs Village, we now own our home. (Yay!!!) We are nearing retirement and the appeal of a walkable grocery store is on the top of our list of needs/wants.

Please honor the initial city code to build a grocery store in Briggs Village. Thank you so much for your consideration.

Casey Ward, Psy.D. | Washington State Licensed Psychologist

Phone: 360-970-5027 Fax: 360-991-0304

telehealthservices@casevwardpsvd.com

This electronic message transmission, including any attachments, contains information from, Casey Ward, Psy.D., which may be confidential or privileged. The information is intended to be for the use of the individual or entity named above. If you are not the intended recipient, be aware that any disclosure, copying, distribution or use of the contents of this information is prohibited. If you have received this electronic transmission in error, please notify the sender immediately by a "reply to sender only" message and destroy all electronic and hard copies of the communication, including attachments.

On Thu, Feb 20, 2025 at 1:47 PM Jackson Ewing < jewing@ci.olympia.wa.us > wrote:

Good afternoon,

A mistake was made when routing the public notice via email. The body of the email sent 2/14/2025 referenced a planning commission hearing on 1/27/2025 is **INCORRECT**.

The Planning Commission public hearing will be held on 2/24/2025 at 6:30pm

The attached notice provides details on how to register and review applicable staff reports and attachments.

Best regards,

## **Jackson Ewing | Associate Planner**

City of Olympia Community Planning & Development Department

P.O. Box 1967 | 601 4th Avenue E | Olympia, WA 98507-1967

(360) 570-3776

jewing@ci.olympia.wa.us

\*All correspondence to and from this address is a public record

From: Jackson Ewing

Sent: Friday, February 14, 2025 10:24 AM

Subject: Notice of Public Hearing; Amendments to OMC 18.05 related to Urban Villages

Good morning,

Attachment 1

You are receiving this notice because you have had previous interest in Briggs Village projects and have been included as a party of record. The attached Notice of Public Hearing is for text code amendments to OMC 18.05 which establishes "Urban Villages". This is not a revision to the Master Plan. Future Master Plan amendments will have a separate Notice of Application and comment period.

A planning commission public hearing will be held January 27<sup>th</sup>, 2025 at 630pm virtually. A detailed staff report will be available one week prior to the planning commission hearing.

Best regards,

# Jackson Ewing | Associate Planner

City of Olympia Community Planning & Development Department

P.O. Box 1967 | 601 4th Avenue E | Olympia, WA 98507-1967

(360) 570-3776

jewing@ci.olympia.wa.us

\*All correspondence to and from this address is a public record

From: Bobby Kendall <charleskendall2000@hotmail.com>

Sent: Thursday, February 20, 2025 1:56 PM

**To:** Jackson Ewing

Subject: Re: Notice of Public Hearing; Amendments to OMC 18.05 related to Urban Villages

I oppose amending any codes or changes to the master the plan regarding Briggs village retail space. The master plan has been in place for many years and was available when the current owner purchased the land. Many other areas have been developed and are thriving over the course of the last decade. The current owner's inability to develop the land is not the community's issue. If he is unable to develop the land to requirements laid out by the city, then he should consider selling the land as these requirements were readily available at time of purchase.

The density of Briggs community has grown substantially and is capable of supporting a grocery store, businesses and restaurants. Current business occupants are doing well. To change the codes to appease a developer unwilling or incapable of meeting current requirements would be disingenuous to the current residents of the community who purchased homes based on the master plan.

Charles and Megan Kendall (Brigg Residents) 4109 Seneca St. Se Olympia Wa 98501

From: Jackson Ewing <jewing@ci.olympia.wa.us>

Sent: Friday, February 14, 2025 10:23 AM

Subject: Notice of Public Hearing; Amendments to OMC 18.05 related to Urban Villages

## Good morning,

You are receiving this notice because you have had previous interest in Briggs Village projects and have been included as a party of record. The attached Notice of Public Hearing is for text code amendments to OMC 18.05 which establishes "Urban Villages". This is not a revision to the Master Plan. Future Master Plan amendments will have a separate Notice of Application and comment period.

A planning commission public hearing will be held January 27<sup>th</sup>, 2025 at 630pm virtually. A detailed staff report will be available one week prior to the planning commission hearing.

Best regards,

## **Jackson Ewing | Associate Planner**

City of Olympia Community Planning & Development Department P.O. Box 1967 | 601 4th Avenue E | Olympia, WA 98507-1967 (360) 570-3776 jewing@ci.olympia.wa.us

<sup>\*</sup>All correspondence to and from this address is a public record

From: Dave Auvinen <daveauvinen@comcast.net>
Sent: Thursday, February 20, 2025 2:04 PM

To:Jackson EwingSubject:Briggs Village Zoning

Mr. Ewing:

We purchased our home in Briggs Village in 2007. One of the most significant factors in our decision to move there was the zoning that led to the creation of a master plan urban village type community. To date, this has not fully materialized to the extent of the original plan as we were told.

Despite falling short of that plan so far, we have been happy with our neighborhood. I believe that it would be a tremendous mistake to alter the original zoning requirements to allow a disproportionate amount of residential to commercial development and would not comply with the type of community that the residents of Briggs Village invested in.

I'm afraid that the proposed changes would result in the loss of the healthy, walkable community in which we desire to reside.

Thank you for your consideration.

Sincerely,

David Auvinen

Sent from my iPhone

From: Ellen Caywood <rmceoc@gmail.com>
Sent: Thursday, February 20, 2025 2:47 PM

**To:** Jackson Ewing

**Subject:** Concerns with modification of Briggs Village Parking

I want to express my concern with the proposed modification of the Briggs Village Parking plan to reduce the amount of available parking.

I have attended the YMCA for 25 years and there has been an increasing amount of frustration over lack of parking. The lot is often full by early morning and people are parking along the streets.. The way the parking has been laid out currently is pretty limited. To have increased residential and commercial properties developed without adequate parking is only going to intensify the issue.

While having walkable neighborhoods is a noble goal, the reality is many Olympia Area residents do not work in the area near their homes and with limited access to good public transportation most families end up with 2 vehicles. Parking on the street near the apartments and condominiums is already full.

I have known several YMCA members who have given up finding a parking spot and end up just going home. That means they have lost out on their necessary exercise and socialization provided by the YMCA. Some members drive a great distance. Some come from Yelm, Tenino, Dupont and further out Thurston County locations. There is no bus service or walking options for many members.

I feel the Briggs Village Plan was too limited to start with and to think about changing and reducing parking options will be detrimental not only to the YMCA and future businesses.

Please reconsider any changes that would reduce parking options.

Ellen Caywood 3512 48th CT SE Olympia WA 98501 rmceoc@gmail.com.

From: Tom Groenewal <tomgroenewal1@gmail.com>

Sent: Thursday, February 20, 2025 2:48 PM

**To:** Jackson Ewing

**Subject:** Briggs

Please do not change the parking zoning for Briggs Village. it is already difficult to park for the YMCA. Plus, it would make it more difficult to park when going to Humble Cow ice cream.

Thank you, Tom Groenewal

From: Jason Rolfe <jleerolfe@gmail.com>
Sent: Thursday, February 20, 2025 3:41 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Community zoning amendments

Dear Jackson Ewing,

I am writing to express my concern about proposed amendments that would affect the balance of residential and commercial space in urban villages, and specifically Briggs Village, which is important to my family as members of the YMCA there.

Given the strains to parking infrastructure already experienced there, I hope the Olympia planning commission will prioritize maintaining a walkable neighborhood and not alter the Briggs Village Master Plan.

Thank you for listening to my concerns.

Sincerely,

Jason Rolfe

Briggs YMCA Member, along with my wife and 7 year old son.

From: Charlene Didier-Colby <charlenedidiercolby@gmail.com>

Sent: Thursday, February 20, 2025 3:41 PM

**To:** Jackson Ewing **Subject:** parking at Briggs Y

Hello - I am a member of the Briggs Y and have heard that there is rezoning being considered for Briggs Village that will impact the already lousy parking situation at the Y. I already often have had to walk a couple blocks after parking my car on the street. I am 75 years old and in good health but this really gets old especially on a rainy day. Please reconsider.

Thanks
Charlene Didier-Colby
360-789-4966
5037 Oakmont Place SE
Olympia, WA 98513

From: Nova Hobbs <novahasemail@gmail.com>
Sent: Thursday, February 20, 2025 4:12 PM

**To:** Jackson Ewing

**Subject:** Re: Parking at Briggs Village

Hello,

I'm reaching out to advocate for the original Briggs Village Master Plan. I live less than 5 minutes from briggs village, and regularly use the South Sound YMCA location there. It is already difficult to park when going to the gym. Navigating the parking lot, going in and out, regularly adds 10 or so minutes to my otherwise 5 minute drive. As I drive past the Briggs Villages townhomes regularly, I can confidently say I've NEVER seen all of the street parking full. I regularly find the YMCA parking lot overflowing.

Please, leave the plan as is. We need more business parking, and to keep the neighborhood as walkable as possible.

Thank you for your time,

Nova Hobbs

From: Stephen Gear <stevegear@comcast.net>
Sent: Thursday, February 20, 2025 4:33 PM

**To:** Jackson Ewing

**Subject:** Briggs YMCA parking concerns.

## Hello

I am a long time member of the Briggs YMCA in Lacey. I play sports and exercise at this YMCA branch 3 to 4 times every week. I am in my late 60's and the exercise helps with my physical and mental well being. Parking is often congested and I often have to wait until someone departs before I can secure a parking spot. It has recently come to my attention that the adjacent Brigg's village is considering an amendment to increase the number of proposed residential units. The original master plan was designed to accommodate all of the community needs including the YMCA. My concern is related to the already strained parking situation where Y members either have to wait to park and often are forced to park outside of the Y allocated parking in the adjacent streets. I ask that you would record this concern and add it to any other communications you receive that voice similar concerns as mine. Please reject this proposed amendment and maintain the original Briggs village plan.

Sincerely,

Stephen Gear

5744 Red Alder Dr NE Olympia, WA 98516

Tel 360 561 1089.

From: Jordan Bell <bellja6@hotmail.com>
Sent: Thursday, February 20, 2025 7:24 PM

**To:** Jackson Ewing

**Subject:** Briggs village crowding

hey there.

I am a longtime member at the Briggs Y, and began teaching group classes there years ago. I am also a bicyclist.

I vote NO on additional residential development, as there are already TOO MANY PEOPLE in this area, and they drive WAY TOO FAST.

driving/biking to the Y, as well as parking there, is already complicated by overpopulation & congestion. let's not make it worse.

I request that current zoning requirements stay in effect for the Briggs Village development.

cheers, Jordan

Sent from Samsung Galaxy smartphone.

Get Outlook for Android

From: Carol Tomer <carol.tomer@gmail.com>
Sent: Thursday, February 20, 2025 10:02 PM

To: Jackson Ewing
Cc: carol tomer

**Subject:** Great concern about impact on parking at the Y

I am writing to express my great concern about any changes in city plans that will impact the available parking at the Y in Briggs Village. Whereas I think the current vision for urban villages needs to be maintained, the most immediate potential impact I'm writing about is the impact on the Y: the available parking.

There have been repeated issues with insufficient parking at the Y. I have experienced this, and I have friends who have experienced this.

In addition, as lead pastor of The Lutheran Church of The Good Shepherd down the street from the Y, I am very aware of the importance of the Y in the community and for the healthy lives of many people.

I strongly encourage you and all of us to make choices to increase the livability of our community, in support of the wholeness of the lives of all citizens.

With gratitude, Pastor Carol Tomer

**From:** bruce mcdonald <mcdonaldbm@hotmail.com>

**Sent:** Thursday, February 20, 2025 10:50 AM **To:** Jackson Ewing; cronkk@ssymca.net

**Subject:** Briggs Village Master Plan

Hello Jackson Ewing,

We are writing to you about our concerns regarding the proposed amendments to the proposed Briggs Village Master Plan.

It is our understanding that the proposed amendments will increase residential development and reduce planned commercial space and subsequent parking.

We would like to know if there has been data and community involvement that has driven proposed amendments. The background data to help make a decision based on the value and need of an amendment for additional residential development over commercial development would be information such as

- 1) the existing occupancy rate of the two high density developments at the intersection of Henderson and Yelm Hwy. We are a casual observer, yet it is very apparent that both of these complexes are not to full capacity.
- 2) an existing travel and parking study of the surrounding commercial businesses. Is there currently adequate parking during busy hours. I can assure that the YMCA currently does not have enough parking during many hours of the day, not just peak use hours.
- 3) The current existing need for a small commercial grocery store, again a study of the current area residents and how far they have to travel to find food. Will the amendment increase the people density without increasing the ability to live in the area. Are you building a larger food desert for the existing community.
- 4) Who will benefit from this amendment ?and how?
- 5) It is understood that there is a nationwide residential shortage but a few more high-end homes replacing essential services like a grocery store, or pharmacy detracts rather than benefits the existing community.
- 6) Is this a proposed SEPA Amendment? If so, would it change the prior determination and require mitigation for the proposed amendment? Would the proposal be reviewed again and the public comment period be reopened?

Please share any information with us regarding our questions and add us to communication list on this issue.

We live within 2 miles of the Briggs YMCA and utilize the facility several times a week. We have enjoyed riding our bikes to the businesses of ice cream, and pizza.

Please deny this amendment as it is currently proposed and get more information about what the Briggs Village Area needs to be a thriving community.

Sincerely

Mary and Bruce McDonald mcdonaldbm@hotmail.com

From: Tonya Kehoe <tonyakehoeart@gmail.com>

**Sent:** Friday, February 21, 2025 12:00 AM

To:Jackson EwingSubject:Briggs Village

Hello, I am writing today to leave a comment about something that is really important to me and my family and many of my fellow neighbors here in Briggs Village community.

When we bought our home here last summer, we were told and understood in our paperwork that the center area will be developed with a real, actual grocery store. In addition, some retail and/or places to eat as well. This was a huge factor in buying here in Briggs.

I was given your email to write from a neighbor to declare that as a homeowner, I am adamantly opposed to the developer gaining approval to change the Briggs plans from the full grocery store and retail in the center. I am asking the City of Olympia deciders to not approve this as it is fundamentally the opposite of what we bought into in good faith.

I do not want it full of apartments, or mini mart or whatever shortcuts are being proposed. No, we need the grocery store and other neighbood amenities that were in the original approved plans.

Thank you for recording my comment in the record.

Tonya Kehoe

4302 Magnolia Dr SE 319-400-3297

From: Lawrence Schofield <lschofiel@comcast.net>

Sent: Friday, February 21, 2025 7:20 AM

**To:** Jackson Ewing

**Subject:** Amendments to Briggs Village

## Hello,

I cannot make the meeting to discuss plans to amend the current plan of more residential housing in Briggs Village. Originally there was supposed to be a grocery store along with an abundance of shared parking for businesses and residential.

I am against amendments that increase residential use while reducing or not holding to the promise of shared parking for businesses. I will use the Briggs YMCA as my example. I have been going to this business for over 20 years. The current parking has been a disaster for the past few years while making for a dangerous driving condition along the side road leading into the facility. This situation needs to be corrected and this amendment would do nothing but make the situation worse. If an amendment was developed that allowed additional off street parking for the general businesses in the area I could support an amendment. Without corrections to the existing situation, I cannot support amendments.

Larry Schofield 1330 68th Avenue SE, Tumwater 360.628.9592

From: Marge Wieland <wielandmarge@gmail.com>

**Sent:** Friday, February 21, 2025 10:07 AM

To: Jackson Ewing
Subject: Briggs Development

I am against changing the zoning in Briggs Village. Parking at the Y is very difficult at times now. If the zoning is changed, it will be impossible.

Marge Wieland

From: cathy gilmore <thycamoregil@msn.com>
Sent: Friday, February 21, 2025 11:40 AM

To:Jackson EwingSubject:Parking at Briggs

## Jackson-

I am requesting that current zoning requirements stay in effect for the Briggs Village development. The parking situation for the Y is already ridiculous and needs more parking now. We do not need more residential housing! Originally there was to be a Thriftway in this area- all that is there is basically residential housing for seniors. I don't know what happened but I was disappointed not getting the grocery store, and to lose parking, add traffic, lose green space and strain our utilities with more housing is not acceptable.

Thank you

Cathy Gilmore

thycamoregil@msn.com

From: Russ & Mary Pitkin <russandmarypitkin@gmail.com>

Sent: Friday, February 21, 2025 1:21 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Zoning Amendments

Please do not make any changes to the Briggs Village Zoning Plan. What may seem like a good idea to solve one problem ends up creating additional unforeseen problems. Making room for additional housing by increasing residential density will result in a decrease of currently planned commercial space which will increase demand for other infrastructure which then would not be accommodated from within the village area. The imbalance due to the zoning change will cause strain in the surrounding area.

I've seen these planning mistakes take place in other cities and once the damage is done it is irreversible and makes these areas less desirable to live in, not to mention the additional strain on all sorts of surrounding community infrastructure and the tremendous inconvenience to everyone when infrastructure capacity is exceeded and needs to be enlarged just because there was no planning consideration in advance.

Just a few examples: Has the impact of this change been reviewed with the school district for the potential increase to their school populations and do they currently have capacity? This is the responsibility of good community planning. What impact will the increase have on utilities? Is there adequate PSE infrastructure? Is there adequate sewer infrastructure? How will the increased number of personal vehicles impact the existing traffic circulation not to mention the overcrowding of parking that will occur. Is there adequate nearby open space for residents? We are after all animals and we do need outdoor space for ourselves and our pets.

The last place I lived, Portland, Oregon, the planners really messed up badly. They wanted to increase housing density to meet demand. They figured they would develop around existing neighborhoods taking up commercial space with five over one buildings (five stories of apartments over one level of commercial) which surrounded the neighborhoods. Developers talked them into building these 5 over 1 structures without parking so they could minimize costs and save time in construction. The city allowed this because their transit system was large enough to handle the additional load and people living in these structures would not need cars because transit was convenient. People still owned cars to get off for the weekend and on vacations so they totally maximize all curb side street parking in the neighborhoods causing some of the streets to be one directional at a times which really congested traffic at major intersections in the vicinity of these neighbors. This transition total change the character of the neighborhoods. These structures lined both sides of the major thoroughfares creating a canyon-like atmosphere keeping sunlight out at street level for a majority of the day and the old commercial enterprises either relocated or did not reopen destroying the small business community used by residents and the new commercial spaces are mainly vacant. Many of the old always crowded restaurants were on large plots with plenty of parking now under a 5 over one structure. They are gone and what is left is not anywhere as nice or convenient.

February 21, 2025

City of Olympia

ATTN: Jackson Ewing

RE: Comments about Zoning Code Amendments related to Briggs Village

Dear Mr. Ewing:

I am a member of the YMCA and have been a frequent user of the Briggs Village location. My children have also participated in YMCA sporting events that take place at this location.

The Briggs Village YMCA is very popular, and quite busy, particularly at certain times of day and especially on weekends. It is very difficult to find parking near the building during sporting events, outside of just a regular day and I have to park in the overflow area.

My understanding of Briggs Village was that it was conceived as a walkable mixed commercial and residential community with a grocery store and other amenities and that there would be ample parking which could be utilized for all of these purposes.

My understanding is that the amendments you are considering would result in the grocery store being eliminated and instead there would be more units of housing and that the net result of that would be less parking spaces. That result would certainly negatively impact the YMCA and frankly in my opinion, all of Briggs Village.

Finally, before supporting any such amendments to OMC 18.05l'd want to know the following:

- 1. Clarification on how parking is calculated in the core areas of Briggs Village, inclusive of any shared parking formats;
- 2. Clarification on how modifications to zoning or the Master Site Plan will not make parking on other underdeveloped sites impossible; and,
- 3. Clarification on how overflow parking will be addressed in light of the proposed changes to zoning and the Master Site Plan.

Sincerely,

Rozanne Garman

# February 21, 2025

Dear Planning Commission members, City Council Members, and Jackson Ewing:

This letter is to explain our reasons for submitting substitute amendments to OMC 18.05, that relate to urban villages. The substitute amendments are contained in both PDF and WORD files attached to the email that transmits this letter.

The substitute amendments were drafted by four of us, Brian Faller, Betty Bailey, Andrew Peterson, and Dave Merchant, who respectively live in Sten Village (adjacent to Briggs Village), the Village Cooperative (kitty corner to the Briggs YMCA), and Briggs Village.

As you know, Briggs Village was created over 20 years ago as the only urban village in Olympia. The key feature of an urban village is that it has a concentration of housing within walkable distance of a village commercial center that offers the basic amenities people need in everyday life. The critical amenity is, of course, a sizable grocery store. Other amenities typically include restaurants, a bakery, first aid, health care, clothing, housewares, hardware, a small post office (some of which might be contained within the grocery store). The current 2014 Master Plan in fact requires the developer to provide an anchoring grocery store between 30,000 – 35,000 square feet (sf). A local grocery chain (Stormans Inc.) had initially agreed to operate an approximately 25,000 sf Thriftway, but its deal with the prior owner fell apart before 2015.

The current owner Gordie Gill, who acquired the property in 2015, says that there isn't sufficient market demand for a grocery bigger than a mini-mart to locate in Briggs Village. To support that idea he hired an anonymous consultant (really, the consultant's name is nowhere in the study) to produce a market demand study with a gap analysis and analogue study. We took a hard look at that gap analysis and found that it too has gaps.

For example, the demand study assumed that NONE of the sales at the Tumwater Safeway would transfer to a grocery store in Briggs Village. That assumption is clearly false. Several thousand people live within an easy walk from Briggs Village,

the YMCA draws more than 1,000 users every weekday, and the Starbucks business has been phenomenal especially from walkers. The few businesses the developer has allowed at Briggs Village (the Briggs Taphouse, the Humble Cow, Fit Life, and Olympia Pediatric Dentistry, etc.) are thriving no thanks to the developer who only begrudgingly sold that land at exorbitant prices. The anonymous author never bothered to contact those business owners, and relied on unsubstantiated opinions of an anonymous broker and anonymous "stakeholders" whose stake in Briggs Village was never revealed.

We found that once you correct the errors in the demand study, the demand would comfortably support a grocery store over 10,000 sf in Briggs Village. In looking at all of the analogue stores that the demand study used for comparison, we found that all of them in fact had 2 to 4 competing sizable grocery stores within a short distance, whereas the Tumwater Safeway is the only sizable grocery within a five-minute drive of Briggs Village.

The question remains why there isn't a grocery store now, if this site is favorable. The truth is that from all appearances, the developer Gordie Gill has done nothing over the last 10 years to seek out and attract a sizable grocery store, despite the requirements in the Master Plan. We checked with a commercial realtor and found out no commercial parcels in Briggs Village have been listed for sale in the last 10 years. We spoke with Greg Stormans, of Stormans Inc., and found Gill has not contacted him to see if Stormans Inc. might be interested in pursuing a grocery store of any size. We asked the planner Jackson Ewing directly whether Gill has provided the city any evidence he has sought out a grocery store provider, and we filed a PRA request with the city for records of any effort by Gill to obtain a

<sup>&</sup>lt;sup>1</sup> According to the records of the Thurston County assessor, property # 37030000020 contains the Olympia Pediatric Dentistry, the Briggs Taphouse, Humble Cow, etc. It was purchased from Gill on March 1, 2018 for \$1,000,000, but was then assessed for \$412,000, and is now assessed at \$331,600. Similarly, property # 37030000021 just to the north of the property above was purchased from Gill on February 10, 2022 for \$1,445,000. The property was then assessed at \$332,500, and is now assessed at \$484,200.

grocer. In both cases, we found Gill has provided the city NO evidence of any efforts to attract a grocery store.

A quick internet search will show you that there are at least one or two dozen grocery store companies operating in Puget Sound with multiple locations. They can be quickly spotted on Google Maps. They and local stores should be approached with some incentive to open a store over 10,000 sf at Briggs Village.

A word about incentive. Greg Stormans informed Brian Faller that the prior Briggs Village owner had given Stormans a initial good incentive package to operate the Briggs grocery store. The owner agreed to front the entire costs of building and equipping a 25,000- 30,000 sf store, which Greg thought may be in the ballpark of \$8-10 million. Under the deal, the owner would pay Stormans for operating the store for the first two years. After two years, if things went well, Stormans would buy the store. That deal fell apart when the owner refused Stormans' request to sweeten the terms after the Walmart went in on Yelm Highway in Lacey.

Here Mr. Gill in fact is creating disincentives, not incentives, for retail and office development. As discussed above, he had to be badgered to sell the two lots he sold in Briggs Village and charged well over market value for the parcels.<sup>2</sup> This seems to us clear bad faith on Mr. Gill's part given that the Master Plan and the OMC zoning commits him to develop the grocery store and commercial business in the village.

This brings us back to our substitute amendments. They were written to give Gill a financial incentive (1) to actually deliver a grocery store and a couple of restaurants and/or a bakery to Briggs Village, and (2) to commit to build some smaller studio apartments, which are more affordable. With this incentive, Gill will have a financial reason to offer good terms to a prospective grocery store as well as restaurants and a bakery, and to commit to build more affordable housing.

Here's how our incentive would work: Gill believes he will maximize his profits by building more residential in place of retail and office, and has proposed code amendments to do that. Our substitute amendments, say yes, you can get most

<sup>&</sup>lt;sup>2</sup> Proof of the overcharging is in footnote 1.

of the key changes you asked for, but *only if* you have first actually deliver the grocery store and some restaurants or a restaurant and a bakery, and commit to build at least 15% of the new units at 500 sf or less.

We really want a grocery store soon, so in our substitute amendments, we agreed that the grocery store could be a minimum of 10,000 sf rather than the 30,000 sf minimum in the current Master Plan. A 10,000 sf grocery store (not including the space for selling beer, wine and hard liquor) can still provide a relatively wide assortment of items and choices.<sup>3</sup> This lower minimum would allow stores such as Aldi, Trader Joe's, Harbor Greens, Tacoma Boys, a small Town and Country, an enlarged Co-op or Spuds, etc. to fill the niche. The smaller store would be much faster to permit and build, require less investment, and present less risk.

As to the affordable housing component of our incentive, the smallest apartments in Briggs Village are over 700 sf, few in number, and typically cost in excess of \$1,700 a month. Studio apartments at 500 sf or smaller rent for less, providing a more affordable housing option.<sup>4</sup>

You might say, the city can still protect a larger grocery store in the Master Plan, but unfortunately that will not get one built. The grocery store requirement has been in the Master Plan for over 20 years, but none has materialized. If the city now gives Gill the flexibility he wants without any conditions to motivate him, it loses all leverage to get him to deliver. Our substitute amendments aim to provide the incentive to finally get the anchor grocery store and other businesses at Briggs Village that we have waiting for over twenty years. If there is a better way to create an effective incentive, we would welcome that too, but clearly one is necessary.

Respectfully,

Brian Faller Betty Bailey Andrew Peterson Dave Merchant

<sup>&</sup>lt;sup>3</sup> We learned that under Washington law a grocery store that sell spirits has to be at least 10,000 sf. However, it appears that the store need stock \$3,000 of grocery items. Thus, it appears possible to have a 10,000 sf grocery that really functions as a liquor store. To exclude that, our amendments does not all the space allocated to spirits, beer and wine, to count toward the 10,000 sf.

<sup>&</sup>lt;sup>4</sup> Apartments.com reports that studio apartments in Olympia on average rent for \$1,327 per month and are 471 square feet. Average Rent in Olympia, WA - Latest Rent Prices by Neighborhood

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## Substitute Amendments to OMC 18.02 and 18.05

# Submitted by Brian Faller, Betty Bailey, Andrew Peterson, Dave Merchant

# Residents of Briggs Village and Adjacent Neighborhoods

Applicant's proposed changes are shown in track changes. City Staff responses and recommendations are shown in commentary / revisions. Brigg's Community proposed changes are shown in red and flagged by a comment.

Definitions: 18.02.180.M

Mixed Use Building: A building comprised of ground floor commercial uses with upper story residential units. The ground floor is primarily comprised of commercial use(s), such as retail, office, and personal services. Lobbies and private amenity space serving the upper story apartments (gyms, community space, etc.) can be located on the ground floor of a mixed use building, but such space would not constitute a commercial use as it would be an accessory to the residential use rather than an independent commercial use. The ground floor commercial space associated with a live/work unit would constitute commercial use.

**Commented [NF1]:** City Staff recommend this new definition to help define what a mixed use building includes/does not include.

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## 18.05.040 TABLES: Permitted, Conditional and Required Uses

## TABLE 5.01

## PERMITTED, CONDITIONAL AND REQUIRED USES

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
District-Wide Regulations					18.05.050
1. RESIDENTIAL USES					
Accessory Dwelling Units	P	P	P	P	18.04.060(A)
Apartments	С	R	R	R	18.05A.150240, 18.05.050(E)
Boarding Homes	С	P	P	P	
Congregate Care Facilities		P	P	P	18.05.050(E)(1)(c)(i)
Cottage Housing		P	P	P	18.05A.330, 18.04.060(H)
Duplexes		P	P	P	18.05A.250290
Duplexes on Corner Lots	P	P	P	P	18.04.060(HH)
Group Homes with 6 or Fewer Clients (up to 8 if approved by DSHS)		P	P	P	18.04.060(K), 18.04.060(W)
Group Homes with 7 or More Clients		С	С	С	18.04.060(K), 18.04.060(W)
Manufactured Homes	P	P	P	P	18.04.060(O)
Nursing/Convalescent Homes		P	P	P	18.04.060(S)
Residences Above Commercial Uses	P	P	P	P	
Short-Term Rental – Vacation Rentals	P	P	P	P	18.04.060(JJ)
Single-Family Residences	P	R	R	R	18.05A.250290
Single Room Occupancy Units					
Townhouses	P	Р	P	Р	18.05A.150240 or 18.05A.250290, 18.64

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Transitional Housing, Permanent Supportive Housing	P	P	P	P	
2. OFFICES					
Banks	P	P	P	P	18.05.060(A)
Offices – Business	P	P	P	P	
Offices – Government	P	P	P	P	
Offices – Medical	P	P	P	P	
Veterinary Offices and Clinics	C	С	С	C	
3. RETAIL SALES					
Apparel and Accessory Stores	P	P	P	P	
Building Materials, Garden Supplies, and Farm Supplies	P	P	P	P	
Food Stores	R	R	P	P	
Furniture, Home Furnishings, and Appliances					
General Merchandise Stores	P	P	P	P	
Grocery Stores	P	P	R	R	18.05.060(C)
Office Supplies and Equipment					
Pharmacies and Medical Supply Stores	P	P	P	P	
Restaurants			P		18.05.060(A) & 18.05A.095
Restaurants, Without Drive-In or Drive-Through Service	P	P	P	P	
Specialty Stores	P	P	P	P	
4. SERVICES					
Health Fitness Centers and Dance Studios	P	P	P	P	
Hotels/Motels			_		

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Laundry and Laundry Pick-up Agency	P	P	P	P	
Personal Services	P	P	P	P	
Printing, Commercial			P	P	
Radio/TV Studios					
Recycling Facility - Type I	P	P	P	P	
Servicing of Personal Apparel and Equipment	P	P	P	P	
5. ACCESSORY USES					
Accessory Structures	P	P	P	P	18.04.060(B)
Electric Vehicle Infrastructure	P	P	P	P	18.04.060(GG)
Garage/Yard/Rummage or Other Outdoor Sales	P	P	P	P	5.24
Satellite Earth Stations	P	P	P	P	18.44.100
Residences Rented for Social Event, 7 times or more per year	С	С	С	С	18.04.060.DD
6. RECREATIONAL USES					
Auditoriums and Places of Assembly					
Art Galleries					
Commercial Recreation					
Community Gardens	P	P	P	P	
Community Parks & Playgrounds	P/C	P/C	P/C	P/C	18.04.060(T)
Health Fitness Centers and Dance Studios					
Libraries					
Museums					
Neighborhood Parks/Village Green/Plaza	R	R	R	R	18.04.060(T), 18.05.080(N)

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Open Space – Public	P	P	P	P	18.04.060(T)
Theaters (no Drive-Ins)					
Trails – Public	P	P	P	P	18.04.060(T)
7. TEMPORARY USES					
Emergency Housing	P	P	P	P	
Mobile Vendors			P	P	
Model Homes	P	P	P	P	
Parking Lot Sales			P	P	18.06.060(Z)
8. OTHER USES					
Agricultural Uses, Existing	P	P	P	P	
Animals/Pets	P	P	P	P	18.04.060(C)
Child Day Care Centers	P	P	-P	P	18.05.060(B), 18.04.060(D)
Community Clubhouses	P	P	P	P	
Conference Centers					
Crisis Intervention	С	С	С	С	18.04.060(I)
Home Occupations (including adult day care, bed and breakfast houses, short-term rental – homestays, elder care homes, and family child care homes)	P	Р	P	P	18.04.060(L), 18.04.060(JJ)
Hospice Care	С	С	С	С	18.04.060(M)
Non-Profit Physical Education Facilities	С	С	С	C	
Places of Worship	С	С	С	С	18.04.060(U)
Public Facilities	С	С	С	С	18.04.060(V)
Radio, Television, and other Communication Towers & Antennas	С	С	C	C	18.04.060(W), 18.44.100

**Commented [NF2]:** City Staff support requested change to allow but not require a day care center.

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Schools	С	С	С	C	18.04.060(CC)
Sheltered Transit Stops	R	R	R	R	18.05.050(C)(4)
Social Organizations					
Utility Facilities	P/C	P/C	P/C	P/C	18.04.060(X)
Wireless Communications Facilities	P/C	P/C	P/C	P/C	18.44

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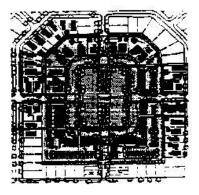
#### LEGEND

P = Permitted C = Conditional R = Required

## 18.05.050 General standards

- A. Project Approval or Redesignation.
  - 1. Approval. Developments in the Neighborhood Center, Neighborhood Village, Urban Village, and Community Oriented Shopping Center districts shall be reviewed according to the requirements of Chapter 18.57, Master Planned Developments.
  - 2. Rezoning. Land in a NC, NV, UV, COSC, or district may be rezoned to a residential district (see Chapter 18.58, Rezones and Text Amendments) upon demonstration that the site is not viable for the designated uses due to site conditions, infrastructure or street capacity or--in the case of multiple ownerships--land assembly problems.
  - 3. Interim Uses. The following requirements shall apply prior to approval of a Master Planned Development pursuant to Chapter 18.57, Master Planned Developments:
    - a. Subdivision shall not be allowed prior to Master Plan approval.
    - b. One single-family home is allowed per existing lot of record prior to approval of a Master Plan.
    - c. Construction of utilities, roads, and other public infrastructure which is in conjunction with neighboring or abutting projects is allowed prior to Master Plan approval.
  - 4. Pre-existing uses.
    - a. Any use which was legally constructed prior to August 21, 1995, but which is not a permitted or conditional use under this Chapter, is allowed to continue under the zoning requirements in effect for that use prior to August 21, 1995, (e.g., as a permitted use, conditional use, limited use, special use, non-conforming use, or any other such zoning status, as may be applicable).
    - b. Any such zoning requirements applicable to said use (e.g., conditions attached to a conditional use permit), which were in effect on August 21, 1995, shall remain in effect for said use until such time as it is discontinued.
- B. Project Size.
  - 1. Villages. Urban villages and neighborhood villages shall be no less than 40 acres and no more than 200 acres in size, provided that at least 90 percent of all residences shall be within one-fourth of a mile of the perimeter of the village center. The perimeter of the village center means the boundary of the center identified on an approved Master Plan, consistent with Section 18.05.050(D)(2), Commercial Building--Location.
  - 2. Neighborhood Centers. Neighborhood center developments shall be no less than two acres and no more than ten acres in size.
  - 3. Community Oriented Shopping Centers. Community oriented shopping center developments shall be no less than seventeen (17) acres and no more than 40 acres in size.
- C. Village Center.
  - 1. Required Center. Each village and each neighborhood center shall contain a village center with a village green or park (see Section 18.05.080(N), Private and Common Open Space), a sheltered transit stop and, as market conditions permit, businesses, services, and civic uses listed in Table 5.01. (See also Section 18.05.050(D)(2) Commercial Building—Location, and Chapter 18.05A, Design Guidelines for Villages and Centers.)

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## Village Center

## FIGURE 5-1

- 2. Mixed Use. At least ten percent of the gross floor area of village centers in villages and community oriented shopping centers shall be occupied by residential units contained in mixed residential/commercial buildings. Exceptions to this requirement shall be granted if the applicant demonstrates that compliance is not economically feasible (based upon an independent market study accepted by the City).
- 3. Buildings Fronting on a Village or Center Green. At least sixty (60) percent of the total ground floor street frontage of the non-residential buildings fronting on a village or center green, park, or plaza shall be occupied by retail uses or professional or personal services. (Also see Section 18.05.080(M)(1) Height-Buildings Fronting on Village/Center Greens.)
- 4. Transit Stop. The sheltered transit stop required in 18.05.050(C)(1), Required Center, shall be located and designed in accordance with specifications provided by the City and approved by Intercity Transit.
- 5. Village Green or Plaza. The required village green or plaza shall be constructed before more than fifty (50) percent of the commercial space is under construction.
- Location.
  - a. Separation.
    - i. Neighborhood village centers and neighborhood centers shall be separated from one another and from urban villages and community oriented shopping centers by at least one half mile.
    - ii. Urban village centers and community oriented shopping centers shall be separated from one another by at least one mile.
    - iii. The Hearing Examiner may allow closer spacing if the applicant demonstrates that the trade areas for the centers are distinct (e.g., segregated by physical barriers) or contain sufficient population (based on existing or planned density) to enable the affected centers to be economically viable.
  - b. Relationship to major streets.
    - i. Centers in established neighborhoods and neighborhood villages shall be located along collector streets to make them readily accessible for mass transit and motorists and to enable them to be a neighborhood focal point.

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ii. Urban villages and community oriented shopping centers shall be located on sites abutting an arterial street. Such sites must have potential for accommodating moderate density residential development (e.g., 7 to 13 or 14 units per acre for COSC or UV districts respectively) and commercial uses scaled to serve households within a one and one-half (11/2) mile radius with frequently needed consumer goods and services.

#### D. Commercial Building Size, Location, and Type.

1. Size. The total gross floor area of all commercial uses (i.e., those uses specified in Table 5.01 under the general categories "Offices," "Retail Sales," and "Services") in urban villages, neighborhood villages, neighborhood centers, community oriented shopping centers shall not exceed the maximum amounts specified in Table 5.02.

#### TABLE 5.02

#### AMOUNT OF COMMERCIAL SPACE

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	Urban Center	
Minimum or Maximum Total Amount of Commercial Floor Space	30,000 sq. ft.	30,000 sq. ft.	225,000 sq. ft., OR 175,000 sq. ft. if the village does not- contain a grocery store of at least 35,000 sq. ft. Min. 52,500 sq. ft. Min. 94,985 sq. ft.	100,000 sq. ft.	No Maximum	
Minimum or Maximum Retail Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per authorized residential dwelling or residential lot in	75 sq. ft. per authorized residential dwelling or residential lot in the development, exclusive of a grocery store	At least 50% of total floor space shall be for retail uses, but not more than 70% of total floor	At least 30% of the total floor space shall be for retail uses, but not more than 70% of the total floor space.	
	within 1/4 mile	the development	75 sq. ft. per- authorized residential- dwelling or residential- lot in the development, exclusive of a grocery- store:	space.		
Minimum or Maximum Combined Office & Services Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	Office and Services Min. 5,000 sq. ft.  200 sq. ft. per authorized residential dwelling or residential lot in the development. Min. 52,500 sq. ft. Max. 175,000 sq. ft.	At least 30% of the total floor space shall be for office or service uses, but not more than 50% of the total floor space.	At least 30% of the total floor space shall be for office or service uses, but not more than 70% of the total floor space.	/

Commented [BC3]: We rejected most of the proposed changes to Table 5.02. However, in Alternative Table 5.02 we accept in substantial part those changes, provided in order for the Alternative Table to apply, the developer must first satisfy the conditions OMC 18.05.055 below. Those conditions are designed to incentivize the developer to provide the grocery store, some restaurants, or a restaurant and bakery, and some studio apartments, which will be more affordable.

Commented [BC4]: Per the City's proposal, we accepted deletion of the maximum 175,000 sf limit for commercial square feet. We added the minimum 94,985 sf since this is the existing commercial minimum contained in the 2014 Master Plan. The proposed 52,500 sf minimum for all commercial is likely too low to support a village that provides necessary goods to surrounding residents within a short distance, including a reasonable sized grocery, shops, and restaurants, as well as offices. However, the developer and the city's replacement minimum of 52,500 sf is set forth in Alternative Table 5.02, and can be made applicable under the terms of proposed OMC 18.05.055 (below).

**Commented [NF5]:** Applicant requests a new max of 175,000. City Staff recommend no max or retain the 225,000sf max because there is no known reason to limit future commercial should market conditions change.

**Commented [BC6]:** We restored the existing text of Table 5.02 to provide a minimum value for retail exclusive of grocery. Assuming 810 units, the minimum floor space for retail (excl. grocery) is 60,750 sf (810 x 75 = 60,750).

Commented [BC7]: No minimum was stated in the original table entry. We added the 5,000 sq. ft. minimum for office/services which is the figure in the 2014 Master Plan. The developer's proposed minimum of 52,500 sf for office/services would leave NO sf minimum for retail or grocery under the developer's proposed commercial including retail minimum of 52,500 sf. In keeping with the City's proposed deletion of a maximum limit, we did not restore the proposed deletion of a maximum based on 200 sq. ft. per the authorized units/dwellings (810 units x 200sf = 162,000 total sq. ft.)

Commented [NF8]: Staff Comment: Requested language needs further clarification. Is this in addition to the 50,000sf of retail/office? If so, the total commercial minimum would be 102,500. Staff recommendation to rely on commercial total only and remove / eliminate specific requirements for retail, office, and service as it is un-necessary.

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#### ALTERNATIVE TABLE 5.02 if applicable per 18.05.055

#### AMOUNT OF COMMERCIAL SPACE

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	Urban Center
Minimum or Maximum Total Amount of Commercial Floor Space	30,000 sq. ft.	30,000 sq. ft.	225,000 sq. ft., OR- 175,000 sq. ft. if the village does not- contain a grocery store of at least 35,000 sq. ft. Min. 52,500 sq. ft. (the	100,000 sq. ft.	No Maximum
			grocery store does not count toward this minimum)		
Minimum or Maximum Retail Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per authorized residential dwelling or residential lot in the development	75 sq. ft. per- authorized residential- dwelling or residential- lot in the development, exclusive of a grocery- store.  Retail/Office combined minimum: 50,000 sq. ft. 52,500 sq. ft.	At least 50% of total floor space shall be for retail uses, but not more than 70% of total floor space.	At least 30% of the total floor space shall be for retail uses, but not more than 70% of the total floor space.
Minimum or Maximum Combined Office & Services Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized	200 sq. ft. per- authorized residential- dwelling or residential- lot in the development. Retail/Office combined	At least 30% of the total floor space shall be for office or service uses, but not	At least 30% of the total floor space shall be for office or service uses, but not more than 70% of the total floor space.
	or residential lot within 1/4 mile	residential dwelling or residential lot within 1/4 mile	minimum: Min. 52,500 sq. ft. Max. 175,000 sq. ft.	more than 50% of the total floor space.	

#### Location.

- a. Commercial uses in urban villages, neighborhood villages, neighborhood centers, and community oriented shopping centers shall meet the following location requirements. Commercial uses in urban centers shall be exempt from these requirements. (Staff note: these requirements have to do with placing all commercial uses within a block or so of the village green in villages and neighborhood centers. In an urban center, this would be impractical.)
- b. Commercial uses shall be contiguous with or across a street from the village or center green/park.
- c. Commercial uses shall not extend more than one block or 350 feet, whichever is less, from the perimeter of the village green or park in neighborhood villages and neighborhood centers.
- d. Commercial uses shall not extend more than three blocks or 1,100 feet, whichever is less, from the perimeter of the village green or park in urban villages and community oriented shopping centers.
- e. In an urban village or community oriented shopping center, the Hearing Examiner may allow buildings comprising up to 20 percent of the authorized commercial floor area to extend up to four blocks or 1,500 feet from the perimeter of the village green under the following conditions:

**Commented [BC9]:** The alternative table is in substantial part what the developer and the city have proposed. We are willing to have most of these values apply provided the developer first satisfies the conditions set forth in proposed OMC 18.05.055 below.

Commented [BC10]: 52,500 is a very low amount of minimum space to provide for commercial covering retail (including a grocery) and office/services in a viable village center that supports the surrounding residents. This is borne out by the 2014 Master Plan which provides a minimum 30,000 sf for a grocery store and 94,985 sf for commercial. We are willing to accept this minimum provided it does not include the grocery store space.

Commented [NF11]: Applicant requests a new max of 175,000. City Staff recommend no max or retain the 225,000sf max because there is no known reason to limit future commercial should market conditions change.

**Commented [BC12]:** We increased the minimum to 52,500 sf to be consistent with the Combined Office & Services row below.

Commented [BC13]: For this to make sense, the minimum must be stated as Retail/Office combined, otherwise, there would be no minimum amount of commercial retail space necessary to provide for a grocery and basic retail stores and restaurants. In keeping with the City's proposal, we deleted the maximum.

Commented [NF14]: Staff Comment: Requested language needs further clarification. Is this in addition to the 50,000sf of retail/office? If so, the total commercial minimum would be 102,500. Staff recommendation to rely on commercial total only and remove / eliminate specific requirements for retail, office, and service as it is unnecessary.

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- i. The site's configuration or physical constraints (e.g., critical areas or steep topography) necessitate the location of commercial uses beyond the three block limit; or
- ii. The proposed location of commercial uses would improve the project design, for example, by enhancing the aesthetic quality of the development (e.g., allowing buildings to screen parking lots from public rights-of-way), by increasing pedestrian accessibility, by allowing shared use of parking lots, or by allowing better integration of uses.
- E. Mix and Location of Residential Uses.
  - 1. Mix of Dwelling Types--General. Developments in the Urban Village, Neighborhood Village, and Community Oriented Shopping Center districts must attain a mix of residential uses consistent with Tables 5.03A and 5.03B. Table 5.03A addresses the relationship between single-family and multifamily dwellings in general. Table 5.03B addresses the requirement for a variety of multifamily housing types, based on overall size of the project.
    - a. For purposes of meeting the required mix as shown in Table 5.03A, Single Family and Similar Dwelling Types shall include:
      - i. Single-family detached residences, including designated manufactured homes
      - ii. Group homes with six (6) or fewer clients
      - iii. Single family residences above commercial uses (e.g., a single residence above a convenience store)
      - iv. Townhouses
      - v. Cottage housing
    - b. For purposes of meeting the required mix as shown in Table 5.03A, Multifamily and Similar Dwelling Types shall include:
      - i. Apartments with five (5) or more units per structure
      - ii. Boarding homes
      - iii. Duplexes, triplexes, and fourplexes
      - iv. Group homes with seven (7) or more clients
      - v. Multifamily residences above commercial uses (e.g., multiple apartments above retail or office uses)
    - c. Other residences.
      - i. For purposes of meeting the required mix as shown in Table 5.03A, the following uses are classified as "other" (i.e., neither "single-family and similar"):
        - (a) Accessory dwelling units
        - (b) Nursing/convalescent homes and congregate care facilities
        - (c) Multifamily units in an urban village on the blocks contiguous to the town square.
      - ii. Such "other" uses are not counted in determining the required proportions of single-family and multifamily dwellings in Table 5.03A. However, such uses shall be counted in the calculation of total dwellings for purposes of Sections 18.05.080(B) Maximum Housing Densities and 18.05.080(C) Minimum Housing Densities, in the manner provided in those sections.

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#### TABLE 5.03A

#### MIX OF HOUSING TYPES

MIX OF HOUSING TYPES	Neighborhood Village	Urban Village	Community Oriented Shopping Center
Single Family and Similar Dwelling Types			
Minimum percentage of total housing units	60%	50% <del>50% 15%</del>	50%
Maximum percentage of total housing units	75%	75% <mark>75% 35%</mark>	75%
Multifamily and Similar Dwelling Types			
Minimum percentage of total housing units	25%	25% <del>25%-65%</del>	25%
Maximum percentage of total housing units	40%	50% <del>50%</del> <del>85%</del>	50%

#### ALTERNATIVE TABLE 5.03A if applicable per 18.05.055

## MIX OF HOUSING TYPES

MIX OF HOUSING TYPES	Neighborhood Village	Urban Village	Community Oriented Shopping Center
Single Family and Similar Dwelling Types			
Minimum percentage of total housing units	60%	50% 15 <mark>%</mark>	50%
Maximum percentage of total housing units	75%	75% <mark>75% 35%</mark>	75%
Multifamily and Similar Dwelling Types			\
Minimum percentage of total housing units	25%	<del>25%</del> 65%	25%
Maximum percentage of total housing units	40%	<del>50%</del> 85%	50%

- 2. Mix of Dwelling Types--Requirement for Variety.
  - a. Urban villages, neighborhood villages, and community oriented shopping centers shall achieve a variety of dwelling unit types as specified in Table 5.03B.
  - b. For purposes of meeting the requirements of Table 5.03B, dwellings shall include the following four types:
    - Single-family detached dwellings (including manufactured housing);
    - ii. Townhouses;
    - iii. Duplexes; and
    - iv. Triplexes, fourplexes, and apartment structures with five (5) or more units per structure.

Commented [BC15]: We restored the original percentages used in Table 5.03A. However, we are willing to accept the proposed percentages (with the City's change) under Alternative Table 5.03A, provided the developer first satisfies the conditions set forth in the proposed OMC 18.05.050 below.

**Commented [NF16]:** City Staff recommends retaining a max of 75% as it is unclear why the maximum needs to change.

**Commented [BC17]:** We are willing to accept the proposed percentages under Alternative Table 5.03A, provided the developer first satisfies the conditions set forth in the proposed OMC 18.05.050 below.

**Commented [BC18]:** Per the city's comment below, we have restored 75% for the maximum percentage of total housing units of single family and similar dwelling types.

**Commented [NF19]:** City Staff recommends retaining a max of 75% as it is unclear why the maximum needs to change.

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### TABLE 5.03B

### REQUIRED VARIETY OF DWELLING UNIT TYPES IN NV. UV. AND COSC

Number of Dwellings in Project	Minimum Number of Dwelling Types	Minimum Percent of Any Dwelling Type used in the Project (See also Table 5.03A)
1-70	2	25%
71-299	3	10%
300+	4	5%

c. Once the requirements of Table 5.03B have been met, other housing types--whether or not specified in Section 18.05.050(E)(2)(b) above--may be developed in any proportions within the requirements of Table 5.03A.

Example: Assume a neighborhood village with 400 dwelling units. According to Table 5.03A, at least 240 units (60% of the 400 total), and not more than 300 units (75%) must be single-family and similar dwelling types. At least 100 units (25%), and not more than 160 units (40%) must be multifamily and similar dwelling types.

According to Table 5.03B, the project must include four of the specified dwelling types. The developer chooses to build 240 single-family detached dwellings, meeting the requirement of 60% set in Table 5.03A. The developer also chooses to build 40 townhouse units (10% of the 400 total), 20 duplex units (5%--i.e., the minimum), and 80 units (20%) in triplexes, fourplexes, and apartment structures with five or more units. For the final five percent, the developer chooses to build 20 units of cottage housing, an optional housing type not required in Section 18.05.050(E)(2)(b) above.

3. Intensity of Development. The density of residential uses shall be highest around the village/community center and lowest adjacent to existing neighborhoods.

## F. Development Phasing.

- 1. Intent. It is the intent of this Section on development phasing to achieve a mix of land uses throughout the buildout of villages and centers; to allow sufficient flexibility to enable development of viable commercial centers; and to ensure that the residential development of villages and centers is as vigorously pursued as the commercial development. For purposes of meeting the requirements of this Section on development phasing, the following terms shall be interpreted as follows:
  - a. "Completion of development" shall mean:
    - i. final plat approval in the case of lots for individual single family, townhouse, or duplex dwellings (i.e., one main building per lot), and
    - ii. passage of final inspection for all other residential and commercial development.
  - b. Percentages of authorized development refer to:
    - i. percentage of authorized dwelling units for residential development, and
    - ii. percentage of authorized gross floor area for commercial development.
- 2. Commercial and residential. In villages and community oriented shopping centers, residential development shall be phased to precede commercial development as follows:

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- a. At least five percent of the total authorized residential development must be completed before the first commercial development may take place; whereupon approval may be granted for construction of commercial buildings comprising up to ten percent of the authorized commercial floor area.
- b. Upon completion of 15 percent of the total authorized residential development, approval may be granted for construction of buildings comprising up to 40 percent of the authorized commercial floor space.
- c. When 30 percent of the total authorized residential development has been completed, approval may be granted for construction of the remaining authorized commercial floor space.
- 3. Multifamily and single family phasing. In villages and community oriented shopping centers, multifamily development shall be phased relative to detached single family development as follows:
  - a. At least 15 percent of the total authorized detached single family development must be completed before the first multifamily development may take place; whereupon approval may be granted for construction of up to 40 percent of the authorized multifamily units.
  - b. Thereafter, approval may be granted for construction of an additional one percent of the authorized multifamily units for every additional one percent of the authorized single family development completed.

### Examples

16 percent of the single family development; 41 percent of the multifamily development

25 percent of the single family development; 50 percent of the multifamily development

50 percent of the single family development; 75 percent of the multifamily development

4. Child Day Care Center. If a child day care center is a required use, a site shall be provided once 75% of the residences have been constructed

18.05.055 Incentives applicable to an urban village for completion of a village grocery store and other food amenities and construction of studio apartments.

- A. Alternative Table 5.02, Alternative Table 5.03A, and the items identified in Table 5.05 shall apply and replace the corresponding tables and table provisions with respect to urban villages upon joint satisfaction of the conditions contained in subsections 1 -3, as determined by the city in a public notice of approval issued under subsection 4.
  - 1. A grocery store of at least 10,000 square feet floor space is operational in the mixed-use district that (i) has a proven history of successful operation elsewhere, (ii) states its intent (which need not be legally binding) to operate at the site for at least 10 years, and (iii) sells the common items, including fresh produce, needed for meal preparation that are commonly stocked in grocery stores of comparable size. Any floor space that the grocery store allocates to spirits, wine, and beer shall not count toward the satisfaction of the 10,000 square feet minimum, and during it operation the grocery store

**Commented [BC20]:** This section is the incentive section we propose.

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shall maintain at least 10,000 square feet devoted to groceries, not including spirits, wine, or beer.

- 2. At least three restaurants are licensed and operating in the mixed-use district or alternatively, at least two restaurants and a bakery are licensed and operating in the mixed-use district.
- The urban village has given the city notice that (i) it wishes to proceed under this code section, (ii) subsections 1 and 2 above have been are currently met, and (iii) the urban village agrees to the terms of this code section, OMC 18.05.055.
- 4. Upon receipt of notice under subsection 3 from a urban village, the city shall issue a notice of approval if it independently finds that subsections 1 -3 have been and are currently met consistent with the terms of this code section, OMC 18.05.055.
- 5. The minimum floor space requirements for a grocery store contained in Table 5.02 and/or the master plan for the urban village shall not apply to a grocery store to be constructed pursuant to this subsection A.1.
- B. Every four years after the city has issued the notice of approval provided for under subsection A above, at least 15 percent of the apartment units and/or dwellings in the mixed-use district for which a certificate of occupancy has been issued shall be no larger than 500 square feet of floor space. If this requirement is not met at a four-year interval, the city shall not issue any building permits for apartment units and/or dwellings over 500 square feet in the mixed-use area until this requirement is met. Any apartment units and/or dwellings in the mixed-use district for which a certificate of occupancy was issued prior to the notice of approval shall not be counted in determining compliance with the 15% requirement.
- Drive-through facilities.

## 18.05.060 Use standards

- Drive-through facilities.
  - 1. Banks, restaurants, pharmacies, and other businesses that primarily cater to pedestrians or walk-in customers are permitted to have a single drive-through lane.
  - 2. Driveway access for a permitted single drive-through lane shall be allowed only through a common parking lot area in a Village Center, shall not impede direct pedestrian access to the building entry, and shall not be allowed on streets abutting a village green or park in a village center.
- C. Grocery Stores. Urban Village (UV) and Community Oriented Shopping Center (COSC) District requirements: The maximum size for a grocery store shall be 50,000 square feet of gross floor area.

**Commented [NF21]:** City Staff recommend this change provided the applicant is supported in their request to allow instead of require this use in the village.

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# 18.05.080 TABLES: Commercial Development Standards

# TABLE 5.04

# COMMERCIAL DEVELOPMENT STANDARDS (including mixed commercial/residential buildings)

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	OTHER STANDARDS
MINIMUM LOT SIZE	5,000 sq. ft.	5,000 sq. ft.	None.	None.	
FRONT YARD SETBACK	10' maximum	10' maximum	10' maximum	10' maximum	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. Section 18.40.060(C), clear sight triangle requirements. 3. 18.05.080(I)(1) 4. 18.05.080(K) 5. 18.05.080(L)
MINIMUM REAR YARD SETBACK (Note: One use shall not be considered next to another use or district if a street or road intervenes.)	None, EXCEPT: 1. 15' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex, manufactured home, or townhouse. 2. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 15' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex, manufactured home, or townhouse. 2. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 20' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex or townhouse. 2. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 20' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex or townhouse. 2. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	50' minimum setback for agriculture buildings (or structures) which house animals other than pets.     2. 18.05.080(K)     3. 18.05.080(L)
MINIMUM SIDE YARD SETBACK (Note: One use shall not be considered next to another use or district if a street or road intervenes.)	None, EXCEPT: 1. 10' maximum on flanking street; 2. 15' minimum + 5' for each building above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 10' maximum on flanking street; 2. 15' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 10' maximum on flanking streets; 2. 20' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 10' maximum on flanking street; 2. 20' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. Section 18.40.060(C), clear sight triangle requirements. 3. 18.05.080(K) 4. 18.05.080(L)
MAXIMUM BUILDING HEIGHT	30 feet for commercial structures; or	30 feet for commercial structures; or	45 feet;	3 stories, up to 45 feet;	18.05.080(M)

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	OTHER STANDARDS
(Note: One use shall not be considered next to another use or district if a street or road intervenes.)	45 feet for residential or mixed- use structures.	45 feet for residential or mixed- use structures; EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	
MAXIMUM ABOVE-GRADE STORIES	2 stories 3 stories	2 stories 3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district.	3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district. 4 Stories for mixed-use buildings facing the town square. 3 Stories elsewhere in the mixed-use district.	3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district.	18.05.080(M)(10)
MAXIMUM BUSINESS OCCUPANCY SIZE (GROSS FLOOR AREA)	5,000 sq. ft.	5,000 sq. ft.	15,000 sq. ft., EXCEPT: one grocery store may be up to 50,000 sq. ft.	15,000 sq. ft., EXCEPT: one building may be 50,000 sq. ft.	Residential floor area in a mixed- use building shall not be counted in determining the maximum building size.
MAXIMUM BUILDING COVERAGE	70%	70%	70%; or 85% if at least 50% of the required parking is under the building or in a structure.	70%; or 85% if at least 50% of the required parking is under the building or in a structure.	
MAXIMUM IMPERVIOUS SURFACE COVERAGE	85%	85%	85%	85%	
ADDITIONAL DISTRICT- WIDE DEVELOPMENT STANDARDS			For retail uses over 25,000 sq ft in gross floor area, see also 18.06.100 (G)	For retail uses over 25,000 sq ft in gross floor area, see also 18.06.100 (G)	

(Ord. 6517 §16, 2007).

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# 18.05.080 Development standards

A. General. Table 5.04 identifies the basic standards for commercial development (i.e., offices, retail sales, and services uses identified in Table 5.01) in the NC, NV, UV, COSC and districts. Table 5.05 identifies the basic development standards for residential uses in these districts. The reference numbers listed in these tables refer to the list of additional development standards below.

- B. Maximum Housing Densities.
  - 1. Calculation of Maximum Density. The maximum densities and average maximum densities specified in Table 5.05 are based on the entire site, with the following limitations:
    - a. The area within streams, wetlands, landslide hazard areas, "important habitat areas," and "important riparian areas" shall not be counted.
    - b. The area of the required minimum open space for the village or center (see Table 5.05) shall not be counted.
    - c. The following requirements shall apply to all villages and centers:
      - i. The density of a village center (as delineated in a master plan approved pursuant to Chapter 18.57, Master Planned Developments) and the density of the remainder of the project shall be calculated separately from one another.
      - The village center and the remainder of the project shall each comply with the maximum average density requirements in Table 5.05.
  - 2. Maximum Densities. The maximum housing densities shown in the top row of Table 5.05 refer to the maximum density of individual project components. The housing density for the overall project, however (i.e., all of the property subject to an approved Master Plan), shall not exceed the maximum average density for the district specified in the second row of Table 5.05. For example, a neighborhood village may contain an apartment complex with 24 dwelling units per acre provided that the average density for the entire development does not exceed 13 units per acre.
  - 3. Convalescent Homes. Convalescent homes and nursing homes containing dwelling units which rely on shared cooking/dining facilities shall count as one dwelling unit for purposes of the maximum density calculation. Independent dwelling units (i.e., containing a bed, bathroom and a kitchen with a sink, stove, and refrigerator) in such facilities, however, shall be counted as individual housing units in the density calculation. The site containing a nursing/convalescent home depending on shared kitchen facilities shall be deducted from the land available for residential development when calculating the maximum density for the village or center. (The excess density shall not be transferred to other portions of the site.)
  - 4. Accessory Dwelling Units. Accessory dwelling units built subsequent to the initial sale of the primary residence on a lot are not subject to the maximum density limits specified in Table 5.05. In addition, accessory units built on a maximum of 20 percent of a development's lots are not subject to the maximum density requirements, provided they are built prior to the time the primary unit on the lot is initially sold or receives occupancy approval (if built by the owner).
  - 5. Density Bonuses. The maximum housing densities identified in Table 5.05 may be increased as follows:
    - Bonus for restoring degraded sites.
      - i. At the request of the applicant, the Hearing Examiner may grant a density bonus of up to 20 percent for sites on which damaged or degraded wetlands or stream corridors (e.g., streams and stream banks within the outer limits of the buffer required by OMC 18.32.435) will be restored and maintained according to specifications approved by the City.
      - ii. Sites proposed for this density bonus shall be posted with a notice describing the proposal and opportunities to comment. Property owners within 300 feet of the site shall be given notice of the

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proposal and 15 days to comment. Such notice may be done concurrently with any other notice required by this Code.

- iii. Prior to taking action on a request for a density bonus, the Hearing Examiner shall consider:
  - (a) the applicable Comprehensive Plan policies,
  - (b) the public's comments,
  - (c) the expected public benefit that would be derived from such restoration,
  - (d) the net effect of the restoration and the increased density on the site,
  - (e) the relative cost of the restoration and the value of the increased density, and
  - (f) the potential impact of increased density on surrounding land uses, traffic, infrastructure, schools, and parks.
- iv. The City may require the developer to provide an estimate of the cost of the proposed restoration and other information as necessary to make a decision on the request.
- b. Bonus for low income housing.
  - i. A density bonus shall be granted for low income housing (see Section 18.02.180, Definitions) at the rate of one additional housing unit allowed for each unit of low income housing provided, up to a maximum of a 20 percent density bonus.
  - ii. The applicant shall submit to the Department a document approved by the City Attorney stating that the low income housing which is the basis for the density bonus shall remain as part of the development for at least 20 years. This time period shall begin on the date that final inspection of all of the low income housing has been performed. This document shall be recorded, at the applicant's expense, at the Thurston County Auditor's Office as part of the chain of title of the affected parcels.
- C. Minimum Housing Densities.
  - 1. Calculation of Minimum Density. The minimum average densities specified in Table 5.05 are based on the entire site, with the following limitations: [Note: Table 5.05 in Section 18.05]
    - a. The entire site shall be included in the minimum density calculation except streams, wetlands, landslide hazard areas, floodplains, "important habitat areas," and "important riparian areas" and their associated buffers; tracts accommodating stormwater facilities required in compliance with the Drainage Design Manual; existing, opened street rights-of-way; and land to be sold or dedicated to the public, other than street rights-of-way (e.g., school sites and parks, but not street rights-of-way to be dedicated as part of the proposed development).
    - b. All dwelling units in convalescent homes/nursing homes and accessory units count toward the minimum density required for the site by Table 5.05, in the same manner as provided above in Section 18.05.080(B)(3) Maximum Housing Densities -- Convalescent Homes and 18.05.080(B)(4) Maximum Housing Densities -- Accessory Dwelling Units.
    - c. The following requirements shall apply to all villages and centers:
      - i. The minimum residential density of a village center and that of the remainder of a village or center shall be calculated separately from one another.
      - ii. There shall be no minimum density requirement for a village center other than the requirement for mixed use buildings specified in Section 18.05.050(C)(2) Village/Community Center--Mixed Use

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above. The procedures for calculating the required number of units are as provided in Sections 18.05.080(3)(1)(a), (2), and (3) above.

- iii. The remainder of a village shall comply with the minimum density requirements in Table 5.05.
- 2. Average Density. A housing project may contain a variety of housing densities provided that the average density for the entire development (i.e., all of the property subject to a single Master Planned Development approval) is neither less than the minimum density nor more than the maximum density established for the district in Table 5.05. No part of the development, however, may exceed the maximum density established in row one of Table 5.05 (see Section 18.05.080(B)(2) Maximum Densities).
- 3. Density Allowance for Site Constraints. At the request of the applicant, the Director or Hearing Examiner may reduce the minimum density required in Table 5.05, to the extent the Director or Hearing Examiner deems warranted, in order to accommodate site constraints which make development at the required minimum density impractical or inconsistent with the purposes of this Article (e.g., poor soil drainage, the presence of springs, steep topography (e.g., over 20 percent), rock outcrops, or wellhead protection areas). As a condition of granting a density reduction, the applicant must demonstrate that the minimum density cannot be achieved by clustering the housing on the buildable portions of the site (see Section 18.05.080(F) Clustered Housing).
- 4. Density Allowance for Natural Features/Habitat Protection. At the request of the applicant, the Director may reduce the minimum densities to the extent necessary to accommodate trees to be retained consistent with Chapter 16.60, Tree Protection and Replacement. (Also see Section 18.05.080(F)(1), Mandatory Clustering.) At the request of the applicant, the Director may also authorize a reduction in the minimum density requirements in order to enable retention of Significant Wildlife Habitat identified on Map 2-4 in the Comprehensive Plan.

### D. Minimum Lot Size.

- 1. Nonresidential Uses. The minimum lot size for non-residential uses (e.g., churches and schools) may be larger than the minimum lot size identified in Tables 5.04 and 5.05. Refer to Table 4.01 Permitted and Conditional Uses in Residential Districts, and Section 18.04.060 Residential Districts Use Standards for regulations pertaining to non-residential uses in residential areas. Also see Section 18.04.060(K) Group Homes for the lot size requirements for group homes.
- 2. Clustered Lots. Lot sizes may be reduced by up to 20 percent consistent with Section 18.05.080(F), Clustered Housing.

# E. Transitional Lots.

- 1. Lot Size. The square footage and width of those residential lots in developments located in the NC, NV, UV, COSC, and districts, which immediately abut an R-4, R 4-8 or R 6-12 district, shall be no less than 85 percent of the minimum lot size and width required in the adjoining lower density district.
- 2. Setbacks. The minimum rear yard building setback for lots in the NC, NV, UV, and COSC and districts which share a rear property line with a parcel in an R-4, R 4-8, or R 6-12 district shall be the same as the setback required for the adjoining lower density district.

# F. Clustered Housing.

# 1. Mandatory Clustering.

- a. Criteria for clustering. The Hearing Examiner may require that the housing units allowed for a site be clustered on a portion of the site to:
  - i. Protect groundwater used as a public water source (e.g., wellhead protection areas); or
  - ii. Enable retention of trees (based upon a recommendation by the City's Urban Forester, consistent with Chapter 16.60, Tree Protection and Replacement, Olympia Municipal Code); or

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- iii. Preserve Significant Wildlife Habitat identified on Map 2-4 of the Comprehensive Plan; or
- iv. Accommodate urban trails identified on Map 7-1 of the Comprehensive Plan; or
- v. Preserve scenic vistas pursuant to Sections 18.20.070 View Preservation and 18.50.100 Scenic Vistas; or
- vi. Enable creation of buffers between incompatible uses (see Chapter 18.36, Landscaping and Screening).

# b. Degree of clustering.

- i. The approval authority may allow up to a 20 percent reduction in lot dimensions, sizes and setback requirements, consistent with the Uniform Building Code, to facilitate the clustering of the permitted number of dwelling units on the site.
- ii. The required clustering shall not result in fewer lots than would otherwise be permitted on the site (at the minimum density specified in Table 5.05), without the written authorization of the applicant.

### 2. Optional Clustering.

- a. Applicants for housing projects may request up to 20 percent reduction in lot sizes, dimensions, and building setback requirements in order to cluster housing and retain land for the following purposes:
  - i. To meet the criteria listed in Section 18.05.080(F)(1) Mandatory Clustering above; or
  - ii. To avoid development on slopes steeper than 20 percent; or
  - iii. To preserve natural site features such as rock outcrops or topographical features; or
  - iv. To otherwise enable land to be made available for public or private open space.
- b. The approval authority may grant such requests if the approval authority determines that the development would not have a significant adverse impact on surrounding land uses.

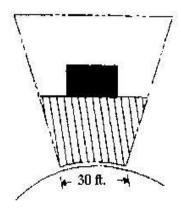
## G. Lot Width.

- 1. Measurement. The minimum lot width required by Table 5.05 shall be measured between the side lot lines at the point of intersection with the minimum front setback line established in Table 5.05.
- 2. Varied Lot Widths. The width of residential lots in the NC, NV, UV and COSC districts shall be varied to avoid monotonous development patterns.
  - a. No more than three (3) consecutive lots, uninterrupted by a street, shall be of the same width. This requirement does not apply to townhouses.
  - b. Lot widths shall be varied by a minimum of six (6) foot increments.
  - c. The minimum lot widths specified in Table 5.05 may be reduced by six (6) feet for individual lots to provide variety, provided that the average lot width for the project is no less than the minimum lot width required by Table 5.05.

# Minimum Street Frontage.

a. Each residential lot, other than for townhouse and cottage housing, shall have a minimum of thirty (30) feet of frontage on a public street.

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# FIGURE 5-2

- b. EXCEPTION: the City may allow the street frontage to be reduced (creating a flag lot) to the minimum extent necessary to enable access to property where public street access is not feasible (e.g., due to physical site conditions or preexisting development) or to protect environmentally Critical Areas (see Chapter 18.32 OMC).
- c. Subdivisions, short subdivisions, binding site plans, and lot line adjustments creating flag lots (with street frontages of less than thirty (30) feet) are subject to the following conditions:
  - i. The project shall be designed to minimize the creation of flag lots; and
  - ii. Adjoining flag lots shall share a common driveway wherever possible; and
  - iii. All driveways accessing flag lots shall be designed to allow fire truck access to within one hundred fifty (150) feet of the residence(s) on the lot(s), unless alternate forms of fire protection approved by the Fire Department are provided (e.g., sprinkler systems); and
  - iv. The area of a flag lot which is less than thirty (30) feet in width shall not be considered part of the minimum lot area required in Table 5.05.

# H. Front Yard Setbacks.

- 1. In the NV, NC, UV, and COSC districts, front yard setbacks for residential uses may be reduced to a minimum of ten (10) feet under the following conditions:
  - a. When the garage or parking lot access is from the rear of the lot; or
  - b. When the garage is located at least ten (10) feet behind the front facade of the primary structure on the lot; or
  - c. When the driveway will be aligned to provide at least a twenty (20) foot long parking space between the sidewalk edge (closest to lot) and the garage.
- 2. Such setback reductions shall not be allowed where they would result in a setback of fifty (50) percent or less than the setback of an existing dwelling on an abutting lot fronting on the same street. (See Design Guidelines, 18.05A.280, Garage Design.)
- Maximum Front Yard Setbacks.

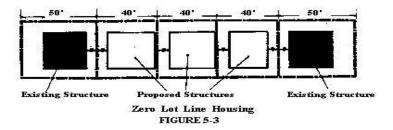
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- 1. Proportion of Structure to be Built Within Setback.
  - a. At least thirty (30) percent of the front facade of the primary residential structure on the lot must be on or within the maximum front setback line specified in Table 5.05.
  - b. At least seventy (70) percent of the front facade of buildings fronting on a village or center green, park or plaza must be on or within the maximum front setback line specified in Tables 5.04 and 5.05.
- 2. Exceptions to the Maximum Front Yard Setback Standard. The following are exempt from the maximum front yard setbacks specified in Tables 5.04 and 5.05.
  - a. Parcels with physical site constraints. The approval authority may allow larger setbacks than required by Tables 5.04 and 5.05 to accommodate steep or difficult topography, views, rock out-crops, environmentally Critical Areas, or trees designated for preservation.
  - b. Sensitive and high impact uses. The approval authority may allow greater front yard setbacks for nonresidential uses such as schools, nursing homes, public facilities, or utilities which may be sensitive to traffic noise or emissions, or warrant greater separation from adjoining property due to their potential impacts on adjoining land uses.
  - c. Flag lots, (See Section 18.02.180, Definitions, Lots).
  - d. Wedge-shape lots. (See Section 18.02.180, Definitions, Lots).
  - e. Dwellings which front on an arterial street or arterial boulevard.

### J. Side Yard Setbacks.

- 1. Reduced Side Yard Setbacks. A side yard building setback shall not be required for one (1) side of a residential lot provided that it meets the following conditions:
  - a. If the distance between the proposed dwelling and property line is less than three (3) feet, the applicant shall provide evidence of at least a three (3) foot wide maintenance easement recorded with the deed of the applicable adjoining lot. Such easements shall provide access for the owner of the applicable lot (with a side yard setback of less than three (3) feet) to maintain the exterior of the wall and roof within three (3) feet of the side property line.
  - b. Side yard setbacks shall not be less than five (5) feet along a property line adjoining a lot which is not approved for reduced setbacks (e.g., a conventional lot with two (2) five (5) foot wide side yard setbacks) or less than ten (10) feet along property lines which abut a public rights-of-way.
- 2. Setbacks from Trails and Bike Paths. The minimum side yard setback adjoining a public bike path or walkway shall be ten (10) feet.

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- K. Measurement of Setbacks. Setback width shall be measured from the outermost edge of the building foundation to the closest point of the applicable lot line.
- Encroachment into Setbacks.
  - 1. Required setback areas shall be kept free of any building or structure higher than thirty (30) inches.
  - 2. EXCEPTIONS: The buildings and projections listed below shall be allowed in the portion of the setback not contained in a utility, access, or other easement:
    - a. Accessory structures, including accessory dwelling units, may be located in a required rear yard and/or in the rear thirty (30) feet of a required interior side yard; however, if a garage entrance faces the rear or side property line, it shall be setback at least ten (10) feet from that property line.
    - b. Cornices, window sills, bay windows, flues and chimneys, planters, and roof eaves may project two (2) feet into the required yard area.
    - Marquees and awnings for commercial uses.
    - d. Fences in compliance with the fence height requirements specified in OMC 18.40.060.D Fences.
    - e. Swimming pools, hot tubs and satellite dish antennas may be placed in the rear or interior side yard setback area.
    - f. Up to fifty percent (50%) of a rear yards width may be occupied by a dwelling (primary residence or ADU) provided that the structure (foundation) is located at least ten (10) feet from the rear property line. For purposes of this Section, the rear yards width shall be measured in a straight line between the side property lines at the point of intersection with the rear property line.
    - Signs in compliance with OMC 18.43.

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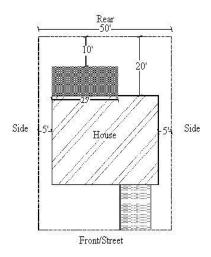


FIGURE 5-4

# M. Height.

- 1. Buildings Fronting on Village/Center Greens or Plazas. Buildings in villages and community oriented shopping centers which front onto the required park, green or plaza (see 18.05.080(N)(2) Private and Common Open Space--Villages, and Community Oriented Shopping Centers) shall be at least two (2) stories in height. This requirement does not apply to food or grocery stores.
- 2. Commercial/Residential Transitions. Commercial buildings abutting lots designated for single family residential use shall not exceed two (2) stories or thirty-five (35) feet in height, whichever is less.
- 3. Roof Projections. The following structures may exceed the height limits specified for the district in Table 5.05 by eighteen (18) feet, provided that such structures do not contain floor space:
  - a. roof structures housing elevators, stairways, tanks, ventilating fans and similar equipment required to operate and maintain the building;
  - fire or parapet walls;
  - c. skylights;
  - d. clock towers;
  - e. flagpoles;
  - f. chimneys;
  - g. smoke stacks;
  - h. wireless masts;
  - i. T.V. antennas;
  - j. steeples; and
  - k. similar structures.

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- 4. Tall Buildings. In the NC, NV, UV, and COCS districts, buildings over thirty-five (35) feet in height must comply with the following requirements:
  - a. The proposed building shall not be located within one hundred (100) feet of the boundary of the village or center. Public rights-of-way adjoining the village or center property boundary shall count toward this separation requirement. Exceptions to this provision shall be granted where topography, stands of trees (designated for retention and approved by the City's Urban Forester), or other site features block the visibility of the section of the building above thirty-five (35) feet in height from existing or potential residential areas (zoned and available for residential use) adjoining the site; and
  - b. Existing evergreen trees, which the City's Urban Forester determines do not pose undue risks for proposed site improvements or public safety and are appropriate for their location at their mature size, are retained where possible to help screen the building from the view of residents of dwellings abutting the property.
- 5. Places of Worship. The height of churches and other places of worship may exceed the height limits specified in Table 5.05 provided that the side yard width equals at least fifty (50) percent of the proposed height of the place of worship (including spires and towers).
- 6. Free-Standing Ornamental Structures. Free-standing ornamental structures such as clock towers, sculptures, monuments or other similar features approved as part of a master plan (see Chapter 18.57, Master Planned Developments) shall not exceed 60 feet in height. These structures shall be located in the village center (see Section 18.05.050(C), Village/Community Center) and shall not contain signage.
- 7. Radio and Television Transmitting and Receiving Towers. The height of radio and television transmitting and receiving towers may exceed the maximum building height allowed in the district, subject to approval of the Hearing Examiner consistent with Section 18.04.060(Z).
- 8. Water Towers. Water towers may exceed the height limits specified in Table 5.05.
- 9. Perimeter Buildings. Except as otherwise provided in Section 18.05.080(M), Height, buildings located within one hundred (100) feet of the boundary of the village or center shall not exceed two (2) stories or thirty five (35) feet, whichever is less. This requirement shall not apply to the UV mixed-use district.
- 10. A building height waiver may be granted at project entries and along arterial or major collector streets within a Master Planned Community (NV, UV, and COSC) where slopes exist that would cause less than desirable height of building to width of street ratio (a ratio less than 1:4 building height to street width) not to exceed the permitted building height as measured from the fronting street edge.
- N. Private and Common Open Space.
  - 1. Development of Open Space.
    - a. Open space required by Table 5.05 shall be devoted to undisturbed native vegetation, landscaping, and/or outdoor recreational facilities. Driveways, loading areas, maneuvering space and parking lots shall not be considered part of this required space.
    - b. Required open space shall not be covered with impervious surfaces, except for walkways, tennis and basketball courts, swimming pools, or similar recreational uses which require an impervious surface.
    - c. The Director or Hearing Examiner may increase the impervious surface coverage limits specified in Table 5.05 by up to five (5) percent to accommodate the walkways and recreational uses listed above (see also Chapter 18.36, Landscaping and Screening).
  - 2. Villages and Community Oriented Shopping Centers.
    - a. Neighborhood villages, urban villages, and community oriented shopping centers shall contain at least five (5) percent open space available for public use or common use. Ownership of open space areas

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and type of access will be determined during the Master Planned Development review (see Chapter 18.57, OMC). As much as fifty (50) percent of this open space may be comprised of environmentally Critical Areas and associated buffers (see Chapter 18.32, OMC).

b. Neighborhood villages, neighborhood centers, urban villages, and community oriented shopping centers must contain a neighborhood park or "green" between one (1) and four (4) acres in size located in the village or community center. This park, green, or plaza shall have an average slope no greater than five (5) percent; adequate drainage to allow active use in summer; and a width and length of no less than one hundred and fifty (150) feet.

## 3. Cottage Housing Developments.

- a. A minimum of two hundred (200) square feet of private, contiguous, usable, open space shall be provided adjacent to each dwelling unit. No dimension of this open space area shall be less than ten (10) feet
- b. A minimum of fifteen hundred (1500) square feet or two hundred (200) square feet per unit, whichever is more, shall be provided in common open space (e.g., available for the use of all residents of the cottage housing development). This open space shall be contained in a contiguous area with no dimension less than thirty (30) feet. Such open space shall be sufficiently level (e.g., less than five (5) percent slope) and well drained to enable active use in summer.

### 4. Multifamily Housing.

- a. In neighborhood villages, urban villages, and community oriented shopping centers, parcels or sites accommodating multifamily housing (e.g., triplexes, fourplexes, and larger apartment buildings) shall contain at least thirty (30) percent open space. However, such multifamily housing within one hundred (100) feet of a neighborhood park, green, or public or common open space, which is at least ten thousand (10,000) square feet in size, shall only be required to retain fifteen (15) percent of the site in open space. Impervious surface coverage requirements shall be adjusted accordingly Rooftop courtyard areas can be used in the calculation of open space requirement.
- b. At least fifty (50) percent of the open space required in 18.05.080(N)(4)(a) above shall be available for the common use of all residents of the multifamily housing.
- c. Common open space shall be contiguous with the housing site (e.g., not separated from the dwellings by streets or barriers that impede pedestrian access) and shall be sufficiently level (e.g., five (5) percent average slope) and well drained to allow active use in summer. No dimension shall be less than fifteen (15) feet.

18.05.080 TABLES: Residential Development Standards

TABLE 5.0

## RESIDENTIAL DEVELOPMENT STANDARDS

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	ADDITIONAL REGULATIONS	
MAXIMUM	12, or the lowest	24	24 but none if the	24	18.05.080(B)	
HOUSING DENSITY (in units per acre)	abutting zoning density district, whichever is greater.		city has issued a notice of approval under 18.05.055 A.			
MAXIMUM AVERAGE HOUSING DENSITY (in units	12, or the lowest abutting zoning density district, whichever is greater.	13	14 but none if the city has issued a notice of approval under 18.05.055 A.	13	18.05.080(B)	
ner acre)						

**Commented [BC22]:** Rooftop courtyards are not open or visible to the public so should not count as open space.

**Commented [NF23]:** City Staff support. No other commercial zone has a maximum density, and this incentivizes increased units, however it is inconsistent in context of the remainder of the chart.

**Commented [BC24]:** These changes should apply only if the city has issued a notice of approval under 18.05.055 A.

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				Community Oriented	ADDITIONAL
DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Shopping Center	REGULATIONS
MINIMUM AVERAGE HOUSING DENSITY (in units per acre)	7	7	7	7	18.05.080(C)
MINIMUM LOT SIZE	3,500 sq. ft. = zero lots Zero Lot = A lot with only one side yard. 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 7,200 sq. ft. = multifamily 5,000 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft. nuinimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,500 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,000 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,000 sq. ft. = other	18.05.080(D) 18.05.080(E) 18.05.080(F) 18.64 (Townhouses)
MINIMUM LOT WIDTH	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 80' = duplex	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	18.05.080(G)
MINIMUM FRONT YARD SETBACKS	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	18.05.080(H) 18.40.060(C), Clear Sight Triangle
MAXIMUM FRONT YARD SETBACK	25'	25'	25'	25'	18.05.080(I) 18.05.080(K)
MINIMUM REAR YARD SETBACKS	20'	20' EXCEPT: 15' for multifamily; 10' for cottages, wedge- shaped lots, and zero lots. Zero Lot = A lot with only one side yard.	15' EXCEPT: 10' for cottages, wedge- shaped lots, and zero lots; 20' with alley access.	20' EXCEPT: 15' for multifamily; 10' for cottages, wedge-shaped lots, and zero lots.	18.05.080(K) 18.05.080(L) 18.05.080(E)(2)
MINIMUM SIDE YARD SETBACKS	5' EXCEPT: 10' along flanking streets.	5' EXCEPT: 10' along flanking streets; 6' on one side of zero lots; 3' for cottages.	5' EXCEPT: 10' along flanking streets 6' on one side of zero lots; 3' for cottages.	5' EXCEPT: 10' along flanking streets; 6' on one side of zero lots; 3' for cottages.	18.05.080(J) 18.05.080(K) 18.05.080(L) 18.40.060(C), Clear Sight Triangle
MAXIMUM BUILDING HEIGHT	35' EXCEPT: 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	18.05.080(M)
MAXIMUM ABOVE GRADE STORIES	2 Stories	3 Stories	3 Stories	3 Stories	
MAXIMUM BUILDING COVERAGE	50%	50%	50%	50%	
MAXIMUM IMPERVIOUS SURFACE COVERAGE	70%	70%	70%	70%	18.64 (Townhouses)
MINIMUM OPEN SPACE	1 acre	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	18.05.080(N)

**Commented [NF25]:** City Staff does not support these changes. Mixed use buildings would be treated as commercial. This amendment would incentivize apartment only (no mix) in the commercial core.

Commented [NF26]: City Staff supports the concept, but a mixed use building is treated as commercial and must comply with commercial height standards. This section only applies to residential only buildings which should be required to include ground floor retail for additional height.

**Commented [NF27]:** City Staff does not support this change because it does not incentivize mixed use. Mixed use buildings are allowed additional height/stories.

**Commented [NF28]:** City Staff does not support this change as it does not incentivize mixed use. A mixed use building would be allowed additional coverage.

**Commented [NF29]:** City Staff does not support this change as it does not incentivize mixed use buildings. A mixed use building would already be exempt from open space requirements.

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DISTRICT Neighborhood Center Neighborhood Village Urban Village Community Oriented Shopping Center REGULATIONS

February 21, 2025

City of Olympia

ATTN: Jackson Ewing

RE: Comments about Zoning Code Amendments related to Briggs Village

Dear Mr. Ewing:

I am a member of the YMCA and have been a frequent user of the Briggs Village location. My children have also participated in YMCA sporting events that take place at this location.

The Briggs Village YMCA is very popular, and quite busy, particularly at certain times of day and especially on weekends. It is very difficult to find parking near the building during sporting events, outside of just a regular day and I have to park in the overflow area.

My understanding of Briggs Village was that it was conceived as a walkable mixed commercial and residential community with a grocery store and other amenities and that there would be ample parking which could be utilized for all of these purposes.

My understanding is that the amendments you are considering would result in the grocery store being eliminated and instead there would be more units of housing and that the net result of that would be less parking spaces. That result would certainly negatively impact the YMCA and frankly in my opinion, all of Briggs Village.

Finally, before supporting any such amendments to OMC 18.05l'd want to know the following:

- 1. Clarification on how parking is calculated in the core areas of Briggs Village, inclusive of any shared parking formats;
- 2. Clarification on how modifications to zoning or the Master Site Plan will not make parking on other underdeveloped sites impossible; and,
- 3. Clarification on how overflow parking will be addressed in light of the proposed changes to zoning and the Master Site Plan.

Sincerely,

Rozanne Garman

# February 21, 2025

Dear Planning Commission members, City Council Members, and Jackson Ewing:

This letter is to explain our reasons for submitting substitute amendments to OMC 18.05, that relate to urban villages. The substitute amendments are contained in both PDF and WORD files attached to the email that transmits this letter.

The substitute amendments were drafted by four of us, Brian Faller, Betty Bailey, Andrew Peterson, and Dave Merchant, who respectively live in Sten Village (adjacent to Briggs Village), the Village Cooperative (kitty corner to the Briggs YMCA), and Briggs Village.

As you know, Briggs Village was created over 20 years ago as the only urban village in Olympia. The key feature of an urban village is that it has a concentration of housing within walkable distance of a village commercial center that offers the basic amenities people need in everyday life. The critical amenity is, of course, a sizable grocery store. Other amenities typically include restaurants, a bakery, first aid, health care, clothing, housewares, hardware, a small post office (some of which might be contained within the grocery store). The current 2014 Master Plan in fact requires the developer to provide an anchoring grocery store between 30,000 – 35,000 square feet (sf). A local grocery chain (Stormans Inc.) had initially agreed to operate an approximately 25,000 sf Thriftway, but its deal with the prior owner fell apart before 2015.

The current owner Gordie Gill, who acquired the property in 2015, says that there isn't sufficient market demand for a grocery bigger than a mini-mart to locate in Briggs Village. To support that idea he hired an anonymous consultant (really, the consultant's name is nowhere in the study) to produce a market demand study with a gap analysis and analogue study. We took a hard look at that gap analysis and found that it too has gaps.

For example, the demand study assumed that NONE of the sales at the Tumwater Safeway would transfer to a grocery store in Briggs Village. That assumption is clearly false. Several thousand people live within an easy walk from Briggs Village,

the YMCA draws more than 1,000 users every weekday, and the Starbucks business has been phenomenal especially from walkers. The few businesses the developer has allowed at Briggs Village (the Briggs Taphouse, the Humble Cow, Fit Life, and Olympia Pediatric Dentistry, etc.) are thriving no thanks to the developer who only begrudgingly sold that land at exorbitant prices. The anonymous author never bothered to contact those business owners, and relied on unsubstantiated opinions of an anonymous broker and anonymous "stakeholders" whose stake in Briggs Village was never revealed.

We found that once you correct the errors in the demand study, the demand would comfortably support a grocery store over 10,000 sf in Briggs Village. In looking at all of the analogue stores that the demand study used for comparison, we found that all of them in fact had 2 to 4 competing sizable grocery stores within a short distance, whereas the Tumwater Safeway is the only sizable grocery within a five-minute drive of Briggs Village.

The question remains why there isn't a grocery store now, if this site is favorable. The truth is that from all appearances, the developer Gordie Gill has done nothing over the last 10 years to seek out and attract a sizable grocery store, despite the requirements in the Master Plan. We checked with a commercial realtor and found out no commercial parcels in Briggs Village have been listed for sale in the last 10 years. We spoke with Greg Stormans, of Stormans Inc., and found Gill has not contacted him to see if Stormans Inc. might be interested in pursuing a grocery store of any size. We asked the planner Jackson Ewing directly whether Gill has provided the city any evidence he has sought out a grocery store provider, and we filed a PRA request with the city for records of any effort by Gill to obtain a

<sup>&</sup>lt;sup>1</sup> According to the records of the Thurston County assessor, property # 3703000020 contains the Olympia Pediatric Dentistry, the Briggs Taphouse, Humble Cow, etc. It was purchased from Gill on March 1, 2018 for \$1,000,000, but was then assessed for \$412,000, and is now assessed at \$331,600. Similarly, property # 37030000021 just to the north of the property above was purchased from Gill on February 10, 2022 for \$1,445,000. The property was then assessed at \$332,500, and is now assessed at \$484,200.

grocer. In both cases, we found Gill has provided the city NO evidence of any efforts to attract a grocery store.

A quick internet search will show you that there are at least one or two dozen grocery store companies operating in Puget Sound with multiple locations. They can be quickly spotted on Google Maps. They and local stores should be approached with some incentive to open a store over 10,000 sf at Briggs Village.

A word about incentive. Greg Stormans informed Brian Faller that the prior Briggs Village owner had given Stormans a initial good incentive package to operate the Briggs grocery store. The owner agreed to front the entire costs of building and equipping a 25,000- 30,000 sf store, which Greg thought may be in the ballpark of \$8-10 million. Under the deal, the owner would pay Stormans for operating the store for the first two years. After two years, if things went well, Stormans would buy the store. That deal fell apart when the owner refused Stormans' request to sweeten the terms after the Walmart went in on Yelm Highway in Lacey.

Here Mr. Gill in fact is creating disincentives, not incentives, for retail and office development. As discussed above, he had to be badgered to sell the two lots he sold in Briggs Village and charged well over market value for the parcels.<sup>2</sup> This seems to us clear bad faith on Mr. Gill's part given that the Master Plan and the OMC zoning commits him to develop the grocery store and commercial business in the village.

This brings us back to our substitute amendments. They were written to give Gill a financial incentive (1) to actually deliver a grocery store and a couple of restaurants and/or a bakery to Briggs Village, and (2) to commit to build some smaller studio apartments, which are more affordable. With this incentive, Gill will have a financial reason to offer good terms to a prospective grocery store as well as restaurants and a bakery, and to commit to build more affordable housing.

Here's how our incentive would work: Gill believes he will maximize his profits by building more residential in place of retail and office, and has proposed code amendments to do that. Our substitute amendments, say yes, you can get most

<sup>&</sup>lt;sup>2</sup> Proof of the overcharging is in footnote 1.

of the key changes you asked for, but *only if* you have first actually deliver the grocery store and some restaurants or a restaurant and a bakery, and commit to build at least 15% of the new units at 500 sf or less.

We really want a grocery store soon, so in our substitute amendments, we agreed that the grocery store could be a minimum of 10,000 sf rather than the 30,000 sf minimum in the current Master Plan. A 10,000 sf grocery store (not including the space for selling beer, wine and hard liquor) can still provide a relatively wide assortment of items and choices.<sup>3</sup> This lower minimum would allow stores such as Aldi, Trader Joe's, Harbor Greens, Tacoma Boys, a small Town and Country, an enlarged Co-op or Spuds, etc. to fill the niche. The smaller store would be much faster to permit and build, require less investment, and present less risk.

As to the affordable housing component of our incentive, the smallest apartments in Briggs Village are over 700 sf, few in number, and typically cost in excess of \$1,700 a month. Studio apartments at 500 sf or smaller rent for less, providing a more affordable housing option.<sup>4</sup>

You might say, the city can still protect a larger grocery store in the Master Plan, but unfortunately that will not get one built. The grocery store requirement has been in the Master Plan for over 20 years, but none has materialized. If the city now gives Gill the flexibility he wants without any conditions to motivate him, it loses all leverage to get him to deliver. Our substitute amendments aim to provide the incentive to finally get the anchor grocery store and other businesses at Briggs Village that we have waiting for over twenty years. If there is a better way to create an effective incentive, we would welcome that too, but clearly one is necessary.

Respectfully,

Brian Faller Betty Bailey Andrew Peterson Dave Merchant

<sup>&</sup>lt;sup>3</sup> We learned that under Washington law a grocery store that sell spirits has to be at least 10,000 sf. However, it appears that the store need stock \$3,000 of grocery items. Thus, it appears possible to have a 10,000 sf grocery that really functions as a liquor store. To exclude that, our amendments does not all the space allocated to spirits, beer and wine, to count toward the 10,000 sf.

<sup>&</sup>lt;sup>4</sup> Apartments.com reports that studio apartments in Olympia on average rent for \$1,327 per month and are 471 square feet. Average Rent in Olympia, WA - Latest Rent Prices by Neighborhood

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# Substitute Amendments to OMC 18.02 and 18.05

# Submitted by Brian Faller, Betty Bailey, Andrew Peterson, Dave Merchant

# Residents of Briggs Village and Adjacent Neighborhoods

Applicant's proposed changes are shown in track changes. City Staff responses and recommendations are shown in commentary / revisions. Brigg's Community proposed changes are shown in red and flagged by a comment.

Definitions: 18.02.180.M

Mixed Use Building: A building comprised of ground floor commercial uses with upper story residential units. The ground floor is primarily comprised of commercial use(s), such as retail, office, and personal services. Lobbies and private amenity space serving the upper story apartments (gyms, community space, etc.) can be located on the ground floor of a mixed use building, but such space would not constitute a commercial use as it would be an accessory to the residential use rather than an independent commercial use. The ground floor commercial space associated with a live/work unit would constitute commercial use.

**Commented [NF1]:** City Staff recommend this new definition to help define what a mixed use building includes/does not include.

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# 18.05.040 TABLES: Permitted, Conditional and Required Uses

# TABLE 5.01

# PERMITTED, CONDITIONAL AND REQUIRED USES

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
District-Wide Regulations					18.05.050
1. RESIDENTIAL USES					
Accessory Dwelling Units	P	P	P	P	18.04.060(A)
Apartments	С	R	R	R	18.05A.150240, 18.05.050(E)
Boarding Homes	С	P	P	P	
Congregate Care Facilities		P	P	P	18.05.050(E)(1)(c)(i)
Cottage Housing		P	P	P	18.05A.330, 18.04.060(H)
Duplexes		P	P	P	18.05A.250290
Duplexes on Corner Lots	P	P	P	P	18.04.060(HH)
Group Homes with 6 or Fewer Clients (up to 8 if approved by DSHS)		P	P	P	18.04.060(K), 18.04.060(W)
Group Homes with 7 or More Clients		С	С	С	18.04.060(K), 18.04.060(W)
Manufactured Homes	P	P	P	P	18.04.060(O)
Nursing/Convalescent Homes		P	P	P	18.04.060(S)
Residences Above Commercial Uses	P	P	P	P	
Short-Term Rental – Vacation Rentals	P	P	P	P	18.04.060(JJ)
Single-Family Residences	P	R	R	R	18.05A.250290
Single Room Occupancy Units					
Townhouses	P	P	P	P	18.05A.150240 or 18.05A.250290, 18.64

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Transitional Housing, Permanent Supportive Housing	P	P	P	P	
2. OFFICES					
Banks	P	P	P	P	18.05.060(A)
Offices – Business	P	P	P	P	
Offices – Government	P	P	P	P	
Offices – Medical	P	P	P	P	
Veterinary Offices and Clinics	C	С	С	С	
3. RETAIL SALES					
Apparel and Accessory Stores	P	P	P	P	
Building Materials, Garden Supplies, and Farm Supplies	P	P	P	P	
Food Stores	R	R	P	P	
Furniture, Home Furnishings, and Appliances					
General Merchandise Stores	P	P	P	P	
Grocery Stores	P	P	R	R	18.05.060(C)
Office Supplies and Equipment					
Pharmacies and Medical Supply Stores	P	P	P	P	
Restaurants			P		18.05.060(A) & 18.05A.095
Restaurants, Without Drive-In or Drive-Through Service	P	P	P	P	
Specialty Stores	P	P	P	P	
4. SERVICES					
Health Fitness Centers and Dance Studios	P	P	P	P	
Hotels/Motels					

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Laundry and Laundry Pick-up Agency	P	P	P	P	
Personal Services	P	P	P	P	
Printing, Commercial			P	P	
Radio/TV Studios					
Recycling Facility - Type I	P	P	P	P	
Servicing of Personal Apparel and Equipment	P	P	P	P	
5. ACCESSORY USES					
Accessory Structures	P	P	P	P	18.04.060(B)
Electric Vehicle Infrastructure	P	P	P	P	18.04.060(GG)
Garage/Yard/Rummage or Other Outdoor Sales	P	P	P	P	5.24
Satellite Earth Stations	P	P	P	P	18.44.100
Residences Rented for Social Event, 7 times or more per year	С	С	С	С	18.04.060.DD
6. RECREATIONAL USES					
Auditoriums and Places of Assembly					
Art Galleries					
Commercial Recreation					
Community Gardens	P	P	P	P	
Community Parks & Playgrounds	P/C	P/C	P/C	P/C	18.04.060(T)
Health Fitness Centers and Dance Studios					
Libraries					
Museums					
Neighborhood Parks/Village Green/Plaza	R	R	R	R	18.04.060(T), 18.05.080(N)

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Open Space – Public	P	P	P	P	18.04.060(T)
Theaters (no Drive-Ins)					
Trails - Public	P	P	P	P	18.04.060(T)
7. TEMPORARY USES					
Emergency Housing	P	P	P	P	
Mobile Vendors			P	P	
Model Homes	P	P	P	P	
Parking Lot Sales			P	P	18.06.060(Z)
8. OTHER USES					
Agricultural Uses, Existing	P	P	P	P	
Animals/Pets	P	P	P	P	18.04.060(C)
Child Day Care Centers	P	P	-P	P	18.05.060(B), 18.04.060(D)
Community Clubhouses	P	P	P	P	
Conference Centers					
Crisis Intervention	С	С	С	С	18.04.060(I)
Home Occupations (including adult day care, bed and breakfast houses, short-term rental – homestays, elder care homes, and family child care homes)	P	P	P	P	18.04.060(L), 18.04.060(JJ)
Hospice Care	С	С	С	С	18.04.060(M)
Non-Profit Physical Education Facilities	С	С	С	C	
Places of Worship	С	С	С	C	18.04.060(U)
Public Facilities	С	С	С	С	18.04.060(V)
Radio, Television, and other Communication Towers & Antennas	С	С	С	С	18.04.060(W), 18.44.100

**Commented [NF2]:** City Staff support requested change to allow but not require a day care center.

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Schools	С	С	С	C	18.04.060(CC)
Sheltered Transit Stops	R	R	R	R	18.05.050(C)(4)
Social Organizations					
Utility Facilities	P/C	P/C	P/C	P/C	18.04.060(X)
Wireless Communications Facilities	P/C	P/C	P/C	P/C	18.44

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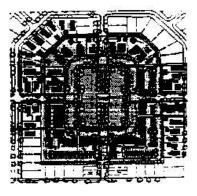
### LEGEND

P = Permitted C = Conditional R = Required

# 18.05.050 General standards

- A. Project Approval or Redesignation.
  - 1. Approval. Developments in the Neighborhood Center, Neighborhood Village, Urban Village, and Community Oriented Shopping Center districts shall be reviewed according to the requirements of Chapter 18.57, Master Planned Developments.
  - 2. Rezoning. Land in a NC, NV, UV, COSC, or district may be rezoned to a residential district (see Chapter 18.58, Rezones and Text Amendments) upon demonstration that the site is not viable for the designated uses due to site conditions, infrastructure or street capacity or--in the case of multiple ownerships--land assembly problems.
  - 3. Interim Uses. The following requirements shall apply prior to approval of a Master Planned Development pursuant to Chapter 18.57, Master Planned Developments:
    - a. Subdivision shall not be allowed prior to Master Plan approval.
    - b. One single-family home is allowed per existing lot of record prior to approval of a Master Plan.
    - c. Construction of utilities, roads, and other public infrastructure which is in conjunction with neighboring or abutting projects is allowed prior to Master Plan approval.
  - 4. Pre-existing uses.
    - a. Any use which was legally constructed prior to August 21, 1995, but which is not a permitted or conditional use under this Chapter, is allowed to continue under the zoning requirements in effect for that use prior to August 21, 1995, (e.g., as a permitted use, conditional use, limited use, special use, non-conforming use, or any other such zoning status, as may be applicable).
    - b. Any such zoning requirements applicable to said use (e.g., conditions attached to a conditional use permit), which were in effect on August 21, 1995, shall remain in effect for said use until such time as it is discontinued.
- B. Project Size.
  - 1. Villages. Urban villages and neighborhood villages shall be no less than 40 acres and no more than 200 acres in size, provided that at least 90 percent of all residences shall be within one-fourth of a mile of the perimeter of the village center. The perimeter of the village center means the boundary of the center identified on an approved Master Plan, consistent with Section 18.05.050(D)(2), Commercial Building--Location.
  - 2. Neighborhood Centers. Neighborhood center developments shall be no less than two acres and no more than ten acres in size.
  - 3. Community Oriented Shopping Centers. Community oriented shopping center developments shall be no less than seventeen (17) acres and no more than 40 acres in size.
- C. Village Center.
  - 1. Required Center. Each village and each neighborhood center shall contain a village center with a village green or park (see Section 18.05.080(N), Private and Common Open Space), a sheltered transit stop and, as market conditions permit, businesses, services, and civic uses listed in Table 5.01. (See also Section 18.05.050(D)(2) Commercial Building—Location, and Chapter 18.05A, Design Guidelines for Villages and Centers.)

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# Village Center

# FIGURE 5-1

- 2. Mixed Use. At least ten percent of the gross floor area of village centers in villages and community oriented shopping centers shall be occupied by residential units contained in mixed residential/commercial buildings. Exceptions to this requirement shall be granted if the applicant demonstrates that compliance is not economically feasible (based upon an independent market study accepted by the City).
- 3. Buildings Fronting on a Village or Center Green. At least sixty (60) percent of the total ground floor street frontage of the non-residential buildings fronting on a village or center green, park, or plaza shall be occupied by retail uses or professional or personal services. (Also see Section 18.05.080(M)(1) Height-Buildings Fronting on Village/Center Greens.)
- 4. Transit Stop. The sheltered transit stop required in 18.05.050(C)(1), Required Center, shall be located and designed in accordance with specifications provided by the City and approved by Intercity Transit.
- 5. Village Green or Plaza. The required village green or plaza shall be constructed before more than fifty (50) percent of the commercial space is under construction.
- Location.
  - a. Separation.
    - i. Neighborhood village centers and neighborhood centers shall be separated from one another and from urban villages and community oriented shopping centers by at least one half mile.
    - ii. Urban village centers and community oriented shopping centers shall be separated from one another by at least one mile.
    - iii. The Hearing Examiner may allow closer spacing if the applicant demonstrates that the trade areas for the centers are distinct (e.g., segregated by physical barriers) or contain sufficient population (based on existing or planned density) to enable the affected centers to be economically viable.
  - b. Relationship to major streets.
    - Centers in established neighborhoods and neighborhood villages shall be located along collector streets to make them readily accessible for mass transit and motorists and to enable them to be a neighborhood focal point.

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ii. Urban villages and community oriented shopping centers shall be located on sites abutting an arterial street. Such sites must have potential for accommodating moderate density residential development (e.g., 7 to 13 or 14 units per acre for COSC or UV districts respectively) and commercial uses scaled to serve households within a one and one-half (11/2) mile radius with frequently needed consumer goods and services.

## D. Commercial Building Size, Location, and Type.

1. Size. The total gross floor area of all commercial uses (i.e., those uses specified in Table 5.01 under the general categories "Offices," "Retail Sales," and "Services") in urban villages, neighborhood villages, neighborhood centers, community oriented shopping centers shall not exceed the maximum amounts specified in Table 5.02.

### TABLE 5.02

### AMOUNT OF COMMERCIAL SPACE

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	Urban Center
Minimum or Maximum Total Amount of	30,000 sq. ft.	30,000 sq. ft.	225.000	100,000 sq. ft.	No Maximum
Commercial Floor Space			225,000 sq. ft., OR- 175,000 sq. ft. if the- village does not- contain a grocery store		
			of at least 35,000 sq. ft.		
			Min.94,985 sq. ft.		
Maximum Retail 20,000 sq. ft., at a to 20,000 sq. ft. at a rate of 25 sq. ft. per existing or authorized residential dwelling residential dwelling	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per authorized residential dwelling or residential lot in	75 sq. ft. per authorized residential dwelling or residential lot in the development, exclusive of a grocery store,	At least 50% of total floor space shall be for retail uses, but not more than 70% of total floor	At least 30% of the total floor space shall be for retail uses, but not more than 70% of the total floor space.	
	within 1/4 mile the development	75 sq. ft. per- authorized residential- dwelling or residential- lot in the development, exclusive of a grocery- store.	space.		
Minimum or Maximum	5,000 sq. ft. OR up to 20,000 sq. ft., at a	5,000 sq. ft. OR up to 20,000 sq. ft., at a	Office and Services Min. 5,000 sq. ft.	At least 30% of the total floor	At least 30% of the total floor space shall be for
Combined Office & Services Floor Space	rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile  rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	200 sq. ft. per- authorized residential- dwelling or residential- lot in the development. Min. 52,500 sq. ft. Max. 175,000 sq. ft.	space shall be for office or service uses, but not more than 50% of the total floor space.	office or service uses, but not more than 70% of the total floor space.	

Commented [BC3]: We rejected most of the proposed changes to Table 5.02. However, in Alternative Table 5.02 we accept in substantial part those changes, provided in order for the Alternative Table to apply, the developer must first satisfy the conditions OMC 18.05.055 below. Those conditions are designed to incentivize the developer to provide the grocery store, some restaurants, or a restaurant and bakery, and some studio apartments, which will be more affordable

Commented [BC4]: Per the City's proposal, we accepted deletion of the maximum 175,000 sf limit for commercial square feet. We added the minimum 94,985 sf since this is the existing commercial minimum contained in the 2014 Master Plan. The proposed 52,500 sf minimum for all commercial is likely too low to support a village that provides necessary goods to surrounding residents within a short distance, including a reasonable sized grocery, shops, and restaurants, as well as offices. However, the developer and the city's replacement minimum of 52,500 sf is set forth in Alternative Table 5.02, and can be made applicable under the terms of proposed OMC 18.05.055 (below).

**Commented [NF5]:** Applicant requests a new max of 175,000. City Staff recommend no max or retain the 225,000sf max because there is no known reason to limit future commercial should market conditions change.

**Commented [BC6]:** We restored the existing text of Table 5.02 to provide a minimum value for retail exclusive of grocery. Assuming 810 units, the minimum floor space for retail (excl. grocery) is 60,750 sf (810 x 75 = 60,750).

Commented [BC7]: No minimum was stated in the original table entry. We added the 5,000 sq. ft. minimum for office/services which is the figure in the 2014 Master Plan. The developer's proposed minimum of 52,500 sf for office/services would leave NO sf minimum for retail or grocery under the developer's proposed commercial including retail minimum of 52,500 sf. In keeping with the City's proposed deletion of a maximum limit, we did not restore the proposed deletion of a maximum based on 200 sq. ft. per the authorized units/dwellings (810 units x 200sf = 162,000 total sq. ft.)

Commented [NF8]: Staff Comment: Requested language needs further clarification. Is this in addition to the 50,000sf of retail/office? If so, the total commercial minimum would be 102,500. Staff recommendation to rely on commercial total only and remove / eliminate specific requirements for retail, office, and service as it is un-necessary.

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### ALTERNATIVE TABLE 5.02 if applicable per 18.05.055

#### AMOUNT OF COMMERCIAL SPACE

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	Urban Center
Minimum or Maximum Total Amount of Commercial Floor Space	30,000 sq. ft.	30,000 sq. ft.	225,000 sq. ft., OR- 175,000 sq. ft. if the village does not- contain a grocery store of at least 35,000 sq. ft. Min. 52,500 sq. ft. (the	100,000 sq. ft.	No Maximum
			grocery store does not count toward this minimum)		
Minimum or Maximum Retail Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per authorized residential dwelling or residential lot in the development	75 sq. ft. per- authorized residential- dwelling or residential- lot in the development, exclusive of a grocery- store.  Retail/Office combined minimum: 50,000 sq. ft. 52,500 sq. ft.	At least 50% of total floor space shall be for retail uses, but not more than 70% of total floor space.	At least 30% of the total floor space shall be for retail uses, but not more than 70% of the total floor space.
Minimum or Maximum Combined Office & Services Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized	200 sq. ft. per- authorized residential- dwelling or residential- lot in the development. Retail/Office combined	At least 30% of the total floor space shall be for office or service uses, but not	At least 30% of the total floor space shall be for office or service uses, but not more than 70% of the total floor space.
	or residential lot resid	residential dwelling or residential lot within 1/4 mile	minimum: Min. 52,500 sq. ft. Max. 175,000 sq. ft.	more than 50% of the total floor space.	

## Location.

- a. Commercial uses in urban villages, neighborhood villages, neighborhood centers, and community oriented shopping centers shall meet the following location requirements. Commercial uses in urban centers shall be exempt from these requirements. (Staff note: these requirements have to do with placing all commercial uses within a block or so of the village green in villages and neighborhood centers. In an urban center, this would be impractical.)
- b. Commercial uses shall be contiguous with or across a street from the village or center green/park.
- c. Commercial uses shall not extend more than one block or 350 feet, whichever is less, from the perimeter of the village green or park in neighborhood villages and neighborhood centers.
- d. Commercial uses shall not extend more than three blocks or 1,100 feet, whichever is less, from the perimeter of the village green or park in urban villages and community oriented shopping centers.
- e. In an urban village or community oriented shopping center, the Hearing Examiner may allow buildings comprising up to 20 percent of the authorized commercial floor area to extend up to four blocks or 1,500 feet from the perimeter of the village green under the following conditions:

**Commented [BC9]:** The alternative table is in substantial part what the developer and the city have proposed. We are willing to have most of these values apply provided the developer first satisfies the conditions set forth in proposed OMC 18.05.055 below.

Commented [BC10]: 52,500 is a very low amount of minimum space to provide for commercial covering retail (including a grocery) and office/services in a viable village center that supports the surrounding residents. This is borne out by the 2014 Master Plan which provides a minimum 30,000 sf for a grocery store and 94,985 sf for commercial. We are willing to accept this minimum provided it does not include the grocery store space.

Commented [NF11]: Applicant requests a new max of 175,000. City Staff recommend no max or retain the 225,000sf max because there is no known reason to limit future commercial should market conditions change.

**Commented [BC12]:** We increased the minimum to 52,500 sf to be consistent with the Combined Office & Services row below.

Commented [BC13]: For this to make sense, the minimum must be stated as Retail/Office combined, otherwise, there would be no minimum amount of commercial retail space necessary to provide for a grocery and basic retail stores and restaurants. In keeping with the City's proposal, we deleted the maximum.

Commented [NF14]: Staff Comment: Requested language needs further clarification. Is this in addition to the 50,000sf of retail/office? If so, the total commercial minimum would be 102,500. Staff recommendation to rely on commercial total only and remove / eliminate specific requirements for retail, office, and service as it is unnecessary.

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- i. The site's configuration or physical constraints (e.g., critical areas or steep topography) necessitate the location of commercial uses beyond the three block limit; or
- ii. The proposed location of commercial uses would improve the project design, for example, by enhancing the aesthetic quality of the development (e.g., allowing buildings to screen parking lots from public rights-of-way), by increasing pedestrian accessibility, by allowing shared use of parking lots, or by allowing better integration of uses.
- E. Mix and Location of Residential Uses.
  - 1. Mix of Dwelling Types--General. Developments in the Urban Village, Neighborhood Village, and Community Oriented Shopping Center districts must attain a mix of residential uses consistent with Tables 5.03A and 5.03B. Table 5.03A addresses the relationship between single-family and multifamily dwellings in general. Table 5.03B addresses the requirement for a variety of multifamily housing types, based on overall size of the project.
    - a. For purposes of meeting the required mix as shown in Table 5.03A, Single Family and Similar Dwelling Types shall include:
      - i. Single-family detached residences, including designated manufactured homes
      - ii. Group homes with six (6) or fewer clients
      - iii. Single family residences above commercial uses (e.g., a single residence above a convenience store)
      - iv. Townhouses
      - v. Cottage housing
    - b. For purposes of meeting the required mix as shown in Table 5.03A, Multifamily and Similar Dwelling Types shall include:
      - i. Apartments with five (5) or more units per structure
      - ii. Boarding homes
      - iii. Duplexes, triplexes, and fourplexes
      - iv. Group homes with seven (7) or more clients
      - v. Multifamily residences above commercial uses (e.g., multiple apartments above retail or office uses)
    - c. Other residences.
      - i. For purposes of meeting the required mix as shown in Table 5.03A, the following uses are classified as "other" (i.e., neither "single-family and similar"):
        - (a) Accessory dwelling units
        - (b) Nursing/convalescent homes and congregate care facilities
        - (c) Multifamily units in an urban village on the blocks contiguous to the town square.
      - ii. Such "other" uses are not counted in determining the required proportions of single-family and multifamily dwellings in Table 5.03A. However, such uses shall be counted in the calculation of total dwellings for purposes of Sections 18.05.080(B) Maximum Housing Densities and 18.05.080(C) Minimum Housing Densities, in the manner provided in those sections.

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### TABLE 5.03A

# MIX OF HOUSING TYPES

MIX OF HOUSING TYPES	Neighborhood Village	Urban Village	Community Oriented Shopping Center
Single Family and Similar Dwelling Types			
Minimum percentage of total housing units	60%	50% <del>50%</del> <del>15%</del>	50%
Maximum percentage of total housing units	75%	75% <mark>75% 35%</mark>	75%
Multifamily and Similar Dwelling Types			
Minimum percentage of total housing units	25%	25% <del>25%-65%</del>	25%
Maximum percentage of total housing units	40%	50% <del>50%</del> <del>85%</del>	50%

### ALTERNATIVE TABLE 5.03A if applicable per 18.05.055

# MIX OF HOUSING TYPES

MIX OF HOUSING TYPES	Neighborhood Village	Urban Village	Community Oriented Shopping Center
Single Family and Similar Dwelling Types			
Minimum percentage of total housing units	60%	<del>50%</del> 15%	50%
Maximum percentage of total housing units	75%	75% <mark>75</mark> % 35%	75%
Multifamily and Similar Dwelling Types			
Minimum percentage of total housing units	25%	<del>25%</del> 65%	25%
Maximum percentage of total housing units	40%	<del>50%</del> 85%	50%

- 2. Mix of Dwelling Types--Requirement for Variety.
  - a. Urban villages, neighborhood villages, and community oriented shopping centers shall achieve a variety of dwelling unit types as specified in Table 5.03B.
  - b. For purposes of meeting the requirements of Table 5.03B, dwellings shall include the following four types:
    - Single-family detached dwellings (including manufactured housing);
    - Townhouses;
    - iii. Duplexes; and
    - iv. Triplexes, fourplexes, and apartment structures with five (5) or more units per structure.

Commented [BC15]: We restored the original percentages used in Table 5.03A. However, we are willing to accept the proposed percentages (with the City's change) under Alternative Table 5.03A, provided the developer first satisfies the conditions set forth in the proposed OMC 18.05.050 below.

**Commented [NF16]:** City Staff recommends retaining a max of 75% as it is unclear why the maximum needs to change.

**Commented [BC17]:** We are willing to accept the proposed percentages under Alternative Table 5.03A, provided the developer first satisfies the conditions set forth in the proposed OMC 18.05.050 below.

**Commented [BC18]:** Per the city's comment below, we have restored 75% for the maximum percentage of total housing units of single family and similar dwelling types.

**Commented [NF19]:** City Staff recommends retaining a max of 75% as it is unclear why the maximum needs to change.

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### TABLE 5.03B

### REQUIRED VARIETY OF DWELLING UNIT TYPES IN NV, UV, AND COSC

Number of Dwellings in Project	Minimum Number of Dwelling Types	Minimum Percent of Any Dwelling Type used in the Project (See also Table 5.03A)
1-70	2	25%
71-299	3	10%
300+	4	5%

c. Once the requirements of Table 5.03B have been met, other housing types--whether or not specified in Section 18.05.050(E)(2)(b) above--may be developed in any proportions within the requirements of Table 5.03A.

Example: Assume a neighborhood village with 400 dwelling units. According to Table 5.03A, at least 240 units (60% of the 400 total), and not more than 300 units (75%) must be single-family and similar dwelling types. At least 100 units (25%), and not more than 160 units (40%) must be multifamily and similar dwelling types.

According to Table 5.03B, the project must include four of the specified dwelling types. The developer chooses to build 240 single-family detached dwellings, meeting the requirement of 60% set in Table 5.03A. The developer also chooses to build 40 townhouse units (10% of the 400 total), 20 duplex units (5%--i.e., the minimum), and 80 units (20%) in triplexes, fourplexes, and apartment structures with five or more units. For the final five percent, the developer chooses to build 20 units of cottage housing, an optional housing type not required in Section 18.05.050(E)(2)(b) above.

3. Intensity of Development. The density of residential uses shall be highest around the village/community center and lowest adjacent to existing neighborhoods.

## F. Development Phasing.

- 1. Intent. It is the intent of this Section on development phasing to achieve a mix of land uses throughout the buildout of villages and centers; to allow sufficient flexibility to enable development of viable commercial centers; and to ensure that the residential development of villages and centers is as vigorously pursued as the commercial development. For purposes of meeting the requirements of this Section on development phasing, the following terms shall be interpreted as follows:
  - a. "Completion of development" shall mean:
    - i. final plat approval in the case of lots for individual single family, townhouse, or duplex dwellings (i.e., one main building per lot), and
    - ii. passage of final inspection for all other residential and commercial development.
  - b. Percentages of authorized development refer to:
    - i. percentage of authorized dwelling units for residential development, and
    - ii. percentage of authorized gross floor area for commercial development.
- 2. Commercial and residential. In villages and community oriented shopping centers, residential development shall be phased to precede commercial development as follows:

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- a. At least five percent of the total authorized residential development must be completed before the first commercial development may take place; whereupon approval may be granted for construction of commercial buildings comprising up to ten percent of the authorized commercial floor area.
- b. Upon completion of 15 percent of the total authorized residential development, approval may be granted for construction of buildings comprising up to 40 percent of the authorized commercial floor space.
- c. When 30 percent of the total authorized residential development has been completed, approval may be granted for construction of the remaining authorized commercial floor space.
- 3. Multifamily and single family phasing. In villages and community oriented shopping centers, multifamily development shall be phased relative to detached single family development as follows:
  - a. At least 15 percent of the total authorized detached single family development must be completed before the first multifamily development may take place; whereupon approval may be granted for construction of up to 40 percent of the authorized multifamily units.
  - b. Thereafter, approval may be granted for construction of an additional one percent of the authorized multifamily units for every additional one percent of the authorized single family development completed.

### Examples

16 percent of the single family development; 41 percent of the multifamily development

25 percent of the single family development; 50 percent of the multifamily development

50 percent of the single family development; 75 percent of the multifamily development

4. Child Day Care Center. If a child day care center is a required use, a site shall be provided once 75% of the residences have been constructed

18.05.055 Incentives applicable to an urban village for completion of a village grocery store and other food amenities and construction of studio apartments.

- A. Alternative Table 5.02, Alternative Table 5.03A, and the items identified in Table 5.05 shall apply and replace the corresponding tables and table provisions with respect to urban villages upon joint satisfaction of the conditions contained in subsections 1 -3, as determined by the city in a public notice of approval issued under subsection 4.
  - 1. A grocery store of at least 10,000 square feet floor space is operational in the mixed-use district that (i) has a proven history of successful operation elsewhere, (ii) states its intent (which need not be legally binding) to operate at the site for at least 10 years, and (iii) sells the common items, including fresh produce, needed for meal preparation that are commonly stocked in grocery stores of comparable size. Any floor space that the grocery store allocates to spirits, wine, and beer shall not count toward the satisfaction of the 10,000 square feet minimum, and during it operation the grocery store

 $\label{lem:commented} \textbf{[BC20]:} \ \mbox{This section is the incentive section} \\ \mbox{we propose.}$ 

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shall maintain at least 10,000 square feet devoted to groceries, not including spirits, wine, or beer.

- 2. At least three restaurants are licensed and operating in the mixed-use district or alternatively, at least two restaurants and a bakery are licensed and operating in the mixed-use district.
- 3. The urban village has given the city notice that (i) it wishes to proceed under this code section, (ii) subsections 1 and 2 above have been are currently met, and (iii) the urban village agrees to the terms of this code section, OMC 18.05.055.
- 4. Upon receipt of notice under subsection 3 from a urban village, the city shall issue a notice of approval if it independently finds that subsections 1 -3 have been and are currently met consistent with the terms of this code section, OMC 18.05.055.
- 5. The minimum floor space requirements for a grocery store contained in Table 5.02 and/or the master plan for the urban village shall not apply to a grocery store to be constructed pursuant to this subsection A.1.
- B. Every four years after the city has issued the notice of approval provided for under subsection A above, at least 15 percent of the apartment units and/or dwellings in the mixed-use district for which a certificate of occupancy has been issued shall be no larger than 500 square feet of floor space. If this requirement is not met at a four-year interval, the city shall not issue any building permits for apartment units and/or dwellings over 500 square feet in the mixed-use area until this requirement is met. Any apartment units and/or dwellings in the mixed-use district for which a certificate of occupancy was issued prior to the notice of approval shall not be counted in determining compliance with the 15% requirement.
- Drive-through facilities.

### 18.05.060 Use standards

- Drive-through facilities.
  - 1. Banks, restaurants, pharmacies, and other businesses that primarily cater to pedestrians or walk-in customers are permitted to have a single drive-through lane.
  - 2. Driveway access for a permitted single drive-through lane shall be allowed only through a common parking lot area in a Village Center, shall not impede direct pedestrian access to the building entry, and shall not be allowed on streets abutting a village green or park in a village center.
- C. Grocery Stores. Urban Village (UV) and Community Oriented Shopping Center (COSC) District requirements: The maximum size for a grocery store shall be 50,000 square feet of gross floor area.

**Commented [NF21]:** City Staff recommend this change provided the applicant is supported in their request to allow instead of require this use in the village.

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### 18.05.080 TABLES: Commercial Development Standards

### **TABLE 5.04**

## COMMERCIAL DEVELOPMENT STANDARDS (including mixed commercial/residential buildings)

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	OTHER STANDARDS
MINIMUM LOT SIZE	5,000 sq. ft.	5,000 sq. ft.	None.	None.	
FRONT YARD SETBACK	10' maximum	10' maximum	10' maximum	10' maximum	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. Section 18.40.060(C), clear sight triangle requirements. 3. 18.05.080(I)(1) 4. 18.05.080(K) 5. 18.05.080(L)
MINIMUM REAR YARD SETBACK (Note: One use shall not be considered next to another use or district if a street or road intervenes.)	None, EXCEPT:  1. 15' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex, manufactured home, or townhouse.  2. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 15' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex, manufactured home, or townhouse. 2. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 20' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex or townhouse. 2. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 20' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex or townhouse. 2. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. 18.05.080(K) 3. 18.05.080(L)
MINIMUM SIDE YARD SETBACK (Note: One use shall not be considered next to another use or district if a street or road intervenes.)	None, EXCEPT: 1. 10' maximum on flanking street; 2. 15' minimum + 5' for each building above 2 stories next to R.4, R.4-8, or R.6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 10' maximum on flanking street; 2. 15' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 10' maximum on flanking streets; 2. 20' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse. 3. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT:  1. 10' maximum on flanking street;  2. 20' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse.  3. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	50° minimum setback for agriculture buildings (or structures) which house animals other than pets.     Section 18.40.060(C), clear sight triangle requirements.     18.05.080(K)     4.18.05.080(L)
MAXIMUM BUILDING HEIGHT	30 feet for commercial structures; or	30 feet for commercial structures; or	45 feet;	3 stories, up to 45 feet;	18.05.080(M)

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	OTHER STANDARDS
(Note: One use shall not be considered next to another use or district if a street or road intervenes.)	45 feet for residential or mixed- use structures.	45 feet for residential or mixed- use structures; EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	
MAXIMUM ABOVE-GRADE STORIES	2 stories 3 stories	2 stories 3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district.	3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district. 4 Stories for mixed-use buildings facing the town square. 3 Stories elsewhere in the mixed-use district.	3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district.	18.05.080(M)(10)
MAXIMUM BUSINESS OCCUPANCY SIZE (GROSS FLOOR AREA)	5,000 sq. ft.	5,000 sq. ft.	15,000 sq. ft., EXCEPT: one grocery store may be up to 50,000 sq. ft.	15,000 sq. ft., EXCEPT: one building may be 50,000 sq. ft.	Residential floor area in a mixed- use building shall not be counted in determining the maximum building size.
MAXIMUM BUILDING COVERAGE	70%	70%	70%; or 85% if at least 50% of the required parking is under the building or in a structure.	70%; or 85% if at least 50% of the required parking is under the building or in a structure.	
MAXIMUM IMPERVIOUS SURFACE COVERAGE	85%	85%	85%	85%	
ADDITIONAL DISTRICT- WIDE DEVELOPMENT STANDARDS			For retail uses over 25,000 sq ft in gross floor area, see also 18.06.100 (G)	For retail uses over 25,000 sq ft in gross floor area, see also 18.06.100 (G)	

(Ord. 6517 §16, 2007).

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## 18.05.080 Development standards

A. General. Table 5.04 identifies the basic standards for commercial development (i.e., offices, retail sales, and services uses identified in Table 5.01) in the NC, NV, UV, COSC and districts. Table 5.05 identifies the basic development standards for residential uses in these districts. The reference numbers listed in these tables refer to the list of additional development standards below.

- Maximum Housing Densities.
  - 1. Calculation of Maximum Density. The maximum densities and average maximum densities specified in Table 5.05 are based on the entire site, with the following limitations:
    - a. The area within streams, wetlands, landslide hazard areas, "important habitat areas," and "important riparian areas" shall not be counted.
    - b. The area of the required minimum open space for the village or center (see Table 5.05) shall not be counted.
    - c. The following requirements shall apply to all villages and centers:
      - i. The density of a village center (as delineated in a master plan approved pursuant to Chapter 18.57, Master Planned Developments) and the density of the remainder of the project shall be calculated separately from one another.
      - The village center and the remainder of the project shall each comply with the maximum average density requirements in Table 5.05.
  - 2. Maximum Densities. The maximum housing densities shown in the top row of Table 5.05 refer to the maximum density of individual project components. The housing density for the overall project, however (i.e., all of the property subject to an approved Master Plan), shall not exceed the maximum average density for the district specified in the second row of Table 5.05. For example, a neighborhood village may contain an apartment complex with 24 dwelling units per acre provided that the average density for the entire development does not exceed 13 units per acre.
  - 3. Convalescent Homes. Convalescent homes and nursing homes containing dwelling units which rely on shared cooking/dining facilities shall count as one dwelling unit for purposes of the maximum density calculation. Independent dwelling units (i.e., containing a bed, bathroom and a kitchen with a sink, stove, and refrigerator) in such facilities, however, shall be counted as individual housing units in the density calculation. The site containing a nursing/convalescent home depending on shared kitchen facilities shall be deducted from the land available for residential development when calculating the maximum density for the village or center. (The excess density shall not be transferred to other portions of the site.)
  - 4. Accessory Dwelling Units. Accessory dwelling units built subsequent to the initial sale of the primary residence on a lot are not subject to the maximum density limits specified in Table 5.05. In addition, accessory units built on a maximum of 20 percent of a development's lots are not subject to the maximum density requirements, provided they are built prior to the time the primary unit on the lot is initially sold or receives occupancy approval (if built by the owner).
  - 5. Density Bonuses. The maximum housing densities identified in Table 5.05 may be increased as follows:
    - Bonus for restoring degraded sites.
      - i. At the request of the applicant, the Hearing Examiner may grant a density bonus of up to 20 percent for sites on which damaged or degraded wetlands or stream corridors (e.g., streams and stream banks within the outer limits of the buffer required by OMC 18.32.435) will be restored and maintained according to specifications approved by the City.
      - ii. Sites proposed for this density bonus shall be posted with a notice describing the proposal and opportunities to comment. Property owners within 300 feet of the site shall be given notice of the

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proposal and 15 days to comment. Such notice may be done concurrently with any other notice required by this Code.

- iii. Prior to taking action on a request for a density bonus, the Hearing Examiner shall consider:
  - (a) the applicable Comprehensive Plan policies,
  - (b) the public's comments,
  - (c) the expected public benefit that would be derived from such restoration,
  - (d) the net effect of the restoration and the increased density on the site,
  - (e) the relative cost of the restoration and the value of the increased density, and
  - (f) the potential impact of increased density on surrounding land uses, traffic, infrastructure, schools, and parks.
- iv. The City may require the developer to provide an estimate of the cost of the proposed restoration and other information as necessary to make a decision on the request.
- b. Bonus for low income housing.
  - i. A density bonus shall be granted for low income housing (see Section 18.02.180, Definitions) at the rate of one additional housing unit allowed for each unit of low income housing provided, up to a maximum of a 20 percent density bonus.
  - ii. The applicant shall submit to the Department a document approved by the City Attorney stating that the low income housing which is the basis for the density bonus shall remain as part of the development for at least 20 years. This time period shall begin on the date that final inspection of all of the low income housing has been performed. This document shall be recorded, at the applicant's expense, at the Thurston County Auditor's Office as part of the chain of title of the affected parcels.
- C. Minimum Housing Densities.
  - 1. Calculation of Minimum Density. The minimum average densities specified in Table 5.05 are based on the entire site, with the following limitations: [Note: Table 5.05 in Section 18.05]
    - a. The entire site shall be included in the minimum density calculation except streams, wetlands, landslide hazard areas, floodplains, "important habitat areas," and "important riparian areas" and their associated buffers; tracts accommodating stormwater facilities required in compliance with the Drainage Design Manual; existing, opened street rights-of-way; and land to be sold or dedicated to the public, other than street rights-of-way (e.g., school sites and parks, but not street rights-of-way to be dedicated as part of the proposed development).
    - b. All dwelling units in convalescent homes/nursing homes and accessory units count toward the minimum density required for the site by Table 5.05, in the same manner as provided above in Section 18.05.080(B)(3) Maximum Housing Densities -- Convalescent Homes and 18.05.080(B)(4) Maximum Housing Densities -- Accessory Dwelling Units.
    - c. The following requirements shall apply to all villages and centers:
      - i. The minimum residential density of a village center and that of the remainder of a village or center shall be calculated separately from one another.
      - ii. There shall be no minimum density requirement for a village center other than the requirement for mixed use buildings specified in Section 18.05.050(C)(2) Village/Community Center--Mixed Use

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above. The procedures for calculating the required number of units are as provided in Sections 18.05.080(3)(1)(a), (2), and (3) above.

- iii. The remainder of a village shall comply with the minimum density requirements in Table 5.05.
- 2. Average Density. A housing project may contain a variety of housing densities provided that the average density for the entire development (i.e., all of the property subject to a single Master Planned Development approval) is neither less than the minimum density nor more than the maximum density established for the district in Table 5.05. No part of the development, however, may exceed the maximum density established in row one of Table 5.05 (see Section 18.05.080(B)(2) Maximum Densities).
- 3. Density Allowance for Site Constraints. At the request of the applicant, the Director or Hearing Examiner may reduce the minimum density required in Table 5.05, to the extent the Director or Hearing Examiner deems warranted, in order to accommodate site constraints which make development at the required minimum density impractical or inconsistent with the purposes of this Article (e.g., poor soil drainage, the presence of springs, steep topography (e.g., over 20 percent), rock outcrops, or wellhead protection areas). As a condition of granting a density reduction, the applicant must demonstrate that the minimum density cannot be achieved by clustering the housing on the buildable portions of the site (see Section 18.05.080(F) Clustered Housing).
- 4. Density Allowance for Natural Features/Habitat Protection. At the request of the applicant, the Director may reduce the minimum densities to the extent necessary to accommodate trees to be retained consistent with Chapter 16.60, Tree Protection and Replacement. (Also see Section 18.05.080(F)(1), Mandatory Clustering.) At the request of the applicant, the Director may also authorize a reduction in the minimum density requirements in order to enable retention of Significant Wildlife Habitat identified on Map 2-4 in the Comprehensive Plan.

### D. Minimum Lot Size.

- 1. Nonresidential Uses. The minimum lot size for non-residential uses (e.g., churches and schools) may be larger than the minimum lot size identified in Tables 5.04 and 5.05. Refer to Table 4.01 Permitted and Conditional Uses in Residential Districts, and Section 18.04.060 Residential Districts Use Standards for regulations pertaining to non-residential uses in residential areas. Also see Section 18.04.060(K) Group Homes for the lot size requirements for group homes.
- 2. Clustered Lots. Lot sizes may be reduced by up to 20 percent consistent with Section 18.05.080(F), Clustered Housing.

## E. Transitional Lots.

- 1. Lot Size. The square footage and width of those residential lots in developments located in the NC, NV, UV, COSC, and districts, which immediately abut an R-4, R 4-8 or R 6-12 district, shall be no less than 85 percent of the minimum lot size and width required in the adjoining lower density district.
- 2. Setbacks. The minimum rear yard building setback for lots in the NC, NV, UV, and COSC and districts which share a rear property line with a parcel in an R-4, R 4-8, or R 6-12 district shall be the same as the setback required for the adjoining lower density district.

## F. Clustered Housing.

## 1. Mandatory Clustering.

- a. Criteria for clustering. The Hearing Examiner may require that the housing units allowed for a site be clustered on a portion of the site to:
  - i. Protect groundwater used as a public water source (e.g., wellhead protection areas); or
  - ii. Enable retention of trees (based upon a recommendation by the City's Urban Forester, consistent with Chapter 16.60, Tree Protection and Replacement, Olympia Municipal Code); or

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- iii. Preserve Significant Wildlife Habitat identified on Map 2-4 of the Comprehensive Plan; or
- iv. Accommodate urban trails identified on Map 7-1 of the Comprehensive Plan; or
- v. Preserve scenic vistas pursuant to Sections 18.20.070 View Preservation and 18.50.100 Scenic Vistas; or
- vi. Enable creation of buffers between incompatible uses (see Chapter 18.36, Landscaping and Screening).

## b. Degree of clustering.

- i. The approval authority may allow up to a 20 percent reduction in lot dimensions, sizes and setback requirements, consistent with the Uniform Building Code, to facilitate the clustering of the permitted number of dwelling units on the site.
- ii. The required clustering shall not result in fewer lots than would otherwise be permitted on the site (at the minimum density specified in Table 5.05), without the written authorization of the applicant.

### 2. Optional Clustering.

- a. Applicants for housing projects may request up to 20 percent reduction in lot sizes, dimensions, and building setback requirements in order to cluster housing and retain land for the following purposes:
  - i. To meet the criteria listed in Section 18.05.080(F)(1) Mandatory Clustering above; or
  - ii. To avoid development on slopes steeper than 20 percent; or
  - iii. To preserve natural site features such as rock outcrops or topographical features; or
  - iv. To otherwise enable land to be made available for public or private open space.
- b. The approval authority may grant such requests if the approval authority determines that the development would not have a significant adverse impact on surrounding land uses.

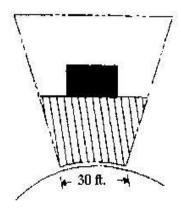
### G. Lot Width.

- 1. Measurement. The minimum lot width required by Table 5.05 shall be measured between the side lot lines at the point of intersection with the minimum front setback line established in Table 5.05.
- 2. Varied Lot Widths. The width of residential lots in the NC, NV, UV and COSC districts shall be varied to avoid monotonous development patterns.
  - a. No more than three (3) consecutive lots, uninterrupted by a street, shall be of the same width. This requirement does not apply to townhouses.
  - b. Lot widths shall be varied by a minimum of six (6) foot increments.
  - c. The minimum lot widths specified in Table 5.05 may be reduced by six (6) feet for individual lots to provide variety, provided that the average lot width for the project is no less than the minimum lot width required by Table 5.05.

### Minimum Street Frontage.

a. Each residential lot, other than for townhouse and cottage housing, shall have a minimum of thirty (30) feet of frontage on a public street.

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### FIGURE 5-2

- b. EXCEPTION: the City may allow the street frontage to be reduced (creating a flag lot) to the minimum extent necessary to enable access to property where public street access is not feasible (e.g., due to physical site conditions or preexisting development) or to protect environmentally Critical Areas (see Chapter 18.32 OMC).
- c. Subdivisions, short subdivisions, binding site plans, and lot line adjustments creating flag lots (with street frontages of less than thirty (30) feet) are subject to the following conditions:
  - i. The project shall be designed to minimize the creation of flag lots; and
  - ii. Adjoining flag lots shall share a common driveway wherever possible; and
  - iii. All driveways accessing flag lots shall be designed to allow fire truck access to within one hundred fifty (150) feet of the residence(s) on the lot(s), unless alternate forms of fire protection approved by the Fire Department are provided (e.g., sprinkler systems); and
  - iv. The area of a flag lot which is less than thirty (30) feet in width shall not be considered part of the minimum lot area required in Table 5.05.

## H. Front Yard Setbacks.

- 1. In the NV, NC, UV, and COSC districts, front yard setbacks for residential uses may be reduced to a minimum of ten (10) feet under the following conditions:
  - a. When the garage or parking lot access is from the rear of the lot; or
  - b. When the garage is located at least ten (10) feet behind the front facade of the primary structure on the lot; or
  - c. When the driveway will be aligned to provide at least a twenty (20) foot long parking space between the sidewalk edge (closest to lot) and the garage.
- 2. Such setback reductions shall not be allowed where they would result in a setback of fifty (50) percent or less than the setback of an existing dwelling on an abutting lot fronting on the same street. (See Design Guidelines, 18.05A.280, Garage Design.)
- Maximum Front Yard Setbacks.

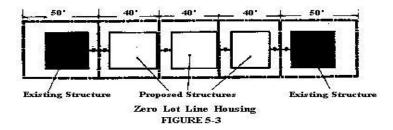
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- 1. Proportion of Structure to be Built Within Setback.
  - a. At least thirty (30) percent of the front facade of the primary residential structure on the lot must be on or within the maximum front setback line specified in Table 5.05.
  - b. At least seventy (70) percent of the front facade of buildings fronting on a village or center green, park or plaza must be on or within the maximum front setback line specified in Tables 5.04 and 5.05.
- 2. Exceptions to the Maximum Front Yard Setback Standard. The following are exempt from the maximum front yard setbacks specified in Tables 5.04 and 5.05.
  - a. Parcels with physical site constraints. The approval authority may allow larger setbacks than required by Tables 5.04 and 5.05 to accommodate steep or difficult topography, views, rock out-crops, environmentally Critical Areas, or trees designated for preservation.
  - b. Sensitive and high impact uses. The approval authority may allow greater front yard setbacks for nonresidential uses such as schools, nursing homes, public facilities, or utilities which may be sensitive to traffic noise or emissions, or warrant greater separation from adjoining property due to their potential impacts on adjoining land uses.
  - c. Flag lots, (See Section 18.02.180, Definitions, Lots).
  - d. Wedge-shape lots. (See Section 18.02.180, Definitions, Lots).
  - e. Dwellings which front on an arterial street or arterial boulevard.

### J. Side Yard Setbacks.

- 1. Reduced Side Yard Setbacks. A side yard building setback shall not be required for one (1) side of a residential lot provided that it meets the following conditions:
  - a. If the distance between the proposed dwelling and property line is less than three (3) feet, the applicant shall provide evidence of at least a three (3) foot wide maintenance easement recorded with the deed of the applicable adjoining lot. Such easements shall provide access for the owner of the applicable lot (with a side yard setback of less than three (3) feet) to maintain the exterior of the wall and roof within three (3) feet of the side property line.
  - b. Side yard setbacks shall not be less than five (5) feet along a property line adjoining a lot which is not approved for reduced setbacks (e.g., a conventional lot with two (2) five (5) foot wide side yard setbacks) or less than ten (10) feet along property lines which abut a public rights-of-way.
- 2. Setbacks from Trails and Bike Paths. The minimum side yard setback adjoining a public bike path or walkway shall be ten (10) feet.

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- K. Measurement of Setbacks. Setback width shall be measured from the outermost edge of the building foundation to the closest point of the applicable lot line.
- L. Encroachment into Setbacks.
  - 1. Required setback areas shall be kept free of any building or structure higher than thirty (30) inches.
  - 2. EXCEPTIONS: The buildings and projections listed below shall be allowed in the portion of the setback not contained in a utility, access, or other easement:
    - a. Accessory structures, including accessory dwelling units, may be located in a required rear yard and/or in the rear thirty (30) feet of a required interior side yard; however, if a garage entrance faces the rear or side property line, it shall be setback at least ten (10) feet from that property line.
    - b. Cornices, window sills, bay windows, flues and chimneys, planters, and roof eaves may project two (2) feet into the required yard area.
    - Marquees and awnings for commercial uses.
    - d. Fences in compliance with the fence height requirements specified in OMC 18.40.060.D Fences.
    - e. Swimming pools, hot tubs and satellite dish antennas may be placed in the rear or interior side yard setback area.
    - f. Up to fifty percent (50%) of a rear yards width may be occupied by a dwelling (primary residence or ADU) provided that the structure (foundation) is located at least ten (10) feet from the rear property line. For purposes of this Section, the rear yards width shall be measured in a straight line between the side property lines at the point of intersection with the rear property line.
    - g. Signs in compliance with OMC 18.43.

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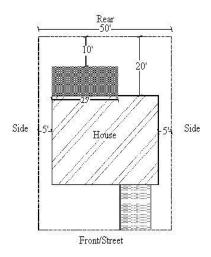


FIGURE 5-4

## M. Height.

- 1. Buildings Fronting on Village/Center Greens or Plazas. Buildings in villages and community oriented shopping centers which front onto the required park, green or plaza (see 18.05.080(N)(2) Private and Common Open Space--Villages, and Community Oriented Shopping Centers) shall be at least two (2) stories in height. This requirement does not apply to food or grocery stores.
- 2. Commercial/Residential Transitions. Commercial buildings abutting lots designated for single family residential use shall not exceed two (2) stories or thirty-five (35) feet in height, whichever is less.
- 3. Roof Projections. The following structures may exceed the height limits specified for the district in Table 5.05 by eighteen (18) feet, provided that such structures do not contain floor space:
  - a. roof structures housing elevators, stairways, tanks, ventilating fans and similar equipment required to operate and maintain the building;
  - fire or parapet walls;
  - c. skylights;
  - d. clock towers;
  - e. flagpoles;
  - f. chimneys;
  - g. smoke stacks;
  - h. wireless masts;
  - i. T.V. antennas;
  - j. steeples; and
  - k. similar structures.

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- 4. Tall Buildings. In the NC, NV, UV, and COCS districts, buildings over thirty-five (35) feet in height must comply with the following requirements:
  - a. The proposed building shall not be located within one hundred (100) feet of the boundary of the village or center. Public rights-of-way adjoining the village or center property boundary shall count toward this separation requirement. Exceptions to this provision shall be granted where topography, stands of trees (designated for retention and approved by the City's Urban Forester), or other site features block the visibility of the section of the building above thirty-five (35) feet in height from existing or potential residential areas (zoned and available for residential use) adjoining the site; and
  - b. Existing evergreen trees, which the City's Urban Forester determines do not pose undue risks for proposed site improvements or public safety and are appropriate for their location at their mature size, are retained where possible to help screen the building from the view of residents of dwellings abutting the property.
- 5. Places of Worship. The height of churches and other places of worship may exceed the height limits specified in Table 5.05 provided that the side yard width equals at least fifty (50) percent of the proposed height of the place of worship (including spires and towers).
- 6. Free-Standing Ornamental Structures. Free-standing ornamental structures such as clock towers, sculptures, monuments or other similar features approved as part of a master plan (see Chapter 18.57, Master Planned Developments) shall not exceed 60 feet in height. These structures shall be located in the village center (see Section 18.05.050(C), Village/Community Center) and shall not contain signage.
- 7. Radio and Television Transmitting and Receiving Towers. The height of radio and television transmitting and receiving towers may exceed the maximum building height allowed in the district, subject to approval of the Hearing Examiner consistent with Section 18.04.060(Z).
- 8. Water Towers. Water towers may exceed the height limits specified in Table 5.05.
- 9. Perimeter Buildings. Except as otherwise provided in Section 18.05.080(M), Height, buildings located within one hundred (100) feet of the boundary of the village or center shall not exceed two (2) stories or thirty five (35) feet, whichever is less. This requirement shall not apply to the UV mixed-use district.
- 10. A building height waiver may be granted at project entries and along arterial or major collector streets within a Master Planned Community (NV, UV, and COSC) where slopes exist that would cause less than desirable height of building to width of street ratio (a ratio less than 1:4 building height to street width) not to exceed the permitted building height as measured from the fronting street edge.
- N. Private and Common Open Space.
  - 1. Development of Open Space.
    - a. Open space required by Table 5.05 shall be devoted to undisturbed native vegetation, landscaping, and/or outdoor recreational facilities. Driveways, loading areas, maneuvering space and parking lots shall not be considered part of this required space.
    - b. Required open space shall not be covered with impervious surfaces, except for walkways, tennis and basketball courts, swimming pools, or similar recreational uses which require an impervious surface.
    - c. The Director or Hearing Examiner may increase the impervious surface coverage limits specified in Table 5.05 by up to five (5) percent to accommodate the walkways and recreational uses listed above (see also Chapter 18.36, Landscaping and Screening).
  - 2. Villages and Community Oriented Shopping Centers.
    - a. Neighborhood villages, urban villages, and community oriented shopping centers shall contain at least five (5) percent open space available for public use or common use. Ownership of open space areas

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and type of access will be determined during the Master Planned Development review (see Chapter 18.57, OMC). As much as fifty (50) percent of this open space may be comprised of environmentally Critical Areas and associated buffers (see Chapter 18.32, OMC).

b. Neighborhood villages, neighborhood centers, urban villages, and community oriented shopping centers must contain a neighborhood park or "green" between one (1) and four (4) acres in size located in the village or community center. This park, green, or plaza shall have an average slope no greater than five (5) percent; adequate drainage to allow active use in summer; and a width and length of no less than one hundred and fifty (150) feet.

### 3. Cottage Housing Developments.

- a. A minimum of two hundred (200) square feet of private, contiguous, usable, open space shall be provided adjacent to each dwelling unit. No dimension of this open space area shall be less than ten (10) feet
- b. A minimum of fifteen hundred (1500) square feet or two hundred (200) square feet per unit, whichever is more, shall be provided in common open space (e.g., available for the use of all residents of the cottage housing development). This open space shall be contained in a contiguous area with no dimension less than thirty (30) feet. Such open space shall be sufficiently level (e.g., less than five (5) percent slope) and well drained to enable active use in summer.

### 4. Multifamily Housing.

- a. In neighborhood villages, urban villages, and community oriented shopping centers, parcels or sites accommodating multifamily housing (e.g., triplexes, fourplexes, and larger apartment buildings) shall contain at least thirty (30) percent open space. However, such multifamily housing within one hundred (100) feet of a neighborhood park, green, or public or common open space, which is at least ten thousand (10,000) square feet in size, shall only be required to retain fifteen (15) percent of the site in open space. Impervious surface coverage requirements shall be adjusted accordingly. Rooftop courtyard areas can be used in the calculation of open space requirement.
- b. At least fifty (50) percent of the open space required in 18.05.080(N)(4)(a) above shall be available for the common use of all residents of the multifamily housing.
- c. Common open space shall be contiguous with the housing site (e.g., not separated from the dwellings by streets or barriers that impede pedestrian access) and shall be sufficiently level (e.g., five (5) percent average slope) and well drained to allow active use in summer. No dimension shall be less than fifteen (15) feet.

18.05.080

TABLES: Residential Development Standards

TABLE 5.0

### RESIDENTIAL DEVELOPMENT STANDARDS

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	ADDITIONAL REGULATIONS	
MAXIMUM	12, or the lowest	24	24 but none if the	24	18.05.080(B)	
HOUSING DENSITY (in units per acre)	abutting zoning density district, whichever is greater.		city has issued a notice of approval under 18.05.055 A.			
MAXIMUM AVERAGE HOUSING DENSITY (in units	12, or the lowest abutting zoning density district, whichever is greater.	13	14 but none if the city has issued a notice of approval under 18.05.055 A.	13	18.05.080(B)	
nor corol						

**Commented [BC22]:** Rooftop courtyards are not open or visible to the public so should not count as open space.

**Commented [NF23]:** City Staff support. No other commercial zone has a maximum density, and this incentivizes increased units, however it is inconsistent in context of the remainder of the chart.

**Commented [BC24]:** These changes should apply only if the city has issued a notice of approval under 18.05.055 A.

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DISTRICT	Naishbanka d Cantan	Nicheland and Nilland	Unbon Villano	Community Oriented	ADDITIONAL
		Neighborhood Village	Urban Village	Shopping Center	REGULATIONS
MINIMUM AVERAGE HOUSING DENSITY (in units per acre)	7	7	7	7	18.05.080(C)
MINIMUM LOT SIZE	3,500 sq. ft. = zero lots Zero Lot = A lot with only one side yard. 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 7,200 sq. ft. = multifamily 5,000 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft. numinum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,500 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,000 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,000 sq. ft. = other	18.05.080(D) 18.05.080(E) 18.05.080(F) 18.64 (Townhouses)
MINIMUM LOT WIDTH	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 80' = duplex	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	18.05.080(G)
MINIMUM FRONT YARD SETBACKS	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	18.05.080(H) 18.40.060(C), Clear Sight Triangle
MAXIMUM FRONT YARD SETBACK	25'	25'	25',	25'	18.05.080(I) 18.05.080(K)
MINIMUM REAR YARD SETBACKS	20'	20' EXCEPT: 15' for multifamily; 10' for cottages, wedge- shaped lots, and zero lots. Zero Lot = A lot with only one side yard.	15' EXCEPT: 10' for cottages, wedge- shaped lots, and zero lots; 20' with alley access.	20' EXCEPT: 15' for multifamily; 10' for cottages, wedge-shaped lots, and zero lots.	18.05.080(K) 18.05.080(L) 18.05.080(E)(2)
MINIMUM SIDE YARD SETBACKS	5' EXCEPT: 10' along flanking streets.	5' EXCEPT: 10' along flanking streets; 6' on one side of zero lots; 3' for cottages.	5' EXCEPT: 10' along flanking streets 6' on one side of zero lots; 3' for cottages.	5' EXCEPT: 10' along flanking streets; 6' on one side of zero lots; 3' for cottages.	18.05.080(J) 18.05.080(K) 18.05.080(L) 18.40.060(C), Clear Sight Triangle
MAXIMUM BUILDING HEIGHT	35' EXCEPT: 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	18.05.080(M)
MAXIMUM ABOVE GRADE STORIES	2 Stories	3 Stories	3 Stories	3 Stories	
MAXIMUM BUILDING COVERAGE	50%	50%	50%	50%	
MAXIMUM IMPERVIOUS SURFACE COVERAGE	70%	70%	70%	70%	18.64 (Townhouses)
MINIMUM OPEN SPACE	1 acre	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	18.05.080(N)

**Commented [NF25]:** City Staff does not support these changes. Mixed use buildings would be treated as commercial. This amendment would incentivize apartment only (no mix) in the commercial core.

Commented [NF26]: City Staff supports the concept, but a mixed use building is treated as commercial and must comply with commercial height standards. This section only applies to residential only buildings which should be required to include ground floor retail for additional height.

**Commented [NF27]:** City Staff does not support this change because it does not incentivize mixed use. Mixed use buildings are allowed additional height/stories.

**Commented [NF28]:** City Staff does not support this change as it does not incentivize mixed use. A mixed use building would be allowed additional coverage.

**Commented [NF29]:** City Staff does not support this change as it does not incentivize mixed use buildings. A mixed use building would already be exempt from open space requirements.

DISTRICT Neighborhood Center Neighborhood Village Urban Village Community Oriented Shopping Center REGULATIONS

**From:** bruce mcdonald <mcdonaldbm@hotmail.com>

Sent:Thursday, February 20, 2025 10:50 AMTo:Jackson Ewing; cronkk@ssymca.net

**Subject:** Briggs Village Master Plan

Hello Jackson Ewing,

We are writing to you about our concerns regarding the proposed amendments to the proposed Briggs Village Master Plan.

It is our understanding that the proposed amendments will increase residential development and reduce planned commercial space and subsequent parking.

We would like to know if there has been data and community involvement that has driven proposed amendments. The background data to help make a decision based on the value and need of an amendment for additional residential development over commercial development would be information such as

- 1) the existing occupancy rate of the two high density developments at the intersection of Henderson and Yelm Hwy. We are a casual observer, yet it is very apparent that both of these complexes are not to full capacity.
- 2) an existing travel and parking study of the surrounding commercial businesses. Is there currently adequate parking during busy hours. I can assure that the YMCA currently does not have enough parking during many hours of the day, not just peak use hours.
- 3) The current existing need for a small commercial grocery store, again a study of the current area residents and how far they have to travel to find food. Will the amendment increase the people density without increasing the ability to live in the area. Are you building a larger food desert for the existing community.
- 4) Who will benefit from this amendment ?and how ?
- 5) It is understood that there is a nationwide residential shortage but a few more high-end homes replacing essential services like a grocery store, or pharmacy detracts rather than benefits the existing community.
- 6) Is this a proposed SEPA Amendment? If so, would it change the prior determination and require mitigation for the proposed amendment? Would the proposal be reviewed again and the public comment period be reopened?

Please share any information with us regarding our questions and add us to communication list on this issue.

We live within 2 miles of the Briggs YMCA and utilize the facility several times a week. We have enjoyed riding our bikes to the businesses of ice cream, and pizza.

Please deny this amendment as it is currently proposed and get more information about what the Briggs Village Area needs to be a thriving community.

Sincerely

Mary and Bruce McDonald mcdonaldbm@hotmail.com

From: cathy gilmore <thycamoregil@msn.com>
Sent: Friday, February 21, 2025 11:40 AM

To:Jackson EwingSubject:Parking at Briggs

## Jackson-

I am requesting that current zoning requirements stay in effect for the Briggs Village development. The parking situation for the Y is already ridiculous and needs more parking now. We do not need more residential housing! Originally there was to be a Thriftway in this area- all that is there is basically residential housing for seniors. I don't know what happened but I was disappointed not getting the grocery store, and to lose parking, add traffic, lose green space and strain our utilities with more housing is not acceptable.

Thank you

Cathy Gilmore

thycamoregil@msn.com

From: Lawrence Schofield <lschofiel@comcast.net>

**Sent:** Friday, February 21, 2025 7:20 AM

**To:** Jackson Ewing

**Subject:** Amendments to Briggs Village

## Hello,

I cannot make the meeting to discuss plans to amend the current plan of more residential housing in Briggs Village. Originally there was supposed to be a grocery store along with an abundance of shared parking for businesses and residential.

I am against amendments that increase residential use while reducing or not holding to the promise of shared parking for businesses. I will use the Briggs YMCA as my example. I have been going to this business for over 20 years. The current parking has been a disaster for the past few years while making for a dangerous driving condition along the side road leading into the facility. This situation needs to be corrected and this amendment would do nothing but make the situation worse. If an amendment was developed that allowed additional off street parking for the general businesses in the area I could support an amendment. Without corrections to the existing situation, I cannot support amendments.

Larry Schofield 1330 68th Avenue SE, Tumwater 360.628.9592

From: Marge Wieland <wielandmarge@gmail.com>

**Sent:** Friday, February 21, 2025 10:07 AM

To: Jackson Ewing
Subject: Briggs Development

I am against changing the zoning in Briggs Village. Parking at the Y is very difficult at times now. If the zoning is changed, it will be impossible.

Marge Wieland

From: Russ & Mary Pitkin <russandmarypitkin@gmail.com>

Sent: Friday, February 21, 2025 1:21 PM

To: Jackson Ewing

**Subject:** Briggs Village Zoning Amendments

Please do not make any changes to the Briggs Village Zoning Plan. What may seem like a good idea to solve one problem ends up creating additional unforeseen problems. Making room for additional housing by increasing residential density will result in a decrease of currently planned commercial space which will increase demand for other infrastructure which then would not be accommodated from within the village area. The imbalance due to the zoning change will cause strain in the surrounding area.

I've seen these planning mistakes take place in other cities and once the damage is done it is irreversible and makes these areas less desirable to live in, not to mention the additional strain on all sorts of surrounding community infrastructure and the tremendous inconvenience to everyone when infrastructure capacity is exceeded and needs to be enlarged just because there was no planning consideration in advance.

Just a few examples: Has the impact of this change been reviewed with the school district for the potential increase to their school populations and do they currently have capacity? This is the responsibility of good community planning. What impact will the increase have on utilities? Is there adequate PSE infrastructure? Is there adequate sewer infrastructure? How will the increased number of personal vehicles impact the existing traffic circulation not to mention the overcrowding of parking that will occur. Is there adequate nearby open space for residents? We are after all animals and we do need outdoor space for ourselves and our pets.

The last place I lived, Portland, Oregon, the planners really messed up badly. They wanted to increase housing density to meet demand. They figured they would develop around existing neighborhoods taking up commercial space with five over one buildings (five stories of apartments over one level of commercial) which surrounded the neighborhoods. Developers talked them into building these 5 over 1 structures without parking so they could minimize costs and save time in construction. The city allowed this because their transit system was large enough to handle the additional load and people living in these structures would not need cars because transit was convenient. People still owned cars to get off for the weekend and on vacations so they totally maximize all curb side street parking in the neighborhoods causing some of the streets to be one directional at a times which really congested traffic at major intersections in the vicinity of these neighbors. This transition total change the character of the neighborhoods. These structures lined both sides of the major thoroughfares creating a canyon-like atmosphere keeping sunlight out at street level for a majority of the day and the old commercial enterprises either relocated or did not reopen destroying the small business community used by residents and the new commercial spaces are mainly vacant. Many of the old always crowded restaurants were on large plots with plenty of parking now under a 5 over one structure. They are gone and what is left is not anywhere as nice or convenient.

From: Tonya Kehoe <tonyakehoeart@gmail.com>

**Sent:** Friday, February 21, 2025 12:00 AM

To:Jackson EwingSubject:Briggs Village

Hello, I am writing today to leave a comment about something that is really important to me and my family and many of my fellow neighbors here in Briggs Village community.

When we bought our home here last summer, we were told and understood in our paperwork that the center area will be developed with a real, actual grocery store. In addition, some retail and/or places to eat as well. This was a huge factor in buying here in Briggs.

I was given your email to write from a neighbor to declare that as a homeowner, I am adamantly opposed to the developer gaining approval to change the Briggs plans from the full grocery store and retail in the center. I am asking the City of Olympia deciders to not approve this as it is fundamentally the opposite of what we bought into in good faith.

I do not want it full of apartments, or mini mart or whatever shortcuts are being proposed. No, we need the grocery store and other neighbood amenities that were in the original approved plans.

Thank you for recording my comment in the record.

Tonya Kehoe

4302 Magnolia Dr SE 319-400-3297

From: Rene Toolson <rene.toolson@gmail.com>

**Sent:** Friday, February 21, 2025 4:35 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Rezoning/Overall Planning Concerns

# Dear Mr. Ewing-

I respectfully request the City of Olympia sustain its current zoning designation for the Briggs Village in order to preserve the original intent of the village concept. I have been a resident of Olympia for 17 years and utilize both the Plum St and Briggs Y. I also regularly visit the businesses in the Village. It is very typical that parking at the Y overflows into the surrounding area; additional pressures on parking would make the Y inaccessible to the majority of its users. I'm certain that within the main goal of the City is to support a healthy population, and the Y is a mainstay towards achieving that goal. Please add my voice to the upcoming hearing to occur on Monday 2/24/25 as opposing any zoning change.

I am continuously dismayed by the planning direction of the City, as it does not take into account current residents' experience, sufficient parking for new development, quality open space, yards, space between houses, or design standards that preserve historic integrity of neighborhoods. As a long term resident, it feels like the City is catering to developers under the fallacy of addressing the "missing middle" rather than leveraging our limited space using strong development standards. All of the most recent housing development in my neighborhood is not serving lower or middle class consumers, but has created oppressive, looming, large square-foot multi-housing units completely out of character with the surrounding homes and affordable only by upper and upper middle class consumers. The quality of life in our city is quickly declining as neighborhoods fill each empty lot with high density, large multi-units (both large individually and as a total unit) that leave no room for open space, yards/gardens, trees; most of this housing looms over nearby houses and pushes parking outward in front of those neighbors, and we see no improvement in the quality road and sidewalk infrastructure. I hope this direction does not continue in the Briggs Village community.

Thank you.

Rene Toolson 1600 Pine Ave NE Olympia, WA 98506

From: Randy Person <rmperson@q.com>
Sent: Friday, February 21, 2025 6:35 PM

**To:** Jackson Ewing

**Subject:** Feb. 24, 2025 Urban Village Zoning hearing

Mr. Ewing:

The planning commission notice of public hearing for the Feb. 24, 2025 Urban Village Zone amendment discussion arrived in our mail on Feb. 20, leaving us precious little time to thoroughly review the extensive material. As referenced material notes, while the zoning applies to "all urban villages," since there is currently only one, the discussion has its bulls-eye directly centered on Briggs Village. We have been able to note the requested changes, and have reviewed the city staff's remarks, market information provided, as well as the thoughtful comments you have received so far. We have been nearby neighbors since the Yelm Highway was a 2-lane road that ended at a 4-way stop, and Briggs was a wonderful nursery.

Good arguments are made that there is a need for housing. Our quiet dead-end street has been transformed over the last few years by development of dozens of multi-family units on the Hansen St. extension. It seems the paint is hardly dry before someone is moving in as each unit is finished. However, it is critical that the base concept of the urban village not be lost. Find ways to add families if possible, but not at the cost of the vibrant town center that was presented at its inception.

It should be obvious that no business in Briggs Village would be viable if they depended on customers from only within the village itself. The design must accommodate those from the surrounding area who will access and patronize new establishments. Important for all, it is especially vital for regional services like the YMCA. We see that the area around the Y is often crowded today, and much is yet to be developed. If you do find a way to increase the village population, please be sure that it does not impact the ability of current and future businesses to be a successful part of the overall development. Any new residential units permitted must include off-street parking, so as to not impact the current design. As well, this provides the opportunity to provide protected EV charging, which many will agree will become more in demand as time passes.

Thank you for considering our comments.

Randy and Marise Person

801 South St. SE

Tumwater, WA 98501

From: JnL Ward <jkllw@msn.com>
Sent: Friday, February 21, 2025 9:36 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Master Plan changes

As a member of the Briggs YMCA, I am concerned over the proposed changes to the Briggs Village Master Plan. First, the plan included a grocery store to service the neighborhood. Then requested changes downsized the foot print for a grocery store. As a result there are apparently no grocers who would move in.

Even though I am not a resident of the community, I looked forward to a grocery store in the neighborhood that provided convenience near the Y.

Now the developers want to abandon the master plan in order to build apartments instead of retail designed to support a walkable neighborhood. Not only does this abandon the original plan but also creates a parking nightmare for the YMCA which was an anchor for the neighborhood.

Changes to the master plan have already ruined a great concept, why consider additional changes that would completely destroy the master plan? If anything, go back to the original plan or consider something that would include parking overflow for the Y.

It feels as if the YMCA is being ignored as part of the community and the needs of the community are being ignored for corporate gain.

Thank you for your consideration Laura W.

From: Karen Nicholas <karennicholasrn@gmail.com>

Sent: Saturday, February 22, 2025 9:59 AM

To:Jackson EwingSubject:Briggs Village

I am opposed to changing the original plan for Briggs. I live in one of the neighborhoods east of Henderson off Yelm Highway. I have been waiting for this development to come to fruition for a very long time. Please stay with the original plan. We who live in the surrounding area need businesses within walking distance. The ability to walk to a community shopping and entertainment area is good for our health and good for the environment.

More housing area will increase traffic and make walking on Yelm Highway even more challenging.

Thank you.

Karen Nicholas

Sent from my iPhone

From: GREG SAUL <gwsaul@comcast.net>
Sent: Saturday, February 22, 2025 10:07 AM

**To:** Jackson Ewing

**Subject:** Briggs Village Community

Hello,

I'm an Olympia resident and Briggs YMCA member. I'm very concerned about the proposed changes to the Briggs Village Community zoning with respect to future congestion and parking challenges for the existing businesses.

I request that current zoning requirements stay in effect for the Briggs Village development.

Thank you, Greg Saul 3103 31st Ct SE Olympia

From: Dan Zimmer <dzsz321@gmail.com>
Sent: Saturday, February 22, 2025 10:40 AM

**To:** Jackson Ewing

**Subject:** Parking at Briggs YMCA

My spouse is handicapped - and we really need accessible parking at the YMCA. Parking is already a challenge! The strength and balance classes have really helped us both!! He has had multiple falls - and my back hurts from helping him up. With the class, he has had far fewer falls and it has been a huge help! He had recent heart valve replacement - and is working to recover his strength, stamina, and balance. Thank you for helping us in this effort to be able to find parking and participate in the wonderful, inclusive, and helpful YMCA program(s)!

From: Gene Cinkovich <gcinkovich@hotmail.com>
Sent: Saturday, February 22, 2025 11:47 AM

**To:** Jackson Ewing

**Subject:** Briggs urban development and Y

## To whom it may concern.

I am a senior who used the Y three times a week for exercise and swimming. The parking as it stands now is difficult to find a spot at peak hours and especially during the spring and summer months when swim lessons are going on. It is too difficult for us seniors to park down the road and walk in as I have back and heart issues making it difficult and dangerous for me. Please take us into consideration when increasing your master plan to add more housing which decreases parking for the Y and surrounding businesses.

Thank you Marlene Cinkovich

From: CHARLES JOHNSON <chuckj4565@comcast.net>

Sent: Saturday, February 22, 2025 5:42 PM

To:Jackson EwingSubject:Briggs development

Dear Jackson Ewing: I am writing with the understanding that the original development plans are changing within the Briggs development property. The original plan was to establish a community friendly neighborhood with options for walking and retail space. Why would that plan be scrapped to increase the number of reidential units while decreasing the required commercial space valued in urban villages.

This not only defeats the original purpose of the Briggs property but puts a strain on existing parking infrastructure, which is already under pressure. This plan will greatly impact daily access to existing businesses and the well used YMCA.

Please look at the historical master plan, which gives value to the people of the community and not just the bottom dollar line of revenue. If people of Tumwater and Olympia wanted to live in total mass housing, lack of green spaces and sidewalks, they would have chosen to move elsewhere with a city atmosphere. Please reevaluate your plan and think PEOPLE first. It is totally

vital that current zoning stay in effect for the Briggs Village development and DO NOT turn our towns into a Seattle want-to-be. Thank you for your time.

From: Julie Groff <groffjuliec@gmail.com>
Sent: Saturday, February 22, 2025 9:48 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Development

Dear Jackson,

Thank you for considering public feedback regarding the proposed Briggs Village development.

I am a member at the Briggs YMCA and use the facilities multiple times a week. Each time I visit, it is difficult to find parking. I, and other community members, often have to circle the parking lot a few times until a spot opens. On many occasions, we have had to park on the street by nearby businesses. I am concerned that with further development of the Briggs Village, parking will be become much more difficult or even impossible.

Please consider this burden in the planning of the Briggs Village and ensure that adequate parking and access to the Briggs YMCA and local businesses is readily available.

Thank you,

Julie Groff
Groffjuliec@gmail.com

From: Dave & Cheryle <dcbroom@comcast.net>
Sent: Sunday, February 23, 2025 10:26 AM

**To:** Jackson Ewing

**Subject:** Briggs Village Proposed Change

As a member of the Briggs YMCA, I am concerned about any proposal to increase residential housing while decreasing commercial space. The Briggs Master Plan needs to continue to be implemented as envisioned rather than modified as suggested. Otherwise there will be a negative impact on our community.

Thank you for your consideration.

Cheryle and Dave Broom

From: karen karenmessmer.com < karen@karenmessmer.com>

Sent: Sunday, February 23, 2025 1:54 PM

To: Gregory Quetin; Daniel Garcia; William Hannah; Tammy Adams; Aaron Sauerhoff;

Raphael Garcia; Zainab Nejati

**Cc:** Jackson Ewing; Nicole Floyd

**Subject:** Urban Village proposed master plan changes

Members of the Planning Commission,

I have lived near the Briggs site since it was proposed as an urban village. The current concept of the urban village is a good one and fits with our Comprehensive Plan. I walk in this area regularly and would patronize businesses in the village.

The proposed changes to the urban village uses and proportions go too far in reducing the amount of commercial/retail within the development. The current residents of the village and the surrounding residential areas outside the village need to have access to services, retail and commercial in order to create a walkable neighborhood. As currently planned, the full development of the mix of uses could result in reduced car trips. As proposed, that would not be possible for this area. While one can walk in this area, there will not be enough destinations to actually reduce car trips.

There are enough people living near to this village center that the businesses will have nearby customers. And with Yelm Highway and Henderson nearby, they will also be able to attract some customers from outside the immediate area.

This large change to the urban village concept should precipitate an amendment to the Comprehensive Plan. An urban village, by definition, has a mix of uses within walking distance of the residents. If these changes are made, this area should not be called an urban village anymore. It will simply be a large residential development with a few small businesses located in it. That change requires much more outreach and analysis than a simple text amendment.

The goals and policies of the Transportation and Land Use chapters of the Comprehensive Plan speak to a more walkable city and the concept of an urban village. I have copied a small selection of those below.

## Karen Messmer

Land Use Chapter Vision: Our Vision for the Future: A walkable, accessible, vibrant city.

Goal 1. Land use patterns, densities and site designs are sustainable and support decreasing automobile reliance.

Goal 24. Mixed use developments, also known as "villages," are planned with a pedestrian orientation and a coordinated and balanced mix of land uses.

PL24.11 Provide for a single "urban village" at the intersection of Henderson Boulevard and Yelm Highway; allowing up to 175,000 square feet of commercial floor area plus an

additional 50,000 square feet if a larger grocery is included; and requiring that only 50% of the housing be single-family.

From: Sharonne O'shea <sharonneoshea@yahoo.com>

Sent: Sunday, February 23, 2025 3:29 PM

To:Jackson EwingSubject:Briggs Village

## Hello,

I understand the need for additional, affordable housing in our community and I do support that. Not, however, with the expense of creating food deserts (Mini marts do not alleviate that) and car dependent living situations, which means additional expenses for people to live there not just additional pollution for our community. Please support ALL residents of our community by making accessible fresh food available in ways that do not require vehicle use in areas of high density. I think people who need access to housing also need access to food. Have YOU ever been dependent on a bike and/or bus to get groceries? I have. It's not easy even when fully able bodied.

## Sharonne

Yahoo Mail: Search, Organize, Conquer

From: Jason Roberts < jroberts432@comcast.net>

Sent: Sunday, February 23, 2025 4:03 PM

**To:** Jackson Ewing

**Subject:** Zoning Code Amendments related to the Urban Village Zone (File 24-0313)

## Lead Planner Jackson Ewing:

I am writing to express my opposition to the proposed amendments in zoning for the Briggs Urban Village (File 24-0313). I am against this property being used to increase the multifamily housing units allowance and reducing the required commercial square footage. I am also against the increased building height being proposed. The original plan took into account the needs of both businesses and residents with regard to infrastructure. It incorporated access to fresh food via a neighborhood grocery store, sidewalks, green spaces and other elements critical to a healthy and accessible community. This corner of Olympia and Tumwater needs greater access to stores and businesses that are walkable and add to the sense of community. My wife and I purchased our home in 2007 looking forward to the promised benefit of a village of small commercial occupancies, restaurants and grocery store. In short, areas for people to gather and enjoy. This proposed change would create inadequate green spaces for this change in population density. Our local parks and dog parks already lack adequate parking to accommodate the demand. Building additional apartments will completely change the feel and character of the neighborhoods that surround the area. More housing here will only make traffic and parking around the existing businesses more challenging. Increasing the housing density here will also strain the resources of the public schools and emergency response services.

I ask that this proposal is not approved. Thank you for your consideration.

**Jason Roberts** 

From: STEVE HALL <merlin13@comcast.net>
Sent: Sunday, February 23, 2025 4:48 PM

**To:** Jackson Ewing

**Subject:** Briggs Urban Village Master Plan

Hi Jackson,

Thanks for taking input on behalf of the Planning Commission on the proposed changes to the Briggs Master Plan.

I rarely weigh in on city issues since my retirement from the City five years ago.

However, I feel strongly about these proposed changes and believe I can provide a unique perspective.

In short I served with the city as the Assistant City Manger during the development of the concepts and excruciating details for Briggs. To say the least, it was a difficult and prolonged process.

While I understand the market dynamics and the severe need for housing that make land use changes seem reasonable for the Master Plan, the reduction of shared parking for the overall development does not make sense.

Parking was big issue during the development of the master plan and any causal observation of the existing area demonstrates that even now parking is a scarce commodity.

The shared parking of the planned commercial center, which is now being severely reduced, was critical to the success of the concept. The previous owners of the village sold the plan on being able to meet the parking needs of the entire urban village. In short, you can't change part of the plan without impacting the other elements.

I'd urge the Planning Commission and the City Council to not approve any land use changes unless the amendments require substantial additional shared parking.

Thanks you for your consideration

Steve Hall

From: Esther Adams <922esther@gmail.com>
Sent: Sunday, February 23, 2025 5:04 PM

**To:** Jackson Ewing

**Subject:** Briggs Village--No Zoning Changes

I understand that the Olympia Planning Commission is considering zoning changes, potentially impacting the Briggs YMCA and surrounding development.

I feel strongly that the Briggs Village Master Plan and Urban Village zoning should not be altered. The original concept must be allowed to prevail as intended and as promised to our community. Sincerely,

Esther Adams

To Whom it May Concern,

I am writing as a concerned neighbor that lives close to Briggs Village. My house is on the corner of Ross Circle and Middle Street and I have lived here since 2000. Briggs Village was "marketed" by the city to the surrounding neighborhood as an urban village that would contain a mix of single family homes, multi family dwellings, commercial space and open community green space. It was a hard sell at the time but the surrounding community accepted it because with the mix of commercial space, living space and ample green space it was felt that there would not be as much car traffic as in a traditional neighborhood. This has been true, however with every apartment unit that is built car traffic has increased. It is especially felt on Middle Street in the mornings and afternoons as cars cut through Middle Street to get to the high school and avoid the bottle neck of the traffic light at Henderson and North Street.

It appears that the developer now wants to change the zoning so that they can increase the amount of apartments in the development thereby decreasing the undeveloped commercial space and also decreasing future green space requirements. We've been told that if they build more apartments they will count rooftop courtyards as open/green space. That is ridiculous as the entire neighborhood would not have access to them. Rooftop courtyards are fine to have but they should in no way, shape or form count as open space or green space for the neighborhood. The existing parks in Briggs are heavily used by the neighborhood and they add to the appeal of the urban village.

We as the surrounding neighbors were promised more commercial space in this urban village. For example a grocery store which has never materialized. The current commercial businesses appear to be popular and are frequented by many of the surrounding neighbors that walk or bike vs using cars to patronize the businesses. In my opinion the developer has not made good faith efforts over the years to attract more commercial businesses and wants to take the easy way out by getting the zoning changed so they can throw up more apartment buildings. This would skew the original design of Briggs Village and for the current residents and existing homeowners of Briggs Village and the surrounding neighborhood it would be a slap in the face and a decision made in bad faith.

By allowing the developer to substantially change the use and esthetics of the existing Briggs Urban Village plan it will negatively impact surrounding property values. Families currently owning properties in Briggs Village purchased based on the Urban Village plan...defined, designated use areas within the development. By bowing to the developers request to substantially alter the existing plan, the City will be negatively impacting current owners as well as existing businesses. The developer does not live in Briggs Village...do any of you?

Please do not allow the requested zoning changes. Leave the zoning as-is. Thank you for considering my opinion.

Lori Collet

From: C. Stanley <calstan7@yahoo.com>
Sent: Sunday, February 23, 2025 9:26 PM

To: Jackson Ewing
Cc: Casey Schaufler

**Subject:** Comment on File #24-0313

Good evening - I received a notice of public hearing on this matter and regret that I am unable to attend. I'd like to submit my public comment and to have it considered by the Planning Commission. This message isn't part of a coordinated campaign, just my personal comments.

I am a resident of Briggs Village - I rent one of the townhomes along the back by Kettle View Park. I agree that more housing is needed in our area. However, I disagree with the type of housing that this zoning proposes. This proposal would allow for an increase to four stories, which would do two things: decimate the value of the surrounding properties by eliminating any sort of views that they currently have; and continue to perpetuate the growth of a style of living that no one wants, but is forced to endure.

Local developers, to their credit, have been creating new opportunities for housing. Unfortunately, they are only interested in maximizing profit rather than provide useful housing for families. Too often, they are building 1-2 bedroom/1 bathroom apartments with "open concept" living areas that combine kitchens, living rooms, and dining areas in one tiny space. Families need more space. A typical renting family is 1 parent, maybe two, with 2 kids. While those kids can share a room as kids - they become teenagers, and the style of housing this proposal suggests is not conducive to families. It just makes them suffer for being too poor to buy a house by confining them to a tiny space in the name of "additional housing".

I agree that the area should have reduced commercial zoning. We don't need more businesses in the Briggs Village area, but we do need a convenience store like the Frog Pond or the Pit Stop - local community stores that are easy to access by walking.

In short, I am in favor of changing the zoning to create more residential housing and reducing commercial zoning, but I am adamantly opposed to the type of housing this proposal contains. If the planning commission cannot amend the proposal to require legitimate housing, then it should reject the proposal altogether.

Thank you.

Respectfully submitted,

Christopher Stanley Resident of Briggs Village 360-701-5692

From: Rachel Smith <rackelberry@gmail.com>
Sent: Monday, February 24, 2025 5:14 AM

To:Jackson EwingSubject:Sten village zoning

Hello! I'm unable to attend the meeting tonight and would like to submit written comments instead. I am opposed to increasing the number of apartments and decreasing the commercial component of Briggs Village.

This would be a step backward and a retreat from the city of Olympia's goals of walkable neighborhoods. This area is desperately in need of services. The few businesses that are established here are booming. I live nearby and have no choice but to drive for almost every service. We've been eagerly awaiting the arrival of a grocery store for years. If you change the zoning now, it will be an enormous lost opportunity.

Rachel Smith 4610 Village Dr SE Olympia 98501

From: Casey Schaufler

Sent: Monday, February 24, 2025 9:48 AM

**To:** TOM-CORY PLANTENBERG

**Cc:** Jackson Ewing

**Subject:** RE: Planning Commission Meeting tonight

#### Good morning, Cory -

I have forwarded your message to my colleague, Jackson Ewing, who is the planner processing the application for the code amendment. He is tracking all written feedback and is consolidating it for the record. If you would like to testify on this topic during the public hearing, you may do so by attending in person at Olympia City Hall or by signing up to testify via Zoom (link to registration). Please let me know if you have any questions. Thank you.

Kind regards,
Casey Schaufler (he/him)
Associate Planner
City of Olympia | Community Planning & Economic Development
601 4th Avenue East | PO Box 1967, Olympia WA 98507-1967
360.753.8254 | cschaufl@ci.olympia.wa.us

Please note all correspondence is subject to public disclosure.

From: TOM-CORY PLANTENBERG < tomandcory@comcast.net>

Sent: Monday, February 24, 2025 9:42 AM

To: Casey Schaufler <cschaufl@ci.olympia.wa.us>
Subject: Planning Commission Meeting tonight

I would like to comment on the planned changes to the Briggs area plan.

I am a resident of Olympia and a member of the South Sound YMCA. I workout and swim at both the Briggs YMCA and the Plum Street YMCA. I wish Plum Street had a pool. It has become increasing difficult to park at the Briggs Y. As they have grown their membership the current parking is not adequate. As I live on the westside public transportation is not an option. The area needs more parking not less. Please do not change anything to reduce the parking at the Briggs area. If anything it needs to be increased. I read the analysis and I could not see where any of the information would support reducing the additional parking currently needed much less in the future.

Cory Plantenberg

From: Dawn Utter <dutter1111@gmail.com>
Sent: Monday, February 24, 2025 10:02 AM

**To:** Jackson Ewing

**Subject:** Briggs parking concerns.

#### To whom it may concern

I am a member of the Briggs YMCA. I and my granddaughters enjoy the many programs and classes they offer. I've had only one complaint since we became members. Finding a parking spot. I would hope that this would be a concern of anyone in the community. The Y offers many learning opportunities for the youth in our area. Many seniors get much needed exercise and knowledge from programs and classes. If more businesses or housing go into the immediate area of Briggs YMCA then the Parking issue will become worse. This could result in lower memberships and opportunities for continued or new classes being offered.

Thank you for your time.

Dawn Utter

From: Doug Spohn <douglasspohn@hotmail.com>

**Sent:** Monday, February 24, 2025 10:09 AM

To: Jackson Ewing
Cc: Doug Spohn

**Subject:** Briggs Village Zoning Changes

Hello Jackson —

I am writing to you in reference to proposed zoning changes by the City of Olympia.

Specifically, I want to support the decision to NOT change the current zoning within the Briggs Village community.

It is my understanding that proposed zoning changes will reduce the availability of commercial space and within the Village. A nice blend of residential, commercial, and parks was the original design of the Briggs Village plan — to make Briggs Village an attractive walkable community. A change of zoning will forever ruin the "vision" of the Briggs Village community. It was destined to become a jewel of the city.

I don't want to see the original plan go away. It's been hard enough living with multi-year delays and the ongoing barriers that have prevented the original Briggs Village plan from being fully realized.

Thank you for seriously considering my concerns.

Doug Spohn 120 State Ave NE #168 Olympia, WA 360-888-3455

From: melissa Palmer <melipalmer@gmail.com>
Sent: Monday, February 24, 2025 10:26 AM

To:Jackson EwingSubject:Briggs YMCA Parking

The development that is occuring in the Briggs area is impressive, however there are significant challenges on parking as it currently stands. Given that the Briggs YMCA serves residents in surrounding areas that have no choice but to drive in, any changes to parking that impacts the commercial entities will only exacerbate the challenge.

My family has elementary age kids and the Briggs is a place we frequent and hope to be able to without the concern of driving 15 minutes there (not on a bus line nor in a neighborhood with sidewalks) to not be able to park. We ask that changes to parking in that area balance all needs of the development in the area and address avoid contributing to access challenges for those who have not choice but to drive in to use the services at the Briggs YMCA.

Thank you Melissa Palmer 6033 Hansen St SE, Olympia, WA 98513

From: Celeste <celeste.papier@gmail.com>
Sent: Monday, February 24, 2025 10:29 AM

To: Jackson Ewing
Subject: Parking Reduction

I am unable to attend the hearing this evening. Please count my voice expressing concerns over reduced parking for the Y. It is quite frequently difficult, especially for the senior citizens, to find adequate parking currently. Any additional pressure on parking will create an untenable situation. Some of us drive quite a distance and it would be very unfortunate and unsustainable to arrive and have to turn around because no easily walkable parking is available. Especially for those of us with mobility issues who depend on the pool for exercise.

Thank you,

Celeste

From: Carole Cropley <cyelporc@gmail.com>
Sent: Monday, February 24, 2025 10:41 AM

**To:** Jackson Ewing **Subject:** parking at the YMCA

The Y serves manny people who need to park close to the facility -- children, older people, people with physical limitations. While they might not require "handcapped parking permits", they still need to be able to be close to the building in order to use it. Please protect our precious parking! Carole Cropley

Olympia, WA

From: Alexandra <alexandra.kasuske@comcast.net>

Sent: Monday, February 24, 2025 10:43 AM

To:Jackson EwingSubject:Briggs YMCA Parking

I am opposed to the property proposal. Currently, there is not enough parking for the businesses and the YMCA.

The proposed changes will lead to a less user friendly community.

A Kasuske

From: Jessica Shabatura <jessicashabatura@gmail.com>

**Sent:** Monday, February 24, 2025 11:02 AM

To: Jackson Ewing
Subject: Briggs Master Plan

Hello and thanks for the opportunity to voice my concerns. My family and I live near the Briggs center and often utilize the restaurants and Y community center. We were thrilled with how well this urban development had been planned to integrate high density, housing and attractive services that build community.

I am writing to encourage you to adhere to the original Briggs Master plan that will continue to keep a balance between commercial offerings, housing, and parking for those of us who wish to patronize the businesses but live offsite. If parking became a greater challenge than it is currently, I could see my family opting to drive a few more miles into town rather than soar for a place to park.

Thanks for your concern and consideration.

Jessica

Cell: 479.790.6433

From:Gordie Gill <Gordie@glenlyon.ca>Sent:Monday, February 24, 2025 11:13 AMTo:Jackson Ewing; Nicole Floyd; Tim Smith

**Cc:** Glenn Wells; Heather Burgess

**Subject:** Re: Briggs planning commission meeting

Jackson:

RE: Public hearing to today

I believe the City should address some of the misrepresentations made by YMCA or would I say a lack proper disclosure in particular with regard to parking. As you are aware, the City allowed the YMCA to expand without the YMCA first securing adequate parking for this expansion. Now the YMCA is impling in their email to the public that this zoning change will result in lack of parking for Briggs Village.

Furthermore, I believe the city should address the city's current parking policy of parking for new residential units being that the developer does not have to provide any parking for residential units and it will be left to the developers discretion on how many parking spots to provide for these new residential units.

I believe the YMCA in its own interest by sending out this email has tried to turn the public against this development.

I believe the change in the zoning code tries to balance the interest of not only the residents in Briggs Village, market conditions and need for the housing in Olympia.

Thank you again for your consideration.

Gordie Gill Nextgen Offices Inc. 604-728-2948 gordie@glenlyon.ca

On Mon, Feb 24, 2025 at 10:43 AM Jackson Ewing < jewing@ci.olympia.wa.us > wrote: Glenn and Gordie,

The public hearing for the proposed amendments is this evening. There has been intensive public interest, and I expect it to be well attended.

We will be the first item on the agenda. The city will present first then you will have an opportunity to provide any additional comments. Please only focus on the zoning code changes, not on the Briggs Master Plan. We need to make it clear to the public these are two separate applications and processes.

Best regards,

Jackson Ewing | Associate Planner
City of Olympia Community Planning & Development Department
P.O. Box 1967 | 601 4th Avenue E | Olympia, WA 98507-1967
(360) 570-3776

jewing@ci.olympia.wa.us

\*All correspondence to and from this address is a public record

----Original Message-----

From: Glenn Wells <glennwellsarchitect@gmail.com>

Sent: Monday, February 24, 2025 9:03 AM

To: Jackson Ewing < jewing@ci.olympia.wa.us >

Cc: Gordie Gill <gordie@glenlyon.ca>

Subject: Briggs planning commission meeting

Hi Jackson,

Do we have a planning commission meeting this evening? I don't believe I have an invite. If we do, maybe you could tell me when we'll be on the agenda and what the format will be.

Thanks

Sent from my iPhone

From: Antonio M Ginatta <giant@hey.com>
Sent: Monday, February 24, 2025 11:17 AM

**To:** Jackson Ewing

**Subject:** please don't prioritize parking over housing at Briggs Village

**Follow Up Flag:** Follow up **Flag Status:** Flagged

Dear Jackson,

Good morning. I received an email from the YMCA asking me to share my concerns about changes to zoning at Briggs Village that could reduce the number of parking spots, and that this could put a strain on parking infrastructure.

I wish I heard more from the YMCA on how to engage with the city on how to push for more housing for people who are unsheltered. That seems more like a YMCA priority. To prioritize parking spaces for cars over housing density is wrong-headed and not in tune with pressing Olympia housing priorities.

I'd urge the city to continue with its plan to prioritize denser neighborhood villages that will lead to greater use of public transportation. Olympia should stop prioritizing where cars sleep over where people sleep.

Best,

Antonio Ginatta Olympia, WA

From: Heidi Hague <haguehc@gmail.com>
Sent: Monday, February 24, 2025 11:28 AM

**To:** Jackson Ewing

**Subject:** Parking at Briggs YMCA

Follow Up Flag: Follow up Flag Status: Flagged

I am writing to you concerning the proposed zoning changes in the Briggs Village area. As a frequent patron of the Briggs YMCA, I am concerned that said changes will negatively affect not only my ability to use the YMCA in the evening because of further limited parking, but also affect the walkability of the neighborhood, and negatively affect the environment by forcing neighborhood residents to drive further for services that had been previously planned for the neighborhood. I respectfully request that the proposed changes be denied and that the Briggs neighborhood remains the wonderful environment it has been since inception.

Sincerely, Heidi C. Hague Briggs YMCA Patron

From: Ken Smith <hiredhands@comcast.net>
Sent: Monday, February 24, 2025 11:30 AM

**To:** Jackson Ewing

**Subject:** Change to Briggs urban village plan

I strongly oppose any change to the original plan And urge others to do so. Bringing residential and commercial units together in urban villages is what this area needs more of. The original plan was sound and is still viable even now. The city needs to help businesses to make this successful and sustainable.

Sent from my iPad

From: Karen Sweeney <klangsweeney@gmail.com>

Sent: Monday, February 24, 2025 11:39 AM

To: Jackson Ewing
Subject: Briggs Urban Village

Follow Up Flag: Follow up Flag Status: Flagged

I am a frequent user of the YMCA and am concerned about the developer who has proposed more residential housing which decreases the available commercial space. The original plans called for shared commercial parking space. The parking at the YMCA has become increasingly difficult for the numerous members of this Y community. The original plans also included a grocery store, walkable areas and increased green space. We have been waiting for a grocery store (not a small AM/PM) for a long time. I would certainly use this grocery store when visiting the Y, as would many other people. The retail stores that are there already are doing very well. They are often packed with people, which increases parking pressures more.

The City continues to talk about neighborhood centers or urban villages as great ideas, but this idea is going in the opposite direction. Until the developer meets the original obligation of providing a grocery store, other retail establishments and shared commercial parking space, they should not be allowed to change the original plans and zoning.

Thank you!

Karen Sweeney

From: Molly Hoghaug <mollol44@aol.com>
Sent: Monday, February 24, 2025 11:40 AM

To:Jackson EwingSubject:Briggs Parking

#### Hi there,

I'm not able to attend the seminar, but I am a member at the Briggs YMCA and I wanted to email my concerns about the possibility of re-zoning some land in Briggs Village. As it is, I often have to park down the street from The Y when I come from classes. I oppose anything that will put even more strain on the parking availability and walkability of the neighborhood Thank you.

Molly Hoghaug

Sent from my iPhone

From: Abbo Peterson <abbopeterson@gmail.com> Sent:

Monday, February 24, 2025 12:29 PM

To: Jackson Ewing

Subject: My public input for the amendments to OMC 18.05 related to Urban Villages

**Follow Up Flag:** Follow up Flag Status: Flagged

Jackson Ewing,

This is my public input for the amendments to OMC 18.05 related to Urban Villages.

My wife and I have lived in Briggs Village since November 2020. We love living here and it's a wonderful planned neighborhood. We live on Briggs Drive SE and face the undeveloped portion of the neighborhood and will be directly impacted by the additional development.

My input is about the 12 amendments marked in red in the City document "Attachment 1. Draft amendments (includes city commentary)" and the 6 items in the bullet list on page 2 in the City document "PC staff report Amendments to the OMC 18.05".

#### **SUMMARY**

I **support** the amendments, with one exception and a couple concerns.

I support the amendments because they add needed flexibility for development while maintaining the value and benefits of an "urban village."

My support is also based on considering the multiple needs and stakeholders related to the amendments and continued development of Briggs Village. That broader view can results in better decisions, even when that means not everyone gets exactly what they want.

Finally, I know there are vocal opponents to the amendments. Some are going to great lengths with outreach to the community, detailed letters, signatures and broader topics. I also know the views of vocal opponents don't always match the views of people who don't speak up or get involved.

I urge the Planning Commission to objectively hear all input, be mindful of those who don't speak up, focus on the multiple needs and stakeholders and make their decision based on the broad view and not just the vocal opponents.

#### ADDITIONAL POINTS

## The amendments provide much better flexibility for inevitable changing market and other conditions

Things change. Sometimes dramatically and often unexpectedly. Plans we make sometimes work and sometimes don't. When they do, it's usually because we can be flexible. In the case of Briggs Village, completing the original plan is not working, in part, because the City code is not flexible enough. The

market and other conditions are different now and the amendments are providing flexibility so the neighborhood development can continue.

# The amendments and OMC 10.05 are accounting for a wide variety of different needs and stakeholders

Neighbors who live in Briggs Village. People having a hard time finding a new place to live in the Olympia area. Developers, architects, builders and construction workers. Business and store owners. City planners. Balancing all those needs is hard. I think the amendments are a small step to help balance those needs.

#### The original Briggs Village plan was a vision, not a promise

It was a fantastic vision. I understand why so many neighbors want it completed as planned. Being able to walk to a big grocery store and other shops is an incredible idea. I want that too. However, the Briggs Village vision was not a promise. Many things changed since the original plan and those changes make it impractical and unwise to complete Briggs Village exactly as it was planned. However, that doesn't mean the remaining development will be bad. It will be different, but it will still be a fantastic neighborhood we should all be proud to live in.

### I do not support the following amendment:

From page 25 of "Attachment 1 - Draft amendments...":

"Rooftop courtyard areas can be used in the calculation of open space requirement.

Commented [JE8]: Including rooftop court yards as open space is consistent with how open space is calculated for multifamily residential uses throughout the city."

I would support that amendment only if the rooftop courtyard area is easily accessible to all residents of the neighborhood. If it's not open space for the entire neighborhood (the urban village), it should not be included in the open space calculation for the entire neighborhood.

Regarding the JE8 comment, while it may be "consistent with how open space is calculated for multifamily residential uses throughout the city," urban villages are more than just "multifamily" residential developments.

#### Two areas of concern for me

Item from the bullet list in the "PC staff report..." document:

"Increasing the allowed percentage of multifamily housing in urban villages from 50% to 85%. Retaining a max of 75% of single family and setting a minimum single family of 15%"

An urban village of 85% multifamily and 15% single family home doesn't feel like a village to me. However, I can accept that as long as the other required elements of an urban village are completed, e.g., retail shops, public spaces, walking paths and trails.

From page 13 of "Attachment 1 - Draft amendments...":

"The maximum size for a grocery store shall be 50,000 square feet of gross floor area."

I'm very happy a grocery store remains a required element in an urban village. While I support the maximum size of 50,000 square feet, I'm concerned there is no minimum size or details about types of smaller grocery stores.

#### I highly recommend:

- 1. Adding a minimum size
- 2. Adding examples of groceries store sizes for reference. List examples of stores that are about 50K, 25K, 10K, 5K, 2K square feet.

#### In conclusion...

I'm passionate about solutions that best meet the needs of multiple stakeholders, even when that means not everyone gets exactly what they want. I also think solutions that can be flexible and adapt to change have much better results than those that don't.

Please consider my input as a balanced view of the proposed amendments. Please also be mindful of balancing vocal opposition with alternate perspectives, including those who are not speaking out.

Thank you, Abbo Peterson

From: Mail.comcast.net <eydie.vargas@comcast.net>

Sent: Monday, February 24, 2025 12:39 PM

**To:** Jackson Ewing

**Subject:** Zoning changes at Briggs Village

I live at Silverleaf & see how many cars do park near YMCA & other nearby businesses. Also my concern as a pedestrian, I walk to the YMCA 5 days a week, and often walk in that area on weekend, as there will be more traffic, Pedestrian crossing for Henderson may need to be addressed. I prefer to cross At the crosswalk across from Humblecow & not at the Yelm highway/henderson crossing to avoid cars turning on to Henderson at red light.

Thank you, Edith Vargas

Sent from my iPhone

From: Alan Hardcastle <alanhardcastle1@gmail.com>

Sent: Monday, February 24, 2025 1:47 PM

**To:** Jackson Ewing

**Subject:** Concerns regarding proposed amendments to the zoning code (OMC 18.05)

Follow Up Flag: Follow up Flag Status: Flagged

Dear Mr. Ewing,

I am a long-time member of the Board of Trustees for the South Sound YMCA, which includes the facility at Briggs Village. I am also a user of this facility, as are hundreds of other YMCA members.

I have concerns regarding proposed changes to the zoning code that would increase the number of multifamily housing units, while reducing the required commercial space available to businesses that would support residents in and around the Village community.

While I strongly support the need for additional housing in our region, in this case I am concerned that the proposed changes to the zoning code could cause or exacerbate challenges such as parking, and/or compromise the potential of the original Briggs Village design and intent (greater walkability, local open/green spaces, limited auto use and emissions, related positive health impacts, and the provision of essential local services and amenities that support healthy community living). A true Urban Village concept supports these and other benefits, but I am concerned that the proposed changes will create an imbalance that severely limits its intended effectiveness.

The Briggs YMCA already faces significant parking challenges, and a considerable expansion of additional housing units is likely to increase parking demand, traffic congestion and auto emissions throughout the Village. Before the Planning Commission rules on the proposed zoning code changes, I urge the Commission to conduct traffic and parking impact studies to determine the likely effects on local residents, visitors and customers of current and potential future businesses and service providers, including the YMCA. I believe we need to better understand the likely impacts the proposed changes will have before a decision is made.

Thank you for your attention and consideration.

Alan Hardcastle Olympia 360-485-8844

From: Adrienne Touart <aptouart@outlook.com>
Sent: Monday, February 24, 2025 1:47 PM

**To:** Jackson Ewing

**Subject:** Potential Briggs Village rezone

Thank you for including my comments. Pandora Touart, Briggs member for 7.5 years

Briggs YMCA is the only affordable family athletic/recreation center between here and Shelton or Lakewood. It is heavily used, more now with much increased population density. We can barely imagine the future...

Parking has been poor to severely inadequate for several years. Note: there is <u>no parking</u> available on Henderson or Yelm Hwy. Pioneer Park lots are too far away and therefore, useless for seniors, small children and the rest of us.

Briggs users and staff are currently parking on future driveway aprons, in the pediatric DDS office and coffee lot as well as all along what is planned for a residential street in the development. Briggs is short at least 35-40 parking spaces <u>right now</u>. If you drive up the west street that fronts the existing residential homes in the daytime the street is full of occupant cars, precisely what will happen on the no./so. roadway closer to Henderson immediately north of Briggs Y.

Rezoning for fewer parking spaces (to the benefit of the developers) leaves Briggs users with NO place to park. I and many others who now circle the Briggs lot and then opt for whatever space we can find outside that lot will no longer be able to attend classes with a specific time (i.e. not flexible attendance).

Please DO NOT change the existing zoning requirements for Briggs Village. If changed, the health and well-being of a lot of people will be impacted. We rely on the Y.

OR, if developers want increased density, then Quid pro quo: Briggs is given a small strip to accommodate 40 cars.

February 10, 2025 Greg Quetin, Chair Daniel Garcia, Vice Chair William Hannah Tammy Adams Aaron Sauerhoff Raphael Garcia Zainab Nejati

Olympia Planning Commission

Jackson Ewing
Community Planning and Economic Development

Dear Commission Members and Mr. Ewing:

We are writing as business owners in Briggs Village to provide our perspective regarding the proposed zoning change that would reduce the amount of commercial space in the Briggs Village urban core. It is our understanding that the owner of the remaining undeveloped land in Briggs Village, Mr. Gordie Gill, has asked the City of Olympia to amend the urban village zoning code to allow him to reduce the amount of commercial space and increase the amount of residential space. It is also our understanding that Mr. Gill has commissioned a market study that provides an opinion that commercial development, in particular a grocery store, is not viable in the Briggs Village urban core both because of insufficient nearby population and because the surrounding neighborhoods do not want a store or more commercial options.

We each own a business on the property located at 4528 Maple Lane SE, Olympia, owned by Dr. Andrea Mason. The main building houses Olympia Pediatric Dentistry (Dr. Mason), Humble Cow Ice Cream, Briggs Taphouse, Fit Life Studio, iLash & Esthetics, Amber & Aloe Spray Tan Studio, and Jaymes Paige Hair Studio. Fika Coffee is located in a neighboring building. Our opinion, as business owners who interact with the local neighbors and whose livelihood depends on understanding local demand, is that Briggs Village has enormous unmet demand and will support all types of businesses.

We would have been happy to tell whoever performed the market study for Mr. Gill about the pent-up demand for more commercial activity in the Briggs Village urban core, but nobody asked. We would also have been happy to discuss our views on the commercial potential for Briggs Village with staff from the City analyzing the proposal, but again, nobody asked. Existing businesses provide real-world information about demand, consumer sentiment, and possible obstacles to a proposed plan, so we would like to be involved with future discussions regarding the zoning around our businesses.

While we would each like to learn more about the proposals, we can provide some general comments.

First, the local residents want and will support more businesses, including a grocery store, restaurants, shops, and many others.

Second, the existing businesses want more commercial activity. A large percentage of our clients walk to our businesses – and they often frequent more than one business per visit. It is not unusual for a neighbor to come for a haircut and then go out for pizza; or for a parent to walk their child to the dentist's office and then get an ice cream reward. More businesses will increase this dynamic – "business creates business" is a true phrase.

Third, we support additional residents (i.e., customers!), but parking is an issue that will have to be addressed. Existing businesses already face a parking shortage, and increasing residential space without increasing walkable services will only make the problem worse. There need to be enough businesses here so local residents can choose to go car free if they want.

We chose to locate our businesses in Briggs Village largely because of the promises implied in the zoning and master plan – a walkable neighborhood with a mix of residences and commercial spaces. We do not oppose additional residences, but we would ask that the City keep its promises to the existing businesses and residents of a vibrant commercial urban village core.

Thank you for the opportunity to comment.

Sincerely,

# Meegan Cronk

Name:Meegan Cronk

Business: Humble Cow Ice Cream

Levi Hendricks

Name:Levi Hendricks

Business:Briggs Taphouse

<u>Tessa Effland</u>

Name:Tessa Effland Business: Fit Life Studio Dear Planning Commission members and Jackson Ewing:

I, Brian Faller, am writing in support of the substitute amendments submitted by the Briggs Community. I live in Sten Village, adjacent to Briggs Village, and am one of the four authors of the substitute amendments.

I want to start my comments by asking: What's the problem that Gill's amendments seek to fix?

Gill says that he needs more flexibility to convert commercial space into residential space? Why more residential and less commercial?

First, Gill has no need at this point for more residential units. Jackson Ewing informed me that between 200-300 residential units remain to be built. So there's tons of housing Gill can still build. The recent Jolt article by Jim Lazar contains a graph showing that market rate apartments are not currently undersupplied (vacancy rates are 5%). The real problem is the lack of affordable housing. Our substitute amendments would incentivize Gill to increase affordable apartment units.

Second, why reduce commercial space? Commercial space is essential to having an URBAN VILLAGE—it is the CORE of the shopping and businesses of a walkable urban village. A real grocery store—not a mini mart—is required to anchor the core. Under OMC 18.05.020, the urban village grocery is to serve not just the immediate Briggs neighborhood but the surrounding neighborhoods.

The 2014 Master Plan sets 94,985 sf as the minimum commercial area to support an urban village. Gill's amendments would reduce that by 45%--to 52,500 sf. However, according to Jackson Ewing, the

Taphouse/Humble Cow/Dentist complex is 16,000 sf. That leaves only a 36,500 sq. ft. minimum. See Table 1 below.

That little required commercial space would gut the commercial core. The city set the commercial minimum at 95,000 sq. ft. for a reason. That was the amount necessary to have successful commercial center. That still remains true.

Gill wants us to believe commercial space doesn't work in Briggs Village. That's pure baloney. The businesses there now are flourishing. The two commercial lots that Gill sold, he sold for multiple times their assessed values. That's real evidence of market demand, not abstract conjecture.

The fact is that over the last 10 years Gill done little if anything to attract retail and office business. He hasn't listed any lots in the MLS; he's provided no evidence he has sought out a real grocery store —not -a mini mart size---or offered any incentive to a grocery like the last owner did (who agreed to pay \$8-10 million to build and equip a 25,000 sf store). Gill has a legal obligation under the urban village code and Master Plan to deliver the commercial and a real grocery, and yet there is no evidence has done anything to meet that obligation.

The businesses that finally came to Briggs Village—the Olympia Pediatric Dentistry, the Briggs Taphouse, the Humble Cow, etc., came despite Gill, not because of him. The lot containing the businesses, the owner was only able to get only after badgering Gill to sell it, and paying the extortionate price of \$1m, which is more than 2 times the lot's then assessed value of \$412,000. He did an even harsher shakedown of a second buyer who bought the lot just north of that. Gill sold that lot for or \$1,445,000, over 4 times the then assessed value of \$332,500.

Gill's intransigence to supplying a grocery and commercial is clear bad faith on his part. Instead of incentivizing the grocery and commercial, he's discouraging them by his price gouging. Instead of making a real effort to get a grocery or commercial, he's trying to downsize the grocery and commercial.

The city shouldn't reward Gill for his bad faith by passing his amendments. His amendments would drastically reduce the commercial requirement and would hand him a windfall. If they pass, he could simply turn around and market Briggs Village to another owner at a handsome profit.

More importantly, passing Gill's amendments, would betray the commitment the city made to the people of Briggs Village and the surrounding neighborhoods. That commitment was to provide an urban village that would have a commercial core that could met their daily needs within a walkable distance or short drive.

Having said this, we think that there is another way forward that could produce a win-win for all, where the Briggs community gets the village grocery and restaurants and a bakery, Gill gets more residential and less commercial, and the city gets more affordable apartment units.

That's the purpose of our substitute amendments.<sup>1</sup> They create an incentive for Gill to deliver the grocery and the commercial and affordable housing. The amendments incentivize Gill because they would reduce the commercial requirement and increase residential units, but only if Gill *first* actually delivers a real grocery store over

<sup>&</sup>lt;sup>1</sup> Please note that there is an omission in Alternative Table 5.02 of the Substitute Amendments. Both of the references to "retail/office combined minimum" should include this parenthetical: " (the grocery store does not count toward this minimum)."

10,000 sf and some restaurants or a restaurant and a bakery. He would also have to commit to build at least 15% of the new units at 500 sf or less, which would provide more affordable housing.

We are certainly open to negotiate the terms of the substitute amendments, but what we do know is that without a real incentive we are unlikely to ever see a real grocery store and a functional commercial center at Briggs Village.

February 24, Brian Faller 4460 Village Dr. SE Olympia, WA 98501

Table 1 on next page below

Table 1: EFFECT OF GILL PROPOSED AMENDMENTS

Metric	Existing requirements.	Gill proposal	Effect
Commercial space minimum (retail (incl grocery) & office and services)	Table 5.02, OMC 18.05.050: no min. 2014 Master Plan: Comm. Min. 94, 985 sq. ft. min.	New Table 5.02 52,500 sq feet min.	Reduces the com. min. from 94,985 to 52,500 sq ft. (45% reduction)  Remaining commercial min. is 36,500 sf. after subtracting existing commercial: <sup>2</sup>
Retail min. including grocery	90,750 sq. ft.  Retail min. 60,750 sq. ft plus grocery store per Table 5.02 <sup>3</sup> 2014 Master Plan:. grocery store 30,000 sq. ft. min.	No retail min. referenced  New metric Combined Retail/office-services: 52,500 sq. ft. <sup>4</sup>	Reduces retail min. from 90,750 sq. ft. to 0 sf min. since all 52,500 sq. ft. can be office-services.  Remaining combined retail/office min. is 36,500 sq. ft. after subtracting existing commercial: <sup>5</sup>
Office and services combined minimum	Table 5.02 no min.  2014 Master Plan: Office & services 5,000 sq. ft. minimum	No office/service min. references  New metric Combined Retail/office services: 52,500 sq. ft.	Reduces office & services min from 5,000 sf to 0 sf (since all 52,500 sq ft can be retail)  Remaining combined retail/office is 36,500 sq. ft.

<sup>.</sup> 

<sup>&</sup>lt;sup>2</sup> According to the city, the existing parcel with Olympia Pediatric Dentistry, Humble Cow and Briggs Table House, Fit for Life, Fit Life Studio, iLash & Esthetics, Amber & Aloe Spray Tan Studio, Jaymes Paige Hair Studio, and Fika Coffee has 16,000 sq. ft. of commercial.

<sup>&</sup>lt;sup>3</sup> Table 5.03 provides for a minimum retail of 75 sq. ft. per authorized unit exclusive of the grocery. There are currently 810 authorized units, resulting in a retail minimum of 60,750 sq. ft. plus the grocery store.

<sup>&</sup>lt;sup>4</sup> Gill's actual proposal is for a 50,000 sq. ft. minimum, but since "combined retail/office & services" is the same as "commercial", the 50,000 minimum would create a conflict with the 52,500 minimum he proposed for commercial and his other "combined retail/office & services" minimum of the same amount . Thus, we assume, Gill meant 52,500 sq. ft.

<sup>&</sup>lt;sup>5</sup> See note 1 above.



January 21, 2025

Jackson Ewing, Associate Planner jewing@ci.olympia.wa.us

City of Olympia, Planning Commission 601 4th Avenue East Olympia, WA 98501

Re: Amendments to the Olympia Municipal Code 18.05 related master planned villages.

I am writing on behalf of the Thurston County Chamber of Commerce to express <u>support for the staff</u> recommendations regarding OMC18.05 related master planned <u>villages</u> and efforts to amend the code that would result in additional housing units to master planned <u>villages</u>, including Briggs Village.

The Thurston Chamber finds that the entire region has a housing crisis. There is a well-documented need for more housing, of all types, across the county. The lack of housing hinders our ability to sustain the local economy and is disproportionately hard on young families. The proposed amendments to OMC 18.05 will directly help address the region's housing crisis and the public's use and interest will be served the proposed changes.

Last June, the Thurston Chamber conducted a statistically valid and reliable survey of 500 registered Thurston County voters. The survey, administered by Elway Research, asked participants to assign a "grade" to community attributes, like you would in school. The survey found that almost 70 percent of participants handed "Housing Affordability" a grade of D or F (1.07 GPA). The Thurston Chamber believes that these survey results demonstrate the overall strength of voter awareness for greater actions that will address our housing crisis and support for growth, development, and additional housing.

The Thurston Chamber of Commerce encourages the Planning Commission to approve the staff recommended changes to OMC 18.05 related to master planned villages. Please contact us by emailing DSchaffert@thurstonchamber.com or calling (360) 357-3362 if you have any questions regarding our support for the resolution. Thank you.

Sincerely

Doug Mah, Director, Public Policy Division

From: Tom Culhane <culhane\_tom@hotmail.com>
Sent: Monday, February 24, 2025 2:31 PM

**To:** Jackson Ewing

**Subject:** Olympia Planning Commission consideration of zoning changes at Briggs Village

Follow Up Flag: Follow up Flag Status: Flagged

I am writing to object to the proposed amendments aim to increase the number of residential units while decreasing the required commercial space in urban villages, <u>specifically as they apply to Briggs Village</u>. If this change were to occur it would strain the parking infrastructure at the Briggs YMCA, which is a tremendous asset to the surrounding community.

The original Briggs Village Master Plan created an "urban village" with a variety of housing options and services available in a central location. The plan took into account the needs of both business and residents with regard to infrastructure. It incorporated access to fresh food via a neighborhood grocery store, sidewalks, green spaces, and other elements critical to a healthy and accessible community. Zoning requirements, at that time, also took into consideration plans to decrease traffic and support a walkable community. This included a strategic mix of residential and commercial space, shared parking plans for commercial properties.

However, all that would change at Briggs Village under the current proposal to increase the number of residential units while decreasing the required commercial space. That is why it is imperative that the Urban Village zoning and the Briggs Village Master Plan not be altered. The proposed changes would lead to fewer services available in Briggs Village and increased pressure on current parking, leading to a less walkable neighborhood. We want to ensure all residents have access to critical services. The changes proposed, would decrease access and lead to development that does not meet our community's needs.

Tom Culhane 1916 Arietta Ave SE Olympia, WA

From: PAMELA BAER <pamdabaer@comcast.net>
Sent: Monday, February 24, 2025 2:37 PM

To:Jackson EwingSubject:Parking at Briggs

Hello,

I'm writing to voice my concerns regarding possible rezoning the Briggs Village Master Plan thereby increasing the number of residential units while decreasing the required commercial space.

Since the last residential units went in it's been extremely difficult to procure a parking spot while visiting the Briggs YMCA. When I patronize the Briggs Taphouse or Humble Cow Ice Cream shop it is often hard to find parking for them as well. An increase of residential units would indeed increase pressure on current parking.

Sincerely,

Pamela Baer YMCA Member

From: Barbara Price <bl.price@comcast.net>
Sent: Monday, February 24, 2025 2:45 PM

**To:** Jackson Ewing **Subject:** Parking at Briggs

I am writing to object to the proposed zoning changes at Briggs Village. Parking for people who use the YMCA is almost non existent already. They will be forced to cancel classes, etc. This land was donated to the YMCA by the Briggs family and now developers want to destroy it. Please do not approve the zoning change. There is no where for gym members to park.

From: Nancy Prosser <ladybuglaff@yahoo.com>
Sent: Nancy Prosser <ladybuglaff@yahoo.com>
Monday, February 24, 2025 2:49 PM

**To:** Jackson Ewing

**Subject:** Parking at Briggs YMCA

### To Whom It May Concern;

The Briggs YMCA is an integral asset of the community, and reduced parking would severely impact the members. Hundreds of children come to the YMCA for positive social interaction, healthy recreation, and life-skills education, which sets the tone for the rest of their lives, in building self-esteem and a strong foundation for lifelong success.

Reducing parking would be detrimental to many of these children, who may be prohibited from enjoying all the positive experiences that could change the trajectory of their life's journey, to the benefit of all society. Reduced parking (and availability/accessibility) to the facility, will result in many members moving their membership elsewhere, adversely affecting the local economy, and all residents of the community.

The Briggs YMCA creates a sense of community and family among its members and in the surrounding neighborhoods, bringing people closer together in mutual comaraderie, as well as profits to local businesses, a vibrant economy, and a close-knit community.

For the benefit of the community and local economy, I strongly urge you to keep the YMCA parking unchanged, for the sake of the community and all the children.

Thank you, Nancy Lafferty

Sent from Yahoo Mail on Android

From: Rob Cook <notsoloud@hotmail.com>
Sent: Monday, February 24, 2025 2:53 PM

**To:** Jackson Ewing

**Subject:** File Number: 24-0313 Project Name: Zoning Code Amendments related to the Urban

Village Zone (OMC 18.05)

### Good day!

My name is Rob Cook and I have been a resident of Thurston County since 1969. Over that time, I have seen growth, both good and bad and based on my experience with living with outcomes, both as a resident, an HOA President and volunteer I felt obligated to share my concerns.

As you know, the original Briggs Village Master Plan created an "urban village" with a variety of housing options and services available in a central location. The plan took into account the needs of both business and residents with regard to infrastructure by incorporating access to fresh food via a neighborhood grocery store, sidewalks, green spaces, and other elements critical to a healthy and accessible community.

Zoning requirements took into consideration plans to decrease traffic and support a walkable community. This included a strategic mix of residential and commercial space, shared parking plans for commercial properties. This is why it is imperative that the Urban Village zoning and the Briggs Village Master Plan not be altered.

When Briggs was built [1997] and then expanded [2000], decisions were made and approvals granted by the City regarding the parking capacity at the time based on the Briggs Village plan and the grocery store parcel. The 'grocery store' parcel that was designed to be the 'overflow' parking that ensured Briggs Village functioned smoothly.

At present there is often barely any parking available at the Briggs Y and a change in zoning would make it even worse. It seems like this is an opportunity to maintain the existing zoning or at the very least, pursue a compromise that allows the owner to develop but maintain as aspect that allows overflow parking. From an outsider's perspective it appears that the owner may not have the concerns of the community at heart given the present state of this property. Now would be a great opportunity for him to not only make a profit but help the community as well.

Your consideration is greatly appreciated.

Sincerely, Rob Cook 6026 Braywood Lane SE Olympia, WA 98513

From: Tom Whitaker <tom@greendolphinenterprises.com>

Sent: Monday, February 24, 2025 2:53 PM

**To:** Jackson Ewing

**Subject:** Briggs YMCA parking vs proposed residential zoning change

As a regular user of the Briggs YMCA facility I am frequently confronted with a lack of parking spaces even though I am often able to adjust my times of attendance. The number of dedicated parking spaces for Y users is woefully inadequate. Street parking is frequently the only option. And that option will disappear as increased residential development fills curbside spaces with cars, trucks, boats, and trailers. I don't think the nearby dental office, coffee and ice cream shops want YMCA patrons parking in their dedicated lots.

The Y is bordered on three sides by streets that provide no parking spaces. I think that the nearest public parking is at Pioneer Park which is close to ½ mile south of the Y. I'm unsure if parking the small park on the western edge of existing residences is considered to be public parking. But even it is about ¼ mile distant.

Briggs is a valuable and heavily use public facility in need of at least 50 additional dedicated parking spaces. Would it not be possible for the property developer to cede a strip of land immediately north of the Y parking lot to add very much needed additional parking spaces in exchange for their proposed requested rezone?

Thomas Whitaker 2925 Boundary St SE Olympia, WA 98501

From: Sherri Barrett <kikismama7@gmail.com>
Sent: Monday, February 24, 2025 3:21 PM

**To:** Jackson Ewing

**Subject:** Parking at Briggs YMCA

Follow Up Flag: Follow up Flag Status: Flagged

It is already so difficult to park at Briggs YMCA, especially if you have a mobility issue. I used to go to Cindy Foley's water aerobics classes at 9 am on Monday, Wednesday, Friday; but had to stop because the parking lot would totally fill up and there would be multiple cars circling the parking lot to find a spot. If I could walk well, I would park on the street further out, but have knee arthritis which make walking any incline, stairs, or distances impossible for me for the past 34 years (yes I had worn off all my kneecap cartilage by age 29).. So I stopped going to the classes when people started getting aggressive to get the spot that just opened up because I feared an accident. So now I go in the early afternoon during the week and today at 1:15 pm on a Monday, the parking lot was completely full so I had to resume circling the parking lot and it took about 10 minutes to find a spot. I have already looked into taking the bus or using a Dial-a-Lift while using my motorized scooter, but it adds so much time and the bus service to this location is not frequent. It is frequent near my home on the westside. Due to my arthritis, working out in the water is my only option to get cardiopulmonary exercise. If I don't I get pneumonia and this has happened mulitiple times. I credit the YMCA with extending my life and helping me survive COVID. I know that many people doing water aerobics are like me, dependent on working out in the water to maintain health. Please do not make it more difficult to park at the YMCA, It will cut off access for vulnerable people in our community.

Sherri Barrett

From: Gayle T. Bonnett <bonnegt@comcast.net>
Sent: Monday, February 24, 2025 3:54 PM

**To:** Jackson Ewing

**Subject:** Zoning Amendments to Briggs Village

Jackson Ewing, Lead Planner

## I am strongly opposed to the zoning amendment increasing the number of residential units while decreasing the required commercial space in Briggs Village.

I'm a 30 plus year resident of southeast Olympia and presently go to the Briggs YWCA three or more times a week. It is too far for me to walk, I no longer ride a bike, the bus schedules don't work, so I need to drive my car and park in the Y's parking lot. Even with trying to schedule my Y trips at the lower parking volume times, the parking lot and adjacent side streets have very limited parking available.

Parking in Brigg Village is a limited and needs to be increased, not reduced through the proposed amendment. If residential units are increased, additional parking requirement of two to three parking spaces per unit need to be included in the Building and Zoning requirements.

Thank you,

**Gayle Bonnett** 

From: Michelle Gipson <gipsonm@ssymca.net>
Sent: Monday, February 24, 2025 3:58 PM

**To:** Jackson Ewing

**Subject:** Subject: Opposition to Proposed Zoning Amendments to the Urban Village Zone, OMC

18.05

Dear Mr. Ewing,

I am Michelle, a staff member of the South Sound YMCA located in Briggs Village. I am writing to express our opposition to the proposed zoning amendments to the Urban Village Zone, OMC 18.05.

While we understand and support the need for more housing, it is crucial that development does not come at the cost of necessary commercial services. We urge the Planning Commission to consider a balanced approach that accommodates both residential growth and the needs of commercial entities that serve this community. Additionally, placing commercial and housing near each other to reduce car travel and encourage walking/biking aligns with the original intent of Briggs Village.

Our community is already grappling with woefully limited parking. The proposed zoning amendments to increase residential density without expanding parking facilities will exacerbate these challenges.

Thank you for considering our position.

Sincerely,

Michelle Gipson

From: Paula Moore <moore\_paula@comcast.net>
Sent: Monday, February 24, 2025 4:12 PM

**To:** Jackson Ewing

**Subject:** Briggs Village Zoning Concerns

I write about the zoning changes for Briggs Village. I am a member of the YMCA. I also a resident of the Pioneer Elementary school catchment area. I have two concerns about the possible changes to the development.

### Impact to Briggs YMCA

I am concerned that the design changes will limit parking and access to the Briggs YMCA. Briggs is the ONLY swimming pool gym in the City of Olympia. Evergreen, Discover Aquatics, and Tumwater Valley are all outside of City Limits. Additionally, the YMCA provides financial assistance for families, so the Briggs is affordable. Reducing the parking means that the pool will be used more by people nearby and less by the broader community. It is unreadable to assume a parent of young children can navigate the bus from across town for a 30 min swim lesson. They need parking. Preserve it. We live near water and it's important families can access swim lessons.

#### **Pioneer Catchment Area Needs More Family Apartments**

Pioneer has more capacity for children. It has one of the lowest family apartment counts in the school district. The two family apartment complexes in Briggs Village are popular. I've been glad to see more types of family housing feed into Pioneer. Build more of it. Locating family apartments in Briggs Village makes sense. It brings economic diversity to Pioneer, Washington, and Olympia HS. Kids can access the YMCA. Kids can access Kettle View Park. Kids can bike over to Pioneer, Washington, and OHS and the playgrounds and friends in the area. It's designed for families. Build more 2 and 3 bedroom apartments with parking.

Thank you for your time.

Paula Moore 360-489-7147

From: Toni Weaver <weaveroly@comcast.net>
Sent: Monday, February 24, 2025 4:24 PM

**To:** Jackson Ewing

**Subject:** Zoning changes in Briggs Village

Follow Up Flag: Follow up Flag Status: Flagged

PLEASE no zoning changes in Briggs Village. Take a look at all the apartments and the new condo building that have built up there, with no commercial businesses to support them. We need grocery stores, restaurants, whatever to entice these people to shop in their own neighborhoods and they will need parking spaces to provide that interest and loyalty. Please listen to what the voters in that area are asking for and provide what they would need.

Toni Weaver 1520 Palomino Dr SE, Unit 222 Olympia 98501 Sent from my iPhone

From: Sara Larsen <sllenssen@gmail.com>
Sent: Monday, February 24, 2025 4:49 PM

**To:** Jackson Ewing

**Subject:** Briggs village zoning comments

I have some concerns about the proposal to change the zoning codes for the Briggs Urban Village.

With the infrastructure as it is, the impact of so many new dwellings would be challenging. Already several of the intersections can be difficult to navigate particularly as a pedestrian at certain times of day. As I understand the urban village concept, one of the goals is to create walkable communities with elements such as businesses and grocery stores within the community. With two senior housing developments on the corner in addition to numerous apartments already in the urban village, having a real grocery store rather than a mini mart seems like a wise choice.

Although I understand that trying to plan ahead necessitates anticipating growth, it seems like the 5 current apartment complexes are usually advertising as now leasing. I wonder if there really is a need for that many additional units. It doesn't seem like the site could realistically handle the increased number of vehicles that would result from increasing the number of apartments. Adding additional units of apartments seems like it would likely exacerbate an already crowded parking situation as well.

Just creating higher density does not make an urban village. Although I was originally somewhat skeptical about the urban village plan, seeing neighbors walking to Briggs Taphouse, the Humble Cow, and the coffee shops has convinced me that the original plan was a good idea. Adding a grocery store would further the ideal of creating a walkable community. Please keep our community walkable by not crowding in too many housing units.

Sara Larsen Sent from my iPhone

From: Jeanne Miller <jamiller\_studio@hotmail.com>

Sent: Monday, February 24, 2025 4:53 PM

**To:** Jackson Ewing

**Subject:** proposed amendments to Briggs Development Plan

Dear Mr. Ewing,

I am against changing the original Briggs Village Master Plan. Increasing the number of residential units in Briggs Village would not only increase traffic and exacerbate existing parking problems, but it would also put a strain on our already overburdened schools. Instead of more housing, the "village" badly needs a grocery store. Alterations to the original plan should NOT be allowed.

Thank you.

Jeanne Miller

1916 Arietta Ave SE Olympia, WA 98501

From: Kuba Bednarek <bednarej@gmail.com>
Sent: Monday, February 24, 2025 5:01 PM

To:Jackson EwingSubject:Briggs Village

I would like to comment on proposed amendments to Briggs Village plan.

Please prioritize housing. Please building more housing for people; less housing for cars. Please prioritze a grocery store and work with local grocers to vill the space (i.e. Food Co-op, Spuds, Jays farmstand). Please also include mixed use spaces by including commercial space build under housing.

Thanks kindly, Jakub Bednarek Olympia WA SE neighborhood.

# Review of Briggs Village Commercial Market Demand Study by Brian Faller, J.D., M.A. February 22, 2025

My name is Brian Faller. I live at 4460 Village Dr. SE, Olympia, WA.

I am retired attorney. I retired in 2020, after having practice law for over 35 years. I have extensive experience critically reviewing expert quantitative reports and appraisals, including income capitalization studies and comparative sales studies which are similar to the demand analysis performed here. I estimate I have critiqued over 80 expert quantitative reports, including about 30 appraisals during my career, assisted in preparing at least 30 expert reports with quantitative analysis, and have deposed or cross-examined at least thirty experts on matters including quantitative analysis. Two examples of my work: As lead council for the City of Seattle, I worked extensively on appraisals with MAI appraisers for open space condemnations, I also work extensively with a claims expert critically reviewing over 50 complex outage loss claims resulting from a 3-day outage in downtown Seattle. As lead council for the Washington State Department of Natural Resources, I worked extensively with two leading forest economists preparing expert reports and cross-examined opposing forest economists on matters involving complex quantitative analysis regarding the economic production of over 2 million acres of state forest land.

### MAJOR CREDIBILITY PROBLEMS WITH THE MARKET STUDY

The author of the market study is anonymous. At no place in the study is the person or persons who authored the study identified or their qualifications stated.<sup>1</sup> Anonymity does not allow one to assess credibility or contact the author(s) to

<sup>&</sup>lt;sup>1</sup>The only clue to its authorship is a reference to an acronym on the bottom of page 17, "CAI interviewed...". I googled this acronym and found that CAI may represent the Community Associations Institute, a large umbrella organization, which has no market studies publicized on their website. Nor does their site mention market analyses as a regular product.

answer questions, correct errors, and supply missing data. That is especially important here because the study did not provide any of the excel spreadsheets or other data showing the data and basis of the calculations.

In my 35 years practicing law reviewing expert reports, I have never seen a report that does not identify the author. No court or tribunal would ever accept an "anonymous" study, and the Planning Commission and City should do not do so.

I enlisted the assistance of Mike Ruth, a former lead trainer for ESRI who provided trainings around the world, and who is now a Professor at Evergreen State College, teaching GIS. I asked him to replicate the market study tables and he was unable to do so—he was able to replicate the population analysis, and it in fact showed that the figures ESRI produced came from American Community Survey (ACS) 2018-2022, which was not disclosed by the study. Such data would most likely not include all of the additional population that moved into Briggs Village late in 2022 or afterward. Mike said that had he been able to contact the author, he probably could likely have replicated the ESRI data runs if they were done properly and checked the study's modeling and assumptions.

The single real estate broker consulted is anonymous and his/her statements indicate a lack of knowledge of Briggs Village. The study (p. 18) says a broker was contacted but does not identify the person and their qualifications. Anonymity does not allow one to assess the broker's knowledge of the market, credibility, or contact them to confirm information. The study says the broker stated that because a Briggs Grocery would not be visible from Yelm Hwy, Briggs Village would not be a suitable location. That opinion is contradicted by numerous local groceries. The Hagens on the west-side is not visible from Cooper Point or Black Lake. The Trader Joe's on Black Lake is tucked away in a corner. The Tumwater Safeway is not visible from Capital Way, QFC and Safeway in Lacey are not visible on Yelm Hwy, the Walmart on Yelm Hwy in Lacey has limited visibility and requires one to drive about 3 blocks out of the way to enter, etc.

The "stakeholders" consulted are anonymous and appear to lack actual knowledge of the appeal of the Briggs Village site. The study (p. 18) discusses comments from "stakeholders," but provides no information who they are and why they are stakeholders. Their comments are subjective conclusions without supporting data. Anonymity does not allow one to assess credibility or contact the commenters.

The study states (p. 18) that the anonymous "stakeholders" said that the Briggs Village site has "low gravity" or attraction to customers. That unsubstantiated conclusion is inconsistent with a number of facts, the study fails to mentioned: The businesses at and immediately adjacent to Briggs Village are doing a brisk trade: including, the Starbucks, the Briggs Taphouse, Olympia Pediatric Dentistry, and the Humble Cow. Further, the conclusion does not take account of the high traffic from Briggs YMCA, which is the regional YMCA for Thurston County. Jake Grater, the Briggs Y Branch CEO, informed me that the branch typically has more than 1,000 visits on weekdays and 300-400 on weekends. The "stakeholders" comments about the "low gravity" of the Briggs site seem uninformed.

Several aspects of the study suggest a bias towards the conclusions that the developer wants it to reach. The study author does that disclose that he/she knows that his client, the developer, is seeking the city's approval to lower the size of the grocery store size at Briggs Village and the overall size of the commercial. However, the study indicates that the study author was given a copy of the City's applications to change the commercial and grocery requirements due to fact that author referred to numbers only available from the applications. For example, on page 3, the author erroneously stated "A range of 1,500 to 12,000 square feet is allocated for a grocery store." These numbers are not the existing requirements,<sup>2</sup> but changes to the Master Plan the developer seeks.<sup>3</sup>

The discussion below also highlights a number of unreasonable assumptions, obvious omissions, and failures to provide data, that in my opinion the author should have directly addressed, if he/she were seeking to be objective.

<sup>&</sup>lt;sup>2</sup> The current 2014 Master Plan states that the grocery must a minimum of 30,000 sf and a maximum of 35,000 sf.

<sup>&</sup>lt;sup>3</sup> Similarly, on page 25, the study erroneously states: "Briggs Village is slated for a total of 1250 residential units." Currently, the 2014 Master Plan states the unit number is 801. The 1250 units are what the developer is requesting that the city approve.

### THE MARKET STUDY'S GROCERY GAP ANALYSIS (Exhibit 12, & p. 20) IS FLAWED.

1. The market study did not validate the use of a five-minute drive radius from some undefined point in Briggs Village to define the "Briggs Village Trade Area" (BVTA) as a trustworthy tool.

Selection of a five-minute drive to define the BVTA (with correction) appears arbitrary and may significantly distort the supply-demand gap. This can be seen by looking at the gaps between supply and demand resulting using three, four, and six minute drives to define the BVTA.

For 3 and 4 minutes, the Tumwater Safeway would fall outside of the BVTA and the only grocery would be the three mini-marts, which we estimate to have annual sales of \$1,500,000. To calculate the supply-demand gap in a three or four minute drive BVTA, you subtract the sales from the food-beverage spending. Since we don't know the spending in three and four minute minutes, we can reasonable estimate it since the 3 minute population is 26% of the 5 minute population (Ex. 11 of study). 26% of \$46,660,000 (5 minute spending) is \$11,091,600 (3-minute spending estimate). \$11,091,600 spending minus 1,500,000 sales is \$9,591,600 (demand gap), nearly double the study's 5 minute BVTA estimated demand gap of \$5,570,000. According to the grocery store size metric in the market study (\$500 per sf), the 3-4 minute BVTA would potentially support a grocery store of 19,183 sf.

A six-minute BVTA would add a number of neighborhoods to BVTA. We don't have actual data for 6-minute BVTA spending and sales. However, they can reasonably be estimated. The 6 minute BVTA created by Mike Ruth <a href="https://arcg.is/iTmv10">https://arcg.is/iTmv10</a> (see also figure 1 after last page) shows two new stores in the trade area: Spuds, Ramirez Mexican Home which ESRI shows to have a collective sales of \$961,000. So the estimate 6 minute grocery sales is \$37,035,000 (5 minute) plus \$961,000 = \$37,996,000. Six minute spending can be estimated by increasing the 5-minute spending proportionate to the population increase from 5 to 6 minute BVTA. Population increases from 12,904 to 16,770, a 30% increase. Thus, the six minute spending is estimated to be 1.30 x \$46,660,000 (5 minute spending) = \$60,658,000. \$60,658,000 spending minus \$37,996,000 sales = \$22,662,000 demand gap. According to the grocery store size

<sup>&</sup>lt;sup>4</sup> See attached excel spreadsheet.

metric in the market study (\$500 per sf), the six-minute BVTA would potentially support a grocery store of 45,324 sf.

Here's a summary of the differences in selecting a 3-4, 5, and 6 minute drive time for the BVTA.

	Demand Gap \$	Size of Grocery store
		supported
3-4 minute BVTA	\$9,591,000	19,183 sf
5 minute BVTA	\$5,570,000	11,200 sf
6 minute BVTA	\$22,662,000	45,324 sf

The wide range of demand gaps and store sizes for the BVTAs based on three/four, five, and six minutes shows that a valid analysis should have looked at a range of trade area sizes to determine the size that would best reflect market demand.

Even if a five-minute BVTA were defensible here, the assumption that none of the Safeway sales would transfer to the BVTA is unreasonable and invalidates the gap analysis.

The assumption of no transfer to Briggs is contrary to any reasonable view of the facts.

Strong evidence exists that given a choice, a large number of residents in Briggs Village and surrounding neighborhoods, would prefer to shop close to or within a walkable distance. The gap analysis did not give weight to the large walkable population *immediately* around Briggs Center: five large multi-building complexes (Parkview Apartments (72 units), Briggs Village Apartments (72 units), Copper Leaf Residences (92 family units), Silver Leaf Residences (200 senior units); the Village Cooperative (67 upscale condo units), and the hundreds of town homes and detached homes in Briggs Village.

Further, the assumption that no traffic at Safeway would transfer to Briggs does not take account of the high traffic at Briggs YMCA, which is the regional YMCA for Thurston County. Jake Grater, the Briggs Y Branch CEO, informed me that the branch typically has more than 1,000 visits on weekdays and 300-400 on weekends. It is reasonable to expect that many Y users would transfer some shopping to the more convenient Briggs grocery

The assumption also did not give weight to the fact that hundreds of people in the surrounding neighborhoods now walk from their homes to the YMCA, and to Starbucks, the Briggs Tap Room, the Humble Cow, and the other businesses at that site. Those neighborhoods include, the Farm, Orvas Court, Sten Village, the Cove, Holiday Hills, Brigadoon, and the Tumwater neighborhoods just northwest of Briggs Village.

The assumption did not give any weight to the fact that the Starbucks across from the YMCA was an instant success upon opening (including transfer sales from other Starbucks). It also did not consider the thriving businesses in Briggs Village (the Starbucks grange, the dentist, the Briggs Taphouse, the Humble Cow), which draw people into the village and to each other's businesses.

All of these indicate that a significant likelihood that the residents in the Briggs Village and the surrounding neighborhoods would transfer a significant amount of their grocery purchases from the Safeway to the Briggs Village grocery if the Briggs Village grocery carried a full range of items commonly used for meal preparation. If the gap analysis were conservatively corrected to assume that residents of BVTA would shift just 10% of their grocery shopping (\$3,600,000) from Safeway (@36,000,00 sales) to the Briggs Village grocery, the five-minute BVTA gap would be \$9,170,000, not the \$5.57 million presented in the market study. Thus, if this erroneous assumption is corrected by assuming a conservative 10% transfer of business, the five-minute BVTA under the \$500/sf metric would potentially support a grocery store of 18,340 sf.

2. Population estimate in the gap analysis did not consider people in Briggs Village, including those who moved in late 2022 and the over 1,000,000 new residents who will likely be added to Briggs Village if the currently unbuilt and proposed units and homes are constructed.

The market study identifies the source of the five-minute BVTA population of 12,904 as the "ESRI Business Analyst, 2023; Community Attributes, 2023." However, the study does not supply the actual data as an appendix and it does not state how or when the ESRI data was collected. Mike Ruth an GIS and ESRI specialist model the 5 minute drive time population, and his results agree with

demand study. However, he found that the source for the population was the American Community Survey 2018-2020 estimate.<sup>5</sup>

My AI research indicates that ACS surveys do not specifically track housing starts or occupancy permits. Thus it seems it unlikely that any of the population of the new large complexes (Copper Leaf (96 family units), Silver Leaf (192 senior units), and the Village Cooperative (63 senior upscale condos)), and six new duplexes behind Cooper Leaf were included in the 12,904 figure. If they were not included, that would miss up to 450-500 persons who would be within a short easily walkable distance from the Village center, increasing market demand by about 3.5-3.8%. The market study author did not address that issue or provide any information about the specific datas or sources of his population data.

Further even if the population data were accurate to some point in time in 2023, it would still miss the hundreds of additional residents that would occupy the hundreds of units in Briggs Village yet to be built. Of the 810 units that are now permitted, about 200 -300 units have not yet been built. The developer has requested the city to add 440 more units. Built-out of the 30 Briggs West single homes would add between 70-90 people. These new units and homes could collectively add more than 1,000,000 new people to Briggs Village, who would frequent the businesses at the Briggs center. One thousand new residents who live at Briggs Village, would increase the BVTA demand by about 7.8%.

Cumulatively, the population additions discussed above could increase demand at Briggs Village by 7.8% to 11.3%. These increases would result in respective supply-demand grocery gaps of \$8,893,130 and \$10,384,365, which would support grocery stores of 17,786 sf and 20,768 sf.

5	minutes					
	201	18-2022				
	ACS Es	timate	Pe	rcent	MOE(±)	Reliability
		12,899			843	111
		4,/0/			266	111
		4,940			266	III
L ENROLLMENT						
		ACS Es	2018-2022 ACS Estimate  12,899 4,707 4,940	2018-2022 ACS Estimate Pe  12,899 4,707 4,940	2018-2022 ACS Estimate Percent  12,899 4,707 4,940	2018-2022 ACS Estimate Percent MOE(±)  12,899 4,707 266 4,940 266

## 3. Combining corrections from the erroneous assumption of no transfer and the missing population, results in a much larger grocery store.

	Correction amount \$	SF of grocery
No transfer correction	3,547,000	
Pop. correction	3,123,000 – 4,714,000	
5 minute demand	5,570,000	
<b>Total corrected demand</b>	12,240,000 - 13,831,000	24,48027,662

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From: Kuba Bednarek <bednarej@gmail.com>
Sent: Monday, February 24, 2025 5:01 PM

To:Jackson EwingSubject:Briggs Village

I would like to comment on proposed amendments to Briggs Village plan.

Please prioritize housing. Please building more housing for people; less housing for cars. Please prioritze a grocery store and work with local grocers to vill the space (i.e. Food Co-op, Spuds, Jays farmstand). Please also include mixed use spaces by including commercial space build under housing.

Thanks kindly, Jakub Bednarek Olympia WA SE neighborhood.

From: Craig Adair <dcadair@comcast.net>
Sent: Monday, February 24, 2025 5:13 PM

**To:** Jackson Ewing

**Subject:** File: 24-0313 Community Planning and Development

Jackson,

My wife and I wish to submit the following input prior to the public hearing tonight regarding housing and commercial development in Briggs Village:

We read about Briggs Village around 2000, and we liked the idea of single and multifamily residences along with commercial development including a grocery store. We moved from the Steamboat area to Briggs Village in early 2010 as we prepared for retirement. We retired in 2014 and 2015 and live in a single-family home. We will soon be 78 and 76 years old and our next move may be to a Briggs Village apartment. A grocery store within short walking distance was part of our retirement plan and it has not happened yet. Gordie may be the third Briggs developer since 2010, and all developers have said that moving forward has been hampered by the Olympia Planning Commission. We hope that this is not true. In closing, we want the developer and the city to know that people make life decisions based on what they think is reasonable information. We hope that we won't have to alter our plans.

Sincerely, Lynne & Craig Adair 1508 Brighton Way SE Olympia, WA 98501

From: Hillary Harper <hmharp2@gmail.com>
Sent: Monday, February 24, 2025 5:15 PM

**To:** Jackson Ewing

**Subject:** Request that current zoning requirements stay in effect for the Briggs Village

development.

Good afternoon,

I am writing as a citizen and home owner in area of Yelm and Henderson to respectfully request that current zoning requirements stay in effect for the Briggs Village development.

As I write this, I am listening to the emergency response of yet another accident at Yelm and Henderson. The irresponsible growth without an infrastructure increase has led to dangerous and reckless driving and an unsafe pedestrian environment in the area of schools. Please consider other impacts of packing in thousands more apartment units on traffic, safety, schools and the environment.

Thank you,

Hillary M. Harper

From: Rose Curtis <s.rose.curtis@gmail.com>
Sent: Monday, February 24, 2025 6:04 PM

**To:** Jackson Ewing

**Subject:** Please support new businesses and parking

Dear Olympia Planning Commission,

I am writing to express my support for maintaining the current Briggs Village Master Plan, ensuring space for a neighborhood grocery store, adequate parking for the YMCA, and a traffic signal at Henderson Blvd SE and Orchard Lane SE to improve safety at this busy intersection.

I acknowledge the current real estate market's demand for increased residential development. However, rather than reducing commercial space, a mixed-use approach—integrating residential units above commercial spaces like a grocery store—would allow for both necessary housing growth and essential community services. This strategy aligns with the original Urban Village vision, ensuring that commercial spaces remain viable while meeting residential needs.

### Concerns with the Proposed Zoning Amendments

As being discussed in the Olympia Planning Commission's Feb. 24 agenda, the proposed amendments to OMC 18.05 would:

- Remove the requirement for a set amount of commercial space per residential unit.
- Increase multifamily housing allowances and remove density limits.
- Allow more residential units while decreasing space for essential businesses like grocery stores.

While these changes aim to support housing, they risk eliminating vital services and increasing parking strain, particularly for community spaces like the YMCA, which already faces parking limitations.

### Why a Grocery Store and adequate Parking Are Essential for Briggs Village

- Briggs Village is in a food desert. Reducing commercial space could eliminate the possibility of a
  grocery store, making it even harder for residents to access fresh food.
- Mixed-use development (grocery below, residential above) ensures commercial viability while addressing housing needs.
- Parking constraints for the YMCA will worsen if commercial and residential growth isn't balanced properly.

Safety Concern: Traffic Signal at Henderson & Orchard Lane SE

Additionally, I strongly urge the city to prioritize a traffic signal at Henderson Blvd SE and Orchard Lane SE. This intersection is currently hazardous for pedestrians, cyclists, and drivers, and increased residential density will only amplify safety risks.

Preserving the Original Urban Village Vision

The original Briggs Village Master Plan was thoughtfully designed to balance housing, businesses, green spaces, and walkability. I ask that the council:

- 1. Preserve space for a grocery store through mixed-use zoning rather than reducing commercial space.
- 2. Ensure adequate parking for the YMCA and other community services.
- 3. Implement a traffic signal at Henderson & Orchard Lane SE for improved safety.

Thank you for your time and consideration. I appreciate your commitment to making thoughtful planning decisions that serve both current and future community needs.

Best Regards,

Samantha Curtis

**Briggs Denizen** 

From: Irina Razvina <irina.razvina@gmail.com>
Sent: Monday, February 24, 2025 6:35 PM

**To:** Jackson Ewing

**Subject:** Urban Village zoning and Briggs Village Master Plan

To Whom It May Concern,

I am a concerned resident contacting you regarding Briggs Village Master Plan and Urban Village zoning. Just a couple of Saturdays ago I went to patron a business in the Briggs Village area. Not only was it extremely difficult to find parking, it was actually quite difficult to drive down one of the streets in that area because there were so many cars parked on the side of the road, making two-way traffic virtually impossible. I visited another business in the Briggs Village area late on a Monday morning, and had the same issue -- too many cars, not nearly enough parking, hard to even drive down side streets in the area. As a long-term resident of Thurston County, and having now lived in this area of Thurston County for 8 years, I am extremely concerned about the proposal to increase the number of residential units while decreasing the required commercial space in urban villages. I do not believe we currently have enough infrastructure to support all the residents in this area, and increasing the number of residential units allowed will only make the problem worse.

Respectfully,

Irina Razvina (360) 791-9813

From: Mattie Sobotka < mattiesobotka@gmail.com>

Sent: Monday, February 24, 2025 6:45 PM

**To:** Jackson Ewing

**Subject:** YMCA Community Re-zoning

Hello,

I have become aware that there are **proposed zoning changes to the neighborhood surrounding the YMCA Briggs community. I strongly encourage you to NOT reszone this area** to include more residential space and instead leave it under the current zoning plan.

The original plan is exactly what is needed in our Thurston County communities. The plan took into account the needs of both business and residents with regard to infrastructure. It incorporated access to fresh food via a neighborhood grocery store, sidewalks, green spaces, and other elements critical to a healthy and accessible community. This is how humans are supposed to live, connected to community and connected to each other.

I understand there are housing pressures in Thurston County, but removing the few examples we have of good communities is not the way to do it. **Please do not rezone this area.** 

Thank you for your time,

-Mattie Sobotka

From: Barbara Putnam <barbara.putnam7@icloud.com>

Sent: Monday, February 24, 2025 6:47 PM

**To:** Jackson Ewing

**Subject:** Parking Challenges at Briggs

I am writing you with my concerns that the current city plans to increase housing without increasing parking is going to be too difficult for current businesses and people living in the area to find viable parking.

It already takes us a long time to find parking without an increase in housing. I go to the Briggs YMCA several times a week. It is a critical part of keeping my health in old age. Do NOT increase housing with adequate additional parking as a requirement. We are already pretty pushed.

Thank you for hearing my concerns.

Barb Putnam 1226 Devon Loop NE Olympia, WA. 98506

From: Mandy Weeks <mandyweeks@yahoo.com>

Sent: Monday, February 24, 2025 8:28 PM

To:Jackson EwingSubject:Briggs Village Zoning

Dear Olympia Planning Commission,

I understand the Olympia Planning Commission is considering zoning changes in Briggs Village that will lead to INCREASED PARKING DIFFICULTIES and will limit access to services including the Y. The original Briggs Village Master Plan created an "urban village" with a variety of housing options and services available in a central location. The plan took into account the needs of both business & residents with regard to infrastructure. I love this structure, but even now parking if difficult during busy time.

The Y is critical to the neighborhood, providing a space for activities for all neighbors. Your plan will lead to fewer services available in Briggs Village and increased pressure on current parking, leading to a less walkable neighborhood and less of a neighborhood with activities for all neighbors.

Thank you,

Mandy Weeks-Green YMCA Member and Olympia Resident



### **ACS Population Summary**

Briggs Village Drive Times

Town Square Ln SE, Olympia, Washington, 98501

Drive time: 5, 6 minute radii

Latitude: 47.00667 Longitude: -122.88203

	5 minutes
	2018-2022
	ACS Estimate
TOTALS	
Total Population	12,899
Total Households	4,707
Total Housing Units	4,940
POPULATION AGE 3+ YEARS BY SCHOOL ENROLLMENT	,
Total	12,521
Enrolled in school	3,533
Enrolled in nursery school, preschool	204
Public school	69
Private school	135
Enrolled in kindergarten	119
Public school	83
Private school	36
Enrolled in grade 1 to grade 4	794
Public school	765
Private school	30
Enrolled in grade 5 to grade 8	845
Public school	794
Private school	50
Enrolled in grade 9 to grade 12	882
Public school	882
Private school	1
Enrolled in college undergraduate years	517
Public school	453
Private school	64
Enrolled in graduate or professional school	171
Public school	74

	Private school	97
	Not enrolled in school	8,988

Ę	5 minutes
POPULATION AGE 65+ BY RELATIONSHIP AND HOUSEHOLD TYPE	
Total	2,176
Living in Households	2,146
Living in Family Households	1,600
Householder	726
Spouse	602
Parent	174
Parent-in-law	10
Other Relative	63
Nonrelative	25
Living in Nonfamily Households	546
Householder	489
Nonrelative	57
Living in Group Quarters	30

	5 minutes
HOUSEHOLDS BY TYPE AND SIZE	
Family Households	3,380
2-Person	1,235
3-Person	969
4-Person	719
5-Person	342
6-Person	60
7+ Person	55
Nonfamily Households	1,327
1-Person	1,005
2-Person	239
3-Person	81
4-Person	2
5-Person	(
6-Person	(
7+ Person	C
HOUSEHOLDS BY PRESENCE OF PEOPLE UNDER 18 YEARS BY	
HOUSEHOLD TYPE	
Households with one or more people under 18 years	1,824
Family households	1,824
Married-couple family	1,195
Male householder, no wife present	200
Female householder, no husband present	430

Nonfamily households	0
Households with no people under 18 years	2,882
Married-couple family	1,381
Other family	174
Nonfamily households	1,327
HOUSEHOLDS BY PRESENCE OF PEOPLE 65 YEARS AND OVER,	
HOUSEHOLD SIZE AND HOUSEHOLD TYPE	
Households with Pop 65+	1,423
1-Person	434
2+ Person Family	929
2+ Person Nonfamily	59
Households with No Pop 65+	3,284
1-Person	571
2+ Person Family	2,450
2+ Person Nonfamily	263

	5 minutes
HOUSEHOLD TYPE BY RELATIVES AND NONRELATIVES FOR POPULATION IN HOUSEHOLDS	
POPULATION IN HOUSEHOLDS	
Total	12,859
In Family Households	11,061
In Married-Couple Family	8,343
Relatives	8,265
Nonrelatives	78
In Male Householder-No Spouse Present-Family	884
Relatives	723
Nonrelatives	160
In Female Householder-No Spouse Present-Family	1,835
Relatives	1,747
Nonrelatives	88
In Nonfamily Households	1,798

	5 minutes
POPULATION AGE 5+ YEARS BY LANGUAGE SPOKEN AT HOME	
AND ABILITY TO SPEAK ENGLISH	
Total	12,208
5 to 17 years	
Speak only English	2,304
Speak Spanish	160
Speak English "very well" or "well"	151
Speak English "not well"	10
Speak English "not at all"	0

Speak other Indo-European languages	76
Speak English "very well" or "well"	76
Speak English "not well"	0
Speak English "not at all"	0
Speak Asian and Pacific Island languages	129
Speak English "very well" or "well"	129
Speak English "not well"	0
Speak English "not at all"	0
Speak other languages	0
Speak English "very well" or "well"	0
Speak English "not well"	0
Speak English "not at all"	0
18 to 64 years	
Speak only English	6,542
Speak Spanish	179
Speak English "very well" or "well"	171
Speak English "not well"	8
Speak English "not at all"	0
Speak other Indo-European languages	190
Speak English "very well" or "well"	190
Speak English "not well"	0
Speak English "not at all"	0
Speak Asian and Pacific Island languages	452
Speak English "very well" or "well"	399
Speak English "not well"	53
Speak English "not at all"	0
Speak other languages	0
Speak English "very well" or "well"	0
Speak English "not well"	0
Speak English "not at all"	0
65 years and over	
Speak only English	2,030
Speak Spanish	83
Speak English "very well" or "well"	83
Speak English "not well"	0
Speak English "not at all"	0
Speak other Indo-European languages	30
Speak English "very well" or "well"	30
Speak English "not well"	0
Speak English "not at all"	0
Speak Asian and Pacific Island languages	32
Speak English "very well" or "well"	20
Speak English "not well"	0
Speak English "not at all"	12

Speak other languages	0
Speak English "very well" or "well"	0
Speak English "not well"	0
Speak English "not at all"	0

5	5 minutes	
WORKERS AGE 16+ YEARS BY PLACE OF WORK		
Total	5,855	
Worked in state and in county of residence	4,827	
Worked in state and outside county of residence	1,028	
Worked outside state of residence	0	

	5 minutes
SEX BY CLASS OF WORKER FOR THE CIVILIAN EMPLOYED POPULAT	ION 16 YEARS
AND OVER	
Total:	5,972
Male:	2,992
Employee of private company workers	1,547
Self-employed in own incorporated business workers	156
Private not-for-profit wage and salary workers	192
Local government workers	253
State government workers	529
Federal government workers	144
Self-employed in own not incorporated business workers	164
Unpaid family workers	7
Female:	2,979
Employee of private company workers	1,056
Self-employed in own incorporated business workers	73
Private not-for-profit wage and salary workers	387
Local government workers	401
State government workers	808
Federal government workers	61
Self-employed in own not incorporated business workers	186
Unpaid family workers	7

5 minutes	
POPULATION IN HOUSEHOLDS AND PRESENCE OF A COMPUTER	
Total	12,859
Population <18 in Households	3,358
Have a Computer	3,340
Have NO Computer	18
Population 18-64 in Households	7,355

Have a Computer	7,321
Have NO Computer	34
Population 65+ in Households	2,146
Have a Computer	2,072
Have NO Computer	74

5 minutes	
HOUSEHOLDS AND INTERNET SUBSCRIPTIONS	
Total	4,707
With an Internet Subscription	4,543
Dial-Up Alone	6
Broadband	4,271
Satellite Service	90
Other Service	25
Internet Access with no Subscription	80
With No Internet Access	85

	5 minutes
WORKERS AGE 16+ YEARS BY MEANS OF TRANSPORTATI	ION
TO WORK	
Total	5,855
Drove alone	3,793
Carpooled	486
Public transportation (excluding taxicab)	123
Bus or trolley bus	27
Light rail, streetcar or trolley	0
Subway or elevated	34
Long-distance/Commuter Train	21
Ferryboat	41
Taxicab	0
Motorcycle	44
Bicycle	35
Walked	68
Other means	87
Worked at home	1,218
WORKERS AGE 16+ YEARS (WHO DID NOT WORK FROM I	HOME)
BY TRAVEL TIME TO WORK	
Total	4,637
Less than 5 minutes	134
5 to 9 minutes	462
10 to 14 minutes	1,267

15 to 19 minutes	887
20 to 24 minutes	510
25 to 29 minutes	185
30 to 34 minutes	383
35 to 39 minutes	112
40 to 44 minutes	215
45 to 59 minutes	176
60 to 89 minutes	128
90 or more minutes	179
Average Travel Time to Work (in minutes)	

5	5 minutes
FEMALES AGE 20-64 YEARS BY AGE OF OWN CHILDREN AND EMPLOYMENT STATUS	
Total	3,743
Own children under 6 years only	235
In labor force	204
Not in labor force	31
Own children under 6 years and 6 to 17 years	141
In labor force	112
Not in labor force	29
Own children 6 to 17 years only	1,263
In labor force	981
Not in labor force	281
No own children under 18 years	2,104
In labor force	1,722
Not in labor force	383

5 minutes	
CIVILIAN NONINSTITUTIONALIZED POPULATION BY AGE & TYPES OHEALINSURANCE	
OF HEALTH INSURANCE COVERAGE	
Total	12,778
Under 19 years:	3,543
One Type of Health Insurance:	3,379
Employer-Based Health Ins Only	1,972
Direct-Purchase Health Ins Only	36
Medicare Coverage Only	0
Medicaid Coverage Only	924
TRICARE/Military HIth Cov Only	447
VA Health Care Only	0
2+ Types of Health Insurance	154
No Health Insurance Coverage	10
19 to 34 years:	1,982

One Type of Health Insurance:	1,630
Employer-Based Health Ins Only	1,064
Direct-Purchase Health Ins Only	145
Medicare Coverage Only	5
Medicaid Coverage Only	384
TRICARE/Military Hlth Cov Only	32
VA Health Care Only	0
2+ Types of Health Insurance	224
No Health Insurance Coverage	128
35 to 64 years:	5,095
One Type of Health Insurance:	4,315
Employer-Based Health Ins Only	3,247
Direct-Purchase Health Ins Only	288
Medicare Coverage Only	50
Medicaid Coverage Only	535
TRICARE/Military Hlth Cov Only	190
VA Health Care Only	6
2+ Types of Health Insurance	428
No Health Insurance Coverage	351
65+ years:	2,159
One Type of Health Insurance:	607
Employer-Based Health Ins Only	69
Direct-Purchase Health Ins Only	0
Medicare Coverage Only	538
TRICARE/Military Hlth Cov Only	0
VA Health Care Only	0
2+ Types of Health Insurance:	1,551
Employer-Based & Direct-Purchase Health Insurance	18
Employer-Based Health & Medicare Insurance	643
Direct-Purchase Health & Medicare Insurance	346
Medicare & Medicaid Coverage	55
Other Private Health Insurance Combos	0
Other Public Health Insurance Combos	0
Other Health Insurance Combinations	488
No Health Insurance Coverage	0

5 minutes	
POPULATION BY RATIO OF INCOME TO POVERTY LEVEL	
Total	12,854
Under .50	331
.50 to .99	512
1.00 to 1.24	83
1.25 to 1.49	106
1.50 to 1.84	828

1.85 to 1.99	69
2.00 and over	10,925

5 minutes	
CIVILIAN POPULATION AGE 18 OR OLDER BY VETERAN STATUS	
Total	(
Veteran	
Nonveteran	3
Male	4
Veteran	
Nonveteran	
Female	4
Veteran	
Nonveteran	4
CIVILIAN VETERANS AGE 18 OR OLDER BY PERIOD OF	
MILITARY SERVICE	
Total	
Gulf War (9/01 or later), no Gulf War (8/90 to 8/01), no Vietnar	m Era
Gulf War (9/01 or later) and Gulf War (8/90 to 8/01), no Vietna	m Era
Gulf War (9/01 or later), and Gulf War (8/90 to 8/01), and Vietr Era	nam
Gulf War (8/90 to 8/01), no Vietnam Era	
Gulf War (8/90 to 8/01) and Vietnam Era	
Vietnam Era, no Korean War, no World War II	
Vietnam Era and Korean War, no World War II	
Vietnam Era and Korean War, no World War II	
Korean War, no Vietnam Era, no World War II	
Korean War and World War II, no Vietnam Era	
World War II, no Korean War, no Vietnam Era	
Between Gulf War and Vietnam Era only	
Between Vietnam Era and Korean War only	
Between Korean War and World War II only	

5 minutes	
HOUSEHOLDS BY POVERTY STATUS	
Total	4,707
Income in the past 12 months below poverty level	226
Married-couple family	43

Other family - male householder (no wife present)	102
Other family - female householder (no husband present)	25
Nonfamily household - male householder	47
Nonfamily household - female householder	9
Income in the past 12 months at or above poverty level	4,481
Married-couple family	2,533
Other family - male householder (no wife present)	141
Other family - female householder (no husband present)	535
Nonfamily household - male householder	483
Nonfamily household - female householder	788
Poverty Index	39

5 minutes	
HOUSEHOLDS BY OTHER INCOME	
Social Security Income	1,429
No Social Security Income	3,278
Retirement Income	1,520
No Retirement Income	3,187

· ·	5 minutes	
GROSS RENT AS A PERCENTAGE OF HOUSEHOLD INCOME IN		
THE PAST 12 MONTHS		
<10% of Income	21	
10-14.9% of Income	128	
15-19.9% of Income	132	
20-24.9% of Income	292	
25-29.9% of Income	166	
30-34.9% of Income	101	
35-39.9% of Income	68	
40-49.9% of Income	169	
50+% of Income	493	
Gross Rent % Inc Not Computed	27	

5 minutes	
HOUSEHOLDS BY PUBLIC ASSISTANCE INCOME IN THE PAST	
12 MONTHS	
Total	4,707
With public assistance income	44
No public assistance income	4,663
HOUSEHOLDS BY FOOD STAMPS/SNAP STATUS	
Total	4,707
With Food Stamps/SNAP	302

With No Food Stamps/SNAP	4,405
HOUSEHOLDS BY DISABILITY STATUS	
Total	4,707
With 1+ Persons w/Disability	1,352
With No Person w/Disability	3,355

	Trial No. 1 discont W. B. Isabiat,	0,000		
	Data Note: N/A means not available. Population by Ratio of Income to Poverty Level repr			
	income in 2022, adjusted for inflation.			
	2018-2022 ACS Estimate: The American Community Survey (	ACS) ronlacos consus camplo		
	monthly from January 1, 2018 through December 31, 2022. Although the ACS includes ma significant differences between the two surveys including fundamental differences in surve			
	significant differences between the two surveys including fun	damental differences in surve		
	Margin of error (MOE): The MOE is a measure of the variability of the estimate due to sam			
	estimate with 90 percent confidence. The range of uncertainty is called the confidence interports an estimate of 100 with an MOE of +/- 20, then you can be 90 percent certain the			
	Reliability: These symbols represent threshold values that Es	ri has established from the Co		
	measures the amount of sampling error relative to the size of			
	-	High Reliability: Small		
		error is small relative to		
	Ш	Medium Reliability: Es		
		Low Reliability: Large		
		relative to the estimat		
		relative to the estimate		
Source:		D. II. 1.115		
U.S.		Reliability:		
©2025 Es	ri			

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Percent	MOE(±)	Reliability
	843	
	266	
	266	•
100.0%	747	•
28.2%	365	
1.6%	54	
0.6%	48	
1.1%	42	
1.0%	107	
0.7%	106	
0.3%	42	
6.3%	110	
6.1%	111	
0.2%	31	
6.7%	120	
6.3%	117	
0.4%	25	
7.0%	207	
7.0%	207	
0.0%	51	
4.1%	147	
3.6%	145	
0.5%	42	
1.4%	76	_
0.6%	70	1

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0.8%	52	<u></u>
71.8%	376	
100.0%	227	III
98.6%	227	
73.5%	206	III
33.4%	103	Ш
27.7%	101	III.
8.0%	72	
0.5%	14	I
2.9%	59	
1.1%	22	
25.1%	111	
22.5%	94	
2.6%	38	1
1.4%	6	
71.8%	247	
26.2%	139	
20.6%	165	
15.3%	95	
7.3%	154	
1.3%	72	1
1.2%	30	
28.2%	167	
21.4%	153	
5.1%	76	
1.7%	55	
0.0%	7	1
0.0%	0	
0.0%	0	
0.0%	0	
0.070	v	
38.8%	235	
38.8%	235	
25.4%	129	
4.2%	140	
9.1%	147	
3.170	147	

0.0%	0	
61.2%	214	
29.3%	147	
3.7%	35	
28.2%	167	
30.2%	139	
9.2%	89	_
19.7%	112	
1.3%	35	
69.8%	252	•
12.1%	142	Ш
52.1%	231	
5.6%	78	_
100.0%	843	•
86.0%	869	-
64.9%	523	•
64.3%	521	-
0.6%	28	I
6.9%	520	I
5.6%	448	1
1.2%	76	
14.3%	541	1
13.6%	511	<u> </u>
0.7%	56	
14.0%	239	-
14.070	200	_
100.0%	740	
100.070	740	
19.004	200	<u> </u>
18.9%	308	
1.3%	138	
1.2%	141	
0.1%	33	•
0.0%	0	

0.6%	53	
0.6%	53	I
0.0%	0	
0.0%	0	
1.1%	124	
1.1%	124	
0.0%	0	
0.0%	0	
0.0%	3	
0.0%	3	
0.0%	0	
0.0%	0	
53.6%	412	
1.5%	105	
1.4%	108	
0.1%	28	
0.0%	0	
1.6%	69	=
1.6%	56	
0.0%	0	
0.0%	0	
3.7%	125	
3.3%	97	
0.4%	47	
0.0%	0	
0.0%	6	
0.0%	6	
0.0%	0	
0.0%	0	
16.6%	227	
0.7%	121	1
0.7%	121	1
0.0%	0	
0.0%	0	
0.2%	19	
0.2%	19	
0.0%	0	
0.0%	0	
0.3%	16	<u> </u>
0.2%	10	
0.0%	5	
0.1%	36	
0.170	30	_

0.0%	0	
0.0%	0	
0.0%	0	
0.0%	0	
100.0%	346	
82.4%	322	
17.6%	162	
0.0%	3	
100.0%	382	
50.1%	231	
25.9%	208	
2.6%	48	
3.2%	55	
4.2%	81	
8.9%	87	
2.4%	59	=
2.7%	64	=
0.1%	10	
49.9%	223	
17.7%	142	
1.2%	38	
6.5%	45	
6.7%	94	<u> </u>
13.5%	161	<u> </u>
1.0%	66	
3.1%	59	
0.1%	12	
100.0%	843	
26.1%	512	
26.0%	514	118
0.1%	28	
57.2%	411	
57.270	711	

56.9%	410	
0.3%	33	
16.7%	227	
16.1%	220	
0.6%	49	

100.0%	266	
96.5%	265	
0.1%	28	
90.7%	274	
1.9%	38	=
0.5%	30	
1.7%	30	
1.8%	36	

100.0%	346	
64.8%	288	
8.3%	172	<u> </u>
2.1%	136	I
0.5%	23	1
0.0%	0	
0.6%	90	1
0.4%	21	1
0.7%	108	I
0.0%	0	
0.8%	114	
0.6%	39	
1.2%	66	
1.5%	65	
20.8%	163	
100.0%	308	
2.9%	69	
10.0%	69	
27.3%	202	

19.1%	119	
11.0%	92	
4.0%	89	
8.3%	84	I
2.4%	46	1
4.6%	73	
3.8%	58	_
2.8%	59	
3.9%	92	
		•
100.0%	245	•
6.3%	66	
5.5%	66	
0.8%	22	
3.8%	49	
3.0%	39	I
0.8%	36	_
33.7%	187	
26.2%	176	
7.5%	92	_
56.2%	188	
46.0%	173	
10.2%	114	
100.0%	840	
27.7%	521	
26.4%	517	111
15.4%	370	111
0.3%	25	
0.0%	0	_
7.2%	347	
3.5%	178	
0.0%	0	_
1.2%	60	
0.1%	30	
15.5%	302	- -
15.5%	302	

r		
12.8%	262	=
8.3%	149	
1.1%	91	I
0.0%	11	
3.0%	218	
0.3%	41	
0.0%	0	
1.8%	95	
1.0%	110	
39.9%	314	-
33.8%	296	
25.4%	283	
2.3%	97	
0.4%	39	
4.2%	127	
1.5%	90	
0.0%	28	
3.3%	112	-
2.7%	126	-
16.9%	227	
4.8%	135	
0.5%	34	
0.0%	1	
4.2%	127	
0.0%	0	
0.0%	0	
12.1%	207	•
0.1%	28	
5.0%	118	
2.7%	97	
0.4%	35	
0.0%	0	
0.0%	0	
3.8%	96	
0.0%	0	

100.0%	843	
2.6%	161	
4.0%	447	
0.6%	88	
0.8%	27	
6.4%	329	

0.5%	61	I
85.0%	710	Ш
100.0%	443	•
10.1%	126	III
89.9%	421	III
47.6%	251	
8.6%	105	•
39.1%	244	
52.4%	268	•
1.6%	66	I
50.8%	261	III
100.0%	126	***
22.4%	85	
8.5%	44	<u> </u>
2.1%	13	I
14.3%	54	II
3.4%	28	1
30.5%	53	•
0.0%	0	
0.0%	0	
4.0%	28	1
0.0%	0	
0.0%	7	
10.2%	42	<u> </u>
4.8%	23	I
0.0%	0	
0.0%	0	
100.0%	266	III
4.8%	146	<u> </u>
0.9%	31	1
0.070	<u> </u>	

2.2%		1
0.5%		1
1.0%		
0.2%		1
95.2%		
53.8%		
3.0%		
11.4%		
10.3%		
16.7%	155	
30.4%	146	
69.6%	260	
32.3%	193	1
67.7%		•
1.3%	63	
8.0%		-
8.3%		
18.3%	89	
10.4%		
6.3%		
4.3%	•	
10.6%		1
30.9%	1	
1.7%		
2., 70	20	_
100.004	266	
100.0%		
0.9%		_
99.1%	265	
		III
100.0%		
6.4%	151	

93.6%	253	
100.0%	266	
28.7%	214	
71.3%	244	

esents persons for whom poverty status is determined. Household income represents

data. Esri is releasing the 2018-2022 ACS estimates, five-year period data collected my of the subjects previously covered by the decennial census sample, there are ey design and residency rules.

npling error. MOEs enable the data user to measure the range of uncertainty for each zerval, and it is calculated by taking the estimate +/- the MOE. For example, if the ACS value for the whole population falls between 80 and 120.

pefficients of Variation (CV) to designate the usability of the estimates. The CV percentage.

CVs (less than or equal to 12 percent) are flagged green to indicate that the sampling the estimate and the estimate is reasonably reliable.

timates with CVs between 12 and 40 are flagged yellow-use with caution.

CVs (over 40 percent) are flagged red to indicate that the sampling error is large te. The estimate is considered very unreliable.

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6 minutes				
	2018-2022			
	ACS Estimate	Percent		
TOTALS				
Total Population	16,770			
Total Households	6,099			
Total Housing Units	6,430			
POPULATION AGE 3+ YEARS BY SCHOOL ENROLLMENT				
Total	16,296	100.0%		
Enrolled in school	4,595	28.2%		
Enrolled in nursery school, preschool	247	1.5%		
Public school	77	0.5%		
Private school	170	1.0%		
Enrolled in kindergarten	138	0.8%		
Public school	94	0.6%		
Private school	44	0.3%		
Enrolled in grade 1 to grade 4	1,081	6.6%		
Public school	1,011	6.2%		
Private school	71	0.4%		
Enrolled in grade 5 to grade 8	1,132	6.9%		
Public school	1,060	6.5%		
Private school	71	0.4%		
Enrolled in grade 9 to grade 12	1,087	6.7%		
Public school	1,075	6.6%		
Private school	13	0.1%		
Enrolled in college undergraduate years	685	4.2%		
Public school	612	3.8%		
Private school	74	0.5%		
Enrolled in graduate or professional school	224	1.4%		
Public school	113	0.7%		

Private school	112	0.7%
Not enrolled in school	11,701	71.8%

6 minutes				
POPULATION AGE 65+ BY RELATIONSHIP AND HOUSEHOLD TYPE				
Total	2,766	100.0%		
Living in Households	2,732	98.8%		
Living in Family Households	2,017	72.9%		
Householder	901	32.6%		
Spouse	761	27.5%		
Parent	234	8.5%		
Parent-in-law	31	1.1%		
Other Relative	63	2.3%		
Nonrelative	26	0.9%		
Living in Nonfamily Households	716	25.9%		
Householder	638	23.1%		
Nonrelative	78	2.8%		
Living in Group Quarters	34	1.2%		

6 minutes		
HOUSEHOLDS BY TYPE AND SIZE		
Family Households	4,302	70.5%
2-Person	1,626	26.7%
3-Person	1,141	18.7%
4-Person	930	15.2%
5-Person	402	6.6%
6-Person	121	2.0%
7+ Person	81	1.3%
Nonfamily Households	1,797	29.5%
1-Person	1,378	22.6%
2-Person	318	5.2%
3-Person	97	1.6%
4-Person	5	0.1%
5-Person	0	0.0%
6-Person	0	0.0%
7+ Person	0	0.0%
HOUSEHOLDS BY PRESENCE OF PEOPLE UNDER 18 YEARS BY		
HOUSEHOLD TYPE		
Households with one or more people under 18 years	2,317	38.0%
Family households	2,317	38.0%
Married-couple family	1,544	25.3%
Male householder, no wife present	269	4.4%
Female householder, no husband present	504	8.3%

Nonfamily households	0	0.0%
Households with no people under 18 years	3,782	62.0%
Married-couple family	1,754	28.8%
Other family	230	3.8%
Nonfamily households	1,797	29.5%
HOUSEHOLDS BY PRESENCE OF PEOPLE 65 YEARS AND OVER,		
HOUSEHOLD SIZE AND HOUSEHOLD TYPE		
Households with Pop 65+	1,810	29.7%
1-Person	566	9.3%
2+ Person Family	1,165	19.1%
2+ Person Nonfamily	79	1.3%
Households with No Pop 65+	4,289	70.3%
1-Person	811	13.3%
2+ Person Family	3,137	51.4%
2+ Person Nonfamily	341	5.6%

6 minutes				
HOUSEHOLD TYPE BY RELATIVES AND NONRELATIVES FOR				
POPULATION IN HOUSEHOLDS				
POPULATION IN HOUSEHOLDS				
Total	16,717	100.0%		
In Family Households	14,291	85.5%		
In Married-Couple Family	10,908	65.3%		
Relatives	10,814	64.7%		
Nonrelatives	94	0.6%		
In Male Householder-No Spouse Present-Family	1,164	7.0%		
Relatives	929	5.6%		
Nonrelatives	234	1.4%		
In Female Householder-No Spouse Present-Family	2,220	13.3%		
Relatives	2,109	12.6%		
Nonrelatives	111	0.7%		
In Nonfamily Households	2,426	14.5%		

6 minutes				
POPULATION AGE 5+ YEARS BY LANGUAGE SPOKEN AT HOME				
AND ABILITY TO SPEAK ENGLISH				
Total	15,889	100.0%		
5 to 17 years				
Speak only English	3,012	19.0%		
Speak Spanish	206	1.3%		
Speak English "very well" or "well"	194	1.2%		
Speak English "not well"	13	0.1%		
Speak English "not at all"	0	0.0%		

Speak other Indo-European languages	104	0.7%
Speak English "very well" or "well"	104	0.7%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
Speak Asian and Pacific Island languages	162	1.0%
Speak English "very well" or "well"	162	1.0%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
Speak other languages	2	0.0%
Speak English "very well" or "well"	2	0.0%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
18 to 64 years		
Speak only English	8,501	53.5%
Speak Spanish	299	1.9%
Speak English "very well" or "well"	282	1.8%
Speak English "not well"	16	0.1%
Speak English "not at all"	0	0.0%
Speak other Indo-European languages	254	1.6%
Speak English "very well" or "well"	254	1.6%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
Speak Asian and Pacific Island languages	577	3.6%
Speak English "very well" or "well"	508	3.2%
Speak English "not well"	69	0.4%
Speak English "not at all"	0	0.0%
Speak other languages	5	0.0%
Speak English "very well" or "well"	5	0.0%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
65 years and over		
Speak only English	2,553	16.1%
Speak Spanish	128	0.8%
Speak English "very well" or "well"	128	0.8%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
Speak other Indo-European languages	33	0.2%
Speak English "very well" or "well"	33	0.2%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%
Speak Asian and Pacific Island languages	50	0.3%
Speak English "very well" or "well"	28	0.2%
Speak English "not well"	3	0.0%
Speak English "not at all"	19	0.1%

Speak other languages	2	0.0%
Speak English "very well" or "well"	2	0.0%
Speak English "not well"	0	0.0%
Speak English "not at all"	0	0.0%

6 minutes		
WORKERS AGE 16+ YEARS BY PLACE OF WORK		
Total	7,745	100.0%
Worked in state and in county of residence	6,372	82.3%
Worked in state and outside county of residence	1,366	17.6%
Worked outside state of residence	7	0.1%

6 minutes		
SEX BY CLASS OF WORKER FOR THE CIVILIAN EMPLOYED POPULATION 16 YEARS		
AND OVER		
Total:	7,861	100.0%
Male:	4,020	51.1%
Employee of private company workers	2,083	26.5%
Self-employed in own incorporated business workers	240	3.1%
Private not-for-profit wage and salary workers	236	3.0%
Local government workers	323	4.1%
State government workers	727	9.2%
Federal government workers	192	2.4%
Self-employed in own not incorporated business workers	213	2.7%
Unpaid family workers	7	0.1%
Female:	3,841	48.9%
Employee of private company workers	1,368	17.4%
Self-employed in own incorporated business workers	89	1.1%
Private not-for-profit wage and salary workers	512	6.5%
Local government workers	482	6.1%
State government workers	1,032	13.1%
Federal government workers	88	1.1%
Self-employed in own not incorporated business workers	264	3.4%
Unpaid family workers	7	0.1%

6 minutes		
POPULATION IN HOUSEHOLDS AND PRESENCE OF A COMPUTER		
Total	16,717	100.0%
Population <18 in Households	4,364	26.1%
Have a Computer	4,337	25.9%
Have NO Computer	28	0.2%
Population 18-64 in Households	9,621	57.6%

Have a Computer	9,569	57.2%
Have NO Computer	52	0.3%
Population 65+ in Households	2,732	16.3%
Have a Computer	2,647	15.8%
Have NO Computer	86	0.5%

6 minutes		
HOUSEHOLDS AND INTERNET SUBSCRIPTIONS		
Total	6,099	100.0%
With an Internet Subscription	5,852	96.0%
Dial-Up Alone	10	0.2%
Broadband	5,503	90.2%
Satellite Service	107	1.8%
Other Service	25	0.4%
Internet Access with no Subscription	132	2.2%
With No Internet Access	115	1.9%

6 minutes		
WORKERS AGE 16+ YEARS BY MEANS OF TRANSPORTATION		
TO WORK		
Total	7,745	100.0%
Drove alone	5,022	64.8%
Carpooled	597	7.7%
Public transportation (excluding taxicab)	207	2.7%
Bus or trolley bus	54	0.7%
Light rail, streetcar or trolley	0	0.0%
Subway or elevated	56	0.7%
Long-distance/Commuter Train	31	0.4%
Ferryboat	66	0.9%
Taxicab	1	0.0%
Motorcycle	72	0.9%
Bicycle	54	0.7%
Walked	107	1.4%
Other means	95	1.2%
Worked at home	1,589	20.5%
WORKERS AGE 16+ YEARS (WHO DID NOT WORK FROM HO	ME)	
BY TRAVEL TIME TO WORK		
Total	6,156	100.0%
Less than 5 minutes	169	2.7%
5 to 9 minutes	712	11.6%
10 to 14 minutes	1,631	26.5%

15 to 19 minutes	1,227	19.9%
20 to 24 minutes	634	10.3%
25 to 29 minutes	247	4.0%
30 to 34 minutes	465	7.6%
35 to 39 minutes	165	2.7%
40 to 44 minutes	291	4.7%
45 to 59 minutes	221	3.6%
60 to 89 minutes	162	2.6%
90 or more minutes	233	3.8%
Average Travel Time to Work (in minutes)		

6 minutes		
FEMALES AGE 20-64 YEARS BY AGE OF OWN CHILDREN AND EMPLOYMENT STATUS		
Total	4,862	100.0%
Own children under 6 years only	321	6.6%
In labor force	276	5.7%
Not in labor force	45	0.9%
Own children under 6 years and 6 to 17 years	218	4.5%
In labor force	153	3.1%
Not in labor force	66	1.4%
Own children 6 to 17 years only	1,552	31.9%
In labor force	1,219	25.1%
Not in labor force	334	6.9%
No own children under 18 years	2,771	57.0%
In labor force	2,243	46.1%
Not in labor force	528	10.9%

6 minutes		
CIVILIAN NONINSTITUTIONALIZED POPULATION BY AGE & TYPES OHEALINSURANCE		
OF HEALTH INSURANCE COVERAGE		
Total	16,635	100.0%
Under 19 years:	4,601	27.7%
One Type of Health Insurance:	4,369	26.3%
Employer-Based Health Ins Only	2,721	16.4%
Direct-Purchase Health Ins Only	56	0.3%
Medicare Coverage Only	0	0.0%
Medicaid Coverage Only	1,066	6.4%
TRICARE/Military Hlth Cov Only	497	3.0%
VA Health Care Only	29	0.2%
2+ Types of Health Insurance	210	1.3%
No Health Insurance Coverage	22	0.1%
19 to 34 years:	2,602	15.6%

One Type of Health Insurance:	2,171	13.1%
Employer-Based Health Ins Only	1,519	9.1%
Direct-Purchase Health Ins Only	181	1.1%
Medicare Coverage Only	5	0.0%
Medicaid Coverage Only	432	2.6%
TRICARE/Military HIth Cov Only	34	0.2%
VA Health Care Only	0	0.0%
2+ Types of Health Insurance	257	1.5%
No Health Insurance Coverage	175	1.1%
35 to 64 years:	6,684	40.2%
One Type of Health Insurance:	5,742	34.5%
Employer-Based Health Ins Only	4,380	26.3%
Direct-Purchase Health Ins Only	403	2.4%
Medicare Coverage Only	54	0.3%
Medicaid Coverage Only	628	3.8%
TRICARE/Military Hlth Cov Only	243	1.5%
VA Health Care Only	34	0.2%
2+ Types of Health Insurance	552	3.3%
No Health Insurance Coverage	391	2.4%
65+ years:	2,747	16.5%
One Type of Health Insurance:	788	4.7%
Employer-Based Health Ins Only	82	0.5%
Direct-Purchase Health Ins Only	1	0.0%
Medicare Coverage Only	705	4.2%
TRICARE/Military Hlth Cov Only	0	0.0%
VA Health Care Only	0	0.0%
2+ Types of Health Insurance:	1,959	11.8%
Employer-Based & Direct-Purchase Health Insurance	20	0.1%
Employer-Based Health & Medicare Insurance	800	4.8%
Direct-Purchase Health & Medicare Insurance	446	2.7%
Medicare & Medicaid Coverage	68	0.4%
Other Private Health Insurance Combos	0	0.0%
Other Public Health Insurance Combos	0	0.0%
Other Health Insurance Combinations	624	3.8%
No Health Insurance Coverage	0	0.0%

6 minutes		
POPULATION BY RATIO OF INCOME TO POVERTY LEVEL		
Total	16,712	100.0%
Under .50	448	2.7%
.50 to .99	573	3.4%
1.00 to 1.24	125	0.7%
1.25 to 1.49	166	1.0%
1.50 to 1.84	962	5.8%

1.85 to 1.99	134	0.8%
2.00 and over	14,303	85.6%

6 minutes		
CIVILIAN POPULATION AGE 18 OR OLDER BY VETERAN STATUS		
Total	12,289	100.0%
Veteran	1,241	10.1%
Nonveteran	11,048	89.9%
Male	5,888	47.9%
Veteran	1,042	8.5%
Nonveteran	4,846	39.4%
Female	6,401	52.1%
Veteran	199	1.6%
Nonveteran	6,202	50.5%
CIVILIAN VETERANS AGE 18 OR OLDER BY PERIOD OF		
MILITARY SERVICE		
Total	1,241	100.0%
Gulf War (9/01 or later), no Gulf War (8/90 to 8/01), no Vietnam Era	288	23.2%
Gulf War (9/01 or later) and Gulf War (8/90 to 8/01), no Vietnam Era	127	10.2%
Gulf War (9/01 or later), and Gulf War (8/90 to 8/01), and Vietnam Era	28	2.3%
Gulf War (8/90 to 8/01), no Vietnam Era	181	14.6%
Gulf War (8/90 to 8/01) and Vietnam Era	34	2.7%
Vietnam Era, no Korean War, no World War II	359	28.9%
Vietnam Era and Korean War, no World War II	0	0.0%
Vietnam Era and Korean War and World War II	0	0.0%
Korean War, no Vietnam Era, no World War II	41	3.3%
Korean War and World War II, no Vietnam Era	0	0.0%
World War II, no Korean War, no Vietnam Era	0	0.0%
Between Gulf War and Vietnam Era only	130	10.5%
Between Vietnam Era and Korean War only	53	4.3%
Between Korean War and World War II only	0	0.0%
Pre-World War II only	0	0.0%

6 minutes		
HOUSEHOLDS BY POVERTY STATUS		
Total	6,099	100.0%
Income in the past 12 months below poverty level	318	5.2%
Married-couple family	45	0.7%

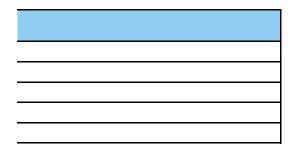
Other family - male householder (no wife present)	102	1.7%
Other family - female householder (no husband present)	35	0.6%
Nonfamily household - male householder	74	1.2%
Nonfamily household - female householder	62	1.0%
Income in the past 12 months at or above poverty level	5,781	94.8%
Married-couple family	3,253	53.3%
Other family - male householder (no wife present)	214	3.5%
Other family - female householder (no husband present)	652	10.7%
Nonfamily household - male householder	685	11.2%
Nonfamily household - female householder	977	16.0%
Poverty Index	42	

6 minutes		
HOUSEHOLDS BY OTHER INCOME		
Social Security Income	1,803	29.6%
No Social Security Income	4,296	70.4%
Retirement Income	1,940	31.8%
No Retirement Income	4,159	68.2%

6 minutes		
GROSS RENT AS A PERCENTAGE OF HOUSEHOLD INCOME IN		
THE PAST 12 MONTHS		
<10% of Income	46	2.2%
10-14.9% of Income	161	7.9%
15-19.9% of Income	184	9.0%
20-24.9% of Income	371	18.1%
25-29.9% of Income	233	11.4%
30-34.9% of Income	150	7.3%
35-39.9% of Income	86	4.2%
40-49.9% of Income	193	9.4%
50+% of Income	568	27.7%
Gross Rent % Inc Not Computed	55	2.7%

6 minutes		
HOUSEHOLDS BY PUBLIC ASSISTANCE INCOME IN THE PAST		
12 MONTHS		
Total	6,099	100.0%
With public assistance income	60	1.0%
No public assistance income	6,039	99.0%
HOUSEHOLDS BY FOOD STAMPS/SNAP STATUS		
Total	6,099	100.0%
With Food Stamps/SNAP	342	5.6%

With No Food Stamps/SNAP	5,757	94.4%
HOUSEHOLDS BY DISABILITY STATUS		
Total	6,099	100.0%
With 1+ Persons w/Disability	1,717	28.2%
With No Person w/Disability	4,382	71.8%



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# JAN BLACK Olympia, WA 98501

February 23, 2025

From: jblackinteriors@comcast.net

**To**: Jackson Ewing – jewing@ci.olympia.wa.us

Subject: Proposed Amendments to Briggs Urban Village

Jackson Ewing – Associate Planner:

My name is Jan Black. I live in Sten Village which is only several blocks from the Briggs property. Twenty five years ago the planned development was to create a park like setting with mix housing and a boutique style grocery store. The idea was to develop a sustainable community where people could live and have access to the bus line to commute to work limiting car traffic and congestion.

I urge the City of Olympia to deny the proposed amendment to increase the number of residential units from three floors to four floors. It will alter the scale and overall feeling of the entire area creating more of a city environment. The proposed amendment to the Village will drastically alter the intent of the original plan by increasing more vehicle traffic, increase pressure on current parking and decrease access to the current facilities that now exist. The development that has already taken place in the last several years along the Yelm highway and Henderson has already created an increase in traffic and accidents in the village area as well as limiting parking to the Briggs YMCA.

The proposed amendment will simply be an Urban Sprawl compromising the quality of life that we as residents envisioned in the original plan for the Briggs Village. I urge the City of Olympia to deny the proposed amendment to increase the number of residential units while decreasing the commercial space with the Village.

Best Regards,

Jan Black

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Applicant's proposed changes are shown in red throughout the document. City Staff responses		
and recommendations are shown in commentary as notes.		

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#### 18.05.040 TABLES: Permitted, Conditional and Required Uses

#### TABLE 5.01

### PERMITTED, CONDITIONAL AND REQUIRED USES

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
District-Wide Regulations					18.05.050
1. RESIDENTIAL USES					
Accessory Dwelling Units	P	P	P	P	18.04.060(A)
Apartments	С	R	R	R	18.05A.150240, 18.05.050(E)
Boarding Homes	С	P	P	P	
Congregate Care Facilities		P	P	P	18.05.050(E)(1)(c)(i)
Cottage Housing		P	P	P	18.05A.330, 18.04.060(H)
Duplexes		P	P	P	18.05A.250290
Duplexes on Corner Lots	P	P	P	P	18.04.060(HH)
Group Homes with 6 or Fewer Clients (up to 8 if approved by DSHS)		P	P	P	18.04.060(K), 18.04.060(W)
Group Homes with 7 or More Clients		С	С	C	18.04.060(K), 18.04.060(W)
Manufactured Homes	P	P	P	P	18.04.060(O)
Nursing/Convalescent Homes		P	P	P	18.04.060(S)
Residences Above Commercial Uses	P	P	P	P	
Short-Term Rental – Vacation Rentals	P	P	P	P	18.04.060(JJ)
Single-Family Residences	P	R	R	R	18.05A.250290
Single Room Occupancy Units					
Townhouses	P	P	P	P	18.05A.150240 or 18.05A.250290, 18.64

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Transitional Housing, Permanent Supportive Housing	P	P	P	P	
2. OFFICES					
Banks	P	P	P	P	18.05.060(A)
Offices – Business	P	P	P	P	
Offices – Government	P	P	P	P	
Offices – Medical	P	P	P	P	
Veterinary Offices and Clinics	C	С	С	C	
3. RETAIL SALES					
Apparel and Accessory Stores	P	P	P	P	
Building Materials, Garden Supplies, and Farm Supplies	P	P	P	P	
Food Stores	R	R	P	P	
Furniture, Home Furnishings, and Appliances					
General Merchandise Stores	P	P	P	P	
Grocery Stores	P	P	R	R	18.05.060(C)
Office Supplies and Equipment					
Pharmacies and Medical Supply Stores	P	P	P	P	
Restaurants			P		18.05.060(A) & 18.05A.095
Restaurants, Without Drive-In or Drive-Through Service	P	P	P	P	
Specialty Stores	P	P	P	P	
4. SERVICES					
Health Fitness Centers and Dance Studios	P	P	P	P	
Hotels/Motels					

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Laundry and Laundry Pick-up Agency	P	P	P	P	
Personal Services	P	P	P	P	
Printing, Commercial			P	P	
Radio/TV Studios					
Recycling Facility - Type I	P	P	P	P	
Servicing of Personal Apparel and Equipment	P	P	P	P	
5. ACCESSORY USES					
Accessory Structures	P	P	P	P	18.04.060(B)
Electric Vehicle Infrastructure	P	P	P	P	18.04.060(GG)
Garage/Yard/Rummage or Other Outdoor Sales	P	P	P	P	5.24
Satellite Earth Stations	P	P	P	P	18.44.100
Residences Rented for Social Event, 7 times or more per year	C	С	С	С	18.04.060.DD
6. RECREATIONAL USES					
Auditoriums and Places of Assembly					
Art Galleries					
Commercial Recreation					
Community Gardens	P	P	P	P	
Community Parks & Playgrounds	P/C	P/C	P/C	P/C	18.04.060(T)
Health Fitness Centers and Dance Studios					
Libraries					
Museums					
Neighborhood Parks/Village Green/Plaza	R	R	R	R	18.04.060(T), 18.05.080(N)

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Open Space – Public	P	P	P	P	18.04.060(T)
Theaters (no Drive-Ins)					
Trails – Public	P	P	P	P	18.04.060(T)
7. TEMPORARY USES					
Emergency Housing	P	P	P	P	
Mobile Vendors			P	P	
Model Homes	P	P	P	P	
Parking Lot Sales			P	P	18.06.060(Z)
8. OTHER USES					
Agricultural Uses, Existing	P	P	P	P	
Animals/Pets	P	P	P	P	18.04.060(C)
Child Day Care Centers	P	P	P	P	18.05.060(B), 18.04.060(D)
Community Clubhouses	P	P	P	P	
Conference Centers					
Crisis Intervention	С	С	С	С	18.04.060(I)
Home Occupations (including adult day care, bed and breakfast houses, short-term rental – homestays, elder care homes, and family child care homes)	P	P	P	P	18.04.060(L), 18.04.060(JJ)
Hospice Care	С	С	С	C	18.04.060(M)
Non-Profit Physical Education Facilities	С	С	C	С	
Places of Worship	С	С	C	C	18.04.060(U)
Public Facilities	С	С	C	С	18.04.060(V)
Radio, Television, and other Communication Towers & Antennas	С	С	С	C	18.04.060(W), 18.44.100

**Commented [JE1]:** Daycare proposed to be permitted rather than required.

**Commented [JE2]:** Daycare changed from required to permitted use.

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	APPLICABLE REGULATIONS
Schools	С	С	C	C	18.04.060(CC)
Sheltered Transit Stops	R	R	R	R	18.05.050(C)(4)
Social Organizations					
Utility Facilities	P/C	P/C	P/C	P/C	18.04.060(X)
Wireless Communications Facilities	P/C	P/C	P/C	P/C	18.44

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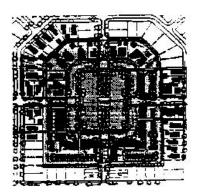
#### LEGEND

P = Permitted C = Conditional R = Required

#### 18.05.050 General standards

- A. Project Approval or Redesignation.
  - 1. Approval. Developments in the Neighborhood Center, Neighborhood Village, Urban Village, and Community Oriented Shopping Center districts shall be reviewed according to the requirements of Chapter 18.57, Master Planned Developments.
  - 2. Rezoning. Land in a NC, NV, UV, COSC, or district may be rezoned to a residential district (see Chapter 18.58, Rezones and Text Amendments) upon demonstration that the site is not viable for the designated uses due to site conditions, infrastructure or street capacity or—in the case of multiple ownerships—land assembly problems.
  - 3. Interim Uses. The following requirements shall apply prior to approval of a Master Planned Development pursuant to Chapter 18.57, Master Planned Developments:
    - a. Subdivision shall not be allowed prior to Master Plan approval.
    - b. One single-family home is allowed per existing lot of record prior to approval of a Master Plan.
    - c. Construction of utilities, roads, and other public infrastructure which is in conjunction with neighboring or abutting projects is allowed prior to Master Plan approval.
  - Pre-existing uses.
    - a. Any use which was legally constructed prior to August 21, 1995, but which is not a permitted or conditional use under this Chapter, is allowed to continue under the zoning requirements in effect for that use prior to August 21, 1995, (e.g., as a permitted use, conditional use, limited use, special use, non-conforming use, or any other such zoning status, as may be applicable).
    - b. Any such zoning requirements applicable to said use (e.g., conditions attached to a conditional use permit), which were in effect on August 21, 1995, shall remain in effect for said use until such time as it is discontinued.
- B. Project Size.
  - 1. Villages. Urban villages and neighborhood villages shall be no less than 40 acres and no more than 200 acres in size, provided that at least 90 percent of all residences shall be within one-fourth of a mile of the perimeter of the village center. The perimeter of the village center means the boundary of the center identified on an approved Master Plan, consistent with Section 18.05.050(D)(2), Commercial Building--Location.
  - 2. Neighborhood Centers. Neighborhood center developments shall be no less than two acres and no more than ten acres in size.
  - 3. Community Oriented Shopping Centers. Community oriented shopping center developments shall be no less than seventeen (17) acres and no more than 40 acres in size.
- C. Village Center.
  - 1. Required Center. Each village and each neighborhood center shall contain a village center with a village green or park (see Section 18.05.080(N), Private and Common Open Space), a sheltered transit stop and, as market conditions permit, businesses, services, and civic uses listed in Table 5.01. (See also Section 18.05.050(D)(2) Commercial Building--Location, and Chapter 18.05A, Design Guidelines for Villages and Centers.)

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#### Village Center

#### FIGURE 5-1

- 2. Mixed Use. At least ten percent of the gross floor area of village centers in villages and community oriented shopping centers shall be occupied by residential units contained in mixed residential/commercial buildings. Exceptions to this requirement shall be granted if the applicant demonstrates that compliance is not economically feasible (based upon an independent market study accepted by the City).
- 3. Buildings Fronting on a Village or Center Green. At least sixty (60) percent of the total ground floor street frontage of the non-residential buildings fronting on a village or center green, park, or plaza shall be occupied by retail uses or professional or personal services. (Also see Section 18.05.080(M)(1) Height--Buildings Fronting on Village/Center Greens.)
- 4. Transit Stop. The sheltered transit stop required in 18.05.050(C)(1), Required Center, shall be located and designed in accordance with specifications provided by the City and approved by Intercity Transit.
- 5. Village Green or Plaza. The required village green or plaza shall be constructed before more than fifty (50) percent of the commercial space is under construction.
- Location.
  - Separation.
    - i. Neighborhood village centers and neighborhood centers shall be separated from one another and from urban villages and community oriented shopping centers by at least one half mile.
    - ii. Urban village centers and community oriented shopping centers shall be separated from one another by at least one mile.
    - iii. The Hearing Examiner may allow closer spacing if the applicant demonstrates that the trade areas for the centers are distinct (e.g., segregated by physical barriers) or contain sufficient population (based on existing or planned density) to enable the affected centers to be economically viable.
  - b. Relationship to major streets.
    - Centers in established neighborhoods and neighborhood villages shall be located along collector streets to make them readily accessible for mass transit and motorists and to enable them to be a neighborhood focal point.

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ii. Urban villages and community oriented shopping centers shall be located on sites abutting an arterial street. Such sites must have potential for accommodating moderate density residential development (e.g., 7 to 13 or 14 units per acre for COSC or UV districts respectively) and commercial uses scaled to serve households within a one and one-half (11/2) mile radius with frequently needed consumer goods and services.

### D. Commercial Building Size, Location, and Type.

1. Size. The total gross floor area of all commercial uses (i.e., those uses specified in Table 5.01 under the general categories "Offices," "Retail Sales," and "Services") in urban villages, neighborhood villages, neighborhood centers, community oriented shopping centers shall not exceed the maximum amounts specified in Table 5.02.

#### TABLE 5.02

#### AMOUNT OF COMMERCIAL SPACE

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	Urban Center
Minimum or Maximum Total Amount of Commercial Floor Space	30,000 sq. ft.	30,000 sq. ft.	225,000 sq. ft., OR 175,000 sq. ft. if the village does not contain a grocery store of at least 35,000 sq. ft. Min. 52,500 sq. ft. Max. 225,000 sq. ft.	100,000 sq. ft.	No Maximum
Minimum or Maximum Retail Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per authorized residential dwelling or residential lot in the development	75 sq. ft. per- authorized residential- dwelling or residential- lot in the development, exclusive of a grocery- store. Retail/office combined minimum: 52,500 sq. ft.	At least 50% of total floor space shall be for retail uses, but not more than 70% of total floor space.	At least 30% of the total floor space shall be for retail uses, but not more than 70% of the total floor space.
Minimum or Maximum Combined Office & Services Floor Space	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	5,000 sq. ft. OR up to 20,000 sq. ft., at a rate of 25 sq. ft. per existing or authorized residential dwelling or residential lot within 1/4 mile	200 sq. ft. per authorized residential dwelling or residential lot in the development. Min. 52,500 sq. ft.	At least 30% of the total floor space shall be for office or service uses, but not more than 50% of the total floor space.	At least 30% of the total floor space shall be for office or service uses, but not more than 70% of the total floor space.

**Commented [NF3]:** Applicant requests a new max of 175,000. City Staff recommend no max or retain the 225,000sf max because there is no known reason to limit future commercial should market conditions change.

#### Location.

- a. Commercial uses in urban villages, neighborhood villages, neighborhood centers, and community oriented shopping centers shall meet the following location requirements. Commercial uses in urban centers shall be exempt from these requirements. (Staff note: these requirements have to do with placing all commercial uses within a block or so of the village green in villages and neighborhood centers. In an urban center, this would be impractical.)
- b. Commercial uses shall be contiguous with or across a street from the village or center green/park.
- c. Commercial uses shall not extend more than one block or 350 feet, whichever is less, from the perimeter of the village green or park in neighborhood villages and neighborhood centers.

- d. Commercial uses shall not extend more than three blocks or 1,100 feet, whichever is less, from the perimeter of the village green or park in urban villages and community oriented shopping centers.
- e. In an urban village or community oriented shopping center, the Hearing Examiner may allow buildings comprising up to 20 percent of the authorized commercial floor area to extend up to four blocks or 1,500 feet from the perimeter of the village green under the following conditions:
  - i. The site's configuration or physical constraints (e.g., critical areas or steep topography) necessitate the location of commercial uses beyond the three block limit; or
  - ii. The proposed location of commercial uses would improve the project design, for example, by enhancing the aesthetic quality of the development (e.g., allowing buildings to screen parking lots from public rights-of-way), by increasing pedestrian accessibility, by allowing shared use of parking lots, or by allowing better integration of uses.
- E. Mix and Location of Residential Uses.
  - 1. Mix of Dwelling Types--General. Developments in the Urban Village, Neighborhood Village, and Community Oriented Shopping Center districts must attain a mix of residential uses consistent with Tables 5.03A and 5.03B. Table 5.03A addresses the relationship between single-family and multifamily dwellings in general. Table 5.03B addresses the requirement for a variety of multifamily housing types, based on overall size of the project.
    - a. For purposes of meeting the required mix as shown in Table 5.03A, Single Family and Similar Dwelling Types shall include:
      - i. Single-family detached residences, including designated manufactured homes
      - ii. Group homes with six (6) or fewer clients
      - iii. Single family residences above commercial uses (e.g., a single residence above a convenience store)
      - iv. Townhouses
      - v. Cottage housing
    - b. For purposes of meeting the required mix as shown in Table 5.03A, Multifamily and Similar Dwelling Types shall include:
      - i. Apartments with five (5) or more units per structure
      - Boarding homes
      - iii. Duplexes, triplexes, and fourplexes
      - iv. Group homes with seven (7) or more clients
      - v. Multifamily residences above commercial uses (e.g., multiple apartments above retail or office uses)
    - Other residences.
      - i. For purposes of meeting the required mix as shown in Table 5.03A, the following uses are classified as "other" (i.e., neither "single-family and similar", nor "multifamily and similar"):
        - (a) Accessory dwelling units
        - (b) Nursing/convalescent homes and congregate care facilities

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- (c) Multifamily units in an urban village on the blocks contiguous to the town square.
- ii. Such "other" uses are not counted in determining the required proportions of single-family and multifamily dwellings in Table 5.03A. However, such uses shall be counted in the calculation of total dwellings for purposes of Sections 18.05.080(B) Maximum Housing Densities and 18.05.080(C) Minimum Housing Densities, in the manner provided in those sections.

#### TABLE 5.03A

#### MIX OF HOUSING TYPES

MIX OF HOUSING TYPES	Neighborhood Village	Urban Village	Community Oriented Shopping Center
Single Family and Similar Dwelling Types			
Minimum percentage of total housing units	60%	<del>50%</del> 15%	50%
Maximum percentage of total housing units	75%	75%	75%
Multifamily and Similar Dwelling Types			
Minimum percentage of total housing units	25%	<del>25%</del> 65%	25%
Maximum percentage of total housing units	40%	50% 85%	50%

**Commented [NF4]:** City Staff recommends retaining a max of 75% as it is unclear why the maximum needs to change. Maintaining a large range of allowances provides flexibility to respond the market conditions.

- 2. Mix of Dwelling Types--Requirement for Variety.
  - a. Urban villages, neighborhood villages, and community oriented shopping centers shall achieve a variety of dwelling unit types as specified in Table 5.03B.
  - b. For purposes of meeting the requirements of Table 5.03B, dwellings shall include the following four types:
    - i. Single-family detached dwellings (including manufactured housing);
    - ii. Townhouses;
    - iii. Duplexes; and
    - iv. Triplexes, fourplexes, and apartment structures with five (5) or more units per structure.

#### TABLE 5.03B

### REQUIRED VARIETY OF DWELLING UNIT TYPES IN NV, UV, AND COSC

Number of Dwellings in Project	Minimum Number of Dwelling Types	Minimum Percent of Any Dwelling Type used in the Project (See also Table 5.03A)
1-70	2	25%
71-299	3	10%
300+	4	5%

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c. Once the requirements of Table 5.03B have been met, other housing types--whether or not specified in Section 18.05.050(E)(2)(b) above--may be developed in any proportions within the requirements of Table 5.03A.

Example: Assume a neighborhood village with 400 dwelling units. According to Table 5.03A, at least 240 units (60% of the 400 total), and not more than 300 units (75%) must be single-family and similar dwelling types. At least 100 units (25%), and not more than 160 units (40%) must be multifamily and similar dwelling types.

According to Table 5.03B, the project must include four of the specified dwelling types. The developer chooses to build 240 single-family detached dwellings, meeting the requirement of 60% set in Table 5.03A. The developer also chooses to build 40 townhouse units (10% of the 400 total), 20 duplex units (5%--i.e., the minimum), and 80 units (20%) in triplexes, fourplexes, and apartment structures with five or more units. For the final five percent, the developer chooses to build 20 units of cottage housing, an optional housing type not required in Section 18.05.050(E)(2)(b) above.

3. Intensity of Development. The density of residential uses shall be highest around the village/community center and lowest adjacent to existing neighborhoods.

#### F. Development Phasing.

- 1. Intent. It is the intent of this Section on development phasing to achieve a mix of land uses throughout the buildout of villages and centers; to allow sufficient flexibility to enable development of viable commercial centers; and to ensure that the residential development of villages and centers is as vigorously pursued as the commercial development. For purposes of meeting the requirements of this Section on development phasing, the following terms shall be interpreted as follows:
  - a. "Completion of development" shall mean:
    - i. final plat approval in the case of lots for individual single family, townhouse, or duplex dwellings (i.e., one main building per lot), and
    - ii. passage of final inspection for all other residential and commercial development.
  - b. Percentages of authorized development refer to:
    - i. percentage of authorized dwelling units for residential development, and
    - ii. percentage of authorized gross floor area for commercial development.
- 2. Commercial and residential. In villages and community oriented shopping centers, residential development shall be phased to precede commercial development as follows:
  - a. At least five percent of the total authorized residential development must be completed before the first commercial development may take place; whereupon approval may be granted for construction of commercial buildings comprising up to ten percent of the authorized commercial floor area.
  - b. Upon completion of 15 percent of the total authorized residential development, approval may be granted for construction of buildings comprising up to 40 percent of the authorized commercial floor space.
  - c. When 30 percent of the total authorized residential development has been completed, approval may be granted for construction of the remaining authorized commercial floor space.
- 3. Multifamily and single family phasing. In villages and community oriented shopping centers, multifamily development shall be phased relative to detached single family development as follows:

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- a. At least 15 percent of the total authorized detached single family development must be completed before the first multifamily development may take place; whereupon approval may be granted for construction of up to 40 percent of the authorized multifamily units.
- b. Thereafter, approval may be granted for construction of an additional one percent of the authorized multifamily units for every additional one percent of the authorized single family development completed.

#### Examples:

16 percent of the single family development; 41 percent of the multifamily development

25 percent of the single family development; 50 percent of the multifamily development

50 percent of the single family development; 75 percent of the multifamily development

4. Child Day Care Center. If a child day care center is a required use, a site shall be provided once 75% of the residences have been constructed.

#### 18.05.060 Use standards

- A. Drive-through facilities.
  - 1. Banks, restaurants, pharmacies, and other businesses that primarily cater to pedestrians or walk-in customers are permitted to have a single drive-through lane.
  - 2. Driveway access for a permitted single drive-through lane shall be allowed only through a common parking lot area in a Village Center, shall not impede direct pedestrian access to the building entry, and shall not be allowed on streets abutting a village green or park in a village center.

C. Grocery Stores. Urban Village (UV) and Community Oriented Shopping Center (COSC) District requirements: The maximum size for a grocery store shall be 50,000 square feet of gross floor area.

**Deleted:** B. Child Day Care Centers. A site for a child day care center is required in urban villages....¶

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#### 18.05.080 TABLES: Commercial Development Standards

#### TABLE 5.04

#### COMMERCIAL DEVELOPMENT STANDARDS (including commercial and residential buildings in mixed use core)

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	OTHER STANDARDS
MINIMUM LOT SIZE	5,000 sq. ft.	5,000 sq. ft.	None.	None.	
FRONT YARD SETBACK	10' maximum	10' maximum	10' maximum	10' maximum	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. Section 18.40.060(C), clear sight triangle requirements. 3. 18.05.080(I)(1) 4. 18.05.080(K) 5. 18.05.080(L)
MINIMUM REAR YARD SETBACK (Note: One use shall not be considered next to another use or district if a street or road intervenes.)	None, EXCEPT:  1. 15' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex, manufactured home, or townhouse.  2. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT:  1. 15' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex, manufactured home, or townhouse.  2. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT: 1. 20' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex or townhouse. 2. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT:  1. 20' minimum + 5' for each building floor above 2 stories next to an R-4, R 4-8, or R 6-12 district, or a single family dwelling, duplex or townhouse.  2. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. 18.05.080(K) 3. 18.05.080(L)
MINIMUM SIDE YARD SETBACK (Note: One use shall not be considered next to another use or district if a street or road intervenes.)	None, EXCEPT:  1. 10' maximum on flanking street;  2. 15' minimum + 5' for each building above 2 stories next to R.4, R.48, or R.6-12 district, or a single family, duplex, manufactured home, or townhouse.  3. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT:  1. 10' maximum on flanking street;  2. 15' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse.  3. 10' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT:  1. 10' maximum on flanking streets;  2. 20' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse.  3. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	None, EXCEPT:  1. 10' maximum on flanking street;  2. 20' minimum + 5' for each building floor above 2 stories next to R-4, R 4-8, or R 6-12 district, or a single family, duplex, manufactured home, or townhouse.  3. 15' minimum + 5' for each building floor above 2 stories next to other residential district or a multifamily.	1. 50' minimum setback for agriculture buildings (or structures) which house animals other than pets. 2. Section 18.40.060(C), clear sight triangle requirements. 3. 18.05.080(K) 4. 18.05.080(L)
MAXIMUM BUILDING HEIGHT	30 feet for commercial structures; or	30 feet for commercial structures; or	45 feet; EXCEPT: 35 feet within 100 ft.	3 stories, up to 45 feet; EXCEPT: 35 feet within 100 ft.	18.05.080(M)

Commented [JE6]: Added clarity for development standards in village core. Residential buildings in commercial core will apply commercial standards.

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				Community Oriented	
DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Shopping Center	OTHER STANDARDS
<b>V</b>	45 feet for residential or mixed-use structures.	45 feet for residential or mixed-use structures; EXCEPT: 35 feet within 100 ft. of R-4, R 4-8, or R 6-12 district.	of R-4, R 4-8, or R 6-12 district.	of R-4, R 4-8, or R 6-12 district.	
MAXIMUM ABOVE-GRADE STORIES	2 stories 3 stories	2 stories 3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district.	3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district. 4 Stories for mixed-use buildings facing the town square. 3 Stories elsewhere in the mixed-use district.	3 stories EXCEPT: 2 stories within 100 ft. of R-4, R-4-8, or R 6-12 district.	18.05.080(M)(10)
MAXIMUM BUSINESS OCCUPANCY SIZE (GROSS FLOOR AREA)	5,000 sq. ft.	5,000 sq. ft.	15,000 sq. ft., EXCEPT: one grocery store may be up to 50,000 sq. ft.	15,000 sq. ft., EXCEPT: one building may be 50,000 sq. ft.	Residential floor area in a mixed-use building shall not be counted in determining the maximum building size.
MAXIMUM BUILDING COVERAGE	70%	70%	70%; or 85% if at least 50% of the required parking is under the building or in a structure.	70%; or 85% if at least 50% of the required parking is under the building or in a structure.	
MAXIMUM IMPERVIOUS SURFACE COVERAGE	85%	85%	85%	85%	
ADDITIONAL DISTRICT-WIDE DEVELOPMENT STANDARDS			For retail uses over 25,000 sq ft in gross floor area, see also 18.06.100 (G)	For retail uses over 25,000 sq ft in gross floor area, see also 18.06.100 (G)	
rd. 6517 §16, 2007).					

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#### 18.05.080 Development standards

A. General. Table 5.04 identifies the basic standards for commercial development (i.e., offices, retail sales, and services uses identified in Table 5.01) in the NC, NV, UV, COSC and districts. Table 5.05 identifies the basic development standards for residential uses in these districts. The reference numbers listed in these tables refer to the list of additional development standards below.

- Maximum Housing Densities.
  - 1. Calculation of Maximum Density. The maximum densities and average maximum densities specified in Table 5.05 are based on the entire site, with the following limitations:
    - a. The area within streams, wetlands, landslide hazard areas, "important habitat areas," and "important riparian areas" shall not be counted.
    - b. The area of the required minimum open space for the village or center (see Table 5.05) shall not be counted
    - c. The following requirements shall apply to all villages and centers:
      - i. The density of a village center (as delineated in a master plan approved pursuant to Chapter 18.57, Master Planned Developments) and the density of the remainder of the project shall be calculated separately from one another.
      - ii. The village center and the remainder of the project shall each comply with the maximum average density requirements in Table 5.05.
  - 2. Maximum Densities. The maximum housing densities shown in the top row of Table 5.05 refer to the maximum density of individual project components. The housing density for the overall project, however (i.e., all of the property subject to an approved Master Plan), shall not exceed the maximum average density for the district specified in the second row of Table 5.05. For example, a neighborhood village may contain an apartment complex with 24 dwelling units per acre provided that the average density for the entire development does not exceed 13 units per acre.
  - 3. Convalescent Homes. Convalescent homes and nursing homes containing dwelling units which rely on shared cooking/dining facilities shall count as one dwelling unit for purposes of the maximum density calculation. Independent dwelling units (i.e., containing a bed, bathroom and a kitchen with a sink, stove, and refrigerator) in such facilities, however, shall be counted as individual housing units in the density calculation. The site containing a nursing/convalescent home depending on shared kitchen facilities shall be deducted from the land available for residential development when calculating the maximum density for the village or center. (The excess density shall not be transferred to other portions of the site.)
  - 4. Accessory Dwelling Units. Accessory dwelling units built subsequent to the initial sale of the primary residence on a lot are not subject to the maximum density limits specified in Table 5.05. In addition, accessory units built on a maximum of 20 percent of a development's lots are not subject to the maximum density requirements, provided they are built prior to the time the primary unit on the lot is initially sold or receives occupancy approval (if built by the owner).
  - Density Bonuses. The maximum housing densities identified in Table 5.05 may be increased as follows:
    - a. Bonus for restoring degraded sites.
      - i. At the request of the applicant, the Hearing Examiner may grant a density bonus of up to 20 percent for sites on which damaged or degraded wetlands or stream corridors (e.g., streams and stream banks within the outer limits of the buffer required by OMC 18.32.435) will be restored and maintained according to specifications approved by the City.
      - ii. Sites proposed for this density bonus shall be posted with a notice describing the proposal and opportunities to comment. Property owners within 300 feet of the site shall be given notice of the

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proposal and 15 days to comment. Such notice may be done concurrently with any other notice required by this Code.

- iii. Prior to taking action on a request for a density bonus, the Hearing Examiner shall consider:
  - (a) the applicable Comprehensive Plan policies,
  - (b) the public's comments,
  - (c) the expected public benefit that would be derived from such restoration,
  - (d) the net effect of the restoration and the increased density on the site,
  - (e) the relative cost of the restoration and the value of the increased density, and
  - (f) the potential impact of increased density on surrounding land uses, traffic, infrastructure, schools, and parks.
- iv. The City may require the developer to provide an estimate of the cost of the proposed restoration and other information as necessary to make a decision on the request.
- b. Bonus for low income housing.
  - i. A density bonus shall be granted for low income housing (see Section 18.02.180, Definitions) at the rate of one additional housing unit allowed for each unit of low income housing provided, up to a maximum of a 20 percent density bonus.
  - ii. The applicant shall submit to the Department a document approved by the City Attorney stating that the low income housing which is the basis for the density bonus shall remain as part of the development for at least 20 years. This time period shall begin on the date that final inspection of all of the low income housing has been performed. This document shall be recorded, at the applicant's expense, at the Thurston County Auditor's Office as part of the chain of title of the affected parcels.
- C. Minimum Housing Densities.
  - 1. Calculation of Minimum Density. The minimum average densities specified in Table 5.05 are based on the entire site, with the following limitations: [Note: Table 5.05 in Section 18.05]
    - a. The entire site shall be included in the minimum density calculation except streams, wetlands, landslide hazard areas, floodplains, "important habitat areas," and "important riparian areas" and their associated buffers; tracts accommodating stormwater facilities required in compliance with the Drainage Design Manual; existing, opened street rights-of-way; and land to be sold or dedicated to the public, other than street rights-of-way (e.g., school sites and parks, but not street rights-of-way to be dedicated as part of the proposed development).
    - b. All dwelling units in convalescent homes/nursing homes and accessory units count toward the minimum density required for the site by Table 5.05, in the same manner as provided above in Section 18.05.080(B)(3) Maximum Housing Densities -- Convalescent Homes and 18.05.080(B)(4) Maximum Housing Densities -- Accessory Dwelling Units.
    - c. The following requirements shall apply to all villages and centers:
      - i. The minimum residential density of a village center and that of the remainder of a village or center shall be calculated separately from one another.
      - ii. There shall be no minimum density requirement for a village center other than the requirement for mixed use buildings specified in Section 18.05.050(C)(2) Village/Community Center--Mixed Use

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above. The procedures for calculating the required number of units are as provided in Sections 18.05.080(3)(1)(a), (2), and (3) above.

- iii. The remainder of a village shall comply with the minimum density requirements in Table 5.05.
- 2. Average Density. A housing project may contain a variety of housing densities provided that the average density for the entire development (i.e., all of the property subject to a single Master Planned Development approval) is neither less than the minimum density nor more than the maximum density established for the district in Table 5.05. No part of the development, however, may exceed the maximum density established in row one of Table 5.05 (see Section 18.05.080(B)(2) Maximum Densities).
- 3. Density Allowance for Site Constraints. At the request of the applicant, the Director or Hearing Examiner may reduce the minimum density required in Table 5.05, to the extent the Director or Hearing Examiner deems warranted, in order to accommodate site constraints which make development at the required minimum density impractical or inconsistent with the purposes of this Article (e.g., poor soil drainage, the presence of springs, steep topography (e.g., over 20 percent), rock outcrops, or wellhead protection areas). As a condition of granting a density reduction, the applicant must demonstrate that the minimum density cannot be achieved by clustering the housing on the buildable portions of the site (see Section 18.05.080(F) Clustered Housing).
- 4. Density Allowance for Natural Features/Habitat Protection. At the request of the applicant, the Director may reduce the minimum densities to the extent necessary to accommodate trees to be retained consistent with Chapter 16.60, Tree Protection and Replacement. (Also see Section 18.05.080(F)(1), Mandatory Clustering.) At the request of the applicant, the Director may also authorize a reduction in the minimum density requirements in order to enable retention of Significant Wildlife Habitat identified on Map 2-4 in the Comprehensive Plan.

#### D. Minimum Lot Size.

- 1. Nonresidential Uses. The minimum lot size for non-residential uses (e.g., churches and schools) may be larger than the minimum lot size identified in Tables 5.04 and 5.05. Refer to Table 4.01 Permitted and Conditional Uses in Residential Districts, and Section 18.04.060 Residential Districts Use Standards for regulations pertaining to non-residential uses in residential areas. Also see Section 18.04.060(K) Group Homes for the lot size requirements for group homes.
- Clustered Lots. Lot sizes may be reduced by up to 20 percent consistent with Section 18.05.080(F), Clustered Housing.

#### E. Transitional Lots.

- 1. Lot Size. The square footage and width of those residential lots in developments located in the NC, NV, UV, COSC, and districts, which immediately abut an R-4, R 4-8 or R 6-12 district, shall be no less than 85 percent of the minimum lot size and width required in the adjoining lower density district.
- 2. Setbacks. The minimum rear yard building setback for lots in the NC, NV, UV, and COSC and districts which share a rear property line with a parcel in an R-4, R 4-8, or R 6-12 district shall be the same as the setback required for the adjoining lower density district.

#### F. Clustered Housing.

- 1. Mandatory Clustering.
  - a. Criteria for clustering. The Hearing Examiner may require that the housing units allowed for a site be clustered on a portion of the site to:
    - i. Protect groundwater used as a public water source (e.g., wellhead protection areas); or
    - ii. Enable retention of trees (based upon a recommendation by the City's Urban Forester, consistent with Chapter 16.60, Tree Protection and Replacement, Olympia Municipal Code); or

- iii. Preserve Significant Wildlife Habitat identified on Map 2-4 of the Comprehensive Plan; or
- iv. Accommodate urban trails identified on Map 7-1 of the Comprehensive Plan; or
- v. Preserve scenic vistas pursuant to Sections 18.20.070 View Preservation and 18.50.100 Scenic Vistas; or
- vi. Enable creation of buffers between incompatible uses (see Chapter 18.36, Landscaping and Screening).

#### b. Degree of clustering.

- i. The approval authority may allow up to a 20 percent reduction in lot dimensions, sizes and setback requirements, consistent with the Uniform Building Code, to facilitate the clustering of the permitted number of dwelling units on the site.
- ii. The required clustering shall not result in fewer lots than would otherwise be permitted on the site (at the minimum density specified in Table 5.05), without the written authorization of the applicant.

#### Optional Clustering.

- a. Applicants for housing projects may request up to 20 percent reduction in lot sizes, dimensions, and building setback requirements in order to cluster housing and retain land for the following purposes:
  - i. To meet the criteria listed in Section 18.05.080(F)(1) Mandatory Clustering above; or
  - ii. To avoid development on slopes steeper than 20 percent; or
  - iii. To preserve natural site features such as rock outcrops or topographical features; or
  - iv. To otherwise enable land to be made available for public or private open space.
- b. The approval authority may grant such requests if the approval authority determines that the development would not have a significant adverse impact on surrounding land uses.

#### G. Lot Width.

- 1. Measurement. The minimum lot width required by Table 5.05 shall be measured between the side lot lines at the point of intersection with the minimum front setback line established in Table 5.05.
- 2. Varied Lot Widths. The width of residential lots in the NC, NV, UV and COSC districts shall be varied to avoid monotonous development patterns.
  - a. No more than three (3) consecutive lots, uninterrupted by a street, shall be of the same width. This requirement does not apply to townhouses.
  - b. Lot widths shall be varied by a minimum of six (6) foot increments.
  - c. The minimum lot widths specified in Table 5.05 may be reduced by six (6) feet for individual lots to provide variety, provided that the average lot width for the project is no less than the minimum lot width required by Table 5.05.

#### Minimum Street Frontage.

a. Each residential lot, other than for townhouse and cottage housing, shall have a minimum of thirty (30) feet of frontage on a public street.

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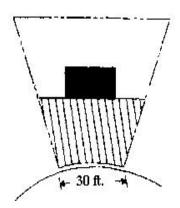


FIGURE 5-2

- b. EXCEPTION: the City may allow the street frontage to be reduced (creating a flag lot) to the minimum extent necessary to enable access to property where public street access is not feasible (e.g., due to physical site conditions or preexisting development) or to protect environmentally Critical Areas (see Chapter 18.32 OMC).
- c. Subdivisions, short subdivisions, binding site plans, and lot line adjustments creating flag lots (with street frontages of less than thirty (30) feet) are subject to the following conditions:
  - i. The project shall be designed to minimize the creation of flag lots; and
  - ii. Adjoining flag lots shall share a common driveway wherever possible; and
  - iii. All driveways accessing flag lots shall be designed to allow fire truck access to within one hundred fifty (150) feet of the residence(s) on the lot(s), unless alternate forms of fire protection approved by the Fire Department are provided (e.g., sprinkler systems); and
  - iv. The area of a flag lot which is less than thirty (30) feet in width shall not be considered part of the minimum lot area required in Table 5.05.

#### H. Front Yard Setbacks

- 1. In the NV, NC, UV, and COSC districts, front yard setbacks for residential uses may be reduced to a minimum of ten (10) feet under the following conditions:
  - a. When the garage or parking lot access is from the rear of the lot; or
  - b. When the garage is located at least ten (10) feet behind the front facade of the primary structure on the lot; or
  - c. When the driveway will be aligned to provide at least a twenty (20) foot long parking space between the sidewalk edge (closest to lot) and the garage.
- 2. Such setback reductions shall not be allowed where they would result in a setback of fifty (50) percent or less than the setback of an existing dwelling on an abutting lot fronting on the same street. (See Design Guidelines, 18.05A.280, Garage Design.)
- Maximum Front Yard Setbacks.

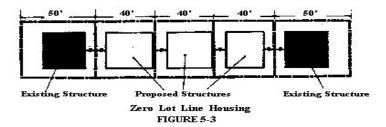
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- Proportion of Structure to be Built Within Setback.
  - a. At least thirty (30) percent of the front facade of the primary residential structure on the lot must be on or within the maximum front setback line specified in Table 5.05.
  - b. At least seventy (70) percent of the front facade of buildings fronting on a village or center green, park or plaza must be on or within the maximum front setback line specified in Tables 5.04 and 5.05.
- 2. Exceptions to the Maximum Front Yard Setback Standard. The following are exempt from the maximum front yard setbacks specified in Tables 5.04 and 5.05.
  - a. Parcels with physical site constraints. The approval authority may allow larger setbacks than required by Tables 5.04 and 5.05 to accommodate steep or difficult topography, views, rock out-crops, environmentally Critical Areas, or trees designated for preservation.
  - b. Sensitive and high impact uses. The approval authority may allow greater front yard setbacks for nonresidential uses such as schools, nursing homes, public facilities, or utilities which may be sensitive to traffic noise or emissions, or warrant greater separation from adjoining property due to their potential impacts on adjoining land uses.
  - c. Flag lots, (See Section 18.02.180, Definitions, Lots).
  - d. Wedge-shape lots. (See Section 18.02.180, Definitions, Lots).
  - e. Dwellings which front on an arterial street or arterial boulevard.

#### J. Side Yard Setbacks.

- 1. Reduced Side Yard Setbacks. A side yard building setback shall not be required for one (1) side of a residential lot provided that it meets the following conditions:
  - a. If the distance between the proposed dwelling and property line is less than three (3) feet, the applicant shall provide evidence of at least a three (3) foot wide maintenance easement recorded with the deed of the applicable adjoining lot. Such easements shall provide access for the owner of the applicable lot (with a side yard setback of less than three (3) feet) to maintain the exterior of the wall and roof within three (3) feet of the side property line.
  - b. Side yard setbacks shall not be less than five (5) feet along a property line adjoining a lot which is not approved for reduced setbacks (e.g., a conventional lot with two (2) five (5) foot wide side yard setbacks) or less than ten (10) feet along property lines which abut a public rights-of-way.
- 2. Setbacks from Trails and Bike Paths. The minimum side yard setback adjoining a public bike path or walkway shall be ten (10) feet.

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- K. Measurement of Setbacks. Setback width shall be measured from the outermost edge of the building foundation to the closest point of the applicable lot line.
- Encroachment into Setbacks.
  - 1. Required setback areas shall be kept free of any building or structure higher than thirty (30) inches.
  - 2. EXCEPTIONS: The buildings and projections listed below shall be allowed in the portion of the setback not contained in a utility, access, or other easement:
    - a. Accessory structures, including accessory dwelling units, may be located in a required rear yard and/or in the rear thirty (30) feet of a required interior side yard; however, if a garage entrance faces the rear or side property line, it shall be setback at least ten (10) feet from that property line.
    - b. Cornices, window sills, bay windows, flues and chimneys, planters, and roof eaves may project two (2) feet into the required yard area.
    - Marquees and awnings for commercial uses.
    - d. Fences in compliance with the fence height requirements specified in OMC 18.40.060.D Fences.
    - e. Swimming pools, hot tubs and satellite dish antennas may be placed in the rear or interior side yard setback area.
    - f. Up to fifty percent (50%) of a rear yards width may be occupied by a dwelling (primary residence or ADU) provided that the structure (foundation) is located at least ten (10) feet from the rear property line. For purposes of this Section, the rear yards width shall be measured in a straight line between the side property lines at the point of intersection with the rear property line.
    - g. Signs in compliance with OMC 18.43.

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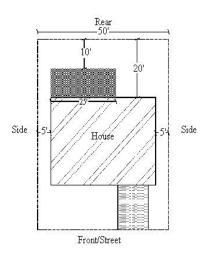


FIGURE 5-4

## M. Height.

- 1. Buildings Fronting on Village/Center Greens or Plazas. Buildings in villages and community oriented shopping centers which front onto the required park, green or plaza (see 18.05.080(N)(2) Private and Common Open Space--Villages, and Community Oriented Shopping Centers) shall be at least two (2) stories in height. This requirement does not apply to food or grocery stores.
- 2. Commercial/Residential Transitions. Commercial buildings abutting lots designated for single family residential use shall not exceed two (2) stories or thirty-five (35) feet in height, whichever is less.
- 3. Roof Projections. The following structures may exceed the height limits specified for the district in Table 5.05 by eighteen (18) feet, provided that such structures do not contain floor space:
  - a. roof structures housing elevators, stairways, tanks, ventilating fans and similar equipment required to operate and maintain the building;
  - b. fire or parapet walls;
  - c. skylights;
  - d. clock towers;
  - e. flagpoles;
  - f. chimneys;
  - g. smoke stacks;
  - h. wireless masts;
  - T.V. antennas;
  - j. steeples; and
  - k. similar structures.

- 4. Tall Buildings. In the NC, NV, UV, and COCS districts, buildings over thirty-five (35) feet in height must comply with the following requirements:
  - a. The proposed building shall not be located within one hundred (100) feet of the boundary of the village or center. Public rights-of-way adjoining the village or center property boundary shall count toward this separation requirement. Exceptions to this provision shall be granted where topography, stands of trees (designated for retention and approved by the City's Urban Forester), or other site features block the visibility of the section of the building above thirty-five (35) feet in height from existing or potential residential areas (zoned and available for residential use) adjoining the site; and
  - b. Existing evergreen trees, which the City's Urban Forester determines do not pose undue risks for proposed site improvements or public safety and are appropriate for their location at their mature size, are retained where possible to help screen the building from the view of residents of dwellings abutting the property.
- 5. Places of Worship. The height of churches and other places of worship may exceed the height limits specified in Table 5.05 provided that the side yard width equals at least fifty (50) percent of the proposed height of the place of worship (including spires and towers).
- 6. Free-Standing Ornamental Structures. Free-standing ornamental structures such as clock towers, sculptures, monuments or other similar features approved as part of a master plan (see Chapter 18.57, Master Planned Developments) shall not exceed 60 feet in height. These structures shall be located in the village center (see Section 18.05.050(C), Village/Community Center) and shall not contain signage.
- 7. Radio and Television Transmitting and Receiving Towers. The height of radio and television transmitting and receiving towers may exceed the maximum building height allowed in the district, subject to approval of the Hearing Examiner consistent with Section 18.04.060(Z).
- 8. Water Towers. Water towers may exceed the height limits specified in Table 5.05.
- 9. Perimeter Buildings. Except as otherwise provided in Section 18.05.080(M), Height, buildings located within one hundred (100) feet of the boundary of the village or center shall not exceed two (2) stories or thirty five (35) feet, whichever is less.
- 10. A building height waiver may be granted at project entries and along arterial or major collector streets within a Master Planned Community (NV, UV, and COSC) where slopes exist that would cause less than desirable height of building to width of street ratio (a ratio less than 1:4 building height to street width) not to exceed the permitted building height as measured from the fronting street edge.
- N. Private and Common Open Space.
  - 1. Development of Open Space.
    - a. Open space required by Table 5.05 shall be devoted to undisturbed native vegetation, landscaping, and/or outdoor recreational facilities. Driveways, loading areas, maneuvering space and parking lots shall not be considered part of this required space.
    - b. Required open space shall not be covered with impervious surfaces, except for walkways, tennis and basketball courts, swimming pools, or similar recreational uses which require an impervious surface.
    - c. The Director or Hearing Examiner may increase the impervious surface coverage limits specified in Table 5.05 by up to five (5) percent to accommodate the walkways and recreational uses listed above (see also Chapter 18.36, Landscaping and Screening).
  - Villages and Community Oriented Shopping Centers.
    - a. Neighborhood villages, urban villages, and community oriented shopping centers shall contain at least five (5) percent open space available for public use or common use. Ownership of open space areas

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and type of access will be determined during the Master Planned Development review (see Chapter 18.57, OMC). As much as fifty (50) percent of this open space may be comprised of environmentally Critical Areas and associated buffers (see Chapter 18.32, OMC).

b. Neighborhood villages, neighborhood centers, urban villages, and community oriented shopping centers must contain a neighborhood park or "green" between one (1) and four (4) acres in size located in the village or community center. This park, green, or plaza shall have an average slope no greater than five (5) percent; adequate drainage to allow active use in summer; and a width and length of no less than one hundred and fifty (150) feet.

#### 3. Cottage Housing Developments.

- a. A minimum of two hundred (200) square feet of private, contiguous, usable, open space shall be provided adjacent to each dwelling unit. No dimension of this open space area shall be less than ten (10) feet
- b. A minimum of fifteen hundred (1500) square feet or two hundred (200) square feet per unit, whichever is more, shall be provided in common open space (e.g., available for the use of all residents of the cottage housing development). This open space shall be contained in a contiguous area with no dimension less than thirty (30) feet. Such open space shall be sufficiently level (e.g., less than five (5) percent slope) and well drained to enable active use in summer.

#### 4. Multifamily Housing.

- a. In neighborhood villages, urban villages, and community oriented shopping centers, parcels or sites accommodating multifamily housing (e.g., triplexes, fourplexes, and larger apartment buildings) shall contain at least thirty (30) percent open space. However, such multifamily housing within one hundred (100) feet of a neighborhood park, green, or public or common open space, which is at least ten thousand (10,000) square feet in size, shall only be required to retain fifteen (15) percent of the site in open space. Impervious surface coverage requirements shall be adjusted accordingly. Rooftop courtyard areas can be used in the calculation of open space requirement.
- b. At least fifty (50) percent of the open space required in 18.05.080(N)(4)(a) above shall be available for the common use of all residents of the multifamily housing.
- c. Common open space shall be contiguous with the housing site (e.g., not separated from the dwellings by streets or barriers that impede pedestrian access) and shall be sufficiently level (e.g., five (5) percent average slope) and well drained to allow active use in summer. No dimension shall be less than fifteen (15) feet.

18.05.080 TABLES: Residential Development Standards

TABLE 5.05

#### RESIDENTIAL DEVELOPMENT STANDARDS

DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	ADDITIONAL REGULATIONS
MAXIMUM	12, or the lowest	24	24 None	24	18.05.080(B)
HOUSING DENSITY (in units per acre)	abutting zoning density district, whichever is greater.				
MAXIMUM AVERAGE HOUSING DENSITY (in units per acre)	12, or the lowest abutting zoning density district, whichever is greater.	13	14 None	13	18.05.080(B)
MINIMUM	7	7	7	7	18.05.080(C)

**Commented [JE8]:** Including rooftop court yards as open space is consistent with how open space is calculated for multifamily residential uses throughout the city

**Commented [NF9]:** City Staff support. No other commercial zone has a maximum density, and this incentivizes increased units, however it is inconsistent in context of the remainder of the chart.

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DISTRICT	Neighborhood Center	Neighborhood Village	Urban Village	Community Oriented Shopping Center	ADDITIONAL REGULATIONS
AVERAGE HOUSING DENSITY (in units per acre)					
MINIMUM LOT SIZE	3,500 sq. ft. = zero lots Zero Lot = A lot with only one side yard. 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 7,200 sq. ft. = multifamily 5,000 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,500 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = cottages 3,000 sq. ft. = cro lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,000 sq. ft. = other	1,600 sq. ft. = cottages 3,000 sq. ft. = zero lots 1,600 sq. ft., minimum 2,400 sq. ft. average = townhouses 6,000 sq. ft. = duplex 7,200 sq. ft. = multifamily 4,000 sq. ft. = other	18.05.080(D) 18.05.080(E) 18.05.080(F) 18.64 (Townhouses)
MINIMUM LOT WIDTH	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 80' = duplex	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	50' EXCEPT: 30' = cottages 40' = zero lots 16' = townhouses 70' = duplexes 80' = multifamily	18.05.080(G)
MINIMUM FRONT YARD SETBACKS	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	20' EXCEPT: 10' with side or rear parking or on flag lots.	18.05.080(H) 18.40.060(C), Clear Sight Triangle
MAXIMUM FRONT YARD	25'	25'	25'	25'	18.05.080(I) 18.05.080(K)
SETBACK MINIMUM REAR YARD SETBACKS	20'	20' EXCEPT: 15' for multifamily; 10' for cottages, wedge-shaped lots, and zero lots. Zero Lot = A lot with only one side yard.	15' EXCEPT: 10' for cottages, wedge-shaped lots, and zero lots; 20' with alley access.	20' EXCEPT: 15' for multifamily; 10' for cottages, wedge-shaped lots, and zero lots.	18.05.080(K) 18.05.080(L) 18.05.080(E)(2)
MINIMUM SIDE YARD SETBACKS	5' EXCEPT: 10' along flanking streets.	5' EXCEPT: 10' along flanking streets; 6' on one side of zero lots; 3' for cottages.	5' EXCEPT: 10' along flanking streets 6' on one side of zero lots; 3' for cottages.	5' EXCEPT: 10' along flanking streets; 6' on one side of zero lots; 3' for cottages.	18.05.080(J) 18.05.080(K) 18.05.080(L) 18.40.060(C), Clear Sight Triangle
MAXIMUM BUILDING HEIGHT	35' EXCEPT: 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	35' EXCEPT: 25' for cottages; 16' for accessory buildings.	18.05.080(M)
MAXIMUM ABOVE GRADE STORIES	2 Stories	3 Stories	3 Stories	3 Stories	
MAXIMUM BUILDING COVERAGE	50%	50%	50%	50%	
MAXIMUM IMPERVIOUS SURFACE COVERAGE	70%	70%	70%	70%	18.64 (Townhouses)
MINIMUM OPEN SPACE	1 acre	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	5% plus 450 sq. ft./unit for cottage developments; 30% for multifamily.	18.05.080(N)

## **OMC 18.05 Staff Analysis.**

## **City staff supports:**

- Setting a minimum and maximum of allowed commercial space instead of tying the commercial requirement to the number of residential uses allowed in an urban village.
- Increasing percentage of multifamily from maximum 50% up to 85%.
- Reducing minimum single family housing percentage to 15% up to 50% of the total units of the site.
- Increasing story limit of commercial/mixed use building from three to four stories for buildings fronting the village square
- Allowing rooftop courtyards to be counted towards open space requirements.

These changes are supported because they are consistent with the majority of the applicable comprehensive plans goals and polices. The amendments are intended to provide flexibility to urban villages and provide for additional multifamily units to support the required commercial space.

### **City staff does not support:**

- Changes to the residential development standards.
- Changes to perimeter height standards.

As proposed, buildings built in the mixed-use village core would be reviewed as commercial. Allowing for first floor commercial with dwelling units built above the commercial space. The city does not support residential only buildings around the town square of the urban village.

### City staff analysis:

City staff supports the above changes to OMC 18.05 to provide for flexibility to respond to market conditions and increase housing allowances in an area already built out to support additional units. The area is served by city sewer, city, and transit. The proposed changes would allow for additional residential units to be constructed above the required commercial space that will face the town square in urban villages.

The standards in OMC 18.05 were developed based on the city's comprehensive plan which was intended to cover growth in the community through 2025. Specifically, goal 16 related to housing, and goal 24 which focuses on planned developments including urban villages. Briggs Village is the only Urban Village in the city, however, others could be proposed in the future.

GL16 The range of housing types and densities are consistent with the community's changing population needs and preferences.

Staff analysis: The regulations that established the urban village code requirements were a result of a commercial minded forecast. Since that time housing has become the primary need in the City of Olympia. Housing has been identified as one of cities highest priorities. Both Washington State and City of Olympia

have declared emergencies over the lack of housing in the region. These changes would support overarching housing goals by allowing additional multifamily units in designated "urban villages"

PL16.1 Support increasing housing densities through the well-designed, efficient, and cost-effective use of buildable land, consistent with environmental constraints and affordability. Use both incentives and regulations, such as minimum and maximum density limits, to achieve such efficient use.

Staff analysis: Currently market conditions have not supported development as expected in the one existing "urban village" Changes would provide incentive to build out commercial and provide additional units above commercial, within mixed use buildings.

PL16.2 Adopt zoning that allows a wide variety of compatible housing types and densities.

Staff analysis: The current code is restrictive and requires at least 50% single family housing in the one urban village. See further analysis under PL24.11, which provides specific language for the location of Briggs Village, the one urban village within the City of Olympia.

PL16.3 Allow 'clustering' of housing compatible with the adjacent neighborhood to preserve and protect environmentally sensitive areas.

Staff analysis: The one existing urban village has already been designed to preserve and protect critical area and shorelines within or adjacent to the village. Any future villages would be designed to protect these sensitive areas though OMC 18.20 and 18.32.

PL16.5 Support affordable housing throughout the community by minimizing regulatory review risks, time and costs and removing unnecessary barriers to housing, by permitting small dwelling units accessory to single-family housing, and by allowing a mix of housing types.

Staff analysis: The proposed changes would support this policy removing the tie between commercial square footage and residential allowances. Additionally, the required mix of housing would be changed to allow more flexibility in housing types expanding allowed ranges of single-family and multifamily to allow market flexibility.

PL16.7 Allow single-family housing on small lots, but prohibit reduced setbacks abutting conventional lots. Staff analysis: The city's revised proposal would maintain existing protections for adjacent neighborhoods around the perimeter of urban villages. Within 100 feet of the perimeter of urban villages projects are limited to 35 feet in height.

PL16.8 Encourage and provide incentives for residences above businesses.

Staff Analysis: The city is proposing changes to the code that would promote the intended commercial uses in urban villages, removing the link between dwelling units and required commercial square footage. Instead setting a minimum and maximum range. The intent is to still require commercial space on the first floor of buildings facing the center square, which is a core requirement of urban villages.

PL16.11 Require that multi-family structures be located near a collector street with transit, or near an arterial street, or near a neighborhood center, and that they be designed for compatibility with adjacent lower density housing; and be 'stepped' to conform with topography.

Staff analysis: All multifamily is required to be in the core of "urban villages". Proposed changes would still make this a requirement of multifamily structures within existing or new "urban villages"

PL16.12 Require a mix of single-family and multi-family structures in villages, mixed residential density districts, and apartment projects when these exceed five acres; and use a variety of housing types and setbacks to transition to adjacent low-density areas.

Staff analysis: Proposed changes would comply with this policy, structures within 100 feet of village edges would be restricted in height. This code is not supported to be changed as proposed by the applicant, as it would not comply with this policy.

GL24 Mixed use developments, also known as "villages," are planned with a pedestrian orientation and a coordinated and balanced mix of land uses.

Staff analysis: If changes to OMC 18.05 are approved any existing "urban village" would require a major master plan amendment to achieve proposed changes. This would require additional review by the Hearing Examiner and City Council.

PL24.2 Provide for any redevelopment or redesign of planned developments including the Evergreen Park Planned Unit Development to be consistent with the 'village vision' of this Plan.

Staff analysis: Staff has reviewed the "village vision". Based on proposed changes the village would still be consistent with this vision. A walkable, livable area, with services that serve people living in and around the village site.

PL24.4Provide for a compatible mix of housing in each village with pleasant living, shopping and working environment, pedestrian-oriented character, well-located and sized open spaces, attractive well-connected streets and a balance of retail stores, offices, housing, and public uses.

Staff analysis: Proposed changes would not reduce the amount of commercial/retail square footage allowed in an "urban village" This commercial square footage range exceeds the requirements for other village types approvable through OMC 18.05. Changes would still result in the requirement for a commercial core to be required in every "urban village". The goals of these code changes would be to promote the commercial core, supplementing it with allowance of additional multifamily units.

PL24.5 Require a neighborhood center, a variety of housing, connected trails, prominent open spaces, wildlife habitat, and recreation areas in each village.

Staff analysis: The goal of the amendment is to increase housing density in the core of urban villages. Promoting first floor commercial/office development with up to three stories of residential above. In the only existing village "Briggs Village" these trails and recreational areas have already been built out and exist. These code changes would not change requirements for these features in any "urban village"

PL24.8 Require village integrity but provide flexibility for developers to respond to market conditions.

Staff analysis: The applicant has provided market analysis on the area of the one existing "urban village" known as Briggs Village. Staff feels that this section, along with housing goals and policies supports the proposed changes. The applicant has provided data indicating that housing is the preferred economic use, and that additional housing units are likely to spur the built out of commercial/mixed use projects in the core of "urban villages"

PL24.9 Limit each village to about 40 to 200 acres; require that at least 60% but allow no more than 75% of housing to be single-family units; and require at least 5% of the site be open space with at least one large usable open space for the public at the neighborhood center.

Staff analysis: As proposed the code changes do not comply with the comprehensive plan requirement for a majority of housing units in villages be single family residences. However, PL 24.11 is more specific to the only urban village in the City of Olympia.

PL24.10 Require that 90% of village housing be within a quarter mile of the neighborhood center and a transit stop.

Staff analysis: Changes to the housing type mix allow more housing in the village core and the current village core is within a quarter mile of a bus stop located on Henderson Ave. All housing provided will meet the above standards.

PL24.11 Provide for a single "urban village" at the intersection of Henderson Boulevard and Yelm Highway; allowing up to 175,000 square feet of commercial floor area plus an additional 50,000 square feet if a larger grocery is included; and requiring that only 50% of the housing be single-family.

Staff analysis: The proposed code changes meet the commercial square footage requirements setting a range between a minimum 52,500 square feet and a maximum of 175,000 square feet. However, the proposal does not meet the requirement of 50% of housing be single family residential. While the plan does not comply with this comprehensive plan policy, staff feels that other goals and policies outweigh this specific language. By setting percentage requirement of single family, the language is restrictive and does not allow the plan to be modified to respond to market conditions.

### **Summary:**

Staff requests the Planning Commission to review the applicable goals of the comprehensive plan and make a recommendation to city council.

# **EXHIBIT TWO**

# **Briggs Village Commercial Market Demand Study**

November 27, 2023

# KEY FINDINGS

- A population of **12,900** in the Briggs Village trade area currently generates \$38.8 million annually in grocery spending.
- Competitive grocery supply exists primarily at Little Rock Road in Tumwater and Little Prairie Center in Lacey.
- Retail gap analysis indicates some grocery spending leakage in the Briggs Village area and potentially some demand for a specialty grocer; however, the quantifiable demand falls well short of supporting a minimal amount of square feet for a viable small grocery store.
- The trade area household composition of Briggs Village does not align well with analogous trade areas for other specialty grocery anchored retail developments.
- Prevailing sentiment among interviewed brokers and stakeholders with local knowledge of the Briggs Village market suggests that the trade area is not viable for a small grocery format and is challenging for retail uses more broadly.

# INTRODUCTION

# Background and Purpose

Briggs Town Square Holding Corp. seeks objective, third-party analysis of present demand for commercial space in Briggs Village, a planned development in Olympia, Washington. The analysis will inform discussions and deliberations regarding the density of development across Briggs Village, and the type of commercial businesses suitable to locate at Briggs Village. Density decisions will affect other land uses on-site, most notably parking requirements, which also tie to commercial demand considerations.

Moreover, the City of Olympia has requested a grocery store as one of the commercial uses to include in Briggs Village. An assessment of market support for a small grocery at Briggs Village is included in this analysis.

## Methods

This analysis draws on existing data sources to assess the demand for commercial services at Briggs Village. Data sources include published demographic and consumer behavior data from ESRI Business Analyst and

real estate market data from CoStar. Demand for various retail offerings is gauged via a gap analysis of retail demand and supply for a variety of retail types. An additional analog analysis also assesses the viability of a grocery store at Briggs Village based on comparable mixed-use developments with small-format specialty grocery stores in the state.

# Organization of Report

- Briggs Village Development Plan
- Market Conditions for Commercial Development
- Demand Analysis

## BRIGGS VILLAGE DEVELOPMENT PLAN

The following section provides an overview of the Briggs Village development plan. The location of Briggs Village within the Olympia market is detailed, followed by breakdowns of both residential and commercial space from the most current development plans.

# Briggs Village: Apartments, Amenities, and Future Growth

Located at the southernmost edge of the city of Olympia, Washington, Briggs Village is a mixed-use development that sits at the junction of Henderson Boulevard and Yelm Highway, ideally positioned for residents to access a variety of local amenities, including Ward Lake, Hewitt Lake, Olympia Dog Park, Kettle View Park, and Pioneer Park. The development is located approximately 1.2 miles east of the I-5 corridor, 2.2 miles southeast of Downtown Olympia, and approximately 2.5 miles northeast of the Olympia Regional Airport.

The development plan for Briggs Village has gone through several iterations. The most current site plan specifies that the development will include 1,250 total residential units. Of these residential units, 223 will be single-family, with 135 detached units and 88 townhomes. Another 847 units will be multifamily, with 24 duplexes, 699 apartments, and 124 mixed-use units over commercial space. The remaining 180 units include 54 accessory dwellings and 126 multi-family units adjacent to the Village Square.

## Current and Future Commercial Uses

Parking stalls have been allotted in the Briggs Village development plan for both residential and commercial space. A breakdown of these space allotments is provided in **Exhibit 1**. In total, Village Center parking will include 838 stalls. The majority of these stalls are allocated to off-street parking. Additional parking stalls are allotted to the YMCA and to the mixed-use district of the development.

**Exhibit 1. Briggs Village Parking Allotments** 

Parking	Stalls	
Village Center Off-Street	707	
Village Center On-Street	131	
YMCA	155	
Mixed-Use District	580	

Additional space within the development has been designated for commercial uses. A total of 52,500 square feet are allocated for community uses, and 49,700 square feet of this allotment has already been filled by a YMCA fitness club on site. A range of 1,500 to 12,000 square feet is allocated for a grocery store. Other retail and office uses be included as well. Total retail space may occupy between 15,000 and 54,485 square feet. Total office space may occupy between 5,000 and 31,000 square feet. In total, commercial space will total between 78,700 and 144,185 square feet in the Briggs Village development.

This abundance of commercial space warrants an analysis of which uses may be optimal for the Briggs Village development. The following section discusses the potential for office and retail uses to succeed at Briggs Village and informs a later analysis of retail leakage to identify how the Briggs Village trade area, and Thurston County at large, may be currently underserved based on retail supply and demand across a variety of sectors. Particular focus will be given to the potential for a new grocery store at the development.

## MARKET CONDITIONS FOR COMMERCIAL DEVELOPMENT

The following section provides essential context for understanding the commercial real estate market surrounding Briggs Village. CoStar data is sourced to analyze real estate markets for retail and office spaces in Thurston County, Olympia, Tumwater, and Lacey.

## Office Uses

The decline of office space in central business districts resulting from the COVID-19 pandemic and its aftereffects has been well-documented, both in

economic research<sup>12</sup> and in mainstream media coverage<sup>34</sup>. Workers who would previously commute into downtown areas have settled into new rhythms of productivity from the comfort of their homes, with little evidence suggesting they will return to the office anytime soon without a mandate from leadership. This seismic shift in where and how work is done has spurred the decline of office real estate in urban environments across the country. The Seattle region leads the country in reticence to return to the office<sup>5</sup>.

The adversities facing office real estate, by contrast, have been milder in the Olympia market. **Exhibit 2** shows quarterly office market rents and vacancy in both King County and Thurston County from 2007 to present. Though rents are, expectedly, much higher in King County than Thurston County, both counties exhibit an increasing trend in office rents, even in the midst of the COVID-19 pandemic. Where these markets differ directionally is in vacancy. Seattle has experienced exponentially increasing office vacancy over the course of the pandemic, driven by reactive work-from-home policies and, commensurately, decreased demand for space. Conversely, Thurston County has managed to keep office vacancies relatively low over the course of the pandemic.

<sup>1</sup> https://siepr.stanford.edu/publications/policy-brief/donut-effect-how-covid-19-shapes-real-estate

<sup>&</sup>lt;sup>2</sup> https://www.brookings.edu/articles/to-recover-from-covid-19-downtowns-must-adapt/

<sup>3</sup> https://www.nytimes.com/2022/11/17/business/office-buildings-real-estate-vacancy.html

 $<sup>^4\</sup> https://www.nbcnews.com/business/economy/empty-office-buildings-downtown-what-happened-rcna 77443$ 

 $<sup>^{5}\</sup> https://www.seattletimes.com/business/seattle-area-office-market-makes-painful-adjustments-to-post-covid-normal/$ 

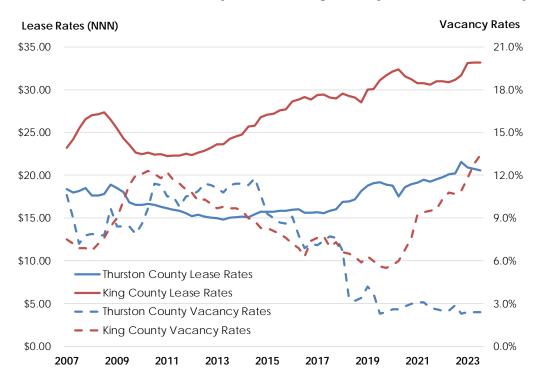


Exhibit 2. Office Vacancy & Rents: King County vs. Thurston County

The apparently low office vacancy maintained by Thurston County is not attributable to the more exurban or rural parts of the county masking a declining narrative. In fact, breaking out office rents and vacancy for the three central cities in Thurston County: Olympia, Tumwater, and Lacey, reveals that these trends hold even for the more urbanized areas of the market. **Exhibit 3** shows office vacancy rates for Olympia, Tumwater, and Lacy from 2007 to present. Office vacancy in Olympia increased dramatically in the years following the 2008 financial crisis, but began a sharp downward trend after 2014. Tumwater's office vacancy dipped slightly in the early 2010s, but rose again before declining in tandem with Olympia after 2014. Office vacancy in Lacey spiked dramatically after the financial crisis, and exhibited dramatic volatility before beginning a general decline after 2014.

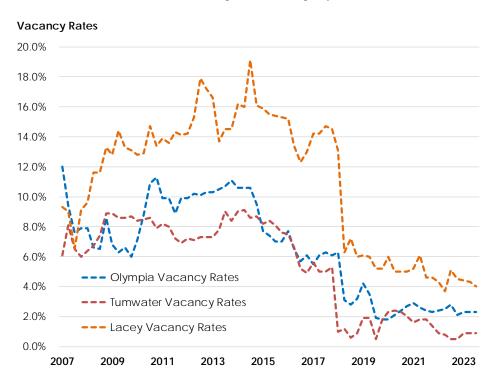


Exhibit 3. Office Vacancy Rates: Olympia, Tumwater, and Lacey

Breaking out office space rents by city also reveals trends that were not present in the Thurston County data in aggregate. **Exhibit 4** shows office rents from 2007 to present for Olympia, Tumwater, and Lacey.



Exhibit 4. Office Rents: Olympia, Tumwater, and Lacey

Rents across all three cities do appear to follow a general trend of decline through the early 2010s, with rents eventually increasing through the latter half of the decade through to 2023. Tumwater exhibits markedly greater volatility in rental rates than Olympia and Lacey, with substantial spikes and valleys in 2018, 2020, and 2022. All markets saw dips in rents during the pandemic, though all three cities have been quick to recover. Notably, since the fourth quarter of 2022, both Olympia and Tumwater have experienced substantial decline in office rents. This decline could signal the beginning of a period of low demand which may, in turn, impact future vacancy. In summation, prevailing trends in office space vacancy and rents paint a very different picture of Thurston County than King County and other cities across the country.

There are a variety of forces that may explain why Thurston County has appeared to be less susceptible to the effects of remote working on downtown office space. Olympia's market for office space is a natural outlier due to the density of government agencies and state organizations based in the city. The state government leases 32% of its office space in the Olympia market, a substantially higher figure than the overall metric of 11% statewide<sup>6</sup>. The

 $<sup>^6 \</sup> https://news.theregistryps.com/washington-state-government-plans-significant-reduction-in-office-space-to-adapt-to-remote-work-trend/$ 

city has also made efforts to recycle old office buildings into mixed-use developments in recent years<sup>7</sup>.

### Retail Uses

The following section defines neighborhood retail centers and presents preliminary data analysis to characterize the retail real estate market in Thurston County. Additional data related to the grocery market is also presented, along with a typology of the competitive grocery landscape.

### Neighborhood Retail Centers

Both the city of Olympia and developers are keen to gauge the viability of a variety of retail uses at Briggs Village. Retail may serve as a preferable alternative to office space, as it is less likely to be affected by work-from-home policies outside of central business districts. Retail uses will also boost the gravity of the Briggs Village development, potentially attracting visitors beyond the immediate residents of the center.

Briggs Village may be classified as a neighborhood retail center. Per the Urban Land Institute's Retail Development Handbook<sup>8</sup>, neighborhood centers are characterized by an offering of convenience goods that meet the daily needs of a localized trade area. These needs may include foodstuffs, dining, drugs, dollar stores, or other services. Neighborhood retail centers typically range from 30,000 to 100,000 square feet, with a trade area approximated by a 5- to 10-minute drive time, serving between 3,000 and 40,000 people. Roughly half of all neighborhood centers in the country are anchored by a supermarket, and approximately one third are anchored by a drug store9. Neighborhood retail centers are also characterized by a noticeable lack of big box stores that tend to locate in power centers or malls to serve much larger trade areas. Neighborhood centers are more likely to feature local offerings to cater to a local market, making them ideal for smaller formats and new concepts. Certainly, with its current offering of fitness facilities, a coffee shop, a dentist office, a taphouse, and an ice cream shop, Briggs Village fits this retail center classification.

### Retail Real Estate Market

The market for retail real estate in Thurston County has begun to recover from the adverse effects of the COVID-19 pandemic. **Exhibit 5** shows both vacancy rates and rents in the retail real estate market from 2007 to present.

 $<sup>^7</sup>$  https://www.thejoltnews.com/stories/old-building-in-review-for-a-mixed-use-commercial-space-capitol-way-in-olympia, 7137

<sup>&</sup>lt;sup>8</sup> Kramer, A. (2008). Retail development. Urban Land Institute. (p.10)

 $<sup>^9</sup>$  Thrall, G. I. (2002). Business geography and new real estate market analysis. Oxford University Press. (p.167)

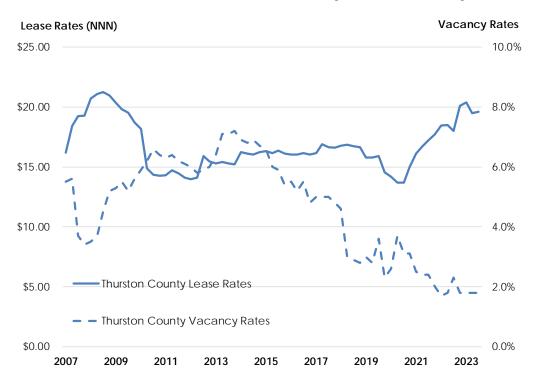


Exhibit 5. Retail Rents & Vacancy: Thurston County

Vacancy rates for retail properties in Thurston County spiked slightly in 2020 in response to lower traffic to many stores, resulting in closures. Vacancy rates, however, have continued a general decline through 2021 and into 2023. Commensurately, rents for retail properties fell during 2020 but have since recovered to their highest levels in over a decade. This signals that demand for retail space in the market is high, with high occupancy across retail centers and landlord's free to negotiate higher rents.

Analyzing net new deliveries and absorption over time further contextualizes the overall health of retail real estate in Thurston County. **Exhibit 6** provides both metrics from 2007 to present. Net new deliveries slowed down dramatically due to the pandemic, and the year 2020 saw no new retail real estate raised in the county. However, since 2022, over 100,000 square feet of retail space has been built. Net absorption was also negative for most of 2020, signaling that more retail space became vacant than occupied at the onset of the pandemic.

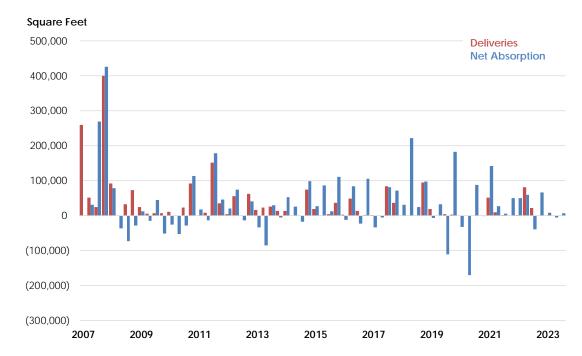


Exhibit 6: Retail Deliveries & Absorption: Thurston County

The recovery of the retail market in Olympia, in particular, has been spurred by new private investment to bring new retail and service spaces to the downtown area. In 2022, The Rants Group oversaw numerous transactions in the downtown area to either break new ground or revitalize urban space to support new retail and service concepts<sup>10</sup>. In aggregate, real estate market data from CoStar demonstrates that the market for retail space in Thurston County, while still recovering, is generally healthy. Certainly, the future of retail real estate is more stable than office, as companies continue to allow their employees to work from home.

### Retail at Briggs Village

There are several key considerations when identifying new retail to introduce at Briggs Village. Ideally, new retail should appropriately compliment existing tenancy in the center to avoid redundancy in offerings. Some tenants may advocate for exclusions in lease agreements to prevent competitors from co-locating in the same development. Further, new retail at Briggs Village should serve to increase the overall gravity of the center and, by extension, provide an incremental lift in traffic to other stores at the site. Finally, new retailers at the site should cater appropriately to tastes and trends in the market. Careful consideration should be given to the demographics of Briggs

<sup>10</sup> https://www.thurstontalk.com/2022/09/12/downtown-olympia-flourishes-with-commercial-growth-and-development-from-support-of-the-rants-group/

Village's retail trade area. The gap analysis provided in the subsequent section identifies key sectors of retailing that may be underserved in the Briggs Village trade area. Identifying these gaps in the market can inform tenant mix strategy for the development, but the presence of a gap alone does not mean that the space available at Briggs Village offers an appropriate site for in-demand retail.

The current retail landscape of Thurston County is organized into pockets of development concentrated around five centers of regional gravity: Capital Mall, just north of US-101, a regional node in Tumwater along the I-5 corridor, two additional interstate nodes in Lacey, and downtown Olympia. Additional smaller retail developments are scattered throughout the county in more localized neighborhood trade areas. The land use map provided in **Exhibit 7** shows these pockets of commercial activity within three miles of the Briggs Village site.

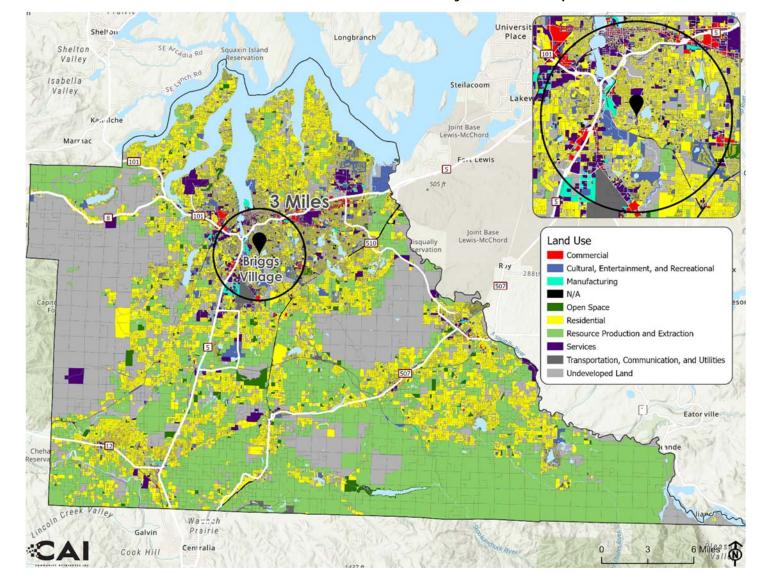


Exhibit 7. Thurston County Land Use Map

Sources: Thurston County Community Planning, 2023; Community Attributes, 2023.

Expectedly, some of the larger retail developments in the market offer a selection of big box stores. A large retail node along Little Rock Road, located adjacent to the I-5 corridor, 1.7 miles southwest of Briggs Village, includes a Walmart Supercenter, Costco, Fred Meyer, Safeway, auto dealerships, and other smaller retail formats. Capital Mall, the largest retail node in the county, includes traditional mall anchors such as J.C. Penney and Macy's. The development also features other big boxes such as Best Buy, T.J. Maxx, and Target. The larger regional retail centers to the northeast in Lacey offer a variety of big box department stores and grocers, including Target, Kohl's, Walmart, Home Depot, and Costco. Downtown Olympia includes a variety of smaller restaurant and retail concepts to service urban residents and drive

foot traffic from the greater city. In contrast to these larger centers of gravity, Briggs Village must offer amenities to serve a more localized neighborhood trade area, with emphasis on convenience and day-to-day needs rather than scale.

As mentioned previously, smaller retail centers can also serve as proving grounds for unique retail concepts that source local products and offer a unique shopping experience to both local residents and visitors. Sand Point Village in northeast Seattle serves as a compelling case study for this phenomenon. Nestled between Laurelhurst, Hawthorne Hills, and Windermere, less than a mile from Wolf Bay, Sand Point Village offers a variety of neighborhood amenities. Key anchors include City People's Mercantile and Ketterman's Sand Point Pharmacy. Both stores place an emphasis on catering to and serving their local neighborhood, with City People's Mercantile offering a boutique variety of home goods, hardware, and novelties. Sand Point Village is also bolstered by several local restaurants and shops, including winter sporting goods and wine. The retail node is surrounded by a mix of both single-family housing, and apartments and condos. This long-standing neighborhood center serves as a potential guidepost for the future development of Briggs Village into an equally vibrant, locally focused destination.

### Grocers and Food-Related Retail

The City of Olympia has advocated for the development of a grocery store at the Briggs Village site. The closest grocery store is a 50,000 square foot Safeway at Tumwater Center, 1.1 miles northwest of Briggs Village. The remaining grocery stores in the market all require more than a 5-minute drive from Briggs Village to reach.

Thurston County is home to a diverse ecosystem of grocery stores. Each grocery type differs in its product assortment, footprint, trade area size, and value proposition. The largest grocery stores include supercenters and wholesale clubs such as Walmart and Costco. The second largest type are traditional supermarkets such as Albertson's and Safeway. Another type encompasses specialty chains, local co-ops, and farmstands. These grocers tend to be smaller in size, and emphasize locally and ethically sourced products, experiential retailing, and fresh organic produce. Another type of grocer is ethnic stores. Thurston County has several stores that cater specifically to Asian and Hispanic segments of the population. In this grocery typology, an "other" category includes discount grocers such as Grocery Outlet and restaurant supply outlets such as CHEF'STORE. These other formats are less frequent in the Thurston County grocery landscape. A complete review of the grocery ecosystem in Thurston County is provided in **Exhibit 8**.

**Exhibit 8. Thurston County Grocery Landscape** 

Grocery Type	Units	Footprint	Median Footprint	Value Proposition	Banners
Supercenter or Wholesale club	9	94K - 200K ft <sup>2</sup>	157K ft <sup>2</sup>	Buy-in-bulk discounts, massive selection, on-site service offerings – often found in regional power centers	Costco, Walmart, Fred Meyer, Target
Traditional Supermarket	15	33K - 100K ft²	50K ft²	Traditional produce, frozen, and dry goods offering – often found in neighborhood centers or regional power centers	Safeway, Albertson's, Haggen, QFC
Specialty Grocer	7	3.3K – 16K ft <sup>2</sup>	5.7K ft <sup>2</sup>	Specialized offering of local, ethically-sourced foods, emphasis on fresh, natural foods, typically higher price points	Olympia Farmer's Market, Olympia Co-op, Spud's Produce, Trader Joe's
Ethnic Grocer	5	2.7K - 15K ft <sup>2</sup>	8.3K ft <sup>2</sup>	Offering catering to prevailing demographics, import and specialty goods from specific nation or region	Arirang Oriental Market, Hong Phat Market, Tenino Fresh Market
Other	6	1.6K - 30K ft <sup>2</sup>	21K ft <sup>2</sup>	Includes restaurant supply stores, discount grocers, and a local convenience store	CHEF'STORE, Grocery Outlet Short Stop

Sources: ESRI Business Analyst, 2023; Google Earth, 2023; Community Attributes, 2023.

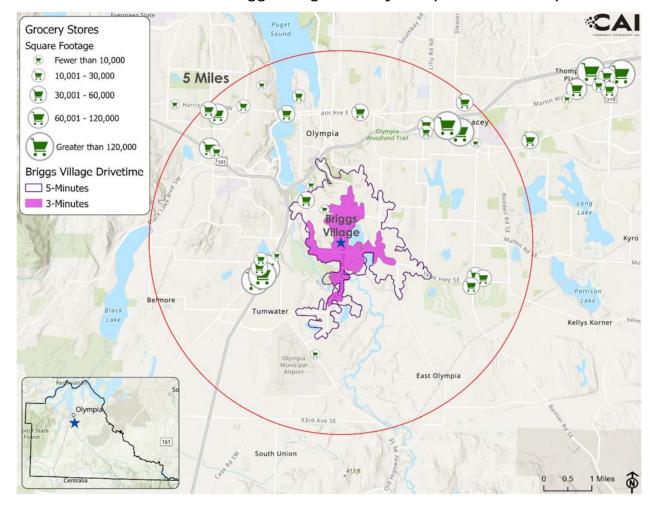
With the exception of supercenters and wholesale clubs, any of the above grocery types could serve as a neighborhood grocery for a localized trade area, assuming the footprint of the store is compatible with the site and the demographics and demand of the market will ensure acceptable store performance. While a neighborhood grocer may be assorted to serve the grocery needs of a localized trade area population, it may, alternatively, serve as a compliment to an existing grocery offering. This is especially true for ethnic and specialty grocers. These formats are uniquely equipped to offer specialty products that may compliment the offerings of a larger supermarket or supercenter that already exists within the market. It is not uncommon to find specialty grocers like Trader Joe's near Costco locations<sup>11</sup>. With this complimentary offering, customers are able to purchase essential goods and

370 of 393

<sup>&</sup>lt;sup>11</sup> Reed et al. (2023). Evaluating the factors influencing the location strategies of specialty grocers versus traditional supermarkets in the United States. Applied Geography, 158, 103034.

general merchandise at the wholesale club, and additional specialty items at the specialty grocer.

The map provided in **Exhibit 9** shows Briggs Village's trade area, and the competitive supply of grocery stores surrounding the development. The Briggs Village trade area stretches to the north and the west, encompassing primarily residential neighborhoods. To the south and east, the trade area is cut by intervening physical geography. Tumwater Valley Golf Club and the Deschutes River create a natural border to the trade area, making it inconvenient for residents of Briggs Village to easily access the interstate. A single grocery store is located within the Briggs Village trade area, a 50,000 square foot Safeway supermarket at Tumwater Center. Five additional grocers are located at a large regional node along the I-5 corridor: CHEF'STORE, Costco, Walmart, Fred Meyer, and Safeway. An additional community retail node to the west offers a Safeway, Walmart Neighborhood Market, and QFC supermarket. Certainly, there are many food store options available to Briggs Village residents and surrounding neighborhoods, but only one supermarket is conveniently located within 5 minutes of the development. An additional convenience store, Short Stop, sits approximately 0.75 miles northwest of Briggs Village. This store is less than 2,000 square feet with a limited offering of convenience items.



**Exhibit 9. Briggs Village Grocery Competitive Landscape** 

Sources: ESRI Business Analyst, 2023; Community Attributes, 2023.

### Grocery Real Estate Market

CoStar real estate market data allows for the analysis of sub-types of retail real estate for certain retail uses. Data for supermarket real estate in Thurston County is available from 2007 to present. However, there are some gaps in the data. **Exhibit 10** provides lease rates and vacancy among Thurston County supermarkets.

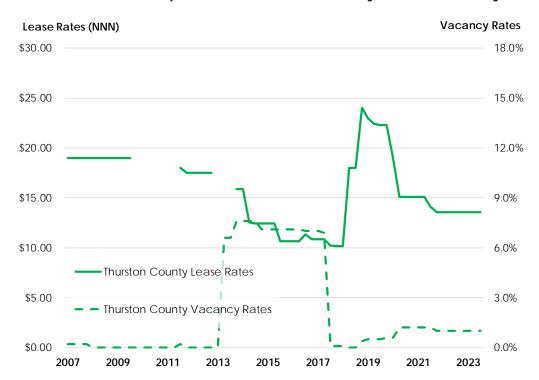


Exhibit 10. Supermarket Rents & Vacancy: Thurston County

Rent rates in Thurston County for supermarket spaces have followed a gradual decline after the 2008 financial crisis but spiked dramatically in 2018. Rents appear to decrease again in response to the COVID-19 pandemic and, potentially, in response to increased omni-channel activity in the grocery sector and retail at large. Vacancy rates in supermarket real estate have remained relatively low since 2007, signaling a market that is, for the most part, either adequately serviced or under-serviced, with a healthy grocery market where supermarkets are performing strongly.

### DEMAND ANALYSIS

The following analysis section gauges the potential for a variety of retail types to succeed at Briggs Village based on a gap analysis of current retail supply and demand. An additional analysis of analogous neighborhood retail centers with grocery anchors is also provided to further analyze the potential for a grocery format at Briggs Village.

### Stakeholder Perspective on Market Demand

CAI interviewed a licensed real estate broker to obtain a qualitative assessment of market conditions and potential support for various uses at the

Briggs Village site. The interviewee indicated that observed traffic counts are relatively low and limit exposure for tenants at Briggs Village. According to the interviewee, traffic counts along Yelm Highway are significantly higher, and yet would still offer limited support for a grocery or supermarket. The most visible site within the Briggs Village commercial area, and the site best-suited to retail activity, is already occupied by a YMCA. To the extent that the site could serve and support any food and beverage-related retail, the interviewee indicated that a smaller but established restaurant may be feasible, although these tenants typically prefer greater proximity to a regional mall (or similar retail anchor). Ultimately, the interviewee concluded that even if there is some unmet demand for a grocer or similar uses, the Briggs Village site is not a location that is well-suited to satisfy that demand.

Further discussion with stakeholders also revealed that a conventional 5-minute drive time trade area that may normally be appropriate for a neighborhood retail node like Briggs Village may not accurately reflect the market conditions and low gravity the of Briggs Village site.

### Grocery

### Gap Analysis

Gap analysis is designed to determine whether a given market or geographical area is underserved by its current retail offering. In this analysis, retail supply and demand are measured for various retail store or product types. Supply and demand are captured through retail sales and consumer expenditure, respectively. Retail sales by NAICS code for the Briggs Village trade area (5-minute drive time) and for Thurston County are sourced from ESRI Business Analyst. Consumer spending by product is also sourced from ESRI Business Analyst. CAI aggregated and analyzed this data for retail sectors in both market areas. A demographic overview of the Briggs Village trade area at various scales is provided in **Exhibit 11**.

Exhibit 11. Briggs Village Trade Area Composition

_	3-Minute Drive Time	5-Minute Drive Time	Thurston County
Total Population	3,482	12,904	306,125
Population Density (per acre)	3.9	4.6	0.6
Median Household Income	\$107,891	\$96,240	\$83,130
Median Home Value	\$471,702	\$453,969	\$436,776
Population Over 65	21%	21%	19%
Average Household Size	2.63	2.55	2.51
% Owner-Occupied Housing	75%	74%	66%
% Renter-Occupied Housing	21%	23%	30%
% Black Population	1%	2%	3%
% Hispanic Population	7%	7%	11%
% Asian Population	9%	9%	6%

Sources: ESRI Business Analyst, 2023; Community Attributes, 2023.

The residential area surrounding the Briggs Village development has higher household incomes than Thurston County overall. As the trade area is reduced from 5-minutes to a more conservative 3-minute drive time polygon, household incomes continue to increase incrementally. Further, the Briggs Village trade area has a slightly higher senior population relative to the county overall. The majority of housing units in the trade area are owner-occupied, with pockets of both Asian and Hispanic consumers present in the trade area.

Retail demand (expenditure) and market supply (sales) data are provided in **Exhibit 12**. The Sector column provides a list of retail sectors within the market. The Sales column captures total retail sales reported by local retailers. The Spending column records how much consumers spent. The Gap field reports total surplus or shortage. Retail sectors are experiencing shortage (or leakage) when consumer demand exceeds market supply. Conversely, a sector is experiencing a surplus when market supply exceeds demand. Retail leakage indicates that consumers are travelling beyond the trade area or market boundary to consumer a particular good or service. Conversely, the incidence of surplus may signal that retail sales within the market are being generated beyond the trade area itself because spending exceeds what would be expected based on resident buying power alone.

Exhibit 12. Retail Gap Analysis

	Briggs Villa	ge: 5-Minute [	<u> Drivetime</u>	<u>Ih</u>	urston County	
Sector	Sales	Spending	Gap	Sales	Spending	Gap
Motor Vehicles/Parts	\$381,000	\$22,223,000	-\$21,842,000	\$1,139,243,000	\$478,802,000	\$660,441,000
Furniture	\$2,969,000	\$23,136,000	-\$20,167,000	\$92,527,000	\$478,623,000	-\$386,096,000
Electronics/Appliances	\$0	\$6,066,000	-\$6,066,000	\$105,524,000	\$127,694,000	-\$22,170,000
Building Materials/Gardening	\$1,307,000	\$14,745,000	-\$13,438,000	\$452,479,000	\$349,289,000	\$103,190,000
Food & Beverage	\$37,035,000	\$42,605,000	-\$5,570,000	\$756,758,000	\$901,602,000	-\$144,844,000
Health/Personal Care	\$2,025,000	\$48,917,000	-\$46,892,000	\$177,911,000	\$1,026,229,000	-\$848,318,000
Fuel Stations	\$8,029,000	\$13,284,000	-\$5,255,000	\$309,580,000	\$296,604,000	\$12,976,000
Clothing/Accessories	\$745,000	\$12,747,000	-\$12,002,000	\$108,722,000	\$264,052,000	-\$155,330,000
Sports/Hobby/Misc	\$2,397,000	\$3,117,000	-\$720,000	\$462,516,000	\$66,631,000	\$395,885,000
Arts/Entertainment/Rec	\$803,000	\$2,929,000	-\$2,126,000	\$187,330,000	\$55,490,000	\$131,840,000
Food/Drink Service	\$7,109,000	\$20,549,000	-\$13,440,000	\$376,346,000	\$437,614,000	-\$61,268,000
Total	\$62,800,000	\$210,318,000	-\$147,518,000	\$4,168,936,000	\$4,482,630,000	-\$313,694,000

Sources: ESRI Business Analyst, 2023; Community Attributes, 2023.

Retail demand and supply for the grocery sector is captured in the Food & Beverage row of **Exhibit 12.** The Briggs Village trade area exhibits a modest shortage of about \$5.6 million. This leakage is equivalent to 13% of total food and beverage spending, and is relatively small compared to other sectors captured in the analysis. It signals that the majority of consumers within the trade area are getting their grocery needs met by offerings within the trade area, presumably the Safeway supermarket at Tumwater Center.

We may gauge how much food store space could be supported by this \$5.6 million leakage using a key grocery statistic: sales per square foot. The average grocery (a supermarket) sees \$500 in sales per square foot \$12.13. Assuming this metric holds for the Briggs Village trade area, \$5.2 million in leakage could, theoretically, support an \$11,000 square foot supermarket (assuming no sales transfer from the Safeway at Tumwater Center and no incremental lift in spending). Even if those assumptions are relaxed, this footprint is not sustainable for a traditional supermarket, and is far smaller than most prototypes. It is possible, however, that the current retail leakage could support a smaller specialty grocery format, if the site met other locational criteria for the operator. Specialty grocery stores are assumed to make approximately \$600 per square foot \$14.15. At this rate, Briggs Village could, theoretically, support a \$9,200 square foot specialty grocery store. This footprint is reasonable for a specialty grocer. It should be noted that the presence of Short Stop on North Street less than a mile northwest of Briggs

<sup>12</sup> https://progressivegrocer.com/jll-report-fresh-value-key-grocery-future

 $<sup>^{13}\</sup> https://smallbusiness.chron.com/industry-standard-gross-margin-groceries-38121.html$ 

 $<sup>^{14} \</sup> https://www.glenview.il.us/Documents/Bess\%20Site/10.a\%20Bess\%20Sale\%20-\%20PSA\%20-\%2006-19-18.pdf$ 

 $<sup>^{15}\</sup> https://www.downtownnorthville.com/download/7144/Retail\%20Market\%20Study.pdf$ 

village would hamper the potential market penetration of a small convenience store, cutting off the trade area substantially to the north.

While this analysis of supportable retail space is informative, it does little to account for the actual composition of the Briggs Village trade area. When assessing the viability of any store, geodemographics and analogs should be considered. The following analysis adds an additional level of nuance to the gap analysis by benchmarking the potential 9,200 square foot grocery location at Briggs Village against comparable neighborhood grocery nodes across the state that also feature a specialty grocer of specialty food store.

### Analog Trade Area Analysis

While the gap analysis does point to retail leakage in the Briggs Village trade area that may support a 9,200 square foot specialty grocery store, further analysis is required to understanding if the demographic composition of the trade area is appropriate to attract a specialty grocer to the Briggs Village site. To gauge this, analogous neighborhood retail centers featuring small specialty grocery stores were surveyed throughout the state of Washington. Three appropriate analogs were identified: Harbor Greens at University Place, Harbor Greens at Gig Harbor, and Trader Joe's in Spokane.

Harbor Greens, located on Bridgeport Way in University Place, serves as an appropriate analog to Briggs Village for this analysis due to its similar store size (10,300 square feet), its specialty grocery offering, and its small, localized retail trade area. The store is located near several apartment complexes, similar to Briggs Village. The Harbor Greens store in Gig Harbor sits along Olympic Drive in a small mixed-use development. The store is colocated with a coffee shop, gym, and dentist office – a very similar tenant mix to the current Briggs Village roster. At 11,000 square feet, this specialty grocery anchor is a potential guidepost for the kind of grocer that might succeed at Briggs Village. The final analog is a Trader Joe's location in Spokane. The store sits adjacent to several smaller apartment complexes, covers a trade area that is largely residential, and at 13,400 square feet, is one of the smaller stores in the Trader Joe's network.

Stacking the key characteristics of each of these trade areas (using the 5-minute drive time polygon for Briggs Village) will reveal how attractive Briggs Village may be as a trade area to a prospective specialty grocer tenant. **Exhibit 13** provides the population, income, and grocery spending per capita for each trade area.

Exhibit 13. Briggs Village Trade Area Analog Analysis

	Trade Area	Household	Consumer Expenditure	Spending Per
Trade Area*	Population	Income	(Food At Home)	Capita
Briggs Village	12,900	\$96,200	\$38,898,000	\$3,000
Harbor Greens - University Place	33,400	\$83,500	\$106,528,000	\$3,200
Harbor Greens - Gig Harbor	8,400	\$104,000	\$32,196,000	\$3,800
Trader Joe's - Spokane	27,200	\$71,000	\$69,093,000	\$2,500
Average	23,000	\$81,100	\$82,685,100	\$3,600

\*All trade areas based on 5-minute drive time polygons

Sources: ESRI Business Analyst, 2023; Community Attributes, 2023.

An analysis of analogous neighborhood retail developments anchored by small format specialty grocers reveals that the Briggs Village trade area has a population that is too small to support a small grocery store. Median household income levels in the Trader Joe's and University Place Harbor Greens trade areas are substantially lower than Briggs Village. However, these trade areas have much larger populations to offset this difference and drive sales volume.

Harbor Greens in Village Place shows slightly higher spending per capita than Briggs Village. The Harbor Greens location in Gig Harbor has a substantially smaller trade area than Briggs Village in terms of raw population. However, household incomes are almost \$10,000 higher in this trade area. The Gig Harbor location also enjoys seasonal incremental lifts in sales due to tourism and its convenient throughfare location.

In summation, while the gap analysis indicates some grocery spending leakage for the Briggs Village trade area that can potentially support a small specialty grocery footprint, the trade area composition of the Briggs Village development does not align closely enough with analogous developments in Washington to suggest that the development can successfully attract a specialty grocer tenant, or that the tenant will achieve acceptable store performance. This finding signals the need to consider alternative retail types that may succeed in the Briggs Village development.

### Retail

### Gap Analysis

Grocery notwithstanding, the gap analysis featured in **Exhibit 9** provides additional direction for which types of retail may be most sustainable for the Briggs Village trade area. Expectedly, all retail types are experiencing some degree of leakage in the Briggs Village trade area. This is due to the small size of the area and the limited retail nodes within. It is intuitive that consumers living in this area would need to look elsewhere for many of their

needs, and there are multiple high-gravity retail nodes less than 10 minutes away from the Briggs Village site to cater to those needs.

To accurately identify which leakages may be best filled by retail space at Briggs Village, it is important to consider how leakages shift at the county level. Motor vehicles and parts, building materials and gardening, fuel stations, sports/hobby/miscellaneous, and arts/entertainment and recreation are all sectors experiencing a surplus at the county level. These are types of retail that are unlikely to be underserved in the county. In fact, the analysis suggests consumers are travelling into Thurston County to spend in these sectors. Implicitly, consumers in the Briggs Village trade area may not have a pressing need for products/services in sectors experiencing leakage in the Briggs Village trade area that are still maintaining a retail surplus at the county level. There are retail offerings in these sectors available beyond the Briggs Village trade area in Thurston County.

What is of greater interest here are those retail sectors that are experiencing leakage within the Briggs Village trade area and at the county level. These sectors include furniture, electronics, healthcare and personal care, clothing, and dining. For these retail sectors, the gap analysis signals a more pressing need to increase retail offerings to serve not only Briggs Village consumers, but Thurston County as a whole. These sectors present a greater opportunity to boost the gravity of Briggs Village as a neighborhood retail center by offering stores and services that may potentially draw in consumers from beyond the Briggs Village trade area.

For each of these retail sectors, we may calculate the total square footage of retail space supportable by each shortage. **Exhibit 14** shows the footprint each leakage may support assuming no competitive sales transfer or incremental lift in spending.

Exhibit 14. Supportable Retail Space by Sector

Briggs Village: 5-Minute Drivetime

#### Sales Per Supportable Retail Space Sector **Establishments** Square Feet Gap **Furniture** -\$20,167,000 2 \$196 102,900 Electronics/Appliances 0 -\$6,066,000 \$387 15,700 2 Health/Personal Care -\$46,892,000 135,100 \$347 Clothing/Accessories 2 -\$12,002,000 \$247 48,700 Food/Drink Service 14 \$491 27,400 -\$13,440,000

Sources: ESRI Business Analyst, 2023; International Council of Shopping Centers, 2021; Datex Property Solution, 2021; FurnitureToday, 2020; Community Attributes, 2023.

Health and personal care establishments make up the largest gap in the retail market and, commensurately, can support the most retail space in the Briggs Village trade area. This could include doctor's offices or other medical facilities. Furniture also has a large gap in spending that supports retail space equivalent to a large, big box store. However, Briggs Village does not have the capacity for a traditional big box furniture store. Additional gaps for clothing stores and restaurants signal that Briggs Village could allocate additional space to apparel retail or dining, though these stores may prefer a location with higher traffic and better visibility. Finally, a small gap remains in electronics and appliances that can support a small to medium retail footprint. While this footprint cannot support a large box like Best Buy, it certainly can accommodate a smaller electronics store. It should be acknowledged that several of these sectors, namely electronics and furniture, have been adversely affected by changes in consumption patterns driven by e-commerce and the COVID-19 pandemic. These are lines of products that consumers often purchase through digital channels to enjoy lower search costs and a wider variety of products to choose from. Additional research would be required to gauge whether a small furniture or electronics store could succeed at the Briggs Village development in the current retail economy.

### FINDINGS & CONCLUSIONS

This report detailed an analysis of potential retail offerings for the Briggs Village development. Gap analysis identifies opportunities by retail type based on current retail supply and demand. While a grocery spending leakage in the Briggs Village trade area can potentially support 9,000 square feet of specialty grocery space, the composition of the Briggs Village trade area does not align well with analogous trade areas that are anchored by similar small specialty grocery stores. This signals the need for alternative types of retail. Based on retail gaps at the county level, the most feasible retail types to introduce at Briggs Village are identified as furniture, electronics/appliances, health and personal care, apparel, or dining. Current leakage in the Briggs Village trade area and prevailing sales per square foot metrics indicate different sustainable footprints for each type. Healthcare and personal care and furniture can support over 100,000 square feet. Apparel can support 48,000 square feet. Dining can support 27,000 square feet, and electronics/appliances can support 15,000 square feet.

### Limitations

Retail gap analyses have some key limitations that should be considered. Importantly, the sales and spending data sourced from ESRI Business Analyst does not parse out sales made through online channels. Including this data in the analysis could change overall retail demand and supply in

the market. Gap analysis is also unable to identify the geographic origins of retail shortage or surplus. It is not possible to profile the consumers who are contributing to retail sales for a given market. Further, gap analysis assumes implicitly that all local consumer expenditure is self-contained within the geographic area of interest. For example, a consumer who purchases motor vehicle parts from a store in a neighboring county would still report their expenditure as a resident of Thurston County. This can potentially overinflate consumer demand metrics across retail sectors, particularly for goods that are often purchased on trips, such as dining, clothing, and fuel.

An additional important limitation to consider with regard to the above demand analysis is that, although the gap analysis may signal opportunities for stores in various retail sectors to succeed, the characteristics and composition of the Briggs Village trade area will not necessarily align with the real estate strategies of national banners. Many national and regional chains operate with specific site criteria which are applied to assess the overall viability of a particular location or market. These companies may also work with in-house or third-party analytics teams to model projected performance at prospective sites. Although outstanding retail demand in the Briggs Village trade area could be attractive for a retail chain in theory, there may be other attributes (co-tenancy, square footage, population density, income, competitive landscape, etc.) that will disincentivize chains to consider Briggs Village for a new location.

Finally, it is important to note that the completion of additional units will shift overall market demand and improve the viability of certain retail formats. Currently, Briggs Village is slated for a total of 1250 residential units. The lift in population density provided by these net new units at Briggs Village may yield a lift in demand that could attract a pizzeria, insurance agent, healthcare tenant, or a small food store.



### **Planning Commission**

### **Draft 2025-2026 Planning Commission Work** Plan

**Agenda Date:** 3/3/2025 Agenda Item Number: 5.B **File Number: 25-0159** 

Type: decision Version: 1 Status: In Committee

#### **Title**

Draft 2025-2026 Planning Commission Work Plan

### Recommended Action

Move to approve the 2025-2026 Planning Commission Work Plan

### Report

### Issue:

Discussion on the draft 2025-2026 Planning Commission Work Plan

### **Staff Contact:**

Casey Schaufler, Associate Planner, Community Planning & Economic Development, 360.753.8254

### Presenter(s):

Casey Schaufler, Associate Planner, Community Planning & Economic Development

### **Background and Analysis:**

Each year the Planning Commission develops an annual work plan that is reviewed by the Community Livability and Public Safety Committee and approved by the City Council. The work plan will be effective April 1, 2025 through March 31, 2026.

Items considered for inclusion can come from city staff or individual commissioners. A large portion of the work plan is driven by Community Planning and Development (CPD) Department work plan. Other items include those carried over from previous years or referred by City Council.

In developing its work plan, the Planning Commission is expected to consider the following:

- City Council established or adopted goals and priorities, including the Comprehensive Plan, annual Council goals, master plans, budget, etc.
- Resource availability budget, staff support, and committee member time
- Departmental work priorities
- Commissioner knowledge, interest, and expertise

At the meeting staff will provide an overview of the work plan process, CPD's 2025 work plan, and any direction provided by Council. As has been done in past years, staff will provide Commissioners a form for submitting proposals (attached).

Type: decision Version: 1 Status: In Committee

Based on input from Commissioners, a draft 2025-2026 plan will be prepared and presented at a future meeting. The Planning Commission will be asked to make a recommendation to the Community Livability and Public Safety Committee. The Committee will meet with all advisory committee officers, typically in March, to discuss their respective work plans before referring them to City Council for approval.

### Climate Analysis:

The Commission's Work Plan will not directly impact climate or greenhouse gas emissions. Items from the work plan that come to the Commission later in the year will include analysis of climate issues for the Commission to discuss and use in the development of its recommendations. Perhaps the most significant way climate issues are addressed at this point is to factor climate issues into what does and does not get included in the final draft of the work plan.

### **Equity Analysis:**

The Commission's Work Plan will not directly impact equity. Items from the work plan that come back to the Commission will include equity analysis for the Commission to discuss and use in the development of its recommendations. Perhaps the most significant way equity will be addressed currently is by considering equity issues as the Commission determines what does and does not get included in the final draft of the work plan.

### Neighborhood/Community Interests (if known):

Much of the work of the Planning Commission is of interest to neighborhoods and community members. As projects move forward, the public will be notified and be given opportunities to participate and comment.

### **Options:**

- 1. Recommend approval of the 2025-2026 Planning Commission Work Plan.
- 2. Recommend approval of the 2025-2026 Planning Commission Work Plan with revisions as proposed.

### Financial Impact:

The Planning Commission is funded annually as part of the Community Planning & Economic Development budget.

### Attachments:

Draft 2025-2026 OPC Work Plan
Topics Submitted by Planning Commissioners

## DRAFT - - Olympia Planning Commission - 2025 Work Plan

(April 1, 2025 to March 31, 2026)

The Planning Commission (OPC) is expected to hold approximately 21 regular meetings and may conduct an optional retreat during this period. Special meetings may be held and subcommittees may be formed. The staff liaison is Casey Schaufler, Associate Planner, <a href="mailto:cschaufl@ci.olympia.wa.us">cschaufl@ci.olympia.wa.us</a>, 360.753.8254.

### **Section 1: Policy Issues**

Commission recommendations on many of these items are forwarded to the City Council. Recommendations may be conveyed in writing, directly by the

Com	Commission chair or a delegate, or by City staff. Approximately 75% of commission effort.					
#	Title and Description	Anticipated Outcome	Schedule			
		from OPC	(Estimated start			
			& completion)			
1.1	Olympia 2045 – Comprehensive Plan Periodic Update under the GMA.		Each chapter:			
			Briefing, Public			
			Hearing, and			
			Deliberations			
	Community Values & Vision (estimate 2 additional meetings)	Recommendation Letter				
	Land Use & Urban Design (estimate 3 meetings)	Recommendation Letter	March			
	Housing (estimate 3-4 meetings)	Recommendation Letter				
	Climate Change & Resiliency (estimate 3-4 meetings)	Recommendation Letter				
1.2	Review Capital Facilities Plan (CFP)	Public hearing and	Est. 1-2 full OPC			
	Review the Preliminary CFP, hold a public hearing, and identify whether proposals comply with the	comment letter to City	mtgs + 3			
	adopted Comprehensive Plan.	Council.	subcommittee			
			mtgs: Aug - Oct			
1.3	Zoning Map and Development Code Text Amendments (if proposed)	Public hearing and	TBD			
	Review of privately proposed, staff-initiated, or Council-initiated amendments to the City's	recommendation to City				
	development regulations not referenced above.	Council.				
1.4	Urban Agriculture	Public hearing and	March			
	Review of proposed ordinance to increase urban agriculture opportunities in certain land use	recommendation to City				
	zones.	Council.				

### SECTION 2: Optional Program Implementation and/or Input to Council or Staff

As programs are developed and implemented and code amendment proposals and administrative procedures refined, staff often consults with the Commission for their input and perspective. These items comprise approximately 5% percent of commission work effort.

#	Title and Description	Anticipated Outcome from OPC	Schedule
2.1	Subarea/Neighborhood Plan (if proposed)	Comments to staff and neighborhood work group;	TBD
	Review of draft Subarea Plan if any initiated by neighborhood association(s)	optional recommendation to Council	

### **SECTION 3: Administrative Activities**

In addition to its role in providing input on policy and program implementation, the Commission reviews and approves its work plan on an annual basis.

Other activities may include an annual retreat and meeting with other organizations. These items comprise approx. 5 % percent of commission work effort.

	3				
#	Title and Description	Schedule			
3.1	Organizational Retreat (optional)	April/May			
	Focus on improving Commissioner relationships, procedures, or on topics of interest that allow more time for discussion				
3.2	Preparation of 2026 - 2027 Work Plan	TBD			
	Time allotted for proposing and discussing work items for following year				
3.3	Listening Sessions to Hear from the Community Members	TBD			

### **SECTION 4: Informational Briefings**

The Commission seeks to be a well-informed and effective advisory body. The activities below are intended to improve Commission information and knowledge necessary to fulfill its role. These items comprise approximately 10% percent of commission work effort. The Commission may not complete all of the briefings, as they are the first items to be displaced when time is needed for higher priority work items. Briefings are generally 30 minutes per topic.

#	Title and Description	
4.1	Land Use as Climate and Housing Action - explore different scenarios of missing middle housing development to meet housing needs	OPC – G.
	and address climate challenges	Quetin
4.2	Downtown Parking and Parking Garages - Update regarding parking in Olympia's downtown (Downtown Parking Strategy) and	OPC – G.
	strategies to evaluate how best to use the valuable space on public curbs. Additionally, Planning Commission-led discussion of the	Quetin
	pros/cons of parking garages and providing regulations to help make them adaptable under different future use scenarios	
4.3	Planning for Disability - How the built environment interacts with planning and design decisions	OPC – D.
		Garcia
4.4	Planning for Safety - In Olympia, 1% of lane miles downtown account for 15% of pedestrian accidents and fatalities. Road deaths in	OPC – D.
	Washington reached a 33-year high in 2023. Statewide, 810 people were killed in crashes involving a motor vehicle in 2023, a 33-year	Garcia
	high. That's up from 743 in 2022, and nearly double from 2014, when 462 people were killed in traffic.	

### Attachment 1

4.5	Alleys and Reuse - Provide a briefing on how other downtowns have reused their alleys for more productive uses.	OPC – D.
		Garcia
4.6	Multi Family Tax Exemption briefing - Briefing on how other similarly sized cities have used the MFTE	OPC – D.
		Garcia
4.7	Why other cities ditched their parking minimums - Recently, many other WA cities have ditched their parking mandates. What can	OPC – D.
	Olympia learn from what other cities are doing? Examples: Port Townsend, Spokane, Bellingham, Shoreline.	Garcia
4.8		
4.9		
4.10		



# Olympia Planning Commission Attachment 2

## Work Plan Items for Consideration April 2025 – March 2026

Date: 01/21/2025

Proposal Submitted By: Greg Quetin

1. Title of Proposal: Land Use as Climate and Housing Action

2. Description of Proposal: Analysis of Olympia plats across three zones to explore different

scenarios of missing middle housing development to meet housing

needs and address climate challenges.

3. Work Item Type:

Informational briefing

X Planning Commission-led item

4. Related Comprehensive Plan goal and/or policy:

Housing and Land Use Chapters of the Comprehensive Plan

5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

This work item would support Planning Commission discussion of the Housing and Land Use Chapters of the comprehensive plan.

6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

I would plan on presenting some analysis and scenarios for 20 - 30 minutes and leave time for discussion in context of the Olympia 2045 update to the Housing and Land Use Chapters. Presentation would cover considerations for developing more units per lot and how that could help support climate goals through out Olympia.



### Attachment 2 Olympia Planning Commission

### Work Plan Items for Consideration April 2025 – March 2026

Date: 01/21/2025

Proposal Submitted By: Greg Quetin

1. Title of Proposal: Downtown Parking and Parking Garages

If available, an update on work around parking in Olympia's

2. Description of Proposal: downtown (Downtown Parking Strategy) and strategies to evaluate

how best to use the valuable space on public curbs. Additionally, Planning Commission-led discussion of the pros/cons of parking garages and providing regulations to help make them adaptable

3. Work Item Type: under different future use scenarios.

X Informational briefing

Planning Commission-led item

4. Related Comprehensive Plan goal and/or policy:

Commercial parking regulations in conjunction with Olympia 2045, Downtown Parking Strategy

5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

I imagine this could be a combination of staff time to report on parking trends downtown (and through out the city) and Planning Commission-led discussion of parking garage design.

6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

I have some research on recent parking garage costs as well as design considerations that help prepare for adaptive re-use.

Submitted by: Daniel Garcia

### 1. Title of Proposal

Alleys and Reuse

### 2. Description

- Provide a briefing on how other downtowns have reused their alleys for more productive uses.
- Beats on Bates brings lively entertainment to downtown Kalamazoo for sixth year
- Kalamazoo Parks: Host an Event at Bates Alley
  - i. "Lined by patios of downtown restaurants and pubs, Bates Alley is quickly becoming a hub of activity in downtown Kalamazoo. With overhead lighting and a painted mural on the pavement, this pedestrian only street is as ideal for an outdoor concert or event as it is for an evening stroll. There's a stage on the alley, plenty of room for vendors, and food trucks can park nearby along Portage or Edwards Streets. It's also located within downtown Kalamazoo's Social District, so guests can responsibly enjoy alcoholic beverages (purchased from the participating businesses nearby) outside."

### 3. Work Item Type

- Informational briefing
- Planning Commission-led item
  - i. Either invite speaker, or Daniel can prepare a briefing

### 4. Related Comprehensive Plan goal and/or policy

- Transportation Chapter
  - i. PT23.8 Explore the expanded use of alleys for pedestrian travel

## 5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

• Many downtown businesses are accessed through alleys. These art markets and bars would be supported by more welcoming and inviting alleyways.

## 6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

 A representative from Kalamazoo Parks / or someone involved with Bates Alley in Michigan

Submitted by: Daniel Garcia

### 1. Title of Proposal

Planning for Disability

### 2. Description

How the built environment interacts with planning and design decisions.

### 3. Work Item Type

- Informational briefing
- Planning Commission-led item
  - i. Either invite speaker, or Daniel can prepare a briefing

### 4. Related Comprehensive Plan goal and/or policy

- Transportation chapter
  - i. **PT23.7** Require direct, safe, and convenient pedestrian access to commercial and public buildings from sidewalks, parking lots, bus stops, and adjacent buildings.
  - ii. **PT1.1** New infrastructure is compliant with the Americans with Disabilities Act and reflects the priorities shown in the City's ADA Transition Plan.

## 5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

• Supports the commissioners in learning about how everyone, including those with disabilities, can access businesses, parks, and housing.

## 6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

 Anna Zivarts, author of "When Driving is Not an Option", Washingtonian, creator of the Week Without Driving, and works at Disability Rights WA

Submitted by: Daniel Garcia

### 1. Title of Proposal

Multi Family Tax Exemption briefing

### 2. Description

- Briefing on how other similarly sized cities have used the MFTE
- House Finance Committee's work session Tuesday (12/11) about the MFTE exemption.
  - i. The Spokane county assessor, Tom Konis, suggested some ideas like better enforcement and auditing. Konis pointed out that certification only happens when the entity applies, never again.
  - ii. Jim Hammond at Shoreline noted that their city has not always seen the development where they intended to promote it.
  - iii. TVW LINK
  - iv. Multifamily Tax Exemption Program Commerce
  - v. Shoreline's Experience with MFTE

### 3. Work Item Type

- Informational briefing
- Planning Commission-led item
  - i. Either invite speaker, or Daniel can prepare a briefing

### 4. Related Comprehensive Plan goal and/or policy

- Housing Chapter
- Housing Action Plan

### 5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

- The multifamily tax exemption is an important component of the city's housing strategy.
- Hearing other similarly-sized city's experience with the MFTE will provide the commissioners more context and understanding

## 6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

- A representative from Shoreline, WA
- Jim Hammond (Intergovernmental and communications program manager at City of Shoreline)
- Tom Konis, Spokane county assessor

Submitted by: Daniel Garcia

### 1. Title of Proposal

Why other cities ditched their parking minimums

### 2. Description

- Recently, many other WA cities have ditched their parking mandates
- What can Olympia learn from what other cities are doing?
  - i. Port Townsend, Spokane, Bellingham, Shoreline
- Port Townsend Just Quietly Ditched Its Off-Street Parking Mandates
- Bellingham Votes to End to Parking Mandates in Housing Push
- Shoreline Votes to Ditch Parking Mandates, Legalize Neighborhood Cafes and Stores
- Sightline How Parking Ratios Kill Homes
- Sightline The State of Parking Mandates in Washington

### 3. Work Item Type

- Informational briefing
- Planning Commission-led item
  - i. Either invite speaker, or Daniel can prepare a briefing

### 4. Related Comprehensive Plan goal and/or policy

- Housing Chapter
- Downtown Strategy
- Transportation Chapter
  - i. **PT19.4** Eliminate minimum parking requirements along urban corridors.
  - ii. **PT28.8** Encourage students to walk, roll, bike, or rideshare to reduce congestion near schools, to introduce them to transportation options, to encourage more exercise, and, at high schools, reduce the need for parking.
  - iii. **GT29** Parking is provided in a way that makes its costs more clear to the driver, so people can make better- informed choices about whether to drive.

## 5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

- Recently, many other WA cities have ditched their parking mandates
- What can Olympia learn from what other cities are doing?
- Help commissioners understand how much cost parking mandates can add to construction projects
- How parking mandates interact with barriers to housing

### 6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

Catie Gould at Sightline

Submitted by: Daniel Garcia

### 1. Title of Proposal

Planning for Safety

### 2. Description

- In Olympia, 1% of lane miles downtown account for 15% of pedestrian accidents and fatalities
- Road deaths in Washington reached a 33-year high in 2023 (Seatle Times)
  - Statewide, 810 people were killed in crashes involving a motor vehicle in 2023, a 33-year high. That's up from 743 in 2022, and nearly double from 2014, when 462 people were killed in traffic.

### 3. Work Item Type

- Informational briefing
- Planning Commission-led item
  - i. Either invite speaker, or Daniel can prepare a briefing

### 4. Related Comprehensive Plan goal and/or policy

- Downtown Strategy
- Transportation chapter
  - PT6.6 Build intersections that are safe for pedestrians, bicyclists, and drivers. Use minimum dimensions (narrow lanes and crossings) for a human-scale environment while maintaining vehicle access and safety.
  - ii. **PT6.17** Regularly analyze collision data and prioritize safety projects for pedestrians and bicyclists in the City's systemic safety plan, the Street Safety Plan.
  - iii. **PT23.1** Support education and encouragement programs to promote and improve the safety of walking.

## 5. Why should this item be added to the work plan? How might it relate to other proposed items on the work plan?

- Provides important context for commissioners to learna bout how traffic engineers perform this work
- Helps commissioners learn more about the drivers of the road safety crisis

## 6. Any additional input or considerations (e.g. timing of briefing, suggested speaker, etc.)?

Wes Marshall, author of "Killed by a Traffic Engineer"